

OFFICIAL STATEMENT DATED FEBRUARY 6, 2025

**NEW ISSUE – Book-Entry Only**

**Fitch Ratings: AAA**  
**Moody's Investors Service: Aaa**  
**S&P Global Ratings: AAA**  
**See "Ratings" herein.**

*In the opinion of Bond Counsel, (i) under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds; and (ii) assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing statutes, regulations and decisions. Interest on the Bonds, for federal income tax purposes, is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment; however, interest on the Bonds will be part of adjusted financial statement income in computing the alternative minimum tax on applicable corporations. Additionally, interest on the Bonds will be subject to the branch profits tax imposed on foreign corporations engaged in a trade or business in the United States of America. See "TAX MATTERS."*

**\$311,460,000**

**WASHINGTON SUBURBAN SANITARY  
DISTRICT, MARYLAND  
(MONTGOMERY AND PRINCE GEORGE'S COUNTIES, MARYLAND)**

**\$283,145,000**

**Consolidated Public Improvement  
Bonds of 2025**

**\$28,315,000**

**Consolidated Public Improvement Bonds  
of 2025 (Second Series) (Green Bonds)**

Dated:	Date of Delivery
Due:	June 1, as shown on the inside front cover
Interest Payment Date:	June 1 and December 1, beginning June 1, 2025
Denomination:	\$5,000 or any integral multiples thereof
Form:	Registered, book-entry only through the facilities of The Depository Trust Company
Optional Redemption:	The Bonds maturing on or after June 1, 2036 are subject to redemption prior to maturity without premium. See "Description of the Bonds - Redemption Provisions."
Sources of Payment and Security:	<p>Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. In the event of a deficiency of such revenues for the purpose of paying the principal of and interest on the Bonds, the Public Utilities Article of the Annotated Code of Maryland provides that the county councils of Montgomery County and Prince George's County shall impose <i>ad valorem</i> taxes upon all the assessable property within the District. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom."</p> <p><i>To date, ad valorem tax revenues have not been required from such counties to pay debt service on any of the Commission's outstanding bonds.</i></p>
Purpose:	<p>The proceeds of the Construction Bonds and investment earnings thereon will provide funding for (i) the construction or reconstruction of water supply facilities, water supply lines and transmission mains, sewage disposal facilities, sewer collection mains and trunk sewers, and the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of any office or operating building necessary to administer or operate the water and sewer systems in the District, and (ii) the payment of costs of issuance related to the Construction Bonds. The proceeds of the Green Bonds and investment earnings thereon will provide funding for (i) the planning, design and construction of improvements to a water filtration plant in order to reduce solids discharge, (ii) the planning, design and construction or rehabilitation of large diameter water transmission mains and large system valves and other appurtenances including meter and pressure reducing valves, (iii) other projects which have been designated by the Commission as "Green Projects" and (iv) the payment of costs of issuance related to the Green Bonds.</p>
Green Bonds:	The Commission has designated the projects to be funded by the proceeds of the Second Series Bonds as "Green Projects" and the Second Series Bonds as "Green Bonds."
Bond Counsel:	McKennon Shelton & Henn LLP
Financial Advisor:	Davenport & Company LLC
Paying Agent and Bond Registrar:	The Bank of New York Mellon Trust Company, N.A.

**FOR MATURITY SCHEDULE, INTEREST RATES, YIELDS AND CUSIP NUMBERS, SEE INSIDE FRONT COVER**

*The Bonds are offered when, as and if issued and subject to the unqualified approving opinion of McKennon Shelton & Henn LLP, Baltimore, Maryland and other conditions specified in the Official Notice of Sale. It is expected that the Bonds will be available for delivery through the facilities of The Depository Trust Company, New York, New York, on or about February 20, 2025.*

**MATURITY SCHEDULE, INTEREST RATES, YIELDS AND CUSIP NUMBERS**

**\$283,145,000 CONSOLIDATED PUBLIC IMPROVEMENT BONDS OF 2025**

Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number†</u>	Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number†</u>
2025	\$2,645,000	5.00%	2.680%	940158HV3	2040	\$ 9,090,000	5.00%	3.280% <sup>+</sup>	940158JL3
2026	4,590,000	5.00	2.580	940158HW1	2041	9,540,000	5.00	3.390 <sup>+</sup>	940158JM1
2027	4,820,000	5.00	2.600	940158HX9	2042	10,020,000	5.00	3.510 <sup>+</sup>	940158JN9
2028	5,060,000	5.00	2.630	940158HY7	2043	10,520,000	5.00	3.620 <sup>+</sup>	940158JP4
2029	5,315,000	5.00	2.660	940158HZ4	2044	11,050,000	5.00	3.700 <sup>+</sup>	940158JQ2
2030	5,580,000	5.00	2.690	940158JA7	2045	11,600,000	4.00	4.000	940158JR0
2031	5,860,000	5.00	2.730	940158JB5	2046	12,065,000	4.50	3.850 <sup>+</sup>	940158JS8
2032	6,150,000	5.00	2.750	940158JC3	2047	12,605,000	4.50	3.890 <sup>+</sup>	940158JT6
2033	6,460,000	5.00	2.840	940158JD1	2048	13,175,000	4.00	4.060	940158JU3
2034	6,785,000	5.00	2.900	940158JE9	2049	13,700,000	4.00	4.070	940158JV1
2035	7,120,000	5.00	2.960	940158JF6	2050	14,245,000	4.00	4.080	940158JW9
2036	7,480,000	5.00	3.000 <sup>+</sup>	940158JG4	2051	14,815,000	4.00	4.090	940158JX7
2037	7,850,000	5.00	3.050 <sup>+</sup>	940158JH2	2052	15,410,000	4.00	4.100	940158JY5
2038	8,245,000	5.00	3.110 <sup>+</sup>	940158JH8	2053	16,030,000	4.00	4.110	940158JZ2
2039	8,655,000	5.00	3.180 <sup>+</sup>	940158JK5	2054	16,665,000	4.00	4.118	940158KA5

**\$28,315,000 CONSOLIDATED PUBLIC IMPROVEMENT BONDS OF 2025  
(SECOND SERIES) (GREEN BONDS)**

Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number†</u>	Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number†</u>
2025	\$265,000	5.00%	2.680%	940158KB3	2040	\$ 910,000	5.00%	3.280% <sup>+</sup>	940158KS6
2026	460,000	5.00	2.580	940158KC1	2041	955,000	5.00	3.390 <sup>+</sup>	940158KT4
2027	480,000	5.00	2.600	940158KD9	2042	1,000,000	5.00	3.510 <sup>+</sup>	940158KU1
2028	505,000	5.00	2.630	940158KE7	2043	1,055,000	5.00	3.620 <sup>+</sup>	940158KV9
2029	530,000	5.00	2.660	940158KF4	2044	1,105,000	5.00	3.700 <sup>+</sup>	940158KW7
2030	560,000	5.00	2.690	940158KG2	2045	1,160,000	4.00	4.000	940158KX5
2031	585,000	5.00	2.730	940158KH0	2046	1,205,000	4.50	3.850 <sup>+</sup>	940158KY3
2032	615,000	5.00	2.750	940158KJ6	2047	1,260,000	4.50	3.890 <sup>+</sup>	940158KZ0
2033	645,000	5.00	2.840	940158KK3	2048	1,320,000	4.00	4.060	940158LA4
2034	680,000	5.00	2.900	940158KL1	2049	1,370,000	4.00	4.070	940158LB2
2035	710,000	5.00	2.960	940158KM9	2050	1,425,000	4.00	4.080	940158LC0
2036	750,000	5.00	3.000 <sup>+</sup>	940158KN7	2051	1,480,000	4.00	4.090	940158LD8
2037	785,000	5.00	3.050 <sup>+</sup>	940158KP2	2052	1,540,000	4.00	4.100	940158LE6
2038	825,000	5.00	3.110 <sup>+</sup>	940158KQ0	2053	1,605,000	4.00	4.110	940158LF3
2039	865,000	5.00	3.180 <sup>+</sup>	940158KR8	2054	1,665,000	4.00	4.118	940158LG1

\* The interest rates and yields shown above are the rates payable by the District resulting from the successful bids for the Bonds on February 6, 2025. The interest rates and yields shown above are furnished by BofA Securities, Inc., the successful bidder for the Construction Bonds and the Green Bonds (the "Successful Bidder"). Other information concerning the terms of the reoffering of the Bonds of each series, if any, should be obtained from the Successful Bidder and not from the Commission. See "Sale at Competitive Bidding."

<sup>+</sup> Yield to June 1, 2035, the first optional call date.

<sup>†</sup> The above CUSIP (Committee on Uniform Securities Identification Procedures) numbers have been assigned by CUSIP Global Services, which is managed on behalf of the American Bankers Association ("ABA") by FactSet Research Systems Inc. These entities are not affiliated with the Commission, and the Commission is not responsible for the selection or use of the CUSIP numbers and takes no responsibility for the accuracy thereof. CUSIP® is a registered trademark of the ABA. The CUSIP numbers are included solely for the convenience of bondholders and no representation is made as to the correctness of such CUSIP numbers. CUSIP numbers assigned to securities may be changed during the term of such securities based on a number of factors including, but not limited to, the refunding or defeasance of such securities or the use of secondary market financial products. The Commission has not agreed to, and there is no duty or obligation to, update this Official Statement to reflect any change or correction in the assigned CUSIP numbers set forth above. The use of CUSIP numbers in this Official Statement is not intended to create a database and does not serve in any way as a substitute for CUSIP Global Services.

# WASHINGTON SUBURBAN SANITARY COMMISSION

14501 Sweitzer Lane, Laurel, Maryland 20707  
301-206-7069  
[www.wsscwater.com](http://www.wsscwater.com)

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## COMMISSIONERS

T. Eloise Foster, Chair  
Mark J. Smith, Vice Chair  
Fausto R. Bayonet  
Jonathan Powell  
Lynette D. Espy-Williams  
Regina Y. Speed-Bost

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## SENIOR STAFF

Kishia L. Powell, General Manager/CEO  
Julianne M. Montes de Oca, Corporate Secretary  
Nina R. Hickson, Acting General Counsel  
Munetsi Timothy Musara, Chief Financial Officer

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## BOND COUNSEL

McKennon Shelton & Henn LLP

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## FINANCIAL ADVISOR

Davenport & Company LLC

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## BOND REGISTRAR AND PAYING AGENT

The Bank of New York Mellon Trust Company, N.A.

Additional copies of this Official Statement may be obtained from Munetsi Timothy Musara, Director of Finance, Washington Suburban Sanitary Commission, 14501 Sweitzer Lane, Laurel, Maryland 20707 (301-206-8565), or from Davenport & Company LLC, 8600 LaSalle Road, Suite 618, Towson, Maryland 21286 (410-296-9426). Copies of the latest Official Statements of Montgomery County, Maryland and Prince George's County, Maryland are available at the offices of the respective counties. THE WASHINGTON SUBURBAN SANITARY COMMISSION HAS NOT UNDERTAKEN TO AUDIT, AUTHENTICATE OR OTHERWISE VERIFY THE INFORMATION SET FORTH IN ANY OFFICIAL STATEMENT OF MONTGOMERY COUNTY, MARYLAND OR PRINCE GEORGE'S COUNTY, MARYLAND. THE INCLUSION HEREIN OF INFORMATION FROM AND REFERENCE TO THE OFFICIAL STATEMENTS OF MONTGOMERY COUNTY, MARYLAND AND PRINCE GEORGE'S COUNTY, MARYLAND IS INCLUDED HEREIN FOR CONVENIENCE ONLY AND ANY INFORMATION INCLUDED IN SUCH OFFICIAL STATEMENTS IS NOT INCORPORATED HEREIN, BY REFERENCE OR OTHERWISE.

This Official Statement is provided in connection with the issuance of the Bonds referred to herein and may not be reproduced or be used, in whole or in part, for any other purpose. The information contained in this Official Statement has been derived from information provided by the Commission and other sources which are believed to be reliable. Additional information, including financial information, concerning the Commission is available from the Commission's website. Any such information that is inconsistent with the information set forth in this Official Statement should be disregarded. This Official Statement is not to be construed as a contract or agreement between the Commission and the purchasers or holders of any of the Bonds.

No dealer, broker, salesperson or other person has been authorized by the Commission to give any information or to make any representations with respect to this offering, other than as contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the Commission. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

The Bonds have not been registered with the U.S. Securities and Exchange Commission under the Securities Act of 1933, as amended, in reliance upon exceptions contained in the Securities Act of 1933. Neither the U.S. Securities and Exchange Commission nor any state securities commission has approved or disapproved of the Bonds or passed upon the accuracy or adequacy of this Official Statement. Any representation to the contrary is a criminal offense.

The order and placement of information in this Official Statement, including the appendices, are not an indication of relevance, materiality or relative importance, and this Official Statement, including the appendices, must be read in its entirety. The captions and headings in this Official Statement are for convenience only and in no way define, limit or describe the scope or intent, or affect the meaning or construction, of any provision or section in this Official Statement.

Some statements contained in this Official Statement reflect not historical facts but forecasts and "forward-looking statements." In this respect, the words "estimate," "forecast," "project," "anticipate," "expect," "intend," "believe," "plan," "budget," and similar expressions are intended to identify forward-looking statements. Projections, forecasts, assumptions, expressions of opinions, estimates and other forward-looking statements are not to be construed as representations of fact and are qualified in their entirety by the cautionary statements set forth in this Official Statement. The achievement of results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors that may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. Readers are cautioned not to place undue reliance on these forward-looking statements, which speak only as of the date hereof. The Commission does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations or events, conditions or circumstances on which such statements are based occur or do not occur.

All quotations from and summaries and explanations of provisions of laws and documents herein do not purport to be complete and reference is made to such laws and documents for full and complete statements of their provisions. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly so stated, are intended merely as estimates or opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the Bonds shall under any circumstances create any implication that there has been no change in the affairs of the Commission since the date hereof.

In making an investment decision, investors should rely on their own examination of the Commission, the Counties, and the terms of the offering, including the merits and risks involved.

*All references in this Official Statement to the Commission's website are provided for convenience only. The information on the Commission's website is NOT incorporated herein, by reference or otherwise.*

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## SUMMARY OF OFFICIAL STATEMENT

This Official Statement, including the cover page, inside front cover, and appendices hereto, sets forth certain information concerning the \$283,145,000 Consolidated Public Improvement Bonds of 2025 (the “Construction Bonds”) and the \$28,315,000 Consolidated Public Improvement Bonds of 2025 (Second Series) (Green Bonds) (the “Second Series” or “Green Bonds” and, together with the Construction Bonds, collectively, the “Bonds”) of the Washington Suburban Sanitary District (the “District”). The following summary is qualified in its entirety by the detailed information in this Official Statement, including the cover page and appendices hereto. This summary is only a brief description of the offering and potential investors should review this entire Official Statement. The Official Statement speaks only as of its date, and the information contained herein is subject to change.

### **The District**

The District is a sanitary district incorporated under Chapter 122 of the Acts of the General Assembly of 1918, as amended. It is governed by and is under the jurisdiction of a commission of six members constituting a statutory body corporate under the name of the Washington Suburban Sanitary Commission (the “Commission”). Three of the Commissioners are required to be from, and are appointed by, the County Executive of Montgomery County, Maryland and three of the Commissioners are required to be from, and are appointed by, the County Executive of Prince George’s County, Maryland. The District operates as a public corporation of the State of Maryland under the Public Utilities Article of the Annotated Code of Maryland, as amended (the “Public Utilities Article”). Through its governing body, the Commission, it provides, as authorized, water and sewerage systems, including water supply and sewage disposal facilities for Montgomery and Prince George’s Counties. The area initially incorporated in the District has been expanded by legislative enactments to its present boundaries encompassing over 950 square miles within Montgomery and Prince George’s Counties effectively representing 95% of the land area of both counties. See “Washington Suburban Sanitary District - Establishment, Powers and Service Area.”

### **Authorization of Bonds**

The bonds of the District, including the Bonds offered by this Official Statement, are issued upon the basis of authorizations under the Constitution of Maryland, the Public Utilities Article and other applicable law, and by the Commission through the adoption of resolutions or orders. See “Bonded Indebtedness of the District - Authorization of Debt.”

### **Purpose of Bonds**

Proceeds of the Construction Bonds will be used to (i) finance the costs of the construction or reconstruction of water supply facilities, water supply lines and transmission mains, the construction or reconstruction of sewage disposal facilities, sewer collection mains and trunk sewers and the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of any office or operating building necessary to administer or operate the water and sewer systems in the District and (ii) pay the costs of issuing the Construction Bonds. See “Use of Proceeds of the Construction Bonds.”

Proceeds of the Green Bonds will be used to finance (i) the planning, design and construction of improvements to a water filtration plant in order to reduce solids discharge, (ii) the planning, design and construction or rehabilitation of large diameter water transmission mains and large system valves and other appurtenances including meter and pressure reducing valves, (iii) other projects which have been designated by the Commission as “Green Projects” and (iv) the cost of issuing the Green Bonds.

### **Sources of Payment and Security for Bonds**

Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. However, in the event of a deficiency of such revenues, for the purpose of paying the principal of and interest on bonds and notes of the District, including the Bonds, the Public Utilities Article provides that the County Council of Montgomery County and the County Council of Prince George’s County, respectively, shall levy, annually, against all the assessable property within the District *ad valorem* taxes sufficient to pay

such principal and interest when due. Due to the level of revenues generated in the District from fees, charges, rates and assessments, the Commission has not needed to seek *ad valorem* tax revenues from such counties to pay debt service on any of its outstanding bonds and notes since the incorporation of the District and does not anticipate the need to cause the counties to levy *ad valorem* taxes to pay the debt service on the Bonds. See “Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom” herein.

### **Denominations**

The Bonds will be issued in denominations of \$5,000 each or any integral multiple thereof.

### **Book-Entry Only System**

The Depository Trust Company (“DTC”) will act as the securities depository for the Bonds. The Bonds will be issued on a book-entry only basis. Beneficial Owners (defined herein) will not receive certificates representing their ownership interest in the Bonds except in the event of termination of the book-entry only system. Principal of and interest payments on the Bonds will be made to DTC or its nominee, Cede & Co., as registered owner of the Bonds. Payments by Direct Participants and Indirect Participants (each as defined herein) to Beneficial Owners will be governed by standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in “street name.” For a more complete description, see Appendix E herein.

### **Redemption**

Bonds maturing on or after June 1, 2036 are callable for redemption prior to their respective maturities, at the option of the Commission, from any money that may be made available for such purpose. Any such redemption may be made on not fewer than 20 days’ notice by mail, either in whole or in part on any date not earlier than June 1, 2035, at the principal amount of the Bonds to be redeemed, with interest thereon accrued to the date fixed for redemption, without premium, as more fully described herein under “Description of the Bonds - Redemption Provisions.”

### **Tax Matters**

In the opinion of Bond Counsel, (i) under existing law, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds; and (ii) assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing statutes, regulations and decisions. Interest on the Bonds, for federal income tax purposes, is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment; however, interest on the Bonds will be part of adjusted financial statement income in computing the alternative minimum tax on applicable corporations. Interest on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on certain foreign corporations engaged in a trade or business in the United States of America. See “TAX MATTERS.”

### **Continuing Disclosure**

In order to assist bidders in complying with SEC Rule 15c2-12(b)(5), the Commission will execute and deliver a continuing disclosure certificate on the date of issuance of the Bonds pursuant to which it will undertake to provide certain information annually and notices of certain events. See “Continuing Disclosure” and Appendix C herein.

### **Litigation**

There is not now pending any litigation restraining or enjoining the issuance or delivery of the Bonds or questioning or affecting the validity of the Bonds or the proceedings and authority under which they are to be issued.

There are miscellaneous claims now pending against the Commission, including claims currently in litigation. See “Litigation.”



**Limitation on Offering or Reoffering Securities**

No dealer, broker, sales agent, financial consultant, or any other person has been authorized by the Commission, Montgomery County or Prince George’s County to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing.

This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale.

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## OFFICIAL STATEMENT

\$311,460,000

### WASHINGTON SUBURBAN SANITARY DISTRICT, MARYLAND (MONTGOMERY AND PRINCE GEORGE'S COUNTIES, MARYLAND)

\$283,145,000  
Consolidated Public Improvement  
Bonds of 2025

\$28,315,000  
Consolidated Public Improvement  
Bonds of 2025  
(Second Series) (Green Bonds)

### INTRODUCTORY STATEMENT

The purpose of this Official Statement, including the cover page, inside front cover, and appendices hereto, is to set forth certain information concerning the \$283,145,000 Consolidated Public Improvement Bonds of 2025 (the "Construction Bonds") and the \$28,315,000 Consolidated Public Improvement Bonds of 2025 (Second Series) (Green Bonds) (the "Second Series" or "Green Bonds" and, together with the Construction Bonds, collectively, the "Bonds") of the Washington Suburban Sanitary District (the "District"). The proceeds of the Bonds will be used to finance (i) the construction or reconstruction of water supply facilities, water supply lines and transmission mains, sewage disposal facilities, sewer collection mains and trunk sewers and the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of, any office or operating building necessary to administer or operate the water and sewer systems in the District, (ii) certain projects designated as "Green Projects" and (iii) the costs of issuing the Bonds.

The District is a sanitary district incorporated under Chapter 122 of the Acts of the General Assembly of 1918, as amended. It is governed by and under the jurisdiction of a commission of six members constituting a statutory body corporate under the name of the Washington Suburban Sanitary Commission (the "Commission" or "WSSC"). See "Washington Suburban Sanitary District - Commission" herein.

Amounts herein relating to tax collections, front foot benefit charges, water and sewer charges and the District's financial position have been taken from official records of the Commission. All estimates and assumptions herein have been based upon information believed to be reliable and correct; however, statements made involving estimates and assumptions, whether or not expressly so stated, are intended merely as such and not as representations of facts.

### SECURITY

#### **Bonds and Notes Are Currently Paid from Revenues Other Than Taxes**

Currently all of the debt service on bonds and notes of the District is being paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. The Commission has not sought *ad valorem* tax revenues from Montgomery County or Prince George's County to pay debt service on any of its outstanding bonds or notes and does not anticipate the need to levy *ad valorem* taxes to pay the debt service on the Bonds, or for any of its operations. However, the underlying security for all bonds and notes of the District is the levy of *ad valorem* taxes on the assessable property as stated in the following paragraph. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom" herein.

#### **Levy of Taxes to Pay Bonds and Notes**

For the purpose of securing the principal of and interest on bonds and notes of the District, including the Bonds, in the event of a deficiency of the above referenced revenues, the Public Utilities Article provides for the levy, annually, against all the assessable property within the District by the County Council of Montgomery County and the County Council of Prince George's County, respectively, of *ad valorem* taxes sufficient to pay such principal and interest when due and payable.

After receiving from the County Executive of each County the assessed valuations of the taxable property in the District, the Commission determines the amount necessary to be raised, taking into account the amount available from other sources, by the levy of taxes for the next taxable year for the payment of interest on all outstanding bonds and notes due and payable in such year. The Commission shall determine the number of cents per \$100 valuation necessary to raise such amount and shall so certify to the two county councils. Each of the county councils in its next annual levy is required to levy and to collect such tax in the same manner as county taxes are levied and collected. The tax so levied and collected shall be remitted to the Commission.

### **Charges and Assessments**

While the Bonds constitute general obligations of the District, the Commission fixes and collects the following charges and assessments which have been and are currently estimated to be sufficient to pay all expenses of the Commission including principal of and interest on the Bonds.

***Water Consumption Charge:*** The Commission fixes and collects a water consumption charge, which is based upon metered water use on all properties connected to the water supply system of the District. The proceeds of the water consumption charges are applied to the payment of principal of and interest on the bonds and notes of the District (including that portion of the Bonds allocable to water supply projects), and to the payment of the cost of operating and maintaining the water supply system.

***Sewer Usage Charge:*** The Commission fixes and collects a sewer usage charge, which is based on metered water use on all properties connected to the sewage disposal system of the District. Sewer only customers are billed a flat rate on a quarterly basis. The proceeds of the sewer usage charges are applied to the payment of the principal of and the interest on all bonds and notes of the District (including that portion of the Bonds allocable to sewage disposal projects), and to the payment of the costs of operating and maintaining the sewage disposal system.

***Ready to Serve Charge:*** The Ready to Serve Charge is comprised of two components: the Account Maintenance Fee (AMF) and the Infrastructure Investment Fee (IIF). The AMF is a fixed fee that recovers the costs associated with the expenses and overhead of maintaining and servicing each account. The IIF is a fixed fee that funds the debt service associated with the Commission's water and sewer pipe reconstruction program in the approved Capital Improvements Program.

***Front Foot Benefit Charge:*** The Commission assesses, on certain property benefiting from water mains or sewers, front foot benefit charges in amounts sufficient, together with other charges, including water consumption charges and sewer usage charges, to pay debt service on the bonds and notes of the District as such debt service becomes due. The front foot benefit charges are payable in annual installments during the term of the respective bonds issued for the particular improvements. Proceeds of such front foot benefit charges, together with other charges, including the proceeds of water consumption charges and sewer usage charges, are applied to the payment of the principal of and the interest on the bonds and notes of the District (including the portion of the Bonds allocable to the general construction projects of the District).

The assessment of front foot benefit charges normally begins the calendar year following the completion of or actual connection to the newly constructed water and/or sewer lines. Once construction is completed, those property owners directly benefitting from the newly constructed water and/or sewer mains receive in writing a "Notice of Benefit Assessment." This notice is accompanied by a letter which includes the property's classification, footage, rate(s), and amount of the proposed front foot benefit charges.

In regard to customer appeal rights, after owners are notified in writing of their assessments, customers are requested to contact the Property Assessment staff with any questions or concerns they may have about the proposed assessments. Also, the customer may elect to be represented at the hearing. Following the hearing, the customer is provided a written decision by the Commissioner, and the customer is informed of his/her right to additionally appeal the Commissioner's decision to the full Commission. A hearing may be held in accordance with the State's Administrative Procedures Act.

Annually following a public hearing, the Commission establishes a "base" water and sewer rate which is used to assess properties abutted or served by the Commission's water and/or sewer lines. After the base rate is established, a property's front foot benefit charge is determined by multiplying its assessment rate(s) by its assessable front footage and

each property is classified as subdivision residential, multi-unit residential, small acreage, industrial or single business, multi-unit business, or agricultural.

## SOURCES AND USES OF FUNDS

### Sources and Uses of the Bonds

	<u>Construction Bonds</u>	<u>Green Bonds</u>	<u>Total</u>
<b>Sources of Funds:</b>			
Par Amount	\$283,145,000.00	\$28,315,000.00	\$311,460,000.00
Net Original Issue Premium	<u>18,604,211.70</u>	<u>1,860,601.60</u>	<u>20,464,813.30</u>
<b>Total Sources of Funds</b>	<u><u>\$301,749,211.70</u></u>	<u><u>\$30,175,601.60</u></u>	<u><u>\$331,924,813.30</u></u>
<b>Uses of Funds:</b>			
Deposit to Construction Fund	\$300,000,000.00	\$30,000,000.00	\$330,000,000.00
Underwriter's Discount	1,235,419.97	123,544.18	1,358,964.15
Costs of Issuance <sup>(1)</sup>	<u>513,791.73</u>	<u>52,057.42</u>	<u>565,849.15</u>
<b>Total Uses of Funds</b>	<u><u>\$301,749,211.70</u></u>	<u><u>\$30,175,601.60</u></u>	<u><u>\$331,924,813.30</u></u>

(1) Includes fees and expenses of the Financial Advisor to the Commission, Bond Counsel to the Commission and certain accounting fees, as well as rating agency fees, printing costs, fees and expenses of the Bond Registrar and other miscellaneous expenses.

### USE OF PROCEEDS OF THE CONSTRUCTION BONDS

The Construction Bonds will provide funding for the construction or reconstruction of water supply facilities, water supply lines and transmission mains, sewage disposal facilities, sewer collection mains and trunk sewers mains, the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of any office or operating building necessary to administer or operate the water and sewer systems in the District and costs of issuance of the Construction Bonds.

### USE OF PROCEEDS OF THE GREEN BONDS

The Commission has designated the Second Series as "Green Bonds." The purpose of such designation is to allow investors to invest directly in bonds which finance environmentally beneficial projects ("Green Projects"). The Commission has established a green bonds framework, which among other things, provides guidelines for determining the eligibility of a given project for designation as a "Green Project." In order to be eligible for designation as a Green Project, the framework requires that the project meet criteria in one or more of the following areas: green buildings, pollution prevention and control, renewable energy, water quality, and climate change adaptation. A copy of the Commission's Green Bond Framework can be found at <https://www.wsscwater.com/investor>. The Commission engaged Moody's Investors Service, Inc ("Moody's") to conduct an independent green bonds assessment of the Second Series. Moody's assigned the Commission's Consolidated Public Improvement Bonds of 2025 (Second Series) (Green Bonds) an overall score of SQS2. Based in part on the assessment of Moody's, the Commission has designated the Second Series as "Green Bonds."

The net proceeds of the Green Bonds will be used to finance the (i) planning, design and construction of improvements to a water filtration plant in order to reduce solids discharges, (ii) planning, design and construction or rehabilitation of large diameter water transmission mains and large system valves and other appurtenances including meter and pressure reducing vaults and (iii) costs of issuance of the Green Bonds. The Commission has determined that each of the projects to be financed by the Green Bonds meets the criteria to be designated as a Green Project. After the issuance of the Green Bonds, the Commission will have issued \$130,935,000 in bonds independently assessed as green bonds by S&P Global Ratings and \$56,660,000 in bonds independently assessed as green bonds by Moody's.

## DESCRIPTION OF THE BONDS

### General

The Bonds will be dated the date of their initial delivery and will bear interest at the rates and mature in the amounts and at the times set forth on the inside front cover page hereof.

The Bonds shall be fully registered bonds in the denomination of \$5,000 or any integral multiple thereof. The Bond Registrar and Paying Agent shall be The Bank of New York Mellon Trust Company, N.A. (the “Bond Registrar” or “Paying Agent”), having a corporate trust office in Pittsburgh, Pennsylvania, which shall register the Bonds and the transfer of Bonds on the District’s bond registration books. The payment of interest on each Bond shall be made by the Bond Registrar and Paying Agent on each interest payment date to the person appearing on the bond registration books as the registered owner of such Bond (or the previous bond or bonds evidencing the same debt as that evidenced by such Bond) at the close of business on the record date, which shall be the 15th day of the calendar month next preceding such interest payment date, by check or draft mailed to such person at his address as it appears on the registration books. The payment of principal shall be made to the owner registered on the bond registration books upon presentation and surrender thereof to The Bank of New York Mellon Trust Company, N.A. at the office of its affiliate, The Bank of New York Mellon, in New York, New York or Dallas, Texas. The Bonds may be transferred or exchanged subject to the requirements prescribed by the resolution authorizing their issuance, including provisions that the Bond Registrar shall not be required to exchange or register the transfer of any bond during a period beginning at the opening of business 15 days before the day of the mailing of a notice of redemption of Bonds or any portion thereof and ending at the close of business on the day of such mailing or of any Bond called for redemption in whole or in part pursuant to the resolution.

### Redemption Provisions

Bonds which mature on or after June 1, 2036 are callable for redemption prior to their respective maturities, at the option of the Commission, from any money that may be made available for such purpose. Any such redemption may be made on not fewer than 20 days’ notice by mail, either in whole or in part on any date not earlier than June 1, 2035, at the principal amount of the Bonds to be redeemed, with interest thereon accrued to the date fixed for redemption, without premium. If less than all of the Bonds of any one maturity of a series of the Bonds shall be called for redemption, the particular bonds of such maturity to be redeemed shall be selected by lot; except that so long as The Depository Trust Company (“DTC” or, together with any successor securities depository for the Bonds, the “Securities Depository”) or its nominee is the sole registered owner of the Bonds, the particular Bond or portion to be redeemed shall be selected by DTC in such manner as DTC shall determine. In selecting Bonds for redemption, the Bond Registrar shall treat each bond of a denomination higher than \$5,000 as representing that number of bonds which is equal to the principal amount of such bond divided by \$5,000.

### Book-Entry Only System

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co., DTC’s partnership nominee, or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate of the Bonds will be issued for each maturity of each series of the Bonds in principal amount equal to the aggregate principal amount of the Bonds of such maturity and will be deposited with DTC. Beneficial Owners (as defined in Appendix E) will not receive certificates representing their ownership interest in the Bonds except in the event of termination of the book-entry only. Principal of and interest payments on the Bonds will be made to DTC or its nominee, Cede & Co., as registered owner of the Bonds. Payments by Direct Participants and Indirect Participants (each as defined in Appendix E) to Beneficial Owners will be governed by standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in “street name.” For a more complete description, see Appendix E herein.

**Annual Debt Service on the Bonds**

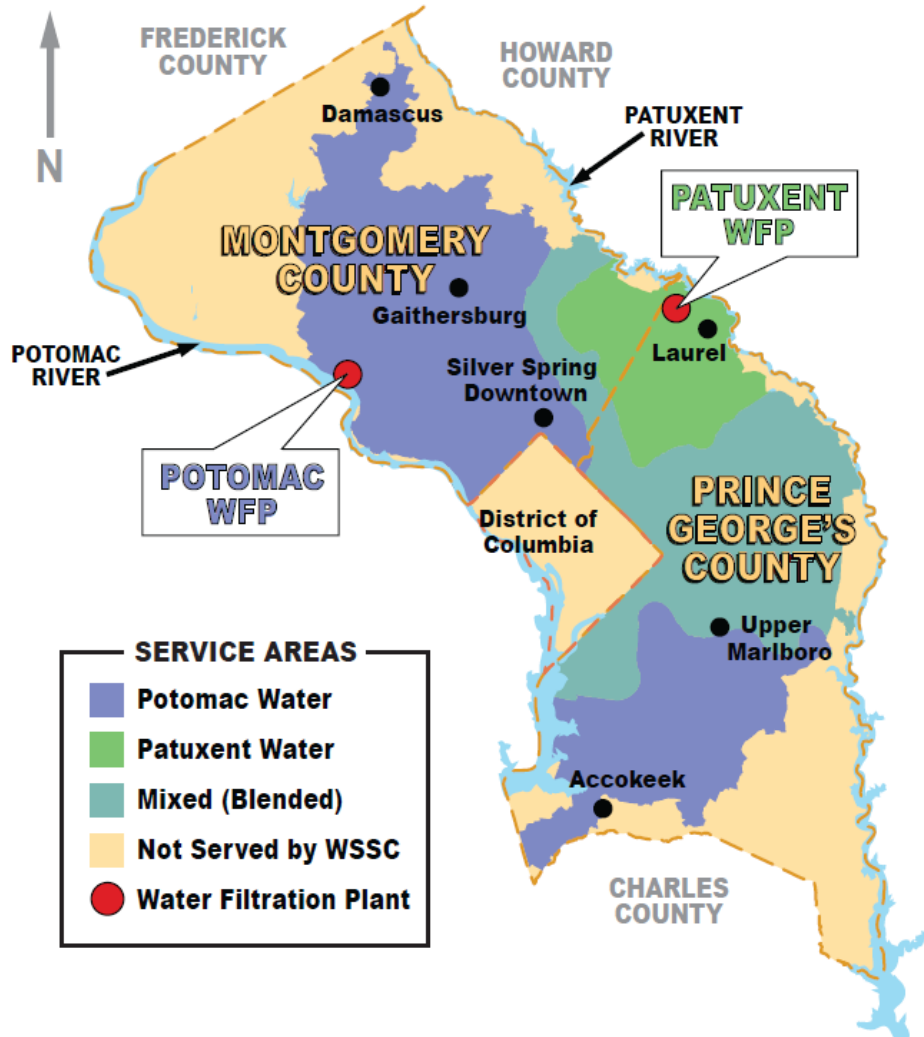
Fiscal Year	<u>Construction Bonds</u>			<u>Green Bonds</u>			Total Debt Service
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	
2025	\$ 2,645,000	\$ 3,612,854.16	\$ 6,257,854.16	\$ 265,000	\$ 361,292.43	\$ 626,292.43	\$ 6,884,146.59
2026	4,590,000	12,745,250.00	17,335,250.00	460,000	1,274,525.00	1,734,525.00	19,069,775.00
2027	4,820,000	12,515,750.00	17,335,750.00	480,000	1,251,525.00	1,731,525.00	19,067,275.00
2028	5,060,000	12,274,750.00	17,334,750.00	505,000	1,227,525.00	1,732,525.00	19,067,275.00
2029	5,315,000	12,021,750.00	17,336,750.00	530,000	1,202,275.00	1,732,275.00	19,069,025.00
2030	5,580,000	11,756,000.00	17,336,000.00	560,000	1,175,775.00	1,735,775.00	19,071,775.00
2031	5,860,000	11,477,000.00	17,337,000.00	585,000	1,147,775.00	1,732,775.00	19,069,775.00
2032	6,150,000	11,184,000.00	17,334,000.00	615,000	1,118,525.00	1,733,525.00	19,067,525.00
2033	6,460,000	10,876,500.00	17,336,500.00	645,000	1,087,775.00	1,732,775.00	19,069,275.00
2034	6,785,000	10,553,500.00	17,338,500.00	680,000	1,055,525.00	1,735,525.00	19,074,025.00
2035	7,120,000	10,214,250.00	17,334,250.00	710,000	1,021,525.00	1,731,525.00	19,065,775.00
2036	7,480,000	9,858,250.00	17,338,250.00	750,000	986,025.00	1,736,025.00	19,074,275.00
2037	7,850,000	9,484,250.00	17,334,250.00	785,000	948,525.00	1,733,525.00	19,067,775.00
2038	8,245,000	9,091,750.00	17,336,750.00	825,000	909,275.00	1,734,275.00	19,071,025.00
2039	8,655,000	8,679,500.00	17,334,500.00	865,000	868,025.00	1,733,025.00	19,067,525.00
2040	9,090,000	8,246,750.00	17,336,750.00	910,000	824,775.00	1,734,775.00	19,071,525.00
2041	9,540,000	7,792,250.00	17,332,250.00	955,000	779,275.00	1,734,275.00	19,066,525.00
2042	10,020,000	7,315,250.00	17,335,250.00	1,000,000	731,525.00	1,731,525.00	19,066,775.00
2043	10,520,000	6,814,250.00	17,334,250.00	1,055,000	681,525.00	1,736,525.00	19,070,775.00
2044	11,050,000	6,288,250.00	17,338,250.00	1,105,000	628,775.00	1,733,775.00	19,072,025.00
2045	11,600,000	5,735,750.00	17,335,750.00	1,160,000	573,525.00	1,733,525.00	19,069,275.00
2046	12,065,000	5,271,750.00	17,336,750.00	1,205,000	527,125.00	1,732,125.00	19,068,875.00
2047	12,605,000	4,728,825.00	17,333,825.00	1,260,000	472,900.00	1,732,900.00	19,066,725.00
2048	13,175,000	4,161,600.00	17,336,600.00	1,320,000	416,200.00	1,736,200.00	19,072,800.00
2049	13,700,000	3,634,600.00	17,334,600.00	1,370,000	363,400.00	1,733,400.00	19,068,000.00
2050	14,245,000	3,086,600.00	17,331,600.00	1,425,000	308,600.00	1,733,600.00	19,065,200.00
2051	14,815,000	2,516,800.00	17,331,800.00	1,480,000	251,600.00	1,731,600.00	19,063,400.00
2052	15,410,000	1,924,200.00	17,334,200.00	1,540,000	192,400.00	1,732,400.00	19,066,600.00
2053	16,030,000	1,307,800.00	17,337,800.00	1,605,000	130,800.00	1,735,800.00	19,073,600.00
2054	<u>16,665,000</u>	<u>666,600.00</u>	<u>17,331,600.00</u>	<u>1,665,000</u>	<u>66,600.00</u>	<u>1,731,600.00</u>	<u>19,063,200.00</u>
Total	<u>\$283,145,000</u>	<u>\$225,836,629.16</u>	<u>\$508,981,629.16</u>	<u>\$28,315,000</u>	<u>\$22,584,917.43</u>	<u>\$50,899,917.43</u>	<u>\$559,881,546.59</u>

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## WASHINGTON SUBURBAN SANITARY DISTRICT

### Establishment, Powers and Service Area

The District was created in 1918 and operates as a public corporation of the State of Maryland under the Public Utilities Article. Through its governing body, the Commission, it provides, as authorized, water and sewerage systems, including water supply and sewage disposal facilities for Montgomery and Prince George's Counties, Maryland. The area initially incorporated in the District has been expanded by legislative enactments to its present boundaries encompassing over 950 square miles within Montgomery and Prince George's Counties.



### Commission

The District is under the jurisdiction of, and its governing body is, the Commission, a body corporate consisting of six members. Three Commissioners are required to be from, and are appointed by, the County Executive of Montgomery County, subject to their confirmation by the County Council thereof, and three Commissioners are required to be from, and are appointed by, the County Executive of Prince George's County, subject to their confirmation by the County Council thereof. Each Commissioner from Prince George's County shall be a resident of the District. Each Commissioner from Montgomery County shall be a registered voter of Montgomery County. Each Commissioner from

Prince George's County shall be a registered voter of Prince George's County. Not more than two Commissioners from Montgomery County may be of the same political party. The term of office for the Commissioners is four years, with termination dates on a staggered year basis. At the end of a term a commissioner continues to serve until a successor is appointed and takes the oath of office. The Chair and the Vice-Chair of the Commission are elected by the Commission in June of each year for one-year terms and may not be from the same county. These two offices rotate annually between the two counties unless waived, as provided by law. The Commission may conduct business with a quorum of four Commissioners.

The County Executive of each of the two counties may, with the approval of the majority of the members of the County Council of the respective county, remove any Commissioner appointed from such county from such Commissioner's current term of office prior to the completion of such term. In addition, a majority of the County Council of Montgomery County, by resolution, may, unless the County Executive of Montgomery County disapproves the resolution in writing within 30 days of its adoption, remove any Commissioner appointed from Montgomery County prior to the completion of his or her term. In either event, a public hearing must be held thereon unless waived in writing by the Commissioner sought to be removed.

### **Powers and Responsibilities of the Commission**

The powers and responsibilities of the Commission as set forth in the Public Utilities Article include, among others:

- (i) providing for the construction, reconstruction, operation and maintenance of water supply and sanitary sewerage facilities in the District;
  - (ii) establishing water rates, sewer usage rates, connection charges, front foot benefit charges and permit fees, and causing *ad valorem* taxes to be levied;
  - (iii) issuing bonds and notes of the District, including refunding bonds and bond anticipation notes;
  - (iv) exercising the power of eminent domain;
  - (v) providing for the construction, reconstruction, operation and maintenance of water and sewer house connection lines from the Commission's mains to abutting property lines;
  - (vi) approving the location of, and issuing permits for, all utilities to be installed in public ways;
  - (vii) reviewing preliminary subdivision plans as to suitability of water and sewer design and reviewing street grades for those streets in which there are Commission facilities;
  - (viii) formulating regulations governing all plumbing and gas fitting installations;
  - (ix) issuing permits for the installation of and inspection of all plumbing and gas fitting connections;
- and
- (x) licensing master and journeyman plumbers and gas fitters.

### **Commission Membership**

*Fausto R. Bayonet:* Mr. Bayonet was appointed to the Commission from Montgomery County in June 2015, reappointed to a second term in June 2019 and to a third term in July 2023. He previously served as Chair from June 2022 to June 2023 and from June 2016 to June 2017. An architect who has worked in the architectural and engineering fields for three decades, Mr. Bayonet has lived in Montgomery County for more than 40 years. A native of the Dominican Republic, he earned his bachelor's degree in Architecture from that country's Eastern Central University and furthered his architectural studies at the University of Maryland when he came to the Washington area in 1971. Mr. Bayonet has had a role in the design of numerous commercial and government projects throughout the Washington Metropolitan area, such as renovations to University of Maryland's Byrd Stadium, the Embassy of Nicaragua and the U.S. District Courthouse in Alexandria, Virginia. He has also done consulting work for the University of Maryland's Office of Architectural Services. Mr. Bayonet is a veteran campaigner, having done volunteer work for county executives and Council members, governors, lieutenant governors, delegates, congressmen and senators. Mr. Bayonet's term expires in May 2027.



*Lynnette D. Espy-Williams:* Ms. Espy-Williams was appointed to the Commission from Prince George's County in September 2022 and reappointed to a full term in June 2024. Ms. Espy-Williams is a Member of Cozen O'Connor's Commercial Litigation Department, representing a wide variety of clients in complex litigation, and currently serves as the firm's Chief Diversity, Equity, and Inclusion Officer. She has previously served as an adjunct professor at the University of Maryland Francis King Carey School of Law and is the former President of the Gate City Bar Association, the oldest African American bar association in the state of Georgia. Ms. Espy-Williams was recently named by Savoy Magazine as one of the Most Influential Black Lawyers in the United States and named Graduate of the Year by the University of Maryland Francis King Carey School of Law's Black Law Students Association. She earned her bachelor's degree from Spelman College and her Juris Doctor from the University of Maryland Francis King Carey School of Law. Ms. Espy-Williams' term expires in May 2028.

*T. Eloise Foster:* Ms. Foster was appointed to the Commission from Montgomery County in June 2016, reappointed in July 2017 and reappointed again in July 2021. She was elected Commission Chair on June 18, 2024 and has previously served two terms as Chair and Vice Chair, respectively. She also serves as a Trustee on the WSSC Retirement Plan Board. Ms. Foster has more than three decades of experience in the public sector, where she developed an expertise in fiscal policy and management. She served for over a decade as Secretary of the Maryland Department of Budget and Management, the first and only African American woman in the nation to serve as a chief state budget officer. In this capacity, she was responsible for the development and management of Maryland's \$38 billion operating and \$1.5 billion capital budgets, a personnel system governing approximately 80,000 employees and an employee and retiree benefits program covering more than 250,000 lives. Ms. Foster also served as Maryland's Deputy Secretary of Budget & Management and Assistant Secretary of Budget & Fiscal Planning and as Assistant Dean for Business Affairs and Program Development at the University of Maryland School of Medicine. Earlier in her career, Ms. Foster was a legislative officer for Maryland Governor William Donald Schaefer and an analyst for the Maryland General Assembly. An honorary lifetime member of the National Association of State Budget Officers, Ms. Foster is also a former member of the National Forum for Black Public Administrators. She has served on the Howard University Cancer Center Advisory Board, the Seton Keough School Board and the Arts and Humanities Council of Montgomery County. She currently serves as Chair of the Maryland Supplemental Retirement Plans. Ms. Foster is a Trustee on the Financial Accounting Foundation Board and serves as Secretary and Treasurer. In addition, she is on the Board of the Volker Alliance and serves as the Chair of the Audit Committee. Ms. Foster was named one of Maryland's Top 100 Women in 2002, 2007 and 2010, qualifying her for entrance into the Circle of Excellence. In 2014, Howard University selected her to receive the Distinguished Alumni Award in the field of public service. Ms. Foster earned her bachelor's degree in Business Administration from Howard University and an MBA from American University's Kogod School of Business. She also has completed the Harvard University Senior Executives in State and Local Government Program. Ms. Foster's term expires in May 2025.

*Jonathan Powell:* Mr. Powell was appointed to the Commission from Montgomery County in July 2024 for his first term. He has more than 20 years of experience implementing complex and sophisticated programs and systems for large corporations and the United States military. Mr. Powell is currently a project manager with the U.S. Navy. Before joining the Navy, Mr. Powell was a project manager at General Dynamics from 2017 to 2021. In this role, he was responsible for tasks for multiple sponsors, including Undersea Technology, New Construction Submarines and InService Submarine Support. His previous work experience includes project and program management positions at CACI International, Inc. and IBM. Upon graduating from the Naval Academy, he served as a Submarine Officer in the Navy from 1994 to 2001, receiving several commendations for his service. Mr. Powell has also contributed to academia as an Adjunct Professor at UMBC, teaching Project Management and Leadership to graduate students. He has published articles, including one in PM Network Magazine, and served on the Board of Directors for the Montgomery County Revenue Authority for 18 years, culminating in his role as Treasurer. Mr. Powell holds a Bachelor of Science in Systems Engineering from the U.S. Naval Academy, a Master of Business Administration from the University of Maryland, and a Master's Certificate in Project Management from George Washington University. Mr. Powell is a Certified PMP and has the designation of CGFM (Certified Government Financial Manager). He resides in Gaithersburg. Mr. Powell's term expires in May 2028.

*Mark J. Smith:* Mr. Smith was appointed to the Commission from Prince George's County in November 2022 and appointed to a full term in May 2023. He was elected Vice Chair on June 18, 2024. Mr. Smith is the Executive Director, Community Engagement and Partnership with The American Red Cross and has previously served as the Executive Director, Recovery Operations; Executive Director, Preparedness Health, and Safety Services; Regional Director, Africa Programs; and Chief Executive Officer of the Oklahoma City, OK and Jackson MS Chapters. Mr.

Smith earned his bachelor's degree from Lincoln University (PA) and his graduate degree in Strategic Management from The George Washington University. Mr. Smith's term expires in May 2027.

*Regina Y. Speed-Bost:* Ms. Speed-Bost was appointed to the Commission from Prince George's County in March 2022 and reappointed to a full term in May 2023. She was elected Chair from June 2023 to June 2024, and previously served as Vice Chair from June 2022 to June 2023. Ms. Speed-Bost began her legal career as an attorney at the Federal Energy Regulation Commission. In 2020, Ms. Speed-Bost founded her own firm with offices in Washington, DC, and Prince George's County. She has represented various entities on federal and state energy regulatory matters for more than 30 years. Ms. Speed-Bost earned her bachelor's degree from Dartmouth College and her Juris Doctor from the Georgetown University Law Center. She has also completed the Cornell University Diversity and Inclusion Certificate Program. She has resided in Prince George's County for more than 40 years. Ms. Speed-Bost's term expires in May 2027.

## **Management and Operations**

The daily operation of the Commission is supervised by the General Manager/CEO.

## **Senior Staff**

A brief resume of the Commission's senior staff is shown below:

*Kishia L. Powell, General Manager/CEO:* Ms. Powell joined WSSC Water in January 2023 from DC Water, where she served as the Chief Operating Officer and Executive Vice President, overseeing Shared Services, IT, Engineering, the Water, Wastewater, Pumping and Sewer Operations, as well as Customer Care. During her tenure at DC Water, she championed several initiatives including a focus to operationalize equity and environmental justice. She provided oversight for the Authority's 10-year \$6.4 billion capital improvement program including the DC Clean Rivers program, improvements to Blue Plains, water and sewer system improvements; and Lead Free DC, an initiative to replace all lead service lines in the District of Columbia. She was also responsible for leading the implementation of workstreams under the Authority's strategic plan imperative for reliability.

Before DC Water, Ms. Powell was the City of Atlanta's Commissioner of Watershed Management, overseeing \$644 million in annual operating expenditures and a five-year capital improvement plan of \$1.26 billion. Under her leadership the Watershed Management team commissioned the Water Supply Program to secure Atlanta's water future by repurposing an old rock quarry to store 2.4 billion gallons of raw water. During her tenure the team focused on financial resilience, improved service delivery and infrastructure investment. Ms. Powell also served as the City of Jackson, Mississippi's Public Works Director. In this role, she led the development of a master plan for Jackson's municipal Special Sales Tax-funded infrastructure improvements program, including the "Greening the Gateways" initiative, which led to the City's award of a \$16.5 million TIGER Grant. Her previous experience also includes serving as Bureau Head of Water and Wastewater for the City of Baltimore.

Ms. Powell has served the greater Water Sector as Chair of the US Water Alliance's One Water Council (2021-2022) and as a Board Member for the National Association of Clean Water Agencies (NACWA) since 2016 where she served as the Association's President for the 2021-2022 term. Over the course of her career, she has received a number of recognitions and honors for her service to the sector and the communities where she has served including being recognized as one of Engineering Georgia Magazine's top 100 most influential women. In 2019, she received the WaterNow Alliance's Impact Award for leadership in closing the country's first publicly offered Environmental Impact Bond and in 2022 she was honored with a Meritorious Service Award by ACEC Metropolitan Washington Chapter.

A licensed Professional Engineer in the State of Maryland, Virginia and the District of Columbia, Ms. Powell holds a Bachelor of Science degree in Civil Engineering from Morgan State University's Clarence M. Mitchell, Jr. School of Engineering. She is currently serving on the Dean's Executive Engineering Council, as well as GSA's Green Building Advisory Committee.

*Julianne M. Montes de Oca, Esq.,* Corporate Secretary: Ms. Montes de Oca joined the Commission in July 2017, as an Associate Counsel in the General Counsel's Office. She was appointed to serve as Corporate Secretary in April 2021. Prior to coming to WSSC, Ms. Montes de Oca served for three terms as the Senior Law Clerk to Judge Dan Friedman of the Appellate Court of Maryland and worked as an attorney at Treanor Pope & Hughes. Ms. Montes de Oca earned her bachelor's degrees in International Studies and Spanish at the University of Arkansas Little Rock where she

was part of the Donaghey Scholars Honors Program. She earned her law degree from the University of Baltimore School of Law. Ms. Montes de Oca is a member of the Maryland and Idaho state bars and the U.S. Supreme Court bar.

*Nina R. Hickson, Esq.*, Acting General Counsel: Ms. Hickson most recently served as the City Attorney for the City of Atlanta, where she was the chief legal officer for almost 500,000 residents. Immediately prior, she was Vice President and General Counsel for The Atlanta BeltLine, Inc. She has also served as the Ethics Officer for the City of Atlanta; Interim City Manager for East Point, Georgia; inaugural Chief Assistant Public Defender for the Atlantic Judicial Circuit and Director of the Juvenile Division; and Chief Presiding Judge to the Fulton County Juvenile Court. Her extensive community involvement includes as a member and founder of the Juvenile Justice Fund, the Advisory Board of the Sister-to-Sister Program, which she initiated with the Georgia Association of Black Women Attorneys, First Lady of Georgia's GRACE Commission, Delta Sigma Theta Sorority Incorporated and The Links, Incorporated. Ms. Hickson earned her bachelor's degree, magna cum laude, in Journalism from Howard University, and her law degree from Emory University.

*Munetsi Timothy Musara, CPA, CGMA*, Chief Financial Officer: Mr. Musara joined the Commission on October 30, 2023 from the District of Columbia Retirement Board where he served as the Chief Financial Officer for the pension fund. Prior to that he served as the Chief Financial Officer of the University of the District of Columbia and held various senior leadership positions in the Office of the Chief Financial Officer of the District of Columbia where he was responsible for overseeing the annual budgets and managing the financial operations for various agencies in the Education Cluster. Prior to joining the Office of the Chief Financial Officer, Mr. Musara was a Transaction Services Manager at PricewaterhouseCoopers focused on primarily providing buy side and sell side financial due diligence and an Audit Manager at KPMG LLP in the commercial sector. Mr. Musara earned both his bachelor's and MBA from Howard University and is a certified public accountant.

## **Labor Relations**

As of June 30, 2024, the Commission had 1,782 full time employees of whom approximately 420 are represented by the American Federation of State, County and Municipal Employees and 255 are represented by the International Brotherhood of Teamsters. The Commission considers its labor relations to be satisfactory.

## **Employees' Retirement Plan**

Substantially all Commission employees participate in either the closed or open version of the contributory Washington Suburban Sanitary Commission Employees' Retirement Plan (the "Retirement Plan"). The closed version of the Retirement Plan is applicable only to participants as of June 30, 1978 who did not elect to change to the open version. The open version of the Retirement Plan is mandatory for all employees who commenced employment on or after July 1, 1978, and all other employees who elected to change to the open version.

The Retirement Plan, including the books and records thereof, is an entity distinct from the Washington Suburban Sanitary Commission. Its assets are managed by an independent board of trustees comprised of two Commissioners, four Commission employees, two Commission retirees, two members of the business community, and the Executive Director of the Retirement Plan. The Retirement Plan's valuation is prepared annually by an independent actuarial firm.

As of June 30, 2015, the Commission adopted Governmental Accounting Standards Board ("GASB") Statement No. 68, Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27. Based on actuarial valuations as of June 30, 2023 and as of June 30, 2022, which were rolled forward to December 31, 2023 and December 31, 2022, the Retirement Plan's independent actuaries determined that, at December 31, 2023 and 2022 (the measurement dates), the Retirement Plan's total pension liability exceeded its fiduciary net position by \$203.5 million and \$253.6 million, respectively.

The Retirement Plan implemented GASB Statement No. 67 Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25 in fiscal year 2014. As required by GASB Statement No. 67, the Plan's fiduciary net position as a percentage of total pension liability was 81.6% as of December 31, 2023, and 76.6% as of December 31, 2022.

For additional information concerning the Retirement Plan, see Required Supplementary Information (RSI) Schedules A-1 and A-2, “Notes to Financial Statements,” Note K, Retirement Plan.

### **Other Post-Employment Benefits**

Post-employment benefits are provided under a set of personnel policies (herein referred to, collectively, as the “OPEB Plan”). The OPEB Plan and its underlying trust, a single employer defined benefit plan, was established in 2007 to provide life insurance, healthcare and prescription drug benefits for OPEB Plan participants and beneficiaries of the WSSC under conditions set forth in the Trust Agreement, including the payment of reasonable administrative expenses. WSSC employees are eligible to continue group insurance coverage after retirement provided that retiring employees have had coverage in effect for two years prior to retirement.

As of June 30, 2018, the Commission adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replacing GASB Statement No. 45. Based on actuarial valuations as of June 30, 2023 and as of June 30, 2021, the OPEB Plan’s independent actuaries determined that, at December 31, 2023 and 2022 (the measurement dates), the OPEB Plan’s total OPEB liability exceeded its fiduciary net position by \$36.7 million and \$79.9 million, respectively.

Actuarial studies are performed at least once every two years as of June 30th and the measurement date for the net OPEB Plan liability is December 31st. The OPEB Report is subject to a number of actuarial and economic assumptions; these assumptions are generally similar to the assumptions used in evaluating the Commission’s pension fund liabilities. As required by GASB Statement No. 75, the OPEB Plan’s fiduciary net position as a percentage of total OPEB liability is 85.1% as of December 31, 2023 and 69.0% as of December 31, 2022.

For additional information concerning the OPEB Plan, see Required Supplementary Information (RSI) Schedules A-3 and A-4, “Notes to Financial Statements,” Note L, Other Post-Employment Benefits (OPEB).

### **Leases and Agreements**

The Commission is party to certain agreements to provide water service to Howard County, Maryland and Charles County, Maryland on an as-available basis and sewage service to the City of Rockville, Maryland. The Commission considers its present capacity to be adequate to continue providing water and sewerage services under these contracts and is of the opinion at the present time that no new capital expenditures will be required of the Commission to fulfill these obligations.

## **BONDED INDEBTEDNESS OF THE DISTRICT**

### **Bond Program**

The Commission issues bonds to provide funding for the construction or reconstruction of (i) water supply facilities, water supply lines and transmission mains (the “Water Supply Bonds”), (ii) sewage disposal facilities, sewer collection mains and trunk sewers (the “Sewage Disposal Bonds”), and (iii) any office or operating building necessary to administer or operate the water and sewer systems in the District (the “General Construction Bonds”). The bonds may also be issued to replace short-term bond anticipation notes. Pursuant to Section 19-101 of the Local Government Article of the Annotated Code of Maryland, as amended, the Water Supply Bonds, the Sewage Disposal Bonds and the General Construction Bonds may be consolidated for sale and sold, issued and delivered as a single issue of bonds that are designated as the “Consolidated Public Improvement Bonds.”

## Maryland Water Quality Debt

The Maryland Water Quality Revolving Loan Fund is administered by the Maryland Water Infrastructure Financing Administration. As of December 31, 2024, the Commission had \$357,918,819 of outstanding debt under this program. The Commission's obligation to repay this amount is evidenced by Commission bonds, which are payable over a 20-year or 30-year period at below-market interest rates and on parity with the bonds of the Commission. The source of repayment and security for such Commission obligations is the same as that for the Commission's Water Supply Bonds and Sewage Disposal Bonds, respectively.

## Washington Suburban Sanitary Commission Debt Statement

	<b>Bonds Outstanding December 31, 2024</b>
Bonds Outstanding <sup>(1)</sup> :	
General Construction Bonds (self-supporting) <sup>(2)</sup> .....	\$ 110,823,731
Water Supply Bonds (self-supporting) <sup>(3)</sup> .....	1,803,593,747
Sewage Disposal Bonds (self-supporting) <sup>(4)</sup> .....	1,858,483,521
Maryland Water Quality Loan Fund (self-supporting) <sup>(4)</sup> .....	<u>357,918,819</u>
Total Bonds Outstanding .....	4,130,819,818
Less:	
Self-supporting Bonds .....	<u>4,130,819,818</u>
Bonds Outstanding Exclusive of Self-supporting Bonds.....	\$ --
Assessed Valuation <sup>(5)</sup> , All Property within District .....	\$ 381,195,128,099
Per Capita: (Population estimated at 2,001,798 - 6/30/22) .....	
Bonds Outstanding Total .....	<u>\$ 2,064</u>
Bonds Outstanding Exclusive of Self-supporting Bonds .....	\$ --

- (1) Excludes \$110,300,000 principal amount of bond anticipation notes outstanding as of December 31, 2024. See "Short Term Financing Program" below.
- (2) Front foot benefit charges are levied in an amount sufficient, together with other charges, including water consumption and sewer usage charges, to pay debt service.
- (3) Water consumption charges are fixed sufficient to pay all operating expenses and debt service.
- (4) Sewer usage charges are fixed sufficient to pay all operating expenses and debt service.
- (5) Includes the assessed valuation for Montgomery County and Prince George's County as of June 30, 2024.

## Bonded Debt Outstanding and Changes from June 30, 2023 to December 31, 2024 <sup>(1)</sup>

	<b>Bonds Outstanding June 30, 2024</b>		<b>Issued</b>		<b>Defeased</b>		<b>Redeemed</b>	<b>Bonds Outstanding December 31, 2024</b>
General Construction Bonds .....	\$ 111,138,731	\$	0	\$	0		\$ 315,000	\$ 110,823,731
Water Supply Bonds.....	1,808,013,747		0		0		4,420,000	1,803,593,747
Sewage Disposal Bonds .....	1,861,073,521		0		0		2,590,000	1,858,483,521
Maryland Water Quality Loan Fund ....	<u>328,711,972</u>		<u>29,207,846</u>		<u>0</u>		<u>1,000</u>	<u>357,918,819</u>
Total .....	<u>\$4,108,937,971</u>		<u>\$29,207,846</u>	<u>\$</u>	<u>0</u>		<u>\$7,326,000</u>	<u>\$4,130,819,818</u>

- (1) Excludes \$110,300,000 principal amount of bond anticipation notes outstanding as of December 31, 2024. See "Short-Term Financing Program" below.

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## Outstanding Debt Service

The following table shows principal, interest, and total debt service on the District's outstanding bonds.

<b>Outstanding Bonds</b>			
<b>December 31, 2024<sup>(1)(2)</sup></b>			
<u><b>Fiscal Year</b></u>	<u><b>Principal</b></u>	<u><b>Interest</b></u>	<u><b>Total</b></u>
2025	\$ 186,444,295	\$ 70,940,198	\$257,384,493
2026	189,139,876	130,867,100	320,006,976
2027	188,260,811	124,259,649	312,520,460
2028	188,881,485	117,525,470	306,406,955
2029	183,855,164	110,769,048	294,624,212
2030	177,115,098	104,336,618	281,451,716
2031	167,548,911	98,096,580	265,645,491
2032	157,677,300	92,323,415	250,000,715
2033	142,403,419	86,931,129	229,334,548
2034	147,038,286	82,114,068	229,152,354
2035	141,211,915	77,739,112	218,951,027
2036	143,792,793	73,048,148	216,840,941
2037	148,194,990	68,448,182	216,643,172
2038	149,637,143	63,675,049	213,312,192
2039	154,543,607	58,616,481	213,160,088
2040	159,501,658	53,508,972	213,010,630
2041	164,635,681	48,226,935	212,862,616
2042	169,873,422	42,868,425	212,741,847
2043	175,155,621	37,443,102	212,598,723
2044	180,480,286	31,958,173	212,438,459
2045	166,991,420	26,179,781	193,171,201
2046	149,899,031	20,676,494	170,575,525
2047	124,057,127	15,639,256	139,696,383
2048	100,526,253	11,518,958	112,045,211
2049	80,152,695	8,343,611	88,496,306
2050	70,426,031	5,935,377	76,361,408
2051	56,669,800	3,989,854	60,659,654
2052	42,234,007	2,158,799	44,392,806
2053	22,724,274	704,723	23,428,997
2054	<u>1,747,421</u>	<u>13,978</u>	<u>1,761,399</u>
<b>Total</b>	<u><b>\$4,130,819,818</b></u>	<u><b>\$1,668,856,687</b></u>	<u><b>\$5,799,676,505</b></u>

(1) Excludes \$110,300,000 principal amount of bond anticipation notes outstanding as of December 31, 2024. See "Short Term Financing Program" below.

(2) Totals may not add due to rounding.

**Summary of Outstanding Debt Service as of December 31, 2024<sup>(1)</sup>**

	<u>Principal</u>	<u>Interest to Maturity</u>	<u>Total Debt Service</u>
General Construction Bonds .....	\$ 110,823,731	\$ 43,591,457	\$ 154,415,188
Water Supply Bonds .....	1,803,593,747	820,336,700	2,623,930,447
Sewage Disposal Bonds .....	1,858,483,521	778,599,145	2,637,082,666
Maryland Water Quality Loan Fund .....	<u>357,918,819</u>	<u>26,329,385</u>	<u>384,248,204</u>
Total .....	<u>\$ 4,130,819,818</u>	<u>\$ 1,668,856,687</u>	<u>\$ 5,799,676,505</u>

(1) Excludes \$110,300,000 principal amount of bond anticipation notes outstanding as of December 31, 2024. See “Short-Term Financing Program” below.

**Authorization of Debt**

The Bonds are issued upon the basis of authorizations under the Constitution and laws of the State of Maryland, including Titles 16 through 25 of Division II of the Public Utilities Article, particularly Titles 22 and 25 thereof and other applicable law, and by the Commission through the adoption of Resolution No. 2024-2376 or orders of the Commission.

**Borrowing Limitation**

The Public Utilities Article limits the amount of bonds and notes issued by the District that may be outstanding at any time. The aggregate principal amount of bonds and notes of the District (excluding refunded bonds and certain short-term instruments) outstanding at any time may not exceed the sum of: (i) 3.8% of the total assessable tax base of all real property assessed for county tax purposes within the District, and (ii) 7.0% of the total assessable personal property and operating real property assessed for county tax purposes within the District (or such respective percentages of such tax bases as of July 1, 1997, if larger).

Shown below are the latest certified assessed valuations of those portions of the Counties that lie within the District, and the ratio of debt to permitted debt.

(In Thousands 000s)	<u>Total Assessed Valuation<sup>(1)</sup></u>	<u>Maximum Debt Permitted</u>	<u>Total Debt Outstanding</u>	<u>Ratio of Debt Outstanding to Debt Permitted</u>
December 31, 2024 ....	\$381,195,128	\$14,548,033	\$4,240,131	29.1%
June 30, 2024 .....	381,195,128	14,548,033	4,219,238	29.0%
June 30, 2023 .....	351,500,779	13,429,512	4,115,058	30.7%
June 30, 2022 .....	331,792,776	12,680,799	3,892,547	30.7%
June 30, 2021 .....	319,480,812	12,214,073	3,640,263	29.8%
June 30, 2020 .....	313,962,596	11,987,471	3,423,144	28.6%

(1) Includes assessed valuation data for Montgomery County and Prince George’s Counties as of June 30, 2024.

**Short-Term Financing Program**

On June 24, 2003, the Commission established a \$465,000,000 short-term borrowing facility whereby it may issue and redeem its General Obligation Multi-Modal Bond Anticipation Notes (the “BANs”) from time to time. The BANs are general obligations of the District. The proceeds of the BANs are used to provide interim financing for the water, sewer and general construction projects comprising a portion of the Commission’s capital program. On November 19, 2008, the Commission amended the previous note program to expand the authority to issue notes up to an additional \$600,000,000. The BANs are tax-exempt variable rate demand notes, the interest rates on which are reset daily. The BANs are subject to optional redemption by the Commission at par on not less than fifteen days’ notice to the holders thereof. Debt service on the BANs is expected to be paid from revenues generated in the District from fees, charges,

rates and assessments and other available funds and, in the event of a deficiency, are secured by *ad valorem* taxes upon all the assessable property within the District, without limitation as to rate or amount. The principal of the BANs is payable from the proceeds of the long-term water supply bonds and sewage disposal bonds of the District and other available funds. Until such time as they are redeemed from bond proceeds, the Commission generally amortizes the BANs principal over a 20-year term. Over the years, there have been CUSIPs issued in a single series with two remarketing agents and one (1) liquidity facility as well as CUSIPs issued in two (2) series with two (2) remarketing agents and a liquidity facility for each.

The BANs program was due to fully mature in June 2024. On May 30, 2024, the Commission executed a three-year maturity extension to extend the program through June 1, 2027. On May 30, 2024, the Commission completed a partial redemption of \$13,100,000 as part of the Commission's annual amortization and an additional partial redemption of \$30,000,000 from PAYGO funds, taking the aggregate balance from \$153,400,000 to \$110,300,000. Once the partial redemption was completed, the Commission fully redeemed the remaining Series "A" BANs in the aggregate principal amount of \$53,650,000, and issued a new Series "A" BAN, with a single CUSIP in the same amount. The Series "A" CUSIP will be remarketed by Barclays Capital, will be backed by TD Bank as the liquidity provider, and will mature on June 1, 2027. The Commission also fully redeemed the remaining Series "B" BANs in the aggregate principal amount of \$56,650,000, and issued a new Series "B" BAN, with a single CUSIP in the same amount. The Series "B" CUSIP will be remarketed by Loop Capital, will be backed by TD Bank as the liquidity provider, and will mature on June 1, 2027.

Under each Standby Note Purchase Agreement, the applicable banks are obligated, subject to certain terms and conditions of a note order, to purchase the notes secured thereby, or portions thereof tendered for purchase and not remarketed. Each Standby Note Purchase Agreement is scheduled to expire on June 1, 2027. As was allowed under the previous BANs, the Commission has the right to complete a partial redemption of the Series A and Series B BANs.

#### **History of No Default**

The Commission has never defaulted on any bonded indebtedness.

#### **DISTRICT FINANCIAL DATA**

The District's financial records are maintained on the debt service method of accounting to conform to its annual budget. The District maintains a fund accounting system to separately account for its construction functions and operating functions. Each operating fund is credited with its share of the interest earned from the investments. The Commission continuously reviews its procedures to ascertain if it is necessary to update them due to new developments and other changes.

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## Summary of Operating Revenues, Expenses and Net Revenues

Revenue available for debt service and operating expenses for the five most recent complete fiscal years ended June 30 are shown in summary form as follows:

### Summary of Operating Revenues, Expenses and Net Revenues (Loss) (Dollars in Thousands)(1)

	Fiscal Year ended June 30				
	2024	2023	2022	2021	2020
Gross Revenue Available for Debt Service .....	\$ 977,835	\$ 905,832	\$ 839,736	\$ 759,935	\$ 764,406
Debt Service:					
Bonds Redeemed and Sinking Fund					
Contributions .....	214,748	165,384	160,080	159,024	163,683
Interest on Bonds and Notes Payable .....	145,895	139,217	125,645	130,082	125,940
Bonds and Note Issuance Related Costs	<u>2,387</u>	<u>2,957</u>	<u>3,489</u>	<u>2,874</u>	<u>2,699</u>
Total .....	<u>363,030</u>	<u>307,558</u>	<u>289,214</u>	<u>291,980</u>	<u>292,322</u>
Net Revenues Available for Operations .....	614,805	598,274	550,522	467,955	472,084
Operating Expense Exclusive of Depreciation and					
Amortization .....	<u>541,580</u>	<u>527,788</u>	<u>464,708</u>	<u>457,296</u>	<u>476,939</u>
Net Revenue (Loss) .....	<u>\$ 73,225</u>	<u>\$ 70,486</u>	<u>\$ 85,814</u>	<u>\$ (10,659)</u>	<u>\$ (4,855)</u>
Composed of:					
Water Operating .....	\$18,636	\$36,432	\$50,162	\$ 3,078	\$ 18,557
Sewer Operating .....	35,538	35,762	43,428	18,214	(11,011)
Other Operating Funds .....	<u>19,051</u>	<u>(1,708)</u>	<u>(7,776)</u>	<u>(10,633)</u>	<u>(12,411)</u>
Total .....	<u>\$ 73,225</u>	<u>\$ 70,486</u>	<u>\$ 85,814</u>	<u>\$ 10,659</u>	<u>\$ (4,855)</u>

(1) Operating losses were planned uses of existing prior year surpluses within the operating funds accomplished by restraining rate increases in the respective year.

Source: Washington Suburban Sanitary District.

The Commission's operating revenues derived from water and sewer charges vary from year to year, as water usage fluctuates in response to a variety of factors (such as changing weather patterns and economic conditions, for example).

## Budget

The Public Utilities Article requires the Commission, prior to January 15 preceding the respective fiscal year, to prepare operating and capital budgets (the "Budget") for the ensuing fiscal year. The Commission timely prepared its operating and capital the Budget for fiscal year 2026.

The Budget is prepared to reflect the total funding and staffing requirements of the Commission as well as its individual programs and organizational components. The Budget is divided into two major sections, the Operating Budget and the Capital Budget. The Operating Budget reflects the Commission's resource requirements to operate and maintain its completed plants and other installations. The Operating Budget consists of three separate funds: Water Operating, Sewer Operating, and General Bond Debt Service. The Capital Budget reflects the Commission's plan to receive and expend funds for capital projects including those identified in the first year of its Six Year Capital

Improvements Program (see “Capital Improvements Program - Six Year Capital Program”), reconstruction programs and other capital programs. The Capital Budget consists of three separate funds: Water Supply Bond, Sewage Disposal Bond and General Construction Bond funds.

The Budget process begins with submission of requests by all organizational units. The Finance Office compiles and presents the budget to the General Manager for review. After review, the General Manager submits this Budget with the General Manager’s recommendations to the Commissioners. The Commissioners review the Budget and make changes they deem necessary in order to arrive at the Commission’s proposed Budget.

The Public Utilities Article requires that the Proposed Budget be published by January 15. Copies of the Proposed Budget are available to the public. The Commission holds public hearings on the Proposed Budget prior to February 15 after providing 21 days’ notice of such hearing by publication in at least two newspapers published and generally circulated in Montgomery County and two newspapers published and generally circulated in Prince George’s County.

The Commission is required to transmit the Proposed Budget by March 1 to the County Executives of Prince George’s and Montgomery Counties. The County Executives make recommendations on the Proposed Budget by March 15 to their respective County Councils. The County Councils may hold public hearings and conduct work sessions with Commission personnel during the months of April and May. Each County Council may add to, delete from, increase or decrease any item of the Proposed Budget and shall transmit by May 15 any proposed changes to the other County Council for review and concurrence. Each County Council must approve all amendments to the Proposed Budget and, prior to June 1, approve the Budget.

In the event both County Councils fail to concur on a change with respect to any item in such Proposed Budget by June 1, that failure shall constitute approval of the item as submitted by the Commission.

Finally, upon receipt of the joint resolutions of the two County Councils, the Commission adopts the Budget and approves the water and sewer rates, other charges and fees, and *ad valorem* tax rates required to fund the approved expenditure levels.

### **Operating Budget and Year to Date Financial Results**

The Commission’s 2025 Approved Operating Budget (the “2025 Operating Budget”), shown in the table below, was approved by the Commission on June 18, 2024. The 2025 Operating Budget includes an 8.5% average water and sewer and volumetric and fixed fees rate increase consistent with the spending affordability guideline rate increase recommendations provided by the County Councils of Montgomery County and Prince George’s County. The 2025 Operating Budget includes \$1,014.1 million of anticipated revenues which is \$81.5 million (8.7%) more than the 2024 Operating Budget figures and \$54.0 million (5.6%) more than the actual fiscal year 2024 results and \$1,014.1 million of anticipated expenses which is \$89.7 million (9.7%) more than the 2024 Operating Budget figures and \$111.9 million (12.4%) more than the actual fiscal year 2024 results. The increase in operating expenses is partially the result of salary enhancements, additional positions, increasing PAYGO funds for capital, inflationary pressures and a 20% increase in payments to the District of Columbia Water and Sewer Authority Blue Plains Advanced Wastewater Treatment Plant for regional sewage disposal expenses. The 2025 Operating Budget does not budget for surplus funds deposited to the Commission’s reserves with the budgeted accumulated net revenues remaining at \$315.1 million which exceeds the Commission’s 20% reserve target and is 31.3% of total operating revenues.

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**Approved and Proposed Operating Budgets<sup>(1)(2)</sup>**

	<b>FY 2024</b>	<b>FY 2025</b>
<b>(In Thousands \$000s)</b>	<b>Actual</b>	<b>Approved</b>
<b>FINANCIAL PLAN</b>		
Water and Sewer User Charges	\$801,723	\$809,105
Ready-to-Serve	84,456	134,803
Account Maintenance Fees	37,846	59,964
Infrastructure Investment Fee	46,610	74,839
Other Sources/Fees	58,099	61,419
Rockville Sewer Use	4,507	3,300
Plumbing and Inspection Fees	20,975	21,356
Intergovernmental/ Grants	3,790	2,500
Miscellaneous	28,827	27,250
Cost Sharing Reimbursement/ Natural Gas Sales		7013
Interest Income	27,996	8,860
Uncollectible @ 1% of User Charges		-7,900
<b>Operating Revenues</b>	<b>972,274</b>	<b>1,006,287</b>
<b>OTHER TRANSFERS AND CREDITS</b>		
	-12,228	7,772
SDC Debt Service Offset	5,772	5,772
Premium Transfer		-
Underwriter's Discount Transfer	2,000	2,000
Miscellaneous Offset	-20000	0
<b>Total Funds Available</b>	<b>960,046</b>	<b>1,014,059</b>
<b>Operating Expenses</b>		
Salaries and Wages	\$211,189	\$158,146
Heat, Light, and Power	23,992	27,278
Regional Sewage Disposal	79,822	76,908
All Other	216,373	339,157
<b>Operating Expenses</b>	<b>531,376</b>	<b>601,489</b>
<b>DEBT SERVICE</b>		
Bonds and Notes Principal and Interest	338,326	361,969
<b>Operating Expenses with Debt Service</b>	<b>869,702</b>	<b>963,458</b>
<b>OTHER TRANSFERS AND ADJUSTMENTS</b>		
Unspecified Reductions/Additional & Reinstated	-	-
PAYGO (Contribution to bond fund)	32,506	50,601
<b>Total Expenditures</b>	<b>902,208</b>	<b>1,014,059</b>
<b>Net Revenue (Loss)</b>	<b>57,838</b>	<b>0</b>
<b>BEGINNING FUND BALANCE - JULY 1</b>		
Net Increase (Decrease) in Fund Balance	57,838	0
Use of Fund Balance/Other Adjustments	-3,664	0
<b>ENDING FUND BALANCE - JUNE 30</b>	<b>\$368,922</b>	<b>\$319,101</b>

<sup>(1)</sup> Unaudited

<sup>(2)</sup> Includes operating funds relating to water and sewer and does not include operating funds relating to general construction.

## Capital Budget

The Commission's 2025 Approved Capital Budget (the "2025 Capital Budget"), shown in the table below, was approved on June 18, 2024, along with the Commission's 2025 Operating Budget. The 2025 Capital Budget of \$815.9 million represents an increase of \$111.3 million (15.7%) from the 2024 Approved Capital Budget of \$704.6 million.

The 2025 Capital Budget funds several essential priorities for compliance and infrastructure improvements including:

- An increase of \$25.2 million for the Anacostia Depot Reconfiguration;
- An increase of \$24.9 million for the Prince George’s County South Potomac Supply Improvement, Phase 2;
- An increase of \$22.1 million for the Water Reconstruction Program;
- An increase of \$13.5 million for the Water Storage Facility Rehabilitation Program;
- An increase of \$10.0 million for the Engineering Support Program;
- An increase of \$8.9 million for the Energy Performance Program;
- An increase of \$10.0 million for the Engineering Support Program; and
- An increase of \$8.9 million for the Energy Performance Program.

### Capital Budget

#### Capital Funds

(\$ in thousands)	FY 2021 Actual	FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Adopted
<b>Funds Provided</b>					
Bonds and Notes Issues/Cash on Hand	\$ 402,261	\$ 407,182	\$ 414,795	\$ 338,711	\$ 637,773
PAYGO	-	19,933	29,211	12,956	50,601
Federal & State Grants	4,392	16,974	5,697	4,959	30,720
System Development Charge	8,393	3,402	9,635	12,484	49,926
Other Contributions	14,192	7,614	10,158	9,271	22,248
<b>Total Capital Funds</b>	<b>\$ 429,238</b>	<b>\$ 455,105</b>	<b>\$ 469,496</b>	<b>\$ 378,381</b>	<b>\$ 791,267</b>
<b>Expenses</b>					
Salaries & Wages	25,911	27,647	27,997	46,844	32,120
Heat, Light & Power	-	-	-	-	-
Contract Work	217,590	251,913	268,792	245,930	512,237
Consulting Engineers	42,349	42,322	43,531	57,886	83,705
All Other	141,043	75,925	96,072	106,345	163,205
<b>Total Capital Expenses</b>	<b>\$ 426,893</b>	<b>\$ 397,807</b>	<b>\$ 436,392</b>	<b>\$ 410,161</b>	<b>\$ 791,267</b>

#### Operating Reserves

During fiscal year 2021, the Commission’s changed its policy to maintain a reserve in the amount of at least 10% to an amount of at least 15% of budgeted water and sewerage operating revenues to offset any shortfall in such revenues. During fiscal year 2022, the Commission again revised this policy increasing the reserve minimum to 20% of budgeted water and sewer operating revenues. In those years in which water or sewerage operating revenues exceed budgeted amounts, the Commission generally accrues the resulting surplus in the respective Operating Fund(s) to be utilized in future years’ budgets for fiscally prudent purposes, including rate increase mitigation, one-time expenditures, increasing the Commission’s reserve, and applying the surplus against future capital costs on a pay-as-you-go basis. In those years in which water or sewer operating revenues do not reach budgeted amounts, the Commission adjusts its then-current budget by reducing expenditures and by drawing upon the reserve, if necessary. In the event that the reserve is inadequate to cover such shortfall, the Commission may implement a mid-year rate increase after notifying the respective County Councils, although this has never been required.

The Commission executed savings plans in fiscal years 2020, 2021 and 2022 in response to the COVID-19 pandemic’s impact on revenues. No savings plan was required in fiscal years 2023 and 2024. The Commission did not draw upon the reserve during fiscal year 2022, fiscal year 2023 or fiscal year 2024. Ending fund balance as a percentage of operating revenue was 35.7% for fiscal year 2023 and 31.7% for fiscal year 2024, exceeding the increased 20% reserve target both years.

#### Audited Financial Results

The table below presents the Commission’s historical revenues, expense and changes in net position using information contained in the audited financial statements for Fiscal Year 2021 through 2024. The Commission’s complete financial statements are included in Appendix A. The Commission’s audited financial statements (Appendix A)

are prepared in accordance with generally accepted accounting principles. Comparison of the audited financial statements to the debt service method statements requires adjustments for several differences, including depreciation, bond principal redemption, and capitalized interest.

### Historical Revenues, Expenses, and Changes in Net Position

(in thousands)

	FY24	FY23	FY22 (Restated)	FY21 (Restated)
<b>Operating Revenues</b>				
W&S and Fees	\$886,178	\$827,593	\$777,357	\$700,787
FFBC	2,439	3,914	5,713	7,680
House connection charges	3,682	3,839	4,061	4,470
Other	58,450	54,126	50,532	37,407
<b>Total operating revenues</b>	<b>\$950,749</b>	<b>\$889,472</b>	<b>\$837,663</b>	<b>\$750,344</b>
<b>Operating Expenses</b>				
Operations	\$129,907	\$132,672	\$123,596	\$118,787
Maintenance	194,312	183,022	175,871	188,407
Intermunicipal agency sewage disposal	85,697	81,954	66,831	65,084
Administrative and general	128,557	115,102	109,644	116,532
Depreciation and amortization	209,100	205,761	214,026	215,584
<b>Total operating expenses</b>	<b>\$747,573</b>	<b>\$718,511</b>	<b>\$689,968</b>	<b>\$704,394</b>
<b>Net operating revenues</b>	<b>\$203,176</b>	<b>\$170,961</b>	<b>\$147,695</b>	<b>\$45,950</b>
<b>Non-Operating Revenue (Expenses)</b>				
Interest on bonds and notes payable	\$(125,281)	\$(115,942)	\$(98,919)	\$(75,476)
SDC credit reimbursements	(2,239)	(1,800)	(2,134)	(2,538)
Loss on disposal of assets	(52)	(593)	(723)	(9,685)
Pension	(11,352)	19,517	18,614	26,789
OPEB	7,027	10,521	12,110	4,280
Interest income on investments	33,118	25,319	119	255
Other interest income	1,279	985	1,099	1,165
<b>Net non-operating expenses</b>	<b>\$(97,500)</b>	<b>\$(61,993)</b>	<b>\$(69,834)</b>	<b>\$(55,210)</b>
<b>Income before capital contributions</b>	<b>\$105,676</b>	<b>\$108,968</b>	<b>\$77,861</b>	<b>\$(9,260)</b>
Capital Contributions	42,302	61,217	72,962	59,122
<b>Change in Net Position</b>	<b>\$147,978</b>	<b>\$170,185</b>	<b>\$150,823</b>	<b>\$49,862</b>
Net position beginning of the year	\$5,277,014	\$5,107,670	\$4,957,585	\$4,907,723
Adjustment to prior year Net Position due to lease		(841)	(738)	-
<b>Net position end of the year</b>	<b>\$5,424,992</b>	<b>\$5,277,014</b>	<b>\$5,107,670</b>	<b>\$4,957,585</b>

Note: FY21 restatement was due to GASB 87 implementation. FY22 restatement was due to GASB 96 implementation.

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**SUMMARY OF DISTRICT AD VALOREM TAXES  
AND OTHER CHARGES AND REVENUES THEREFROM**

**Ad Valorem Tax Rate**

At present, no *ad valorem* taxes are levied pursuant to Commission certification for the payment of debt service on outstanding bonds. Debt service on the Bonds and other outstanding bonds of the District is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds.

**Tax Collection Procedures**

Pursuant to Section 22-106 of Division II of the Public Utilities Article, in order to retire and pay the interest on bonds of the District each year the county councils of Montgomery County and Prince George's County shall impose against the assessable property located in the District a tax sufficient to pay the principal of and interest on the bonds, as and when due and until paid in full. Each year the Commission shall determine the amount necessary to pay the principal and interest on bonds issued and shall set aside such amount from water service charges, sewer usage charges, house connection charges, and any other charges imposed by the Commission as the Commission determines to be fair and equitable. The amount set aside shall be deducted from the amount that the Commission determines to be necessary to be raised by taxation.

At least 30 days before the taxable year for property taxes, the county executives of Montgomery County and Prince George's County shall certify to the Commission the total valuation of assessable property within the District in each county. The Commission shall determine the amount necessary, for the next taxable year, to pay: (i) interest on all outstanding bonds; (ii) principal of all serial bonds maturing during the year; and (iii) the proportionate part of principal of all outstanding sinking fund bonds as determined by the usual table of redemption of bonds by annual deposit in a sinking fund.

After deducting all amounts applicable to payment of interest and principal on the bonds, the Commission shall certify to the county councils of Montgomery County and Prince George's County the number of cents per \$100 necessary to raise the amount determined to pay the debt service.

Each year the county councils of Montgomery County and Prince George's County shall impose a tax in the amount determined by the Commission under the Public Utilities Article on all assessable property within the District. The taxes imposed under this Act shall (i) have the same status as county taxes; and (ii) be imposed and collected by the tax collecting authority for each county as county taxes. Every 60 days, each county shall pay to the Commission the taxes collected under the Public Utilities Article.

**Front Foot Benefit Charges and Historic Collections**

For meeting debt service on its \$110,823,731 of General Construction Bonds outstanding as of December 31, 2024, there have been assessed front foot benefit charges ("FFBC") in amounts sufficient, together with additional charges, including water consumption and sewer usage charges, and taking delinquencies in account, to pay debt service on the General Construction Bonds as such debt service becomes due. Front foot benefit charges are payable in annual or semi-annual installments. There are no operations, repair or maintenance costs paid from front foot benefit charges.

In the year following completion of water and/or sewer main construction, connecting improved or abutting unimproved properties are assessed a FFBC. The assessment as required by law is to repay funds borrowed by WSSC for water and/or sewer main construction. The charge appears on the property tax bill for the same number of years as the term of the bonds sold to finance the improvements but may be paid in full at any time. The FFBC assessment is determined by multiplying property footage by the rate per foot for the appropriate property classification. Irregularly shaped lots are assessed using average footages of neighboring regular shaped properties. Listed below are the Commission's latest approved FFBC rates for residential properties. The rates are updated annually. The assessments levied during 2019 - 2023 levy years will run for 30 years. The bond period for properties levied between 1983-2012 were 23 years and 2013-2018 were 20 years. Earlier years assessments could be from 33 to 50 years.

**Front Foot Benefit Rate Schedule\***

<u>Assessment Length</u>	<u>Assessment Rate for Water (Per Ft Per Year)</u>	<u>Assessment Rate for Sewer (Per Ft Per Year)</u>
<u>Subdivision:</u>		
1st - 150 ft.	\$4.00	\$6.00
2nd - 150 ft.	\$3.00	\$4.50
Over - 300 ft.	\$2.00	\$3.00
<u>Business:</u>		
All Footage	\$5.32	\$7.98

Source: WSSC Finance Department

\*The total amount of assessment can be redeemed at any time by the property owner.

Front foot benefit charges and deferred house connection charges are levied on a calendar year basis prior to July 1 of each year. Charges can be paid in two installments, the first due prior to October 1 and the second due prior to January 1. Levies, and collections for the five calendar years through 2023 as supplied by the counties, are shown in the following table:

<u>Levy Year<sup>(2)</sup></u>	<u>Montgomery County</u>			<u>Prince George's County</u>		
	<u>Amount Levied</u>	<u>Total Collections</u>	<u>Percent Collected<sup>(1)</sup></u>	<u>Amount Levied</u>	<u>Total Collections</u>	<u>Percent Collected<sup>(1)</sup></u>
2024	\$3,304,946	\$135,704	4.11%	\$1,891,568	\$ 35,669	1.89%
2023	3,510,566	3,517,962	100.21%	2,524,291	2,511,927	99.51%
2022	4,341,916	4,341,425	99.99%	3,479,247	3,467,912	99.67%
2021	5,049,884	5,049,115	99.98%	4,365,951	4,354,670	99.74%
2020	6,078,037	6,076,531	99.98%	5,710,901	5,699,685	99.80%
2019	6,941,807	6,940,301	99.98%	6,805,163	6,793,878	99.83%

(1) Collections are applied to their respective levy years regardless of the year of collection.

(2) Original levies adjusted by subsequent additions, deletions and collections as of June 30, 2024. Assessments are levied on construction completed in the previous calendar year.

Source: WSSC Finance Department

**Water and Sewer Charges**

Water consumption charges are collected to pay the operation, repair and maintenance costs of water supply projects and the debt service on bonds and notes of the District. Sewer usage charges are collected to pay the operation, repair and maintenance costs of sewerage projects and the debt service on bonds and notes of the District. *Ad valorem* taxes are not presently levied for such purposes.

The Commission imposes a 5% late payment charge on any water/sewer bill outstanding after 30 days for residential and commercial customers. If payment is not made within an additional 15 days, a termination notice is forwarded to a delinquent property owner advising that service will be discontinued by a specified date without further notice. Should this fail, and if any bill shall remain unpaid for 60 days from the date fixed for payment, it is collectible against the owner of the property served. As of this date of the Official Statement, historically the bad debt write-off has never been material to the Commission.

The Commission employs a conservation oriented multi-rate structure for both water and sewer usage. The structure applies a sliding schedule of rates per thousand gallons of use with a level of charges determined by the customer's average daily consumption ("ADC") during each billing period. The rates as of July 1, 2024 range from \$6.69 for tier 1 to \$10.20 for tier 4 per thousand gallons for water consumption and \$8.88 for tier 1 to \$16.35 for tier 4 thousand gallons for sewer usage. The schedule starts at a base consumption level of 0-80 gallons a day where the lowest

water and sewer rates apply and moves up through three tiers ending at a 276 gallon a day or greater tier. Customers are billed for volumetric consumption in each tier at the tier's rate. Sewer-only customers are charged a flat rate. In addition, all customers are assessed Ready-to-Serve fees, based on meter size, in cumulative amounts ranging from \$50.78 to \$11,663.25 per quarter.

**Other Charges**

The Commission collects other charges and fees, namely, house connection fees, plumbing and gas connection inspection fees and system development charges, as mentioned below.

*Sub-district Charges*

In order to expedite the construction of water and/or sewer facilities to serve certain sub- districts within the District ahead of schedule, the Commission established individual sub-district charges in the Olney, Mattawoman, Green Branch, Mill Branch and Clopper Road Sub-districts to help defray the cost of capital construction therein. The Commission has suspended the collection of sub-district charges, because system development charges provide sufficient growth-related cost recovery. See "System Development Charge" below.

*House Connection Fees*

The Commission is authorized by the Public Utilities Article to fix and collect a reasonable connection charge for the connection of properties to the water and sewer systems in the District. Of the net revenue derived from such connection charges: (i) one half must be retained in a contingency fund for the repair, replacement or any extraordinary maintenance and operating expense of the water supply or sewer systems under the control of the Commission and (ii) one half may be applied to pay debt service on the bonds and notes of the District.

On January 1, 2005, to reflect the construction cost differential, the Commission's pricing of house connections for residential customers changed to one in which unimproved and improved connections receive different rates for each different sized connection. Beginning January 1, 2024, the rate for standard one-inch or one and one-half inch residential water connections in an unimproved area is \$3,285, whereas a standard one-inch or one and one-half inch residential water connection in an improved area is \$11,000. A standard residential sewer connection in an unimproved area is \$6,750, whereas a standard residential sewer connection in an improved area is \$14,500. Commercial customers are charged different rates for larger sized improved and unimproved area connections to reflect the construction cost differential for these two types of connections.

*Plumbing and Gas Connection Inspection Fees*

The Commission inspects the installation of all plumbing and gas facilities throughout the bi-county area. This affords standardization of materials and methods for plumbing and gas systems in the District. The Commission charges certain fees for such inspections.

**INFORMATION REGARDING MONTGOMERY AND PRINCE GEORGE'S COUNTIES**

Montgomery County and Prince George's County are each a body politic and corporate and a political subdivision of the State of Maryland. The populations of Montgomery County and Prince George's County are shown below:

	<b>1990</b>	<b>2000</b>	<b>2010</b>	<b>2020</b>
Montgomery County.....	757,027	873,341	971,777	1,062,061
Prince George's County.....	<u>728,553</u>	<u>801,515</u>	<u>863,420</u>	<u>967,201</u>
Total.....	<u>1,485,580</u>	<u>1,674,856</u>	<u>1,835,197</u>	<u>2,029,262</u>

Source: U.S. Census of Counties.

Additional information regarding Montgomery County and Prince George's County, including detailed governance, demographic, economic and financial information is set forth in Appendix B and can be obtained from the



most recent Official Statements of such counties. The information regarding Montgomery County and Prince George's County set forth in Appendix B to this Official Statement has been provided to the Commission by Montgomery County and Prince George's County, respectively. The Commission has not undertaken to audit, authenticate or otherwise verify the information set forth in Appendix B or any Official Statement of Montgomery County or Prince George's County. The Commission makes no guaranty, warranty or other representation respecting the accuracy and completeness of the information set forth in Appendix B or any such Official Statement. The Commission is not in a position to, and will not, undertake to update any information set forth in Appendix B or in any Official Statement of Montgomery County or Prince George's County. Reference to the Official Statements of Montgomery County and Prince George's County is included herein for convenience only and any information included in such Official Statements is not incorporated herein, by reference or otherwise.

## **CAPITAL IMPROVEMENTS PROGRAM**

### **Ten Year Plan**

The State of Maryland requires that every county in the State have a ten-year water and sewerage plan. The Commission, as the provider of water and wastewater services for Montgomery County and Prince George's County, has assisted in the preparation of the Counties' ten-year plans since 1971. The County 10-year plans provide the overall guidance for the timing and capacity for planned implementation of new water filtration plants, pumping stations, transmission lines, storage facilities, water resource recovery facilities to treat wastewater, pumping stations, force mains, interceptor sewers and related facilities. Local water distribution and sewage collection systems are approved by Commission authority consistent with service policies in the ten-year plans.

### **Six Year Capital Program**

Each year the Commission prepares a six-year projection of capital expenditures for new major water and sanitary sewerage facilities constituting its Capital Improvements Program ("CIP"). In addition, six-year projections are made for existing water and sewer systems reconstruction activities, a planned program for rehabilitating the older or deficient portions of these systems. The principal objective of the CIP is the six-year programming of planning, design, land acquisition, and construction activities on a yearly basis for major water and sewerage infrastructure projects and programs. These projects and programs may be necessary for system improvements for service to existing customers (83% of the CIP), to comply with federal and/or state environmental mandates (8%), or to support new development in accordance with the counties' approved plans and policies for orderly growth and development (9%). The projects within the approved six-year program include an aggressive program to rehabilitate or replace the older portions of the Commission's more than 6,000 miles of water mains and 5,700 miles of sewer mains, provide for growth as needed and ensure compliance with the 2005 Sanitary Sewer and 2016 Potomac Water Filtration Plant consent decrees. The projects are generally categorized as follows:

- Capital Improvements Program (CIP)
- Information Only Projects

Working to protect clean water, in July of 2005 the Commission joined U.S. Representative Chris Van Hollen, Lieutenant Governor Michael S. Steele and representatives from the Anacostia Watershed Society, Natural Resources Defense Council (NRDC), Audubon Naturalist Society and Friends of Sligo Creek to announce agreement on a multi-year action plan to dramatically minimize, and eliminate where possible, sewage overflows. A sanitary sewer overflow (SSO) is an event where untreated or partially treated wastewater discharges from a sanitary sewer system into the surrounding areas.

The comprehensive plan settles a lawsuit filed by the U.S. Department of Justice (DOJ) in November 2004 on behalf of the U.S. Environmental Protection Agency (EPA) regarding overflows in the Commission's wastewater collection system. The Commission has worked closely with its partners at the federal, state and local levels to develop a proactive plan that will augment its existing efforts to maintain, identify and rehabilitate problem areas within its 5,600-mile sewer system. This sanitary sewer consent decree, similar to many others enacted throughout the country, will enhance the Commission's ability to meet the public health needs of our customers. The Commission is well underway on this program and all funding required has been incorporated within the CIP. On June 26, 2016, the sanitary sewer consent decree deadline was extended for an additional six years. The Commission completed the collection system

repair work by the extended February 9, 2022 deadline. Continuing efforts related to the consent decree, including stream monitoring and performance assessments of completed repairs, are underway.

As described below under “Litigation,” pursuant to a Consent Decree approved by the U.S. District Court of Maryland on April 15, 2016, WSSC is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant. In connection therewith, on December 26, 2016, WSSC submitted an audit report and long-term upgrade plan (the “2016 Plan”) for consideration by the Maryland Department of the Environment (“MDE”). In September of 2018, WSSC and its consultant submitted an amended long-term plan (the “Amended Plan”) to address deficiencies in the 2016 Plan, which was approved by MDE in April 2019. The FY 2024 Adopted CIP reflects the estimated cost of the approved Amended Plan.

The Commission has approved water and sewer CIP, Engineering Support and Energy Performance Program projects with a value of nearly \$4.8 billion for fiscal years 2025-2030, and nearly \$1.4 billion for water and sewer system reconstruction projects during the same period. Of this amount, over \$3.3 billion is anticipated to be funded through the sale of Commission bonds. The remaining amount is expected to be funded through federal and state grants, operating funds, and contributions from other sources.

The following table shows the approximate funding schedule (subject to adjustment for inflation) for the approved projects (dollars in thousands).

	FY'25	FY'26	FY'27	FY'28	FY'29	FY'30	<u>6-Yr.-Total</u>
Water CIP/ESP/EPP	\$ 258,994	\$ 264,015	\$ 218,943	\$ 217,236	\$ 177,593	\$ 170,124	\$ 1,306,905
Sewer CIP/ESP/EPP	234,724	260,196	207,955	209,573	221,709	201,724	1,335,881
System Reconstruction	182,810	204,534	232,025	254,004	279,153	290,259	1,442,785
Total	\$676,528	\$728,745	\$658,923	\$680,813	\$678,455	\$662,107	\$4,085,571
Bond Funding	\$ 637,773	\$ 601,805	\$ 491,897	\$ 522,942	\$ 559,191	\$ 576,818	\$ 3,390,426
% of Capital Program	94%	83%	75%	77%	82%	87%	83%

The funds necessary to finance the construction of local lines are not included in the above six-year projections. In accordance with amendments to the Public Utilities Article enacted in 1998, construction of local lines begun after June 30, 2001, will generally be financed by private developers rather than the Commission.

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## **WATER AND SEWERAGE FACILITIES, SERVICE CENTERS AND STATISTICS**

The Commission currently operates water filtration plants, raw water reservoirs, water resource recovery facilities to treat wastewater (in addition to sharing the use of regional facilities) and maintenance service centers.

### **Water Sources and Filtration Facilities**

The Commission has multiple sources of raw water available for processing and delivery to its customers. These sources are supplemented by a number of reservoirs containing an aggregate of 14 billion gallons of raw water storage, and up to an additional 13 billion gallons of water for river quality and flow. The water filtration facilities (Potomac and Patuxent), which have a combined peak production capacity of nearly 400 million gallons of water per day (mgd), are strategically located to meet all of the needs of the Commission’s customers. The water system is designed with a focus on sufficient redundancy to ensure adequate overlapping coverage for the Commission’s service area.

The Commission maintains a water distribution network with more than 6,000 miles of mains. There are finished water storage structures located at strategic points along this network to assist in meeting peak customer demands and fire protection requirements. These structures have a combined gross storage capacity of more than 200 million gallons.

### **Water Resource Recovery Facilities for Wastewater Treatment**

The Commission’s water resource recovery facilities (WRRF) located throughout the District are as follows:

Seneca WRRF	Piscataway WRRF	Parkway WRRF
Damascus WRRF	Western Branch WRRF	Hyattstown WRRF

Blue Plains Plant (developed and operated by the District of Columbia Water and Sewer Authority; capacity is shared by the Commission under regional agreements)

Mattawoman Plant (developed and operated by Charles County, Maryland; the Commission has purchased 15% of the plant’s capacity under a regional agreement)

Poolesville Plant (owned and operated by the Town of Poolesville, Maryland; the Commission has purchased 20,000 gpd capacity at the plant under an agreement with the Town)

In response to efforts to improve water quality in the Chesapeake Bay, emphasis has been placed on the improvement of water resource recovery facilities to serve current and future needs of the Commission’s bi-county service area. Every plant receiving wastewater from the Commission’s system is equipped to provide advanced treatment. In 2004 the State of Maryland passed the Chesapeake Bay Restoration Act into law to provide funding to remove additional nitrogen at wastewater treatment plants statewide to achieve Enhanced Nutrient Removal (ENR). Construction is complete to upgrade all Commission facilities to the ENR standard, reducing nitrogen in the effluent to approximately 3 mg/l which is considered the limit of technology.

Approximately 63% of the District’s sewage flow travels through the regional system in Maryland and the District of Columbia to the Blue Plains Advanced Wastewater Treatment Plant in Washington, D.C. (“Blue Plains”). The Blue Plains Plant is an advanced wastewater treatment plant with treatment capacity of 370 mgd. Construction of the Blue Plains enhanced nitrogen removal facilities is complete. The Commission has contributed to the capital cost of these upgrades. During fiscal year 2024, the Blue Plains Plant received 43.8 billion gallons (bg) of sewage from the Commission system, while the following flows were handled during the year at Commission-operated facilities: Piscataway Plant, 8.3 bg; Western Branch Plant, 8.4 bg; Parkway Plant, 2.3 bg; Seneca Plant, 4.9 bg; and Damascus Plant, 0.3 bg. In addition, the Mattawoman Plant received .5 bg of sewage from the Commission system. Wastewater is conveyed through the Commission’s more than 5,700 miles of sewer mains.

## Service Centers

The Commission operates four service centers throughout the service area. Through facilities in Anacostia, Gaithersburg, Lyttonsville and Temple Hills, the Commission provides warehouse management, fleet services and meter operations to ensure that appropriate resources are available for the maintenance and repair of the vast water and wastewater system. In addition, the Commission operates a state-of-the-art laboratory which performs an estimated 500,000 tests annually to ensure water safety and quality.

### Historical Water and Sewage Service Statistics

<u>Fiscal Year</u>	<u>Estimated Population Served</u>	<u>Miles of Water Mains</u>	<u>Water Connections</u>	<u>Water Delivered (million gallons)</u>	<u>Average MGD</u>	<u>Miles of Sewer Mains</u>	<u>Sewer Connections</u>
2024	1,976,000	6,000	481,000	58,689	162.0	5,700	451,000
2023	1,966,000	5,900	479,000	57,572	157.7	5,632	450,731
2022	1,939,000	5,884	476,000	58,840	157.7	5,624	446,392
2021	1,915,000	5,869	473,497	59,422	162.8	5,615	444,523
2020	1,910,000	5,844	470,944	59,505	162.6	5,624	442,654
2019	1,801,000	5,816	468,873	59,028	161.7	5,604	440,941
2018	1,777,000	5,768	465,393	59,828	163.9	5,578	437,789
2017	1,785,000	5,647	460,891	59,519	163.1	5,549	434,586

## Cybersecurity

Cyber security threats continue to become more sophisticated and are increasingly capable of impacting the confidentiality, integrity, and availability of WSSC's systems and applications. WSSC maintains critical control systems that are "air-gapped" and reside on a private network that is not connected to the internet.

WSSC is continuously pursuing improvements to its Risk Management and Cyber Security program and is governed by PCI-DSS and CIS 8.0 standards and guidelines on a foundation that is based on the NIST Cyber Framework for Critical Infrastructure. WSSC's Cyber Security Division continually updates its IT security standards, and has upgraded WSSC's firewalls, matured vulnerability scanning and patch management processes. The investments made in security tools have included advanced protection for our applications, APIs, and microservices, and updated endpoint threat detection capabilities including USB blocking. Multi-factor authentication is deployed across the enterprise for remote access and for all privileged account access regardless of location; enhanced password complexity rules have also been adopted. The Cyber Security Division works with State and local fusion centers to monitor current threats and utilizes such intelligence to proactively update defenses and train our workforce to protect against those threats.

WSSC maintains cyber liability insurance coverage sufficient to meet best incident response coverages. In addition, WSSC has implemented the Authority to Operate (ATO) methods following the NIST Risk Management Framework, hardened its mobile devices and remote access for ongoing telework and mobile workforce, implemented a mature insider threat management program, enhanced and enforced security education and training awareness which is required annually for all users including both employees and contractors, implemented sensitive data protection, encryption and strong authentication, as well as enhanced monitoring and incident response capability through the use of a 24x7 Security Operations Center (SOC) and elevated intrusion detection monitoring.

WSSC continues to improve and enhance its cybersecurity safeguards, training, backup and recovery and response capabilities, including protecting from ransomware attacks by offline, immutable backups employing a 3-2-1 back-up strategy. Annual Disaster Recovery and desktop cyber incident response tests are conducted to hone the Teams skills and validate Cyber Resiliency capabilities.

## Sustainability and Planning for a Changing Climate

WSSC is committed to protecting the natural environment of Prince George's County, Maryland and Montgomery County, Maryland as it carries out its mandate to provide sanitary sewer and drinking water services. This

commitment is reflected in WSSC's core value, environmental stewardship, which serves to guide and incorporate behavior and decision making into WSSC's investments into green buildings, pollution prevention and control, renewable energy, water quality, and climate change adaptation. WSSC's commitment to sustainability is also reflected in its energy management program; climate change planning; Green House Gas ("GHG") reduction program; and local educational activities.

There are potential risks to WSSC associated with changes to the climate over time and from increases in the frequency, timing, and severity of extreme weather events. WSSC is preparing for a changing climate and the resulting infrastructure and operational impacts by integrating consideration of climate change into decision making and identifying mitigation and adaptation actions to enhance the resilience of its infrastructure.

While WSSC has not experienced serious damages or problems as a result of climate change, starting in 2016, WSSC undertook an ambitious approach to responding to the threat of climate change and the unique challenges it will present to water and wastewater utilities by initiating a multi-year Climate Change Vulnerability Assessment, Adaption, and Mitigation Planning (CCVAAMP) Project. The CCVAAMP project included a climate analysis and projections, a vulnerability assessment of WSSC facilities and resources, an adaptation analysis, and mitigation planning.

With 49 facilities located in or near floodplains, WSSC has several current and future challenges associated with climate change. To address this a "Design Guide for Protecting Facilities from Future Climate Extremes" has been drafted and eighteen facility assessments have been completed. At these 18 facilities, the assessments indicated that eight were at risk of flooding now or in the near future. WSSC is in the process of developing plans to implement adaptation strategies for each of these eight facilities.

WSSC has developed inventories of annual GHG emissions for all Commission operations for the calendar years 2005 through 2023. The inventories quantify the GHG emissions that result from the energy-intensive processes required to treat and distribute potable water for public use and to collect and treat wastewater before discharge. Currently, accounting protocols published by The Climate Registry General Reporting Protocol Version 3 in 2019 are used to complete the inventory. WSSC has developed a plan of action with strategies to reduce future GHG emissions to reach a net 100% reduction by 2050, using demonstrated technologies and practices available at the present time.

The GHG inventory results and the future emissions projections were used to develop strategies to reduce the GHG emissions and meet the reduction goal. The following are the focus areas of the GHG reduction strategies:

- Optimizing the efficiency of the water distribution system.
- Improving equipment efficiency for water and wastewater.
- Reducing residuals and optimizing processes.
- Reducing GHGs associated with vehicles and transportation.
- Optimizing building services (lighting/heating, ventilating, and air conditioning (HVAC)).
- Increasing the use of renewable energy.

There are two ongoing projects that will contribute to attaining the goal of reducing GHG by 100% by 2050 including construction of a 12 MW solar facility in Washington County, Maryland, and planning for implementation of a Microgrid Project (including CO2 recovery and sequestration) at the Potomac Water Filtration Plant. These two projects will contribute to approximately a 40% reduction in GHG on an ongoing basis.

WSSC's long term and comprehensive plan will enable it to align its capital plan to meet the costs of these improvements over time.

## **INSURANCE**

The Commission maintains insurance on its property (structures, contents, boilers and machinery, etc.) for physical damage. The Commission also maintains Employee Dishonesty and Terrorism insurance.

The Commission is self-insured for all liability except fiduciary liability insurance which the Commission maintains in connection with its Employees Retirement Plan and OPEB Trust. Each year, the Commission budgets funds to pay for expected claims, based on past loss experience. However, should the actual claims be significantly higher than budgeted, or should a catastrophic loss occur, then funds to pay for such loss or losses would have to be obtained from *ad valorem* taxation or other sources of revenue, since a self-insurance fund has not been established.

The Commission is self-insured for Workers' Compensation benefits per the applicable statutory requirements of the State of Maryland.

The Commission's insurance policies contain varying self-insured retention levels. All such policies are subject to their terms, conditions, exclusions, definitions and limitations.

## **INVESTMENT OF OPERATING AND CAPITAL FUNDS**

Commission funds held for operating and capital purposes are invested by the Commission Finance Department in accordance with the Commission's investment policy, which conforms to State of Maryland law on the investment of public funds. The Commission does not leverage its investment portfolio, buy reverse repurchase agreements, invest in investment pools or enter into interest rate swaps or other derivatives. The Commission does not borrow or lend securities. The Commission invests primarily in obligations of the United States government, its agencies or instrumentalities, repurchase agreements, and bankers' acceptances. The repurchase agreements into which the Commission enters are collateralized by United States government treasury obligations and obligations of agencies and instrumentalities of the United States government, held by an independent third-party custodian and marked to market daily.

## **LITIGATION**

In February 2014, the Potomac Riverkeeper, Inc. and the Chesapeake Bay Foundation, Inc. filed a complaint for injunctive relief and penalties in U.S. District Court in Maryland alleging violations of the Clean Water Act by the Commission. Under a Consent Decree approved by the U.S. District Court of Maryland on April 15, 2016 (the "Consent Decree"), WSSC is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. As described above under "Capital Improvements Program - Six Year Capital Program," in accordance with the Consent Decree WSSC submitted the 2016 Plan with MDE in December of 2016 and, to address deficiencies with the 2016 Plan, the Amended Plan in September of 2018. On April 29, 2019, MDE issued its approval of the September 2018 Amended Plan and the recommended alternative upgrades to comply with the Consent Decree (the "Approved Plan"). Construction under the terms of the Approved Plan began on June 1, 2022. The projected substantial completion date is January 15, 2026.

The level of improvements and any civil and stipulated penalties and other expenditures required under the Consent Decree are not expected to have a material adverse effect on the Commission's ability to satisfy its debt service requirements for the Bonds or any other debt obligations of the District.

On June 14, 2021, WSSC received General Notices of Liability for Response Costs Claims from the District of Columbia Department of Energy and Environment ("DOEE") and the U.S. Department of Interior, National Park Service ("NPS") identifying WSSC as a Potentially Responsible Party ("PRP") for two operations (Colmar Manor Community Park built over a former WSSC landfill and the municipal separate storm sewer system (MS4) in Prince George's County, Maryland). The Comprehensive Environmental Response, Compensation and Liability Act ("CERCLA") and the District of Columbia Brownfield Revitalization Act authorize suits against PRPs to recover a share of investigative and remedial costs for sites covered by CERCLA. The General Notices of Liability for Response Costs Claims to WSSC indicate an intent to seek to recover response costs under CERCLA from WSSC (and other PRPs) related to the Anacostia River sediment contamination. These notices represent a formal claim and demand for contribution from WSSC and other entities.

On November 19, 2021, WSSC received a letter from DOEE described as, "Invitation to participate in a Natural Resource Damage Assessment for the Anacostia River." The letter states that DOEE, the U.S. Department of Interior,

and the National Oceanic and Atmospheric Administration, as Trustees, plan to investigate and assess damages to natural resources from the Anacostia River sediment contamination that is the subject of the CERCLA notices, and invites WSSC, as a PRP, to enter into an agreement to participate in the effort. While WSSC denies any liability, WSSC continues to engage in discussions to resolve this matter with the other parties. Any settlement or potential litigation are not expected to have a material adverse effect on the Commission's ability to satisfy its debt service requirements for the Bonds.

## **RATINGS**

Fitch Ratings, Inc., Moody's Investors Service, Inc. and S&P Global Ratings have assigned the Bonds long-term ratings of "AAA" (with a stable outlook), "Aaa" (with a stable outlook), and "AAA" (with a stable outlook), respectively. No application was made to any other rating agency for the purpose of obtaining a rating on the Bonds. The Commission engaged Moody's Investors Service, Inc. ("Moody's") to conduct an independent green bonds assessment of the Second Series. Moody's assigned the Commission's Consolidated Public Improvement Bonds of 2025 (Second Series) (Green Bonds) an overall score of SQS2. Based in part on the assessment of Moody's, the Commission has designated the Second Series as "Green Bonds." See "Green Bonds Designation."

The Commission furnished to such rating agencies certain information and materials respecting the Bonds, the District, the Commission, Prince George's County and Montgomery County. Generally, rating agencies base their ratings on investigations, studies and assumptions that they made, in addition to the information and materials provided by the Commission. Such ratings express only the views of the respective rating agencies. There is no assurance that the ratings mentioned above will remain in force for any given period of time or that the ratings may not be lowered or withdrawn by the rating agencies or any of them. Any such lowering or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

## **TAX MATTERS**

The following discussion does not describe all aspects of federal income taxation that may be relevant to a particular holder of Bonds in light of his or her particular circumstances and income tax situation. Each holder of Bonds should consult such holder's tax advisor as to the specific tax consequences to such holder of the ownership and disposition of such Bonds, including the application of state, local, foreign and other tax laws.

### **State of Maryland Taxation**

In the opinion of Bond Counsel, under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes, or any other taxes not levied or assessed directly on the interest on the Bonds. Interest on the Bonds may be subject to state or local income taxes in jurisdictions other than the State of Maryland under applicable state or local tax laws. Purchasers of the Bonds should consult their own tax advisors with respect to the taxable status of the Bonds in jurisdictions other than Maryland.

### **Federal Income Taxation**

In the opinion of Bond Counsel, under existing statutes, regulations and decisions, assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes.

Under the provisions of the Internal Revenue Code of 1986, as amended (the "Code"), there are certain restrictions that must be met subsequent to the delivery of the Bonds, including restrictions that must be complied with throughout the term of the Bonds in order that the interest thereon be excludable from gross income. These include the following: (i) a requirement that certain earnings received from the investment of the proceeds of the Bonds be rebated to the United States of America under certain circumstances (or that certain payments in lieu of rebate be made); (ii) other requirements applicable to the investment of the proceeds of the Bonds; and (iii) other requirements applicable to the use of the proceeds of the Bonds and the facilities financed or refinanced with such proceeds. Failure to comply with one or more of these requirements could result in the inclusion of the interest payable on the Bonds in gross income for federal income tax purposes, effective from the date of their issuance. The Commission has covenanted to take all actions

necessary to maintain the exemption of interest on the Bonds from federal income taxation in the resolution authorizing their issuance.

Further, under existing statutes, regulations and decisions, Bond Counsel is of the opinion that interest on the Bonds is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment. Interest on the Bonds will be part of adjusted financial statement income, fifteen percent of which is included in the computation of the corporate alternative minimum tax imposed on applicable corporations. For this purpose, in general, applicable corporations are corporations with more than one billion dollars in average annual adjusted financial statement income determined over a 3-year period. In addition, interest income on the Bonds will be subject to the branch profits tax imposed by the Code on certain foreign corporations engaged in a trade or business in the United States of America.

In rendering its opinion with respect to the Bonds, Bond Counsel will rely, without independent investigation, on certifications provided by the Commission with respect to certain material facts within its knowledge relevant to the tax-exempt status of interest on the Bonds. See Appendix D – Form of Opinion of Bond Counsel.

### **Certain Other Federal Tax Consequences Pertaining to Bonds**

There are other federal income tax consequences of ownership of obligations such as the Bonds under certain circumstances, including the following: (i) deductions are disallowed for certain expenses of taxpayers allocable to interest on tax-exempt obligations, as well as interest on indebtedness incurred or continued to purchase or carry tax-exempt obligations and interest expense of financial institutions allocable to tax-exempt interest; (ii) for property and casualty insurance companies, the amount of the deduction for losses incurred must be reduced by 25% of the sum of tax-exempt interest received or accrued and the deductible portion of dividends received by such companies; (iii) interest income which is exempt from tax must be taken into account for the purpose of determining whether, and what amount of, social security or railroad retirement benefits are includable in gross income for federal income tax purposes; (iv) for S-corporations having Subchapter C earnings and profits, the receipt of certain levels of passive investment income, including interest on tax-exempt obligations such as the Bonds, can result in the imposition of tax on such passive investment income and, in some cases, loss of S corporation status; (v) net gain realized upon the sale or other disposition of the Bonds generally must be taken into account when computing the 3.8% Medicare tax with respect to net investment income or undistributed net investment income, as applicable, imposed on certain high income individuals and certain trusts and estates; and (vi) receipt of certain investment income, including interest on the Bonds, is considered when determining qualification limits for obtaining the earned income credit provided by Section 32(a) of the Code.

### **Tax Accounting Treatment of Discount Bonds**

Certain maturities of the Bonds of each series may be issued at an initial public offering price that is less than the amount payable on such Bonds at maturity (the “Discount Bonds”). The difference between the initial offering price at which a substantial amount of the Discount Bonds of each maturity was first sold and the principal amount of such Discount Bonds payable at maturity constitutes the original issue discount. The amount of such original issue discount that is treated as having accrued, with respect to such Discount Bonds, is added to the original cost basis of the holder in determining, for federal income tax purposes, gain or loss upon disposition (including sale, early redemption or payment at maturity). For federal income tax purposes, (a) any holder of a Discount Bond will recognize gain or loss upon the disposition of such Discount Bond (including sale, early redemption or payment at maturity) in an amount equal to the difference between (i) the amount received upon such disposition and (ii) the sum of (1) the holder’s original cost basis in such Discount Bond, and (2) the amount of original issue discount attributable to the period during which the holder held such Discount Bond, and (b) the amount of the basis adjustment described in clause (a)(ii)(2) will not be included in the gross income of the holder.

Original issue discount on Discount Bonds will be attributed to permissible compounding periods during the life of such Discount Bonds in accordance with a constant rate of interest accrual method. The yield to maturity of the Discount Bonds of each maturity is determined using permissible compounding periods. In general, the length of a permissible compounding period cannot exceed the length of the interval between debt service payments on the Discount Bonds and must begin or end on the date of such payments. Such yield then is used to determine an amount of accrued interest for each permissible compounding period. For this purpose, interest is treated as compounding periodically at the end of each applicable compounding period. The amount of original issue discount that is treated as having accrued in respect of a Discount Bond for any particular compounding period is equal to the excess of (a) the product of (i) the yield for such



Discount Bond (adjusted as necessary for an initial short period) divided by the number of compounding periods in a year and (ii) the amount that would be the tax basis of such Discount Bond at the beginning of such period if held by an original purchaser who purchased at the initial public offering price, over (b) the amount actually payable as interest on such Discount Bond during such period. For purposes of the preceding sentence, the tax basis of a Discount Bond, if held by an original purchaser, can be determined by adding to the initial issue price of such Discount Bond, the original issue discount that is treated as having accrued during all prior compounding periods. If a Discount Bond is sold or otherwise disposed of between compounding dates, then interest, which would have accrued for that compounding period for federal income tax purposes, is to be apportioned in equal amounts among the days in such compounding period.

Holders of Discount Bonds should note that, under the applicable tax regulations, the yield and maturity of a Discount Bond are determined without regard to commercially reasonable sinking fund payments and any original issue discount remaining unaccrued at the time that a Discount Bond is redeemed in advance of stated maturity will be treated as taxable gain. Moreover, tax regulations prescribe special conventions for determining the yield and maturity of certain debt instruments that provide for alternative payment schedules applicable upon the occurrence of certain contingencies.

The yields (and related prices) of each series of the Bonds provided by the successful bidder of such series of Bonds and shown on the inside cover of this Official Statement may not reflect the initial issue prices for purposes of determining the original issue discount for federal income tax purposes.

The foregoing summarizes certain federal income tax consequences of original issue discount with respect to the Discount Bonds but does not purport to deal with all aspects of federal income taxation that may be relevant to particular investors or circumstances, including those set out above. Prospective purchasers of Discount Bonds should consider possible state and local income, excise or franchise tax consequences arising from original issue discount on Discount Bonds. In addition, prospective corporate purchasers should consider possible federal tax consequences arising from original issue discount on the Discount Bonds under the branch profits tax. The amount of original issue discount considered to have accrued may be reportable in the year of accrual for state and local tax purposes or for purposes of the branch profits tax without a corresponding receipt of cash with which to pay any tax liability attributable to such discount.

Purchasers with questions concerning the detailed tax consequences of transactions in the Discount Bonds should consult their tax advisors.

### **Purchase, Sale and Retirement of Bonds**

Except as noted below in the case of market discount, the sale or other disposition of a Bond will normally result in capital gain or loss to its holder. A holder's initial tax basis in a Bond will be its cost. Upon the disposition of a Bond (including sale, early redemption, or payment at maturity), for federal income tax purposes, a holder will recognize capital gain or loss upon the disposition of such security in an amount equal to the difference between (a) the amount received upon such disposition and (b) the tax basis in such Bond, determined by adding to the original cost basis in such Bond the amount of original issue discount that is treated as having accrued as described above under "Tax Accounting Treatment of Discount Bonds." Such gain or loss will be a long-term capital gain or loss if at the time of the sale or retirement the Bond has been held for more than one year. Present law taxes both long and short-term capital gains of corporations at the rates applicable to ordinary income. For noncorporate taxpayers, however, short-term capital gains are taxed at the rates applicable to ordinary income, while net capital gains are taxed at lower rates. Net capital gains are the excess of net long-term capital gains (gains on capital assets held for more than one year) over net short-term capital losses.

### **Market Discount**

If a holder acquires a Bond after its original issuance at a discount below its principal amount (or in the case of a Bond issued at an original issue discount, at a price that produces a yield to maturity higher than the yield to maturity at which such Bond was first issued), the holder will be deemed to have acquired such Bond at "market discount," unless the amount of market discount is de minimis, as described in the following paragraph. If a holder that acquires a Bond with market discount subsequently realizes a gain upon the disposition of such Bond, such gain shall be treated as taxable interest income to the extent such gain does not exceed the accrued market discount attributable to the period during which the holder held such Bond, and any gain realized in excess of such market discount will be treated as capital gain. Potential purchasers should consult their tax advisors as to the proper method of accruing market discount.

In the case of a Bond not issued at an original issue discount, market discount will be *de minimis* if the excess of the stated redemption price of such Bond at maturity over the holder's cost of acquiring such Bond is less than 0.25% of the stated redemption price at maturity multiplied by the number of complete years between the date the holder acquires such Bond and its stated maturity date. In the case of a Bond issued with original issue discount, market discount will be *de minimis* if the excess of the revised issue price of such Bond over the holder's cost of acquiring such Bond is less than 0.25% of the revised issue price multiplied by the number of complete years between the date the holder acquires such Bond and its stated maturity date. For this purpose, the "revised issue price" of a Bond is the sum of (a) its original issue price and (b) the aggregate amount of original issue discount that is treated as having accrued with respect to such Bond during the period between its original issue date and the date of acquisition by the holder.

### **Amortizable Bond Premium**

A Bond will be considered to have been acquired at a premium if, and to the extent that, immediately after the acquisition of such Bond, the holder's tax basis in the Bond exceeds the amount payable at maturity (or, in the case of a Bond callable prior to maturity, an amount payable on the earlier call date, as described). Under the tax regulations applicable to the Bonds, the amount of the premium would be determined with reference to the amount payable on that call date (including for this purpose the maturity date) that produces the lowest yield to maturity on such Bonds. The holder will be required to reduce his tax basis in such Bond for purposes of determining gain or loss upon disposition of the Bond by the amount of amortizable bond premium that accrues, determined in the manner prescribed in the regulations. Generally, no deduction (or other tax benefit) is allowable in respect of any amount of amortizable bond premium on the Bonds.

### **Legislative Developments**

Legislative proposals could adversely affect the market value of the Bonds. Further, if enacted into law, any such legislation could cause the interest on the Bonds to be subject, directly or indirectly, to federal or state income taxation and could otherwise alter or amend one or more of the provisions of federal or state tax law described above or their consequences, as applicable. Prospective purchasers of the Bonds should consult with their tax advisors as to the status and potential effect of any pending or future legislative proposals, as to which Bond Counsel expresses no opinion.

## **CERTIFICATE CONCERNING OFFICIAL STATEMENT**

Concurrently with the delivery of the Bonds, one or more Officers of the Commission will certify that, to the best of their knowledge, the Official Statement did not as of its date, and does not as of the date of delivery of the Bonds, contain any untrue statement of a material fact or omit to state a material fact which should be included therein for the purpose for which the Official Statement is to be used, or which is necessary in order to make the statements contained therein, in the light of the circumstances under which they were made, not misleading in any material respect.

## **SALE AT COMPETITIVE BIDDING**

The Bonds were offered by the Commission by a competitive sale occurring on February 6, 2025, in accordance with the Official Notice of Sale for the Bonds. The interest rates shown on the inside cover page of this Official Statement for the Bonds are the interest rates resulting from the award of each series of the Bonds at the competitive sale. The yields of each series of the Bonds shown on the inside cover page of this Official Statement were furnished by the successful bidder for each such series of the Bonds. All other information concerning the nature and terms of any reoffering should be obtained from the successful bidder for each series of the Bonds and not from the Commission.

## **FINANCIAL ADVISOR**

Davenport & Company LLC is an independent registered municipal advisor (the "Financial Advisor") that has rendered financial advice to the Commission regarding the issuance of the Bonds and the preparation of this Official Statement. The Financial Advisor has not been engaged, nor has it undertaken, to audit, authenticate or otherwise verify the information set forth in this Official Statement, or any other related information available to the Commission, with respect to accuracy and completeness of disclosure of such information. The Financial Advisor makes no guaranty, warranty or other representation respecting the accuracy and completeness of this Official Statement or any other matter related to the Official Statement.

## **APPROVAL OF LEGAL PROCEEDINGS**

The legality of the Bonds, based upon the documents and proceedings relative to the authorization, issuance and delivery thereof, is subject to the approval of McKennon Shelton & Henn LLP, Bond Counsel, whose approving opinion will be delivered with the Bonds. The proposed form of bond counsel opinion is set forth in Appendix D.

## **FINANCIAL STATEMENTS**

The financial statements of the Commission as of June 30, 2023 and 2024 and for the years then ended, included in Appendix A, have been audited by SB & Company, LLC, independent auditors, as stated in their report appearing herein.

## **CONTINUING DISCLOSURE**

The Commission will execute a Continuing Disclosure Certificate (the “Disclosure Undertaking”) in connection with the issuance of the Bonds to assist the bidders in complying with the requirements of Rule 15c2-12 (the “Rule”) promulgated by the SEC pursuant to the Securities Exchange Act of 1934, as amended. The Disclosure Undertaking requires the Commission to file with the Municipal Securities Rulemaking Board (“MSRB”) through its Electronic Municipal Market Access system (“EMMA”) (i) certain annual financial information and operating data and (ii) certain event notices. The form of the Disclosure Undertaking is attached as Appendix C. The Commission may amend the Disclosure Undertaking in the future so long as such amendments are consistent with the Rule as then in effect.

A default by the Commission under the Disclosure Undertaking is not an event of default with respect to the Bonds. Except as described herein, during the last five years, the Commission has not failed to comply, in all material respects, with its continuing disclosure undertakings. Due to an administrative oversight, the Commission’s annual audited financial statements for the fiscal year ended June 30, 2021, were not appropriately linked to the CUSIPs relating to the Commission’s Consolidated Public Improvement Bonds of 2021 and Consolidated Public Improvement Bonds of 2021 (Second Series) (Green Bonds). This administrative error was corrected by the Commission on February 13, 2023. The Commission has put in place internal procedures intended to ensure that all required information is provided to the MSRB for posting on EMMA on a timely basis and to all outstanding CUSIP numbers in accordance with its continuing disclosure undertakings.

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**APPROVAL OF OFFICIAL STATEMENT**

The execution and delivery of this Official Statement have been approved by Washington Suburban Sanitary Commission.

**WASHINGTON SUBURBAN SANITARY COMMISSION**

By: /s/ T. Eloise Foster  
T. Eloise Foster, Chair

By: /s/ Kishia L. Powell  
Kishia L. Powell, General Manager/CEO

**AUDITOR'S REPORT DATED SEPTEMBER 24, 2024, AND COMPARATIVE FINANCIAL STATEMENTS  
OF THE COMMISSION FOR FISCAL YEARS ENDED JUNE 30, 2024 AND 2023**



# 2024

# Annual Financial Report

FOR THE YEAR ENDED JUNE 30

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**REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS  
ON THE AUDIT OF THE FINANCIAL STATEMENTS**

To the Commissioners of the  
Washington Suburban Sanitary Commission  
Laurel, Maryland

***Opinions***

We have audited the financial statements of the business-type activities as of and for the year ended June 30, 2024, and the aggregate remaining fund information as of and for the year ended December 31, 2023, of the Washington Suburban Sanitary Commission (the Commission) and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the business-type activities of the Commission as of June 30, 2024, and the aggregate remaining fund information as of December 31, 2023 and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Other Matter***

The financial statements of the business-type activities as of and for the year ended June 30, 2023, and the aggregate remaining fund information as of and for the year ended December 31, 2022, of the Commission we audited by another auditor, who expressed an unmodified opinion on those statements on October 30, 2023.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management discussion and analysis, schedule of changes in net pension liability and related ratios, schedule of employer contributions – pension, schedule of changes in net OPEB liability and related ratios, schedule of employer contributions – OPEB, schedule of investment returns – pension, and schedule of investment returns – OPEB be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting



for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 24, 2024 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

Owings Mills, Maryland  
September 24, 2024

Handwritten signature in black ink that reads "SB + Company, LLC". The signature is written in a cursive, stylized font.

**REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS ON INTERNAL CONTROLS  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Commissioners of the  
Washington Suburban Sanitary Commission  
Laurel, Maryland

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the business-type activities as of and for the year ended June 30, 2024, and the aggregate remaining fund information as of and for the year ended December 31, 2023, of the Washington Suburban Sanitary Commission (the Commission) and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated September 24, 2024.

**Report on Internal Controls Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal controls over financial reporting (internal controls) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal controls. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal controls.

*A deficiency in internal controls* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal controls, such that there is a reasonable possibility that a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal controls that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal controls was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal controls that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal controls that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Commission’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal controls and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission’s internal controls or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission’s internal controls and compliance. Accordingly, this communication is not suitable for any other purpose.

Owing Mills, Maryland  
September 24, 2024

*SB + Company, LLC*

**WASHINGTON SUBURBAN SANITARY COMMISSION  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023  
(Unaudited)**

This section of the Washington Suburban Sanitary Commission (WSSC Water) annual financial report presents our discussion and analysis of WSSC Water’s financial performance for the fiscal years ended June 30, 2024 and 2023.

**FINANCIAL HIGHLIGHTS**

*Fiscal Year 2024*

- WSSC Water maintained AAA bond ratings from Fitch Ratings, Moody’s Investors Service, and S&P Global.
- In February 2024, WSSC Water issued \$311.6 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure. This issue includes \$28.3 million in green bonds which allows investors to invest directly in environmentally beneficial projects (Green Projects). Green bonds were rated E1/80 by S&P Global. In fiscal year 2024, WSSC Water also issued \$7.3 million Maryland State Water Quality Bond to fund sewer construction.
- In fiscal year 2024, WSSC Water’s operating revenues increased \$61.3 million or 6.9% in comparison with fiscal year 2023, which consisted of \$58.6 million increase in water consumption, sewer use and ready to serve fees, \$4.3 million increase in miscellaneous revenues, and \$1.6 million decrease in front foot benefit and house connection charges. Consumption revenue increases were largely due to the fiscal year 2024 rate increases.
- Operating expenses increased \$29.0 million, or 4.0%, during fiscal year 2024. Details are provided in the Financial Analysis summary.
- Non-operating expenses increased \$35.5 million, or 57.3%, in comparison to fiscal year 2023. Details are provided in the Financial Analysis summary.
- The \$148.0 million increase in net position during the year included net gain of \$105.7 million, and capital contributions of \$42.3 million.
- Of the total \$175.2 million water and sewer service receivable, \$132.1 million or 75.4% of which is current receivable from both billed and unbilled. \$43.1 million is delinquent receivable, \$34.2 million of which or 79.3% has been put under reserve. Therefore, the risk exposure from potentially uncollectable delinquent receivable is \$8.9 million or 5.1% of the total receivable.

*Fiscal Year 2023*

- WSSC Water maintained AAA bond ratings from Fitch Ratings, Moody’s Investors Service, and S&P Global.
- In February 2023, WSSC Water issued \$337.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure. This issue includes \$18.5 million in green bonds which allows investors to invest directly in environmentally beneficial projects (Green Projects). Green bonds were rated E1/80 by S&P Global.
- In fiscal year 2023, WSSC Water’s operating revenues increased \$51.8 million in comparison with fiscal year 2022, which consisted of \$50.2 million increase in water consumption, sewer use and ready to serve fees, \$3.6 million increase in miscellaneous revenues, and \$2.0 million decrease in front foot benefit and house connection charges. Consumption revenue increases were largely due to the fiscal year 2023 rate increases and \$3.4 million in reserve reduction.
- Operating expenses increased \$28.5 million, or 4.1%, during fiscal year 2023. Details are provided in the Financial Analysis summary.

- Non-operating expenses decreased \$7.8 million, or -11.2%, in comparison to fiscal year 2022. Details are provided in the Financial Analysis summary.
- The \$170.1 million increase in net position during the year included net gain of \$108.9 million, and capital contributions of \$61.2 million.
- Of the total \$162.9 million water and sewer service receivable, \$118.7 million or 72.8% of which is current receivable from both billed and unbilled. \$44.3 million is delinquent receivable, \$35.5 million of which or 80.2% has been put under reserve. Therefore, the risk exposure from potentially uncollectable delinquent receivable is \$8.7 million or 5.4% of the total receivable.
- In June 2023, WSSC Water received close to a \$3.8 million State grant to help low-income customers with unpaid balances from January 27, 2020 through September 30, 2022. WSSC Water recorded it as grant or contributions in the fiscal year 2023 financial statements and applied the State grant to customer accounts in August 2023. Therefore, these credits are not reported or reflected as a delinquent receivable reduction in the fiscal year 2023 financial statements.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts - management's discussion and analysis, the required financial statements, and other required supplementary information. The required financial statements consist of:

- Statement of net position
- Statements of revenues, expenses, and changes in net position
- Statements of cash flows
- Pension and OPEB statement of fiduciary net position
- Pension and OPEB statement of changes in fiduciary net position
- Notes to the financial statements

The statements of net position provide a snapshot of WSSC Water's financial position as of June 30, the end of the fiscal year. WSSC Water's statements of net position present current and long-term assets and liabilities, deferred outflows and inflows of resources, as well as net position.

WSSC Water's statements of revenues, expenses and changes in net position reflect activity for the fiscal years. These statements measure operating revenues and expenses as well as non-operating revenues and expenses. The statements also present capital contributions as well as changes in net position.

The statements of cash flows present WSSC Water's inflows and outflows of cash. Cash flows from operating activities, capital and related financing activities, and investment activities are shown separately. Cash provided by operating activities is reconciled to operating income.

Pension and OPEB statements of fiduciary net position provide a snapshot of the combined financial position for WSSC Water's Retirement Plan and Retiree Other Post-Employment Benefits Plan as of December 31 of the two comparative calendar years, the Plans' fiscal year end. The statements present the Plans' assets, liabilities, and net position.

Pension and OPEB statements of changes in the fiduciary net position reflect combined activities for the comparative calendar years for both Plans. The statements present the additions into and deductions from the Plans as well as the Plans' net position changes.

The financial statements also include notes that provide more detailed data and explanations for some of the information in the financial statements.

WSSC Water operates as an enterprise fund, which is one type of proprietary fund. Enterprise funds operate similarly to private businesses in that charges for services to customers are expected to cover expenses. WSSC Water's financial statements are presented using the accrual basis of accounting and the economic resources measurement focus. All assets and liabilities are included in the financial statements. Revenue is recognized when

water or other services are delivered. Expenses are recognized when goods and services are received. All revenues and expenses are recognized regardless of when cash is received or paid.

## FINANCIAL ANALYSIS

### Net Position

**TABLE A-1**  
**WSSC's Condensed Statement of Net Position**  
**(in millions of dollars)**

	FY 2024	FY 2023	FY 2022	FY 2024 % Change	FY 2023 % Change
Current and other assets	\$ 811.2	\$ 745.8	\$ 606.2	8.8	23.0
Capital assets, net of accumulated depreciation	9,480.1	9,295.4	9,017.7	2.0	3.1
<b>Total assets</b>	<b>10,291.3</b>	<b>10,041.2</b>	<b>9,623.9</b>	<b>2.5</b>	<b>4.3</b>
<b>Total deferred outflows of resources</b>	<b>111.7</b>	<b>175.4</b>	<b>40.7</b>	<b>(36.3)</b>	<b>331.0</b>
Current and other liabilities	797.2	890.3	602.8	(10.5)	47.7
Bonds and notes payable, net of current maturities	4,127.1	4,005.4	3,784.1	3.0	5.8
<b>Total liabilities</b>	<b>4,924.3</b>	<b>4,895.7</b>	<b>4,386.9</b>	<b>0.6</b>	<b>11.6</b>
<b>Total deferred inflows of resources</b>	<b>53.7</b>	<b>43.9</b>	<b>170.0</b>	<b>22.3</b>	<b>(74.2)</b>
Net position:					
Net investment in capital assets	5,092.7	5,044.7	4,952.5	1.0	1.9
Restricted for growth construction	68.4	60.1	49.6	13.8	21.2
Unrestricted	263.9	172.2	105.6	(53.3)	63.1
<b>Total net position</b>	<b>5,425.0</b>	<b>5,277.0</b>	<b>5,107.7</b>	<b>2.8</b>	<b>3.3</b>
Beginning Net Position	5,277.0	5,107.7	4,957.6	3.3	3.0
Ending Net Position	5,425.0	5,277.0	5,107.7	2.8	3.3
<b>Change in Net Position</b>	<b>\$ 148.0</b>	<b>\$ 169.3</b>	<b>\$ 150.1</b>	<b>(12.6)</b>	<b>12.8</b>

### *Fiscal Year 2024*

WSSC Water's net position increased by \$148.0 million or 2.8% to \$5,425.0 million (See Table A-1). The increase was the sum of a \$8.3 million increase in capital restricted for growth, a \$91.7 million increase in the unrestricted capital and a \$48.0 million increase in net investment in capital assets. Capital assets, net of accumulated depreciation, increased 2.0% to \$9,480.1 million. Current and other assets increased by \$65.4 million or 8.8%, due to a \$52.2 million increase in cash and investments, \$13.2 million increase in accounts receivable, \$2.5 million accrued interest receivable, and \$2.5 million decrease in other receivables and prepaid expenses. Unused bond proceeds at the end of the year were \$153.0 million. During fiscal year 2024, developers constructed \$8.7 million of capital assets and donated them to WSSC Water. Additional information is presented in the Capital Asset and Debt Administration section of this discussion.

Total debt excluding current maturities increased 3.0% to \$4,127.1 million. Current and other liabilities decreased by \$93.1 million or -10.5% mainly because of decreases in net pension and OPEB liabilities. Capital contributions of \$33.6 million (net of donated capital assets) were available to finance capital projects during the year. These funding sources reduced the amount of bonds WSSC Water needed

to sell for construction of water and sewer projects. A more detailed description of WSSC Water’s debt can be found in Notes I and J of the financial statements.

***Fiscal Year 2023***

WSSC Water’s net position increased by \$170.1 million or 3.3% after adjustment of the beginning balance due to lease reassessment to \$5,106.9 million (See Table A-1). The increase was the sum of a \$10.5 million increase in capital restricted for growth, a \$66.6 million increase in the unrestricted capital and a \$92.2 million increase in net investment in capital assets. A \$0.8 million adjustment of the beginning net position from lease reassessment reversal is the fourth component that makes up \$170.1 million net position increase. Capital assets, net of accumulated depreciation, increased 3.1% to \$9,295.4 million. Current and other assets increased by \$139.6 million or 23.0%, due to a \$116.1 million increase in cash and investments, \$13.7 million increase in accounts receivable, \$6.5 million accrued interest receivable, and \$3.3 million increase in other receivables and prepaid expenses. Unused bond proceeds at the end of the year were \$171.2 million. During fiscal year 2023, developers constructed \$18.6 million of capital assets and donated them to WSSC Water. Additional information is presented in the Capital Asset and Debt Administration section of this discussion.

Total debt excluding current maturities increased 5.8% to \$4,005.4 million. Current and other liabilities increased \$287.5 million or 47.7% because of increases in net pension and OPEB liabilities, and current accounts and bonds payables. Capital contributions of \$42.6 (net of donated capital assets) million were available to finance capital projects during the year. These funding sources reduced the amount of bonds WSSC Water needed to sell for construction of water and sewer projects. A more detailed description of WSSC Water’s debt can be found in Notes I and J of the financial statements.

**Changes in Net Position**

**TABLE A-2**  
**WSSC’s Condensed Changes in Net Position**  
**(in millions of dollars)**

	<b>FY 2024</b>	<b>FY 2023</b>	<b>FY 2022</b>	<b>FY 2024</b> <b>% Change</b>	<b>FY 2023</b> <b>% Change</b>
Operating revenues	\$ 950.7	\$ 888.6	\$ 836.9	7.0	6.2
Operating expenses	(747.5)	(718.5)	(690.0)	4.0	4.1
Net non-operating revenues (expenses)	(97.5)	(62.0)	(69.8)	57.3	(11.2)
<b>Income before capital contributions</b>	105.7	108.1	77.1	(2.2)	40.2
Capital contributions	42.3	61.2	73.0	(30.9)	(16.2)
<b>Changes in net position</b>	148.0	169.3	150.1	(12.6)	12.8
<b>Net position beginning of the year</b>	5,277.0	5,107.7	4,957.6	3.3	3.0
<b>Changes in net position</b>	\$ 5,425.0	\$ 5,277.0	\$ 5,107.7	2.8	3.3

***Fiscal Year 2024***

- WSSC Water’s operating revenues increased \$61.3 million in comparison with fiscal year 2023 (see Table A-2). \$58.6 million of the total revenue increase is from water and sewer consumption and ready to serve fee revenues. Miscellaneous revenue increased by \$4.3 million. Annual front foot benefit assessments and house connection charges continued to decline, by another \$1.6 million. Front foot benefit extensions and related house connections have been built primarily by outside developers since 1993. Assessments for construction by WSSC Water prior to that time are collected

over the remaining term of the debt utilized to finance the construction. Water, sewer and other revenues were impacted by the following:

- Water and sewer rates were increased in fiscal year 2024.
  - Compared with fiscal year 2023, water and sewer revenue increase mostly came from \$52.3 million rate increase and \$6.3 million ready to serve fee increase. Water consumption and sewer use are comparable in fiscal year 2024 and fiscal year 2023.
  - While the total billed water and sewer receivable balance as of June 30 increased by \$3.0 million, the delinquent receivable balance decreased by \$1.1 million. Of the total \$175.2 million water and sewer receivable, \$56.8 is current billed receivable and \$75.3 is current unbilled receivable. \$43.1 million is delinquent receivable, \$34.2 million of which or 79.3% has been put under reserve. In comparison with the total receivable of \$175.2 million, the unreserved delinquent balance is \$8.9 million or 5.1%.
  - Both water and sewer consumption revenues came in higher than the budget, by \$5.1 and \$14.4 million, respectively. Ready to serve charges are \$4.0 million over the budget.
  - The \$4.3 million increase in miscellaneous revenues came from revenue generated from the sale of natural gas, sewer grants, billed work, and other miscellaneous receipts.
- Operating expenses increased by \$29.0 million, or 4.0%, in comparison with fiscal year 2023.
    - Blue Plains related costs increased by \$3.7 million.
    - Chemical and material expenses increased by \$3.2 million, while heat, light, and power decreased by \$2.6 million.
    - Salary and fringe benefits increased by \$10.4 million and other general administrative and insurance expenses increased by \$13.2 million.
    - Contract restoration on street repairs and landscaping increased by \$5.4 million, while service by others decreased by \$12.9 million.
    - Professional and IT services increased by \$3.3 million.
    - Depreciation and amortization expenses increased by \$4.1 million.
    - Claims and damages increased by \$1.1 million.
  - Non-operating expenses increased by \$35.5 million, or 57.3%, in comparison to fiscal year 2023.
    - \$34.4 million of the increase came from non-operating pension and OPEB expenses.
    - The additional \$9.3 million bond and note interest expense is mostly offset by an increase in investment earnings of \$8.1 million, with a net increase of interest expense of \$1.2 million.

The net changes in revenues and expenses during the year resulted in net gain of \$105.7 million before capital contributions. Capital contributions decreased by -30.9% to \$42.3 million. Grant revenue decreased by \$8.2 million. System development charges and developer fees decreased by \$0.8 million. Donated assets constructed and contributed by developers decreased by \$9.9 million in comparison to the prior fiscal year.

### ***Fiscal Year 2023***

- WSSC Water's operating revenues increased \$51.8 million in comparison with fiscal year 2022 (see Table A-2). \$50.2 million of the total revenue increase is from water and sewer consumption and ready to serve fee revenues. Miscellaneous revenue increased by \$3.6 million. Annual front foot benefit assessments and house connection charges continued to decline, by another \$2.0 million. Front foot benefit extensions and related house connections have been built primarily by outside developers since 1993. Assessments for construction by WSSC Water prior to that time are collected over the remaining term of the debt utilized to finance the construction. Water, sewer and other revenues were impacted by the following:
  - Water and sewer rates were increased in fiscal year 2023.



- Compared with fiscal year 2022, water and sewer revenue increase mostly came from \$48.4 million rate increase, \$6.3 million ready to serve fee increase and \$3.4 million additional revenue from reserve reduction. However, overall consumption in fiscal year 2023 was the lowest in four years. The revenue decrease due to usage reduction is estimated to be \$11.2 million.
  - While total water and sewer receivable balance as of June 30 increased by \$3.3 million, the delinquent receivable balance decreased by \$1.9 million before applying the grant for delinquent receivable. Of the total \$162.9 million water and sewer receivable, \$52.6 is current billed receivable and \$66.0 is current unbilled receivable. \$44.3 million is delinquent receivable, \$35.5 million of which or 80.2% has been put under reserve. In comparison with total receivable of \$162.9 million, the unreserved delinquent balance is \$8.7 million or 5.4%.
  - Water consumption revenue was \$0.5 million below budget and sewer use revenue was \$0.9 million over budget. Ready to serve charges are \$3 million over budget.
  - The \$3.6 million increase in miscellaneous revenues was contributed by additional cross connection fees, antenna lease revenue, sewer grants, and collection of Rockville's share of Blue Plain payments.
- Operating expenses increased by \$28.5 million, or 4.1%, in comparison with fiscal year 2022.
    - The actual fiscal year 2023 Blue Plains related costs increased by \$15.1 million, which includes current year expense increase and additional expenses in prior year settlement.
    - Chemical expenses increased by \$4.5 million, heat, light, and power increased by \$1.5 million, both due to price inflation.
    - Salary and fringe benefits increased by \$6.0 million, mainly from increases in health care costs, administrative and general expenses.
    - Amortization expenses increased by \$3.0 million, from the addition of SBITA amortization.
    - \$5.4 million increase was from additional capital reserve.
    - Claims and damages increased by \$2.2 million.
    - Bond amortization expenses decreased by \$7.9 million.
    - Professional services and information technology expenses decreased by \$2.7 million.
  - Non-operating expenses decreased by \$7.8 million, or -11.2%, in comparison to fiscal year 2022.
    - The decrease is mainly the net of \$25.1 million additional investment income offset by \$17.0 million additional interest expense on bonds and notes payable.

The net changes in revenues and expenses during the year resulted in net gain of \$108.9 million before capital contributions. Capital contributions decreased by -16.2% to \$61.2 million. Grant revenue decreased by \$7.5 million. System development charges and developer fees decreased by \$8.7 million. Donated assets constructed and contributed by developers were up \$4.5 million in comparison to the prior fiscal year.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

**TABLE A-3**  
**WSSC's Capital Assets**  
 (net of depreciation and impairment losses, in millions of dollars)

	FY 2024	FY 2023	FY 2022 (Restated)	FY 2024 % Change	FY 2023 % Change
Land and rights of way	\$ 143.3	\$ 142.2	\$ 137.8	0.8	3.2
Construction in progress	1,669.5	1,507.9	1,205.3	10.7	25.1
Water supply	2,921.3	2,883.4	2,839.2	1.3	1.6
Sewage disposal	2,283.5	2,259.1	2,256.7	1.1	0.1
General construction	1,244.9	1,289.9	1,320.6	(3.5)	(2.3)
Intangible assets	1,207.2	1,203.3	1,245.9	0.3	(3.4)
Other	10.4	9.6	12.2	8.3	(21.3)
<b>Total capital assets</b>	<b>\$ 9,480.1</b>	<b>\$ 9,295.4</b>	<b>\$ 9,017.7</b>	<b>2.0</b>	<b>3.1</b>

#### *Fiscal Year 2024*

As of June 30, 2024, WSSC Water had invested \$9,480.1 million, net of accumulated depreciation, in a broad range of capital assets including water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities. This amount represents a net increase of \$184.7 million, or 2.0% over fiscal year 2023.

#### *Fiscal Year 2023*

As of June 30, 2023, WSSC Water had invested \$9,295.4 million, net of accumulated depreciation, in a broad range of capital assets including water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities. This amount represents a net increase of \$277.7 million, or 3.1% over fiscal year 2022.

Additional information relative to WSSC Water's capital assets is presented in Note D of the financial statements.

## Bonds and Notes Payable

**TABLE A-4**  
**WSSC's Bonds and Notes Payable**  
**(in millions of dollars)**

	<b>FY 2024</b>	<b>FY 2023</b>	<b>FY 2022</b>	<b>FY 2024</b> <b>% Change</b>	<b>FY 2023</b> <b>% Change</b>
Water supply	\$ 1,987.9	\$ 1,842.2	\$ 1,759.9	7.9	4.7
Sewage disposal	2,323.3	2,330.9	2,191.0	(0.3)	6.4
General construction	120.2	155.3	151.7	(22.6)	2.4
<b>Total</b>	<b>4,431.4</b>	<b>4,328.4</b>	<b>4,102.6</b>	<b>2.4</b>	<b>5.5</b>
Current maturities	304.3	322.9	318.4	(5.8)	1.4
Long-term portion	4,127.1	4,005.5	3,784.1	3.0	5.9
<b>Total bonds and notes payable</b>	<b>\$ 4,431.4</b>	<b>\$ 4,328.4</b>	<b>\$ 4,102.5</b>	<b>2.4</b>	<b>5.5</b>

### *Fiscal Year 2024*

At the end of fiscal year 2024, bonds and notes outstanding totaled \$4,431.4 million, a \$103 million or 2.4% increase in comparison to the previous fiscal year.

- In February 2024, WSSC Water issued \$311.6 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure. This issue includes \$28.3 million in green bonds which allows investors to invest directly in environmentally beneficial projects (Green Projects). Green bonds were rated E1/80 by S&P Global. In fiscal year 2024, WSSC Water also issued \$7.3 million Maryland State Water Quality Bond to fund sewer construction.

### *Fiscal Year 2023*

At the end of fiscal year 2023, bonds and notes outstanding totaled \$4,328.4 million, a \$225.9 million or 5.5% increase in comparison to the previous fiscal year.

- In February 2023, WSSC Water issued \$337.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure. This issue includes \$18.5 million in green bonds which allows investors to invest directly in environmentally beneficial projects (Green Projects). Green bonds were rated E1/80 by S&P Global.

### *Bond Ratings*

Fitch Ratings, Moody's Investors Service, and S&P Global assigned and affirmed ratings of 'AAA', 'Aaa', and 'AAA', respectively, on WSSC Water's outstanding water supply, sewage disposal and general construction general obligation bonds. The agencies identified strengths of the Commission in support of their ratings which include a sizeable, diverse tax base in Montgomery and Prince George's Counties, good finances characterized by the self-supporting nature of the water and sewer system, and a skilled management team. The bonds and notes are ultimately secured by an unlimited ad valorem property tax which may be assessed on properties in the WSSD district, although no such tax has been levied due to sufficient revenues.

### ***Limitations on Debt***

Maryland law limits the amount of bonds and notes WSSC Water may have outstanding at any time. This limitation is generally based on legislated percentages of the real property assessable tax base and personal property and operating real property assessments within the Washington Suburban Sanitary District. As of June 30, 2024 and 2023, the calculated limits were \$14,548.0 million and \$13,429.5 million, respectively. WSSC Water's outstanding debt was significantly below those limits.

Additional information relative to WSSC Water's Bonds and Notes activity is presented in Notes I and J of the financial statements.

### **CONTACT INFORMATION**

Any questions regarding this report can be directed to the Finance Office at 14501 Sweitzer Lane, Laurel, Maryland, 20707. A copy of the report is also available on WSSC Water's website at [www.wsscwater.com](http://www.wsscwater.com).

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF NET POSITION**  
**AS OF JUNE 30, 2024 AND 2023**  
(in thousands)

	<b><u>2024</u></b>	<b><u>2023</u></b>
<b>ASSETS</b>		
Current assets:		
Cash (Note B)	\$ 33,480	\$ 35,629
Investments (Note B)	418,464	346,719
Accrued interest receivable	9,855	7,345
Receivables, net (Note C)	147,968	134,720
Lease and lease interest receivable, ST (Notes C & N)	2,302	2,602
State grants receivable	11,308	12,969
Prepaid expenses	549	1,899
Materials and supplies, net	21,641	19,416
Total current assets	645,567	561,299
Non-current assets:		
Non-depreciable capital assets	1,812,814	1,650,193
Depreciable capital assets, net of accum. DEPR/AMORT (Note D)	7,667,332	7,645,245
Investments restricted for capital construction (Note B)	153,019	170,518
Lease and lease interest receivable, NC (Note N)	9,683	11,006
Note Receivable (E)	2,909	3,024
Total non-current assets	9,645,757	9,479,986
Total assets	10,291,324	10,041,285
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred amount from pension (Note K)	82,479	135,173
Deferred amount from OPEB (Note L)	29,233	40,211
Total deferred outflows of resources	111,712	175,384
Total assets and deferred outflows of resources	\$ 10,403,036	\$ 10,216,669

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF NET POSITION**  
**AS OF JUNE 30, 2024 AND 2023**  
(in thousands)

	<b><u>2024</u></b>	<b><u>2023</u></b>
<b>LIABILITIES</b>		
Current liabilities:		
Bonds and notes payable, current maturities (Notes I & J)	\$ 304,346	\$ 322,940
Accounts payable and accrued liabilities	208,347	188,906
Accrued bond and note interest payable	12,273	12,869
Deposits and unearned revenue	9,614	10,879
Total current liabilities	<u>534,580</u>	<u>535,594</u>
Non-current liabilities:		
Bonds and notes payable, net of current maturities (Notes I & J)	4,127,084	4,005,432
Net pension liability (Note K)	203,506	253,600
Net OPEB liability (Note L)	36,734	79,858
Lease and SBITA payable, NC (Notes N & O)	2,926	2,003
Deposits, unearned revenue and other long-term liabilities (Note H)	19,487	19,284
Total non-current liabilities	<u>4,389,737</u>	<u>4,360,177</u>
Total liabilities	<u>4,924,317</u>	<u>4,895,771</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred amount from pension (Note K)	-	352
Deferred amount from OPEB (Note L)	35,390	22,548
Deferred amount from debt refunding (Note A)	7,120	8,146
Deferred amount from leasesg (Note N)	11,217	12,838
Total deferred inflow of resources	<u>53,727</u>	<u>43,884</u>
Total liabilities and deferred inflows of resources	<u>4,978,044</u>	<u>4,939,655</u>
<b>NET POSITION</b>		
Net investment in capital assets	5,092,678	5,044,747
Restricted for growth construction	68,377	60,093
Unrestricted	263,937	172,174
Total net position	<u>5,424,992</u>	<u>5,277,014</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 10,403,036</u>	<u>\$ 10,216,669</u>

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

(in thousands)

	<b>2024</b>	<b>2023</b>
<b>OPERATING REVENUES:</b>		
Water consumption, sewer use and service charges	\$ 886,178	\$ 827,593
Front foot benefit assessments	2,439	3,914
House connection charges	3,682	3,839
Other	58,450	53,285
Total operating revenues	950,749	888,631
<b>OPERATING EXPENSES:</b>		
Operations	129,907	132,672
Maintenance	194,312	183,022
Intermunicipal agency sewer disposal	85,697	81,954
Administrative and general	128,557	115,102
Depreciation and amortization	209,100	205,761
Total operating expenses	747,573	718,511
Net operating income	203,176	170,120
<b>NON-OPERATING REVENUES (EXPENSES):</b>		
Interest on bonds and notes payable	(125,281)	(115,942)
System development charge credit reimbursements	(2,239)	(1,800)
Loss on disposal of assets	(52)	(593)
Pension	(11,352)	19,517
OPEB	7,027	10,521
Investment income	33,118	25,319
Other interest income	1,279	985
Net non-operating expenses	(97,500)	(61,993)
Income before capital contributions	105,676	108,127
Capital contributions (Note F)	42,302	61,217
Changes in net position	147,978	169,344
Net position, beginning of the year	5,277,014	5,107,670
Net position, end of the year	\$ 5,424,992	\$ 5,277,014

**WASHINGTON SUBURBAN SANITARY COMMISSION**

**STATEMENTS OF CASH FLOWS**

**FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

(in thousands)

	<u>2024</u>	<u>2023</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Receipts from water and sewer customers	\$ 872,979	\$ 813,023
Receipts from front foot benefit assessments	2,817	4,787
Receipts from house connection charges	4,133	3,436
Receipts from other customers and miscellaneous	99,855	91,536
Payments to employees	(201,184)	(197,435)
Payments to District of Columbia Water & Sewer Authority	(80,044)	(76,609)
Payments to suppliers and others	(315,474)	(322,292)
Net cash provided by operating activities	<u>383,082</u>	<u>316,446</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>		
Long term lease and lease interest receivable	1,323	2,319
Proceeds from bonds and notes	318,928	389,995
Capital contributions	44,261	60,841
Bond redemptions and note repayments	(215,524)	(168,237)
Interest payments, premiums and discounts on bonds and notes	(125,969)	(110,715)
Capital asset construction	(380,286)	(423,382)
Net cash used in capital and related financing activities	<u>(357,267)</u>	<u>(249,179)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Proceeds from the sale of investments	934,689	648,241
Purchases of investments	(987,198)	(750,442)
Pension and OPEB	(4,326)	30,038
Interest income received	28,871	10,233
Net cash used in investing activities	<u>(27,964)</u>	<u>(61,930)</u>
Net (decrease) increase in cash	(2,149)	5,337
Cash, beginning of year	35,629	30,292
Cash, end of year	<u>\$ 33,480</u>	<u>\$ 35,629</u>
<b>Reconciliation of net operating revenues to net cash provided by operating activities:</b>		
Net operating revenue	\$ 203,176	\$ 170,120
Adjustments to reconcile net operating revenue to net cash provided by operating activities:		
Depreciation and amortization	188,194	187,184
Effect of changes in assets, liabilities and deferred outflows of resources:		
Receivables, net	(12,948)	(13,949)
Materials and supplies	(2,225)	(4,789)
Prepaid expenses	1,350	(1,124)
Deferred outflows of resources - pension and OPEB	64,235	(135,274)
Accounts payable and accrued liabilities	7,951	15,839
Unearned revenue	(2,865)	(1,763)
Deferred inflows of resources - pension and OPEB	12,490	(122,581)
Long-term pension liability	(40,989)	187,805
Long-term OPEB liability	(35,287)	34,978
Net cash provided by operating activities	<u>\$ 383,082</u>	<u>\$ 316,446</u>

**Noncash capital financing activities:**

- Capital assets of \$8,739 and \$18,634 were acquired through contributions from developers in 2024 and 2023, respectively.

The accompanying notes are an integral part of these financial statements.



**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUND FOR PENSION AND OPEB BENEFIT TRUSTS**  
**DECEMBER 31, 2023 AND 2022**  
(in thousands)

	<u>2023</u>	<u>2022</u>
<b>ASSETS</b>		
Cash and cash equivalents (Note P)	\$ 4,342	\$ 3,195
Collateral received under securities lending agreements (Note P)	53,353	57,294
Investment at fair value (Note P):		
Mutual funds	706,821	641,238
Commingled funds	172,184	150,820
U.S. Government and agency bonds	93,176	70,200
Corporate bonds	25,431	19,670
Common stock	53,837	38,634
Investment contracts with insurance company	56,625	82,531
Limited partnership units	20	20
Other fixed holdings	<u>-</u>	<u>1</u>
Total Investments	<u>1,108,094</u>	<u>1,003,114</u>
Dividends and accrued interest receivable	1,116	682
Contributions receivable from employees	<u>620</u>	<u>606</u>
Total Assets	<u>1,167,525</u>	<u>1,064,891</u>
<b>LIABILITIES</b>		
Payable for collateral received under securities lending agreements (Note P)	53,354	57,294
Benefits payable and accrued expenses	<u>1,744</u>	<u>1,179</u>
Total Liabilities	<u>55,098</u>	<u>58,473</u>
<b>NET POSITION</b>		
Restricted for pension and OPEB	<u>\$ 1,112,427</u>	<u>\$ 1,006,418</u>

The accompanying notes are an intergral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUND FOR PENSION AND OPEB BENEFIT TRUSTS**  
**DECEMBER 31, 2023 AND 2022**  
(in thousands)

	<u>2023</u>	<u>2022</u>
<b>ADDITIONS</b>		
Investment Income:		
Net appreciation (depreciation) in the fair value of plan investments	\$ 125,931	\$ (202,639)
Dividends and interest	26,512	25,908
	<u>152,443</u>	<u>(176,731)</u>
Less investment expenses	(4,496)	(2,710)
	<u>147,947</u>	<u>(179,441)</u>
Net investment income (loss)		
Contributions:		
WSSC Water Contributions	33,049	32,856
Employee Contributions	5,001	4,913
WSSC Water on-behalf contributory	10,142	11,254
Retiree Contributions	4,879	4,775
Total Contributions	<u>53,071</u>	<u>53,798</u>
Total Additions	<u>201,018</u>	<u>(125,643)</u>
<b>DEDUCTIONS</b>		
Benefit payments to retirees and refund	92,596	90,141
Administrative expense	2,413	1,221
	<u>95,009</u>	<u>91,362</u>
Total Deductions		
<b>INCREASE (DECREASE) IN NET POSITION</b>	106,009	(217,005)
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB BEGINNING OF YEAR</b>	<u>1,006,418</u>	<u>1,223,423</u>
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB END OF YEAR</b>	<u>\$ 1,112,427</u>	<u>\$ 1,006,418</u>

The accompanying notes are an intergal part of these financial statements.

## A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Washington Suburban Sanitary Commission (WSSC Water) is a bi-county political subdivision of the State of Maryland, created to provide water supply and sewage disposal services for Montgomery and Prince George's Counties. The financial statements are presented using the accrual basis of accounting and the economic resources measurement focus. Significant accounting policies are summarized below.

### Operating and Non-Operating Revenues and Expenses

Revenues and expenses derived from financing and investment activities are classified as non-operating revenues and expenses. All other revenues and expenses are classified as operating.

Water and sewer service rates are established to provide sufficient funds to recover operating costs and debt service relating to the water supply and sanitary sewer systems. Metered water and sewer revenues are invoiced and recognized as customers utilize water. Revenue generated for which customers have not been invoiced is estimated based on past billings and recorded as unbilled revenue.

Estimated intermunicipal agency sewage disposal expenses are paid quarterly. Adjustments resulting from audits and/or reconciliations of WSSC Water's share of estimated and actual expenses are recognized in the year of settlement.

Front foot benefit and house connection assessments levied on properties where water and/or sanitary sewer service is available are the principal source of funds to service general construction bond debt. Front foot benefit assessments are recorded as operating revenue ratably over the levy year; house connection assessments and fees are recognized as operating revenue over the life of the bonds issued to finance the house connections.

### Capital Contributions

In July 1993, a system development charge (SDC) was established to help finance the cost of expanding water and sewage systems to accommodate growth in the Washington Suburban Sanitary District. System development charges are recorded as capital contributions when received. Certain qualified projects may be eligible for SDC credits or reimbursements. Only those SDC receipts filed in association with plumbing permits under which all covered work has obtained an approved final inspection are eligible for reimbursement. The credits are presented as non-operating expenses on the statement of revenues and changes in net position.

Developer fees and charges are established to recover costs related to services provided to outside developers for the construction of capital assets. These fees are recorded as permits are issued.

Federal and State capital grants are recognized as capital contributions when related capital costs are incurred.

Donated assets consist principally of capital assets constructed by developers and subsequently donated to WSSC Water. Values are established by using developers' estimated costs to construct the assets or WSSC Water's estimated costs to construct similar assets. Donated land and rights of way are recorded at estimated acquisition values. The capital assets, and related capital contributions, are recognized upon completion of construction.

WSSC Water follows Governmental Accounting Standards Board Statement No. 33, "*Accounting and Financial Reporting for Nonexchange Transactions*" (GASB No. 33). GASB No. 33 requires recognition of all contributions of capital assets, including donated assets, as revenues (capital contributions in the Statements of Revenues, Expenses and Changes in Net Position).

### Cash

Cash includes amounts in demand deposits.

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Investments**

Investments are stated at fair value, with any related gain or loss reported in investment income on the accompanying Statements of Revenues, Expenses and Changes in Net Position. Fair value is generally based on quoted market prices on the last business day of the fiscal year. Investments in market-traded securities, including U.S. government and agency securities, municipal and corporate bonds are reported at last quoted sales/bid prices provided by independent pricing vendors. Non-current investments represent unused bond proceeds at the end of the fiscal year.

**Capital Assets**

Capital assets include water and sewer lines, water filtration and distribution, wastewater collection and treatment as well as multi-purpose facilities, equipment and fleet. Capital assets are stated at historical costs, which include related payroll, payroll taxes, fringe benefits, and administrative costs. Normal recurring maintenance and repair costs are charged to operations, whereas major repairs, improvements and replacements, which extend the useful lives of the assets, are capitalized. The threshold for capitalization is \$100,000. Costs incurred for capital construction are carried in construction in progress until completion.

Costs incurred for the purchase of software and water and wastewater capacity are treated as intangibles and amortized over the estimated useful life of the asset or the term of the contractual agreement.

**Depreciation and Amortization**

Capital assets are depreciated or amortized using the straight-line method. Estimated useful lives of some significant asset categories are as follows:

Buildings and other structures	40 – 50 years
Pipe and pipe improvements	35 – 100 years
Manholes	50 years
Equipment and vehicles	3 – 12 years
Purchased capacity	50 years
System furniture	7 years
Software	5 years
Leases	1.5 – 30 years
SIBTA	1 – 6 years

Depreciation is appropriately adjusted at substantial completion.

**Inventory**

Materials and supplies inventory is recorded utilizing a perpetual (moving average) cost methodology and is reduced for estimated losses due to obsolescence.

**Bonds and Notes Payable**

Bonds and notes payable are recorded at the principal amount outstanding, net of any applicable premium or discount.

Bonds outstanding, which have been refunded and economically defeased, are not included in long-term debt. The related assets are not included in investments. The difference between the reacquisition price and the net carrying amount of the old debt is a deferred inflow of resources and is amortized as a component of interest expense (see Note A).

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Pension**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expenses, information about the net position of the Washington Suburban Sanitary Commission Employees' Retirement Plan (the Plan) and additions to/deductions from the Plan's net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Pension costs are impacted by fluctuations in the market affecting actual and projected investment income and related deferred outflows or inflows. Investment activities are reported as non-operating revenues, therefore pension costs are allocated amongst operating and non-operating costs and/or revenues.

**Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the net position of the Washington Suburban Sanitary Commission Employees' OPEB Plan (the OPEB Plan) and additions to/deductions from the OPEB Plan's net position have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

OPEB costs are impacted by fluctuations in the market affecting actual and projected investment income and related deferred outflows or inflows. Investment activities are reported as non-operating revenues, therefore OPEB costs are allocated amongst operating and non-operating costs and/or revenues.

**Deferred Outflows and Inflows of Resources**

Deferred outflows of resources represent a consumption of net position that is applicable to a future period. Reported examples include:

- (a) Net difference between projected and actual earnings on pension plan investments
- (b) Results of changes in pension assumptions
- (c) Contributions to the OPEB Plan subsequent to the measurement date of the net OPEB liability and before the end of WSSC Water's reporting period
- (d) Differences between expected and actual experience in the measurement of the total OPEB liability

Deferred inflows of resources represent an acquisition of net assets that is applicable to a future period. Reported examples include:

- (a) Deferred gain on bond refunding resulting from the difference between the carrying value of the refunded debt and its reacquisition price
- (b) Differences between expected and actual experience in the measurement of the total pension liability
- (c) Net difference between projected and actual earnings on pension plan investments
- (d) Net difference between projected and actual earnings on OPEB plan investments
- (e) Value of lease receivable plus payments received at commencement of the lease term that relate to future periods

**Leases**

A lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction.

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The lessor should recognize a lease receivable and a deferred inflow of resources at the commencement of the lease term, with certain exceptions for leases of assets held as investments, certain regulated leases, short-term leases, and leases that transfer ownership of the underlying asset. The lessor should not derecognize the asset underlying the lease. The lease receivable should be measured at the present value of lease payments expected to be received during the lease term. The deferred inflow of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods. The lessor should recognize interest revenue on the lease receivable and an inflow of resources (for example, revenue) from the deferred inflows of resources in a systematic and rational manner over the term of the lease.

The lessee should recognize a lease liability and a right-to-use intangible lease asset at the commencement of the lease term, unless the lease is a short-term lease or it transfers ownership of the underlying asset. The lease liability should be measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease asset should be measured at the amount of the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs.

A long-term lease is a lease that, at the commencement of the lease term, has a maximum possible term under the lease contract of over 12 months, including any options to extend, regardless of their probability of being exercised. A long-term lease is required by GASB Statement No. 87 to be capitalized and reported in the financial statements as lease and interest receivables and deferred inflow of resources or a lease liability and a right-to-use intangible lease asset.

GASB Statement No. 87 requires that the future lease payments be discounted. If there is no stated rate (or if the stated rate is not the rate the lessor charges the lessee) and the implicit rate cannot be determined, the lessor may presume (unless there is persuasive evidence to the contrary) that it is recovering its cost associated with interest cost and use the lessor's own incremental borrowing rate as the discount rate. WSSC Water uses the most recent five-year average of the general obligation bond yields, adjusted from triple A rating to double A rating to reflect the rate for commercial borrowing.

Per GASB Statement No. 87, paragraph 15b, lessees and lessors should reassess the lease term if the lessee or lessor elects not to exercise an option even though it was previously determined that it was reasonably certain that the lessee or lessor would exercise that option. Therefore, the lessees or lessors should reassess the lease term at the end of the first reporting period and subsequent reporting periods, as applicable. WSSC Water reassesses lessor leases when they have reached the end of the maximum non-cancellable periods and neither the lessor (WSSC Water) nor the lessee has given notice to exercise the cancellation option. Leases with 18 months maximum non-cancellable term are reassessed at the beginning of each fiscal year. Lease and lease interest receivables, deferred inflow of resources, and the prior year unearned lease revenues are adjusted accordingly in the reassessment.

In paragraph B99 of GASB Statement No. 87, GASB views capitalization policies as methods to operationalize materiality; that is, those policies allow governments to specify amounts that they consider to be significant, individually or in the aggregate. GASB believes that a policy similar to those that establish capitalization thresholds could be used for leases. WSSC Water's capitalization threshold for leases in the aggregate, by lease terms or underlying assets, is \$100,000, the same threshold for other fixed capital assets.

**Subscription-Based Information Technology Arrangements (SBITA)**

A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in exchange or exchange-like transaction.

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

SBITA contracts generally should recognize a right-to-use subscription asset – an intangible asset – and corresponding subscription liability. The subscription liability should be initially measured at the present value of subscription payments expected to be made during the subscription term. The subscription term includes the period during which a government has a noncancellable right to use the underlying IT assets over 12 months. It includes any options to extend, regardless of their probability of being exercised.

WSSC Water uses the same discount rate for SBITA as for leases, i.e. the most recent five-year average of the general obligation bond yields, adjusted from triple A rating to double A rating to reflect the rate for commercial borrowing.

WSSC Water’s capitalization threshold for SBITA is \$100,000 in the aggregate, by subscription term, the same threshold for leases and other fixed capital assets.

**Compensated Absences**

Employees earn annual leave based on length of service. Accumulated annual leave in excess of 360 hours at the end of each year is transferred to sick leave. At termination, employees will be paid for unused annual leave but will not receive any pay or time off for unused sick leave. At retirement, an employee may convert unused annual leave to sick leave. Unused sick leave at retirement may be credited to an employee’s total service time for retirement benefit purposes. Annual leave earned but unused is accrued as a liability.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent liabilities as of the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

**Net Position**

Capital assets, as defined above, net of related outstanding debt represent the largest portion of WSSC Water’s net position, or net investment in capital assets.

Net position associated with unspent proceeds from system development charges (SDC) is restricted for growth construction.

Unrestricted net position is the residual amount not included in the other classifications.

**Reclassifications:**

Certain amounts have been reclassified in the 2023 cash flow statement between operating, capital and investing activities.

**Accounting Changes**

GASB Statement No. 100, *Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62*, intends to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement also addresses corrections of errors in previously issued financial statements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. WSSC implemented this GASB statement in fiscal year 2024, and the effect of the adoption was insignificant.

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

GASB Statement No. 101, *Compensated Absences*, is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Management is evaluating the impact of the pronouncement on its financial statements and will adopt by the effective date.

GASB Statement No. 102, *Certain Risk Disclosures*, defines a concentration or constraint that may limit a government’s ability to acquire resources or control spending. It requires a government to assess whether a concentration or constraint makes the government vulnerable to the risk of a substantial impact, whether an event or event associated with a concentration or constraint have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued, A government is required to disclose information in notes to financial statements in sufficient detail if criteria for disclosure have been met for concentration or constraint. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter. Management is evaluating the impact of the pronouncement on its financial statements and will adopt by the effective date.

GASB Statement No. 103, *Financial Reporting Model Improvements*, intends to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. This Statement also addresses certain application issues, including Management’s Discussion and Analysis, Unusual or Infrequent Items, Presentation of the Proprietary Fund Statement of Revenues, Expenses, and Changes in Fund Net Position, Major Component Unit Information, and Budgetary Comparison Information. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Management is evaluating the impact of the pronouncement on its financial statements and will adopt by the effective date.

**B. CASH AND INVESTMENTS**

As of June 30, 2024 and 2023, cash per WSSC Water’s records amounted to \$33.5 million and \$35.6 million, respectively, and reported bank balances were \$36.3 million and \$34.6 million, respectively. All collected bank balance funds were secured by Federal depository insurance or by collateral held in WSSC Water’s name under a tri-party collateral agreement with M&T and BNY Mellon.

WSSC Water’s investment policy conforms to Maryland laws on the investment of public monies. Consequently, WSSC Water is authorized to invest in the investment types identified in the table below. The table also identifies certain provisions of the Maryland law or WSSC Water investment policy, which address interest rate risk, credit risk and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage Of Portfolio</u>	<u>Maximum Investment In One Issuer</u>
U.S. Government securities	1 year	None	None
Federal agency securities	1 year	None	None
Bankers’ acceptances	6 months	None	20%
Collateralized repurchase agreements	1 year	None	20%
Commercial paper	1 year	5%	None
Certificates of deposit	1 year	None	20%
Money market investments		None	None

Any investment with a maturity in excess of 1 year must be approved by the Treasurer and will be limited to U.S. Government and Federal agency securities. The aggregated value of investments with any one bank or broker will not exceed 20% of the total investment portfolio at the time of investment, unless approved by the Investment Manager or WSSC Water Treasurer.



**B. CASH AND INVESTMENTS (continued)**

Custodial credit risk is the risk that, in the event of a failure of a financial institution, WSSC Water would not be able to recover deposits, the value of its investments, or collateral securities that are in the possession of an outside party. Maryland State law requires that collateral shall be maintained for all deposits and certificates of deposit with amounts in excess of Federal insurance coverage. State law also requires the securities collateralizing repurchase agreements have a market value of at least 102 percent of the principal of the investment plus accrued interest. There were no repurchase agreements as of June 30, 2024 and 2023.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of June 30, 2024 and 2023, all of WSSC Water's investments had remaining maturities of 1 year or less.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Credit risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. WSSC Water may invest in bankers' acceptances and commercial paper having a short-term rating of the highest letter and numerical rating issued by at least one nationally recognized statistical rating organization. WSSC Water does not have a formal policy for other investment types; however virtually all remaining investments are in, or collateralized by, Federal agency securities. Actual ratings as of June 30, 2024 and 2023 are presented below for each investment type.

Investments as of June 30, 2024 (in thousands):

<u>Investment Type</u>	<u>Credit Rating</u>	<u>Remaining Maturity</u>	<u>Cost</u>	<u>Fair Value</u>
Certificates of deposit	FDIC Insured	1 year or less	\$ 12,404	\$ 12,977
Money market investments	Aaa	1 year or less	63,177	63,177
Commercial paper	A1+P1	1 year or less	24,349	24,719
U. S. Government treasury bonds and notes	Aaa	1 year or less	460,264	468,610
Insured demand deposit			2,000	2,000
Total investments (includes \$68,377 restricted for capital projects and \$153,019 which is classified as non-current)			<u>\$ 562,194</u>	<u>\$ 571,483</u>

Investments as of June 30, 2023 (in thousands):

<u>Investment Type</u>	<u>Credit Rating</u>	<u>Remaining Maturity</u>	<u>Cost</u>	<u>Fair Value</u>
Certificates of deposit	FDIC Insured	1 year or less	\$ 12,106	\$ 12,360
Money market investments	Aaa	1 year or less	40,387	40,387
Commercial paper	A1+P1	1 year or less	24,344	24,603
U. S. Government treasury bonds and notes	Aaa	1 year or less	430,847	437,887
Insured demand deposit			2,000	2,000
Total investments (includes \$60,093 restricted for capital projects and \$171,204 which is classified as non-current)			<u>\$ 509,684</u>	<u>\$ 517,237</u>

**B. CASH AND INVESTMENTS (continued)**

Concentration of credit risk is the risk of loss due to the magnitude of WSSC Water’s investment in the securities of any single issuer. The investment policy of WSSC Water contains no limitations on the amount that can be invested in any one issuer. Those that represent 5% or more of total investments are as follows (in thousands):

Issuer	Investment Type	2024	2023
FHLB	Federal agency securities	\$ 468,610	\$ 437,887
Nothern Trust	Money Market Investments	63,177	40,387

The change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

WSSC Water categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The valuation technique uses a three level hierarchy of inputs to measure fair value. Investments classified in Level 1 within the fair value hierarchy are valued using prices quoted in active markets for identical assets. Level 2 investment valuations utilize inputs other than quoted prices included in Level 1 that are observable, either directly or indirectly. If fair value inputs are unobservable, the investments will be classified as Level 3.

Fair value measurements as of June 30, 2024 (in thousands) using:

	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total
Investments by fair value level:				
Certificate of deposit	\$ 12,977	\$ -		\$ 12,977
Commercial paper	-	24,719	-	24,719
Federal agency securities	-	468,610	-	468,610
Total investments by fair value level	\$ 12,977	\$ 493,329	\$ -	506,306
Investments measured at cost -				
Short-term investment funds				63,177
Insured demand deposit				2,000
Total investments				\$ 571,483

**B. CASH AND INVESTMENTS (continued)**

Fair value measurements as of June 30, 2023 (in thousands) using:

	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total
Investments by fair value level:				
Certificate of deposit	\$ 12,360	\$ -	\$ -	\$ 12,360
Commercial paper	-	24,603	-	24,603
Federal agency securities	-	437,887	-	437,887
Total investments by fair value level	<u>\$ -</u>	<u>\$ 462,490</u>	<u>\$ -</u>	<u>474,850</u>
Investments measured at cost -				
Short-term investment funds				40,387
Insured demand deposit				<u>2,000</u>
Total investments				<u>\$ 517,237</u>

**C. RECEIVABLES**

Receivables consisted of the following as of June 30 (in thousands):

	2024	2023
Front foot benefit assessments accrued and billed	\$ 2,630	\$ 3,058
Water and sewer services unbilled	75,295	66,024
Water and sewer services billed	99,928	96,916
Miscellaneous	6,901	7,172
	<u>184,754</u>	<u>173,170</u>
Less allowance for doubtful accounts	<u>(36,786)</u>	<u>(38,450)</u>
Total receivables, net	<u>\$ 147,968</u>	<u>\$ 134,720</u>

#### D. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2024 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land and rights of way	\$ 142,201	\$ 1,142	\$ -	\$ 143,343
Construction in progress	1,507,992	309,138	(147,659)	1,669,471
Total capital assets not being depreciated	<u>1,650,193</u>	<u>310,280</u>	<u>(147,659)</u>	<u>1,812,814</u>
Capital assets being depreciated/amortized:				
Water supply	3,928,929	94,308	(47)	4,023,190
Sewage disposal	3,322,407	86,319	(864)	3,407,862
General construction	2,823,736	11,466	(1,202)	2,834,000
Intangible assets	1,768,628	49,932	-	1,818,560
Other	110,188	3,541	(1,366)	112,363
Total capital assets being depreciated/amortized	<u>11,953,888</u>	<u>245,566</u>	<u>(3,479)</u>	<u>12,195,975</u>
Less accumulated depreciation/amortization for:				
Water supply	(1,045,546)	(56,403)	47	(1,101,902)
Sewage disposal	(1,063,362)	(61,891)	864	(1,124,389)
General construction	(1,533,828)	(56,449)	1,202	(1,589,075)
Intangible assets	(565,360)	(46,007)	-	(611,367)
Other	(100,547)	(2,558)	1,195	(101,910)
Total accumulated depreciation/amortization	<u>(4,308,643)</u>	<u>(223,308)</u>	<u>3,308</u>	<u>(4,528,643)</u>
Capital assets being depreciated/amortized, net	<u>7,645,245</u>	<u>22,258</u>	<u>(171)</u>	<u>7,667,332</u>
Total capital assets, net	<u>\$ 9,295,438</u>	<u>\$ 332,538</u>	<u>\$ (147,830)</u>	<u>\$ 9,480,146</u>

**D. CAPITAL ASSETS (continued)**

Capital asset activity for the year ended June 30, 2023 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land and rights of way	\$ 137,756	\$ 4,445	\$ -	\$ 142,201
Construction in progress	1,205,324	492,212	(189,544)	1,507,992
Total capital assets not being depreciated	<u>1,343,080</u>	<u>496,657</u>	<u>(189,544)</u>	<u>1,650,193</u>
Capital assets being depreciated/amortized:				
Water supply	3,830,320	98,619	(10)	3,928,929
Sewage disposal	3,260,086	63,212	(891)	3,322,407
General construction	2,799,782	26,527	(2,573)	2,823,736
Intangible assets	1,766,215	2,413	-	1,768,628
Other	111,483	801	(2,096)	110,188
Total capital assets being depreciated/amortized	<u>11,767,886</u>	<u>191,572</u>	<u>(5,570)</u>	<u>11,953,888</u>
Less accumulated depreciation/amortization for:				
Water supply	(991,140)	(54,416)	10	(1,045,546)
Sewage disposal	(1,003,434)	(60,819)	891	(1,063,362)
General construction	(1,479,150)	(56,834)	2,156	(1,533,828)
Intangible assets	(520,232)	(45,128)	-	(565,360)
Other	(99,292)	(2,684)	1,429	(100,547)
Total accumulated depreciation/amortization	<u>(4,093,248)</u>	<u>(219,881)</u>	<u>4,486</u>	<u>(4,308,643)</u>
Capital assets being depreciated/amortized, net	<u>7,674,638</u>	<u>(28,309)</u>	<u>(1,084)</u>	<u>7,645,245</u>
Total capital assets, net	<u>\$ 9,017,718</u>	<u>\$ 468,348</u>	<u>\$ (190,628)</u>	<u>\$ 9,295,438</u>

**D. CAPITAL ASSETS (continued)**

Details of intangible capital asset activity for the year ended June 30, 2024 was as follows (in thousands):

	Beginning Balance (Restated)	Increases	Decreases	Ending Balance
Intangible capital assets being amortized:				
Computer software	\$ 51,432	\$ 331	\$ -	\$ 51,763
Right to use assets (LEASE)	1,776	384	-	2,160
Right to use assets (SBITA)	12,645	5,976	-	18,621
Jennings Randolph purchased capacity	33,106	-	-	33,106
Blue Plains purchased capacity	1,720,446	45,742	-	1,766,188
Rockville contra purchased capacity	(71,551)	(2,511)	-	(74,062)
Mattawoman purchased capacity	18,770	10	-	18,780
Poolsville purchased capacity	2,004	-	-	2,004
Total intangible capital assets being amortized	<u>1,768,628</u>	<u>49,932</u>	<u>-</u>	<u>1,818,560</u>
Less accumulated amortization for:				
Computer software	(40,622)	(6,909)	-	(47,531)
Right to use assets (LEASE)	(1,439)	(316)	-	(1,755)
Right to use assets (SBITA)	(6,494)	(4,085)	-	(10,579)
Jennings Randolph purchased capacity	(6,933)	(220)	-	(7,153)
Blue Plains purchased capacity	(513,240)	(35,518)	-	(548,758)
Rockville contra purchased capacity	12,324	1,471	-	13,795
Mattawoman purchased capacity	(7,614)	(389)	-	(8,003)
Poolsville purchased capacity	(1,342)	(41)	-	(1,383)
Total accumulated amortization	<u>(565,360)</u>	<u>(46,007)</u>	<u>-</u>	<u>(611,367)</u>
Intangible capital assets being amortized, net	<u>\$ 1,203,268</u>	<u>\$ 3,925</u>	<u>\$ -</u>	<u>\$ 1,207,193</u>

**D. CAPITAL ASSETS (continued)**

Details of intangible capital asset activity for the year ended June 30, 2023 was as follows (in thousands):

	Beginning		Ending	
	Balance	Increases	Decreases	Balance
Intangible capital assets being amortized:				
Computer software	\$ 51,253	\$ 179	\$ -	\$ 51,432
Right to use assets (LEASE)	1,781	-	(5)	1,776
Right to use assets (SBITA)	12,505	140	-	12,645
Jennings Randolph purchased capacity	33,106	-	-	33,106
Blue Plains purchased capacity	1,718,342	2,104	-	1,720,446
Rockville contra purchased capacity	(71,435)	(116)	-	(71,551)
Mattawoman purchased capacity	18,659	111	-	18,770
Poolsville purchased capacity	2,004	-	-	2,004
Total intangible capital assets being amortized	<u>1,766,215</u>	<u>2,418</u>	<u>(5)</u>	<u>1,768,628</u>
Less accumulated amortization for:				
Computer software	(33,468)	(7,154)	-	(40,622)
Right to use assets (LEASE)	(1,064)	(375)	-	(1,439)
Right to use assets (SBITA)	(3,139)	(3,355)	-	(6,494)
Jennings Randolph purchased capacity	(6,713)	(220)	-	(6,933)
Blue Plains purchased capacity	(478,200)	(35,040)	-	(513,240)
Rockville contra purchased capacity	10,880	1,444	-	12,324
Mattawoman purchased capacity	(7,227)	(387)	-	(7,614)
Poolsville purchased capacity	(1,301)	(41)	-	(1,342)
Total accumulated amortization	<u>(520,232)</u>	<u>(45,128)</u>	<u>-</u>	<u>(565,360)</u>
Intangible capital assets being amortized, net	<u>\$ 1,245,983</u>	<u>\$ (42,710)</u>	<u>\$ (5)</u>	<u>\$ 1,203,268</u>

## **D. CAPITAL ASSETS (continued)**

### **Purchased Software**

Purchased software and related development stage costs of \$0.3 million and \$0.2 million were capitalized in accordance with GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* in fiscal years 2024 and 2023, respectively. Costs of \$0.1 million are included in the Construction in Progress balance as of June 30, 2024 and will commence amortization upon implementation of the software. Intangible software include the balance of costs placed in service, net of accumulated amortization, of \$4.2 million and \$10.8 million in fiscal 2024 and 2023, respectively.

### **Leased Assets**

Leased assets of \$0.4 million were capitalized for fiscal years 2024, as required by GASB Statement No. 87. In fiscal year 2023, there was no addition to capitalized lease assets. Leased assets, net of accumulated amortization, were \$0.4 million and \$0.3 million in fiscal 2024 and 2023, respectively. For details, please see the section on Lessee Leases for WSSC Water in Note N.

### **SBITA Assets**

SBITA assets of \$6.0 million and \$0.1 million were capitalized in fiscal years 2024 and 2023 respectively, as required by GASB Statement No. 96. SBITA assets, net of accumulated amortization, were \$8.0 million and \$6.2 million in fiscal 2024 and 2023, respectively. For details, please refer to Note O.

### **Purchased Capacity**

#### ***Jennings Randolph***

An intangible asset for purchased capacity has been established for WSSC Water's share of capital costs in the Jennings Randolph Reservoir (Bloomington Dam). The Reservoir provides backup and peak-day water supply to WSSC Water and is operated by the U.S. Army Corps of Engineers, Baltimore District. WSSC Water funds 50% of the capital costs and amortized the purchased capacity over 150 years. The intangible asset balances, net of accumulated amortization, of \$26.0 million and \$26.2 million, for fiscal years 2024 and 2023, respectively, are included above.

#### ***Mattawoman and Poolesville***

WSSC Water participates in the funding of capital costs for the Mattawoman and Poolesville Wastewater Treatment Plants through agreements with Charles County and the Town of Poolesville, respectively. In exchange for this participation, WSSC Water obtains the right to discharge wastewater from the Washington Suburban Sanitary District into said facilities. Costs of \$9.1 million are included in the Construction in Progress balance as of June 30, 2024 and will commence amortization when placed in service. Completed assets are amortized over 50 years. Asset balances, net of accumulated amortization, totaling \$11.4 million and \$11.8 million, for fiscal years 2024 and 2023, respectively, are included in intangible assets above.

#### ***Blue Plains***

The Commission, the District of Columbia (the District), the District of Columbia Water and Sewer Authority (DC Water), Fairfax County, Virginia, Montgomery County, Maryland, and Prince George's County, Maryland are "Parties" to a regional Intermunicipal Agreement (IMA) that provides for dedicated allocation of wastewater flow capacity for treatment at the Blue Plains facility in Washington DC. The *Blue Plains Intermunicipal Agreement of 1985 Equity Payment Study* and the subsequent equity payments required by the 1985 IMA reconciled all capital cost contributions for the Parties prior to 1987 and established a new baseline as of 1988 for calculating and allocating future capital costs associated with Blue Plains.



#### **D. CAPITAL ASSETS (continued)**

The 1985 IMA was replaced, effective April 3, 2013, by a new Blue Plains Intermunicipal Agreement of 2012 (the "2012 IMA"), which was executed by each of the original signatories to the 1985 IMA. The 2012 IMA provides for the allocation of capital, operating, and maintenance costs among the Parties. The parties have demonstrated their willingness to share in the burdens associated with the demands for regional wastewater collection and treatment and biosolids management. Capital costs of Blue Plains are allocated among the Parties in proportion to their respective capacity allocation of the wastewater treatment, collection, and conveyance facilities as defined in the 2012 IMA. Operating costs are allocated on a proportional basis, by the wastewater flows from each participant to the Blue Plains facilities. The Commission has a wastewater treatment capacity entitlement of 169.60 MGD, which is approximately 45.8% of the Plant's total capacity of 370 MGD.

An operating procedure was implemented for Multi-Jurisdictional Users Facilities' (MJUF) in fiscal year 2018. The procedure employs a new methodology to determine the allocated flow by users through the various facilities (such as pump stations and major conveyance pipelines through the District of Columbia) for O&M billing purposes. There was no change in the Blue Plains capital cost allocation as defined.

To address technical, policy and financial issues related to the 2012 IMA, the Parties may act at three different levels of authority: 1) the policy level, as an IMA signatory, 2) the administrative level, as a member of the Leadership Committee, and 3) the technical level, as a member of the Regional Committee. WSSC Water has representation at each of these levels.

If any participant's projected annual flow is anticipated to exceed its allocated flow capacity, the following options are available for consideration by the Regional and Leadership Committees, with participation from all of the Parties: 1) wastewater flow management adjustments, 2) modification of treatment processes at Blue Plains, 3) diversion of flows from the Blue Plains Service Area to other facilities, 4) sale or rental of excess capacity at Blue Plains between the Parties, and 5) expansion or addition of treatment and/or storage facilities. The rental or sale of allocated flow capacity shall be at the discretion of the Party which is providing the capacity for sale or rent, and the related Parties to the transaction will mutually agree on the cost basis.

The 2012 IMA remains in effect until amended, replaced or terminated by mutual consent of the Parties.

The Commission's capital investment in Blue Plains, under the 2012 IMA, is accounted for as an intangible asset and is amortized over the estimated useful lives of the underlying assets. Costs of \$303.2 million are included in the Construction in Progress balance as of June 30, 2024 and will commence amortization when assets are placed in service. Asset balances, net of accumulated amortization, totaling \$1,157.2 million and \$1,148.0 million, for fiscal years 2024 and 2023, respectively, are included in intangible assets above.

The amount shown in the statements of revenues, expenses and changes in net assets for depreciation and amortization does not include depreciation of vehicles and equipment. Depreciation of these assets, \$3.5 million in fiscal 2024 and \$4.7 million in fiscal 2023, is classified with other related operating and maintenance costs.

#### **Consent Decrees**

A Consent Decree with the Environmental Protection Agency, the Department of Justice, the State of Maryland, and four environmental groups entered its fifteenth year. The Consent Decree formally identifies the remedial measures to eliminate and/or reduce sanitary sewer overflows. In fiscal year 2016, the U.S. District Court approved a six-year extension to the original term of the Consent Decree. The costs for each fiscal year are or will be included in WSSC Water's budget and six-year capital improvements program.

- Costs of the remedial measures are estimated at \$1,672.0 million and are to be expended over at least 22 years, \$57.2 million of which is expected to be incurred after fiscal year 2024.
- Costs of the remedial measures are estimated at \$1,660.8 million and are to be expended over at least 22 years, \$73.1 million of which is expected to be incurred after fiscal year 2023.

**D. CAPITAL ASSETS (continued)**

Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the Commission is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC Water to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. An Audit Report and Long-Term Upgrade Plan were submitted by WSSC Water for consideration by MDE on December 26, 2016. WSSC Water and its consultant prepared an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and Potomac Riverkeepers, Inc. in response to the Plan, which was submitted in September 2018. In April 2019, MDE responded by approving the proposed option which best satisfies the requirement of the Consent Decree. The work required to implement the Long-Term Capital Improvement Project(s) shall be fully implemented in accordance with the schedule in the Long-Term Upgrade Plan. The Commission shall be subject to lump-sum stipulated penalties for failure to implement Long-Term Capital Improvement Project(s) by January 1, 2026. The costs are included in WSSC Water’s budget and capital improvements program.

- Costs for implementation of improvements are estimated at \$219 million, \$92 million of which is expected to be incurred after fiscal year 2024.
- Costs for implementation of improvements are estimated at \$206 million, \$145 million of which is expected to be incurred after fiscal year 2023.

**E. NOTE RECEIVABLE**

On June 7, 2022, WSSC Water executed Addendum No. 1 to the 1987 Water Supply Agreement with the Commissioners of Charles County Maryland. This addendum added a second water interconnection between WSSC Water to the County and increased the daily supply from WSSC Water to Charles County.

The additional supply through the new interconnection will be available after WSSC Water completes Phase IV of the Clinton Zone Water Transmission Main Improvement Project. Per the Addendum, the County is required to reimburse WSSC Water for a share of the improvement project (Phases I, III and IV) to cover the cost of upsizing mains to convey the increased water demand for the County.

For the completed Phases I and III, the County had the option to reimburse WSSC Water \$3,254,781 if paid in full by July 1, 2022, or in twenty annual installments commencing thereafter. For the installment payments, interest accrues at a rate of 3.49% with an annual payment of \$230,422. Charles County has chosen the installment payment option. Note receivables were \$2.9 and \$3.0 million for fiscal years ended June 30, 2024 and 2023, respectively.

**F. CAPITAL CONTRIBUTIONS**

Capital contributions consisted of the following for the years ended June 30 (in thousands):

	2024	2023
System development charges	\$ 25,466	\$ 26,607
Developer fees	6,894	6,523
Federal and State grants	1,203	9,453
House connections	1,995	4,538
Land and rights of way	1,144	1,327
Other construction projects	5,600	12,769
Total	<u>\$ 42,302</u>	<u>\$ 61,217</u>

## G. COMPENSATED ABSENCE LIABILITY

Compensated absence liability activity consisted of the following for the years ended June 30 (in thousands):

	2024	2023
Compensated absence liability – beginning of year	\$ 16,988	\$ 16,612
Increases (incurred)	13,291	11,550
Decreases	(11,864)	(11,174)
Compensated absence liability – end of year	<u>\$ 18,415</u>	<u>\$ 16,988</u>

This liability is included in accounts payable and accrued liabilities on the statements of net position.

## H. DEPOSITS, UNEARNED REVENUE AND OTHER LONG-TERM LIABILITIES

Deposits, unearned revenue and other long-term liabilities, reflected as non-current liabilities on the Statements of Net Position, consisted of the following as of June 30 (in thousands):

	2024	2023
Unearned revenue for house connections	\$ 9,154	\$ 9,468
Unearned front foot benefit revenue	95	141
Construction deposits	1,501	1,501
House connection deposits	5,356	4,591
Other	3,381	3,583
Total	<u>\$ 19,487</u>	<u>\$ 19,284</u>

## I. BONDS AND NOTES PAYABLE

Bonds and notes payable activity for the year ended June 30, 2024 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance	Current Maturities
Bonds and notes payable:					
Water supply - other	\$ 1,748,971	\$ 226,650	\$ (86,066)	\$ 1,889,555	\$ 139,527
Sewage disposal - other	1,889,474	84,990	(69,990)	1,904,474	126,139
Sewage disposal - direct placement	346,975	7,288	(25,636)	328,627	25,609
General construction - other	146,915		(33,827)	113,088	13,066
General construction - direct placement	90	-	(5)	85	5
	<u>4,132,425</u>	<u>318,928</u>	<u>(215,524)</u>	<u>4,235,829</u>	<u>304,346</u>
Plus unamortized premium/discount	195,953	19,777	(20,129)	195,601	-
Total bonds and notes payable	<u>\$ 4,328,378</u>	<u>\$ 338,705</u>	<u>\$ (235,653)</u>	<u>\$ 4,431,430</u>	<u>\$ 304,346</u>

**I. BONDS AND NOTES PAYABLE (continued)**

Bonds and notes payable activity for the year ended June 30, 2023 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance	Current Maturities
Bonds and notes payable:					
Water supply - other	\$ 1,668,115	\$ 144,000	\$ (63,144)	\$ 1,748,971	\$ 148,916
Sewage disposal - other	1,781,964	173,320	(65,810)	1,889,474	112,606
Sewage disposal - direct placement	317,425	53,000	(23,450)	346,975	25,636
General construction - other	143,038	19,675	(15,798)	146,915	35,777
General construction - direct placement	119	-	(35)	84	5
	<u>3,910,661</u>	<u>389,995</u>	<u>(168,237)</u>	<u>4,132,419</u>	<u>322,940</u>
Plus unamortized premium/discount	<u>191,907</u>	<u>24,801</u>	<u>(20,755)</u>	<u>195,953</u>	<u>-</u>
Total bonds and notes payable	<u>\$ 4,102,568</u>	<u>\$ 414,796</u>	<u>\$ (188,992)</u>	<u>\$ 4,328,372</u>	<u>\$ 322,940</u>

The unamortized amounts above represent premiums received on outstanding debt issuances.

Bonds and notes payable accrue interest at rates ranging from 0.4% to 5.0%, with an effective interest rate of 3.36% as of June 30, 2024. All bonds payable as of June 30, 2024, exclusive of refunded bonds, are due serially through the year 2054. Generally, the bonds are callable at a premium after a specified number of years.

In February 2024, WSSC Water issued \$311.6 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general, water, and sewer infrastructure. Included in the issue was \$28.3 million of Consolidated Public Improvement Bonds to allow investors to invest directly in bonds which finance environmentally beneficial projects (Green Projects). In fiscal year 2024, WSSC Water also issued \$7.3 million Maryland State Water Quality Bond to fund sewer construction.

In February 2023, WSSC Water issued \$337 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general, water, and sewer infrastructure. Included in the issue was \$18.5 million of Consolidated Public Improvement Bonds to allow investors to invest directly in bonds which finance environmentally beneficial projects (Green Projects).

Bonds and Notes payable by issue date, amount, maturity range, interest range, and balance as of June 30, 2024 and 2023 are detailed in the next two pages:

**BONDS AND NOTES PAYABLE  
AS OF JUNE 30, 2024**

(in thousands)

	ISSUE DATE	AMOUNT ISSUED	MATURITY RANGE	INTEREST RATE RANGE	BALANCE JUNE 30, 2024
<b>Consolidated Public Improvement Bonds</b>					
2012 Issue	11/15/2012	\$ 250,000	2025-2032	3.000	\$ 100,000
2013 Refunding	4/23/2013	53,585	2025-2026	2.000-2.250	9,670
2015 Refunding	11/24/2015	145,325	2025-2028	2.650-3.000	47,940
2016 Refunding	5/26/2016	23,835	2025	4.000	3,680
2016 Issue	5/26/2016	145,000	2025-2046	3.000-5.000	120,505
2016 Issue (2nd Series)	12/1/2016	381,810	2025-2046	3.000-5.000	323,605
2017 Refunding	11/9/2017	220,180	2025-2032	3.000-4.000	164,660
2017 Issue	11/9/2017	459,250	2025-2047	3.000-5.000	400,020
2017 Refunding (2nd Series), (2019 CO)	12/13/2017	79,075	2025-2029	5.000	40,875
2018 Issue	12/20/2018	390,000	2025-2048	4.000-5.000	347,275
2019 Refunding	3/27/2019	39,340	2025-2029	2.000-5.000	7,870
2019 Issue	12/23/2019	233,565	2025-2049	3.000-5.000	207,485
2020 Refunding	3/11/2020	99,210	2025-2030	5.000	61,410
2020 Issue	9/23/2020	278,350	2025-2049	2.000-5.000	306,000
2021 Issue	10/13/2021	333,980	2025-2051	2.000-5.000	311,520
2022 Convertible Refunding (Series 2022A)	5/4/2022	120,487	2025-2044	2.450	113,365
2022 Convertible Refunding (Series 2022B)	5/4/2022	220,747	2025-2044	2.520	220,607
2022 Convertible Refunding (Series 2022C)	5/4/2022	249,999	2025-2045	2.700	248,200
2022 Convertible Refunding (Series 2022D)	5/4/2022	111,234	2025-2045	2.900	107,854
2023 Issue	2/28/2023	336,995	2025-2052	4.000-5.000	328,930
2024 Issue	2/22/2024	311,640	2025-2053	4.000-5.000	308,755
<b>Total Public Improvement Bonds</b>					<b>3,780,226</b>
<b>Maryland Water Quality Bonds</b>					
BP WWTP ACS	4/15/2003	41,098	2025	1.100	1,780
WB WWTP Filter Upgrade	1/15/2009	4,957	2025-2028	1.000	1,123
WB & Seneca WWTP ENR & Facility Upgrade	2/24/2012	49,706	2025-2034	0.800	25,843
BP WWTP ENR Upgrade (Tunnel) & NDF	6/19/2012	125,000	2025-2034	0.800	68,144
BP WWTP NDF - CHP	2/27/2013	15,000	2025-2035	0.800	8,545
Potomac Vista Water System	4/29/2013	135	2025-2040	1.000	85
BP WWTP NDF - CHP (2nd Loan)	5/30/2014	15,000	2025-2035	1.000	8,618
BP WWTP NDF - CHP (3rd Loan)	4/14/2016	7,547	2025-2035	0.700	4,415
BP WWTP ENR Upgrade - ECF & TDPS	4/14/2016	53,824	2025-2037	1.400	37,792
Piscataway WWTP BE	6/13/2019	43,960	2025-2048	0.700	34,356
WSSC Sewer Basin Reconstruction Program - Loan 1 (Interim)	11/25/2020	150,175	2025-2028	0.400	19,074
Piscataway WWTP Bio Energy Project - Loan 2	4/23/2021	85,002	2025-2053	0.400	82,329
Piscataway WWTP Bio Energy Project - Loan 3	7/29/2022	15,000	2025-2052	0.080	14,108
Piscataway WWTP Bio Energy Project - Loan 4	5/26/2023	22,500	2025-2054	0.080	22,500
<b>Total Maryland Water Quality Bonds</b>					<b>328,712</b>
<b>Jennings Randolph (Water Operating)</b>	7/1/1982	5,739	1982-2031	3.253	<b>1,575</b>
<b>Jennings Randolph (Water Operating)</b>	7/1/1992	27,367	1992-2041	3.253	<b>15,016</b>
<b>Total Bonds Outstanding</b>					<b>4,125,529</b>
<b>Notes</b>					
General					1,950
Water					64,950
Sewer					43,400
<b>Total Notes Outstanding</b>					<b>110,300</b>
<b>Premium/Discount</b>					<b>195,601</b>
<b>Grand Total</b>					<b>\$ 4,431,430</b>

**BONDS AND NOTES PAYABLE**  
**AS OF JUNE 30, 2023**  
(in thousands)

	ISSUE DATE	AMOUNT ISSUED	MATURITY RANGE	INTEREST RATE RANGE	BALANCE JUNE 30, 2022
<b>Consolidated Public Improvement Bonds</b>					
2012 Issue	11/15/2012	\$ 250,000	2024-2032	3.000	\$ 112,500
2013 Refunding	4/23/2013	53,585	2024-2026	2.000-2.250	14,670
2015 Refunding	11/24/2015	145,325	2024-2028	2.650-5.000	62,270
2016 Refunding	5/26/2016	23,835	2024-2025	4.000	7,230
2016 Issue	5/26/2016	145,000	2024-2046	3.000-5.000	124,105
2016 Issue (2nd Series)	12/1/2016	381,810	2024-2046	3.000-5.000	332,130
2017 Refunding	11/9/2017	220,180	2024-2032	3.000-5.000	187,210
2017 Issue	11/9/2017	459,250	2024-2047	3.000-5.000	410,085
2017 Refunding (2nd Series), (2019 CO)	12/13/2017	79,075	2024-2029	5.000	48,730
2018 Issue	12/20/2018	390,000	2024-2048	4.000-5.000	355,135
2019 Refunding	3/27/2019	39,340	2024-2029	2.000-5.000	11,870
2019 Issue	12/23/2019	233,565	2024-2049	3.000-5.000	212,225
2020 Refunding	3/11/2020	99,210	2024-2030	5.000	71,115
2020 Issue	9/23/2020	278,350	2024-2049	2.000-5.000	312,965
2021 Issue	10/13/2021	333,980	2024-2051	2.000-5.000	318,090
2022 Convertible Refunding (Series 2022A)	5/4/2022	120,487	2024-2044	2.450-3.000	118,937
2022 Convertible Refunding (Series 2022B)	5/4/2022	220,747	2024-2044	2.520-3.190	220,747
2022 Convertible Refunding (Series 2022C)	5/4/2022	249,999	2024-2045	2.700-3.430	249,999
2022 Convertible Refunding (Series 2022D)	5/4/2022	111,234	2024-2045	2.900-3.850	110,345
2023 Issue	2/28/2023	336,995	2024-2052	4.000-5.000	334,235
<b>Total Public Improvement Bonds</b>					<b>3,614,592</b>
<b>Maryland Water Quality Bonds</b>					
BP WWTP ACS	4/15/2003	41,098	2024-2025	1.100	3,965
Piscataway WWTP SD Upgrade	4/15/2003	9,200	2024	1.100	460
WB WWTP Filter Upgrade	1/15/2009	4,957	2024-2028	1.000	1,397
WB & Seneca WWTP ENR & Facility Upgrade	2/24/2012	49,706	2024-2034	0.800	28,315
BP WWTP ENR Upgrade (Tunnel) & NDF	6/19/2012	125,000	2024-2034	0.800	74,664
BP WWTP NDF - CHP	2/27/2013	15,000	2024-2035	0.800	9,285
Potomac Vista Water System	4/29/2013	135	2024-2040	1.000	84
BP WWTP NDF - CHP (2nd Loan)	5/30/2014	15,000	2024-2035	1.000	9,356
BP WWTP NDF - CHP (3rd Loan)	4/14/2016	7,547	2024-2035	0.700	4,817
BP WWTP ENR Upgrade - ECF & TDPS	4/14/2016	53,824	2024-2037	1.400	40,427
Piscataway WWTP BE	6/13/2019	43,960	2024-2048	0.700	35,706
WSSC Sewer Basin Reconstruction Program - Loan 1 (Interim)	11/25/2020	150,175	2024-2027	0.400	16,526
Piscataway WWTP Bio Energy Project - Loan 2	4/23/2021	85,002	2024-2053	0.400	85,002
Piscataway WWTP Bio Energy Project - Loan 3	7/29/2022	15,000	2024-2052	0.080	14,556
Piscataway WWTP Bio Energy Project - Loan 4	5/26/2023	22,500	2024-2054	0.080	22,500
<b>Total Maryland Water Quality Bonds</b>					<b>347,059</b>
<b>Jennings Randolph (Water Operating)</b>	7/1/1982	5,739	1982-2031	3.253	<b>1,745</b>
<b>Jennings Randolph (Water Operating)</b>	7/1/1992	27,367	1992-2041	3.253	<b>15,623</b>
<b>Total Bonds Outstanding</b>					<b>3,979,019</b>
<b>Notes</b>					
General					23,500
Water					86,500
Sewer					43,400
<b>Total Notes Outstanding</b>					<b>153,400</b>
<b>Premium/Discount</b>					<b>195,953</b>
<b>Grand Total</b>					<b>\$ 4,328,372</b>

**I. BONDS AND NOTES PAYABLE (continued)**

Bond and note maturities and interest thereon for the next five years and then in five-year increments after fiscal year 2029 are as follows (in thousands):

Year ended June 30	Principal Other Maturities	Principal Direct Placement Maturities	Interest Other Requirements	Interest Direct Placement Requirements
2025	\$ 278,732	\$ 25,614	\$ 139,471	\$ 2,355
2026	165,422	24,011	132,336	2,166
2027	164,380	24,190	125,569	1,986
2028	164,838	24,292	119,917	1,806
2029	159,936	19,428	112,864	1,632
2030-2034	690,462	99,590	469,657	5,705
2035-2039	699,840	38,851	339,913	2,652
2040-2044	820,752	28,413	211,602	1,636
2045-2049	591,055	26,593	80,917	828
2050-2054	171,700	17,730	12,378	207
Total	<u>\$ 3,907,117</u>	<u>\$ 328,712</u>	<u>\$ 1,744,624</u>	<u>\$ 20,973</u>

The Commission established a short-term Multi-Modal Bond Anticipation Note (BANs) Program in August 2003 for a period of 20 years. Over the years, there have been CUSIPs issued in a single series with two remarketing agents and one (1) liquidity facility as well as CUSIPs issued in two (2) series with two (2) remarketing agents and a liquidity facility for each.

On June 24, 2003 the Commission established a new Bond Anticipation Note (BAN) program, the Multi-Modal Bond Anticipation Notes Program, 2003 Series. Notes issued in the new program were initially sold in two separate series (A & B), each backed by a line of credit that acts as a guarantee of liquidity in the event that the notes cannot be remarketed.

As of FY 2024, the BANs program with current outstanding CUSIPs, was due to fully mature in June 2024. As such, on May 30, 2024, the Commission executed a three-year maturity extension to extend the program through June 1, 2027. On May 30, 2024, the Commission completed a partial redemption of \$13,100,000 as part of our normal annual amortization and an additional partial redemption of \$30,000,000 from PAYGO, taking the aggregate balance from \$153,400,000 to \$110,300,000. Once the partial redemption was completed, the Commission fully redeemed the remaining Series "A" BANs in the aggregate principal amount of \$53,650,000, and issued a new Series "A", single CUSIP in the same amount. The Series "A" CUSIP will still be remarketed by Barclays Capital, be backed by TD Bank as the liquidity provider, and will mature on June 1, 2027. The Commission also fully redeemed the remaining Series "B" BANs in the aggregate principal amount of \$56,650,000, and issued a new Series "B", single CUSIP in the same amount. The Series "B" CUSIP will still be remarketed by Loop Capital, be backed by TD Bank as the liquidity provider, and will mature on June 1, 2027.

The interest rate reset mode will remain in daily mode given the current market. Barclays and Loop remarket the BANs daily and provide a daily email no later than 11:00AM. The Commission still pays the interest monthly.

The Notes are treated as bonds, and as such, are expected to be amortized over a 20-year term. However, because these Notes are callable, the entire \$110.3 million has been included in current maturities (fiscal 2024 principal maturities), and an estimated \$3.9 million has been included in the fiscal 2025 interest requirements. Additional estimated interest requirements at prevailing rates through 2036 on these Notes, assuming future redemption from proceeds of bonds, would total \$27.4 million.

**I. BONDS AND NOTES PAYABLE (continued)**

Since November 1989, WSSC Water has participated in a loan program established by the State of Maryland to loan money to Maryland municipalities for local water and sewer projects. The program, known as the Maryland Water Quality Revolving Loan Fund, is designed to offer these municipalities loans at reduced interest rates. According to GASB Statement No. 88, the Maryland Water Quality Revolving Loan Fund is a direct placement bond. As of June 30, 2024, WSSC Water borrowed \$606.0 million from the program. The total principal balance outstanding as of June 30, 2024 and 2023 was \$328.7 million and \$347.1 million, respectively. WSSC Water does not have assets that are pledged as collateral for the loan, however, WSSC Water has authority to assess an ad valorem tax to pay debt service if necessary. There has not been any event of default or termination on the Maryland Water Quality Revolving Loan.

Proceeds of notes payable to the Federal government were used to make improvements to the Jennings Randolph Reservoir for backup and peak-day water supply. The note payable accrues interest at 3.25% and balances outstanding as of June 30, 2024 and 2023 were \$16.6 million and \$17.4 million, respectively.

**J. BOND REFUNDINGS**

WSSC Water sells refunding bonds, thereby defeasing outstanding bonds, to reduce total debt service payments over the remaining life of the refunded bonds and to obtain an economic gain (difference between the present value of the old and new debt service payments) from the transactions.

The refunded bonds continue to be general obligations of WSSC Water until redeemed or called. However, the net proceeds of the refunding bonds are applied toward the purchase of U.S. Government obligations (held in escrow) with maturities and interest sufficient to meet debt service and call premiums, if any, on the refunded bonds. The holders of the refunded bonds have first lien on all assets held in escrow. Refunded bonds outstanding as of June 30, 2024 and 2023, which amounted to \$0 million and \$632.1 million respectively, are considered to be defeased and are not reflected in the accompanying financial statements.

WSSC Water did not sell refunding bonds in FY24 or FY23.

Refunded bonds are considered to be defeased and the liability is not reflected in the financial statements. There are no defeased but not redeemed bonds as of June 30, 2024.

Effective July 1, 1993, WSSC Water adopted GASB Statement No. 23, *Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities*. GASB No. 23 requires deferral of the difference between the reacquisition price and the carrying amount of the old debt. The difference is reported in the accompanying financial statements as a deferred outflow of resources and is being amortized to interest on bonds and notes through the year 2045 using the proportionate-to-stated interest method. Amortization totaling (-\$1.0) million and (-\$1.0) million in fiscal 2024 and 2023, respectively, was recorded as an interest adjustment on bonds and notes payable in the accompanying statements of revenues, expenses and changes in net position.

In accordance with GASB 65, deferred amounts from debt refundings are now illustrated as Deferred Outflows or Inflows of Resources on the Balance Sheet.



**K. RETIREMENT PLAN**

**Plan Description**

The Washington Suburban Sanitary Commission Employees' Retirement Plan (the Plan), a single employer contributory defined benefit retirement plan, was established in 1967 to provide retirement and death benefits for the employees of the Washington Suburban Sanitary Commission (WSSC Water) under conditions set forth in the Plan Document based on an employee's age, length of service, and compensation. The Retirement Plan Document is amended from time to time, with the Plan last amended on April 17, 2019. The Plan may be amended by Commission resolution or by the Executive Director on behalf of the Commission.

WSSC Water implemented the Open Version of the Plan on July 1, 1978. Members of the Plan as of June 30, 1978 had an option to be included in the Open Version. This option expired December 31, 1978. The Open Version is mandatory for new employees. It generally provides for reduced employee contributions and benefits.

As of December 31, 2023, and 2022, there were 1,645 and 1,589 employees, respectively, participating in the Open Version of the Plan, and 3 and 3 employees, respectively, participating in the Closed Version of the Plan, a total of 1,648 and 1,592 employee participants, respectively.

As of December 31, 2023, and 2022, there were 1,720 and 1,693 retirees and/or beneficiaries, respectively, receiving benefits from the Plan, and there were 168 and 149 terminated vested employees, respectively, not yet receiving benefits. Sixteen and eleven employees retired in fiscal years 2023 and 2022, respectively, and began receiving benefits in subsequent fiscal years.

Actuarial studies are performed at least once every two years as of June 30<sup>th</sup> and the measurement date for the net pension liability is December 31<sup>st</sup>.

**Contributions**

WSSC Water funds annual pension plan costs based upon a level percentage of payroll costs. WSSC Water's contribution, which was paid in lump sum at the beginning of July 2024 and 2023, amounted to \$27.6 million and \$27.4 million, respectively.

**Pension Benefits**

The Plan provides for 100% vesting of retirement benefits after five years of credited service.

Generally, the normal retirement benefits payable to an eligible participant are equal to the sum of:

1. 2.1% of final average monthly compensation multiplied by the Closed Version credited service, plus
2. 1.4% of final average monthly compensation multiplied by the Open Version credited service where the sum of Closed Version credited service and Open Version credited service, exclusive of accumulated sick leave service is subject to a maximum of 36 years.

The Plan provides options for disability and early retirement to eligible participants or their surviving spouses.

The Plan provides for periodic cost of living increases to retirement benefits. Participants covered by the Closed Version will receive an increase two months following a sustained increase in the Consumer Price Index of 3% or more. Participants in the Open Version receive an increase each March 1, based on the preceding calendar year's increase in the Consumer Price Index. The first increase may be pro-rated depending on the time of retirement.

**K. RETIREMENT PLAN (continued)**

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>2023</u>	<u>2022</u>
Inflation/Cost of Living Increase	2.50%	2.50%
Salary Increase	2.75% to 7.50%, including inflation	2.75% to 7.50%, including inflation
Investment Return	7.00%, net of investment expense and including inflation	7.00%, net of investment expense and including inflation

The mortality rates were based on the Pub-2010(B) Mortality Tables for Males and Females, projected on a generational using Scale SSA. A 109% adjustment factor is applied to female mortality rates.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience analysis covering 2015 through 2020.

Further details on all assumptions are provided in the 2023 valuation report and 2015-2020 experience study report.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2023, and the final investment return assumption, are summarized in the following table:

<b>Asset class:</b>	<u>Approximate Portfolio Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
US Equity	42%	6.25%
Non-U.S. Equity	19%	6.50%
U.S. Fixed Income	32%	2.05%
Real Estate	7%	4.85%
Total Weighted Average Real Return	<u>100%</u>	<u>4.86%</u>
Plus Inflation		<u>2.50%</u>
Total Return without Adjustment		7.36%
Risk Adjustment		<u>-0.36%</u>
Total Expected Return		<u>7.00%</u>

**K. RETIREMENT PLAN (continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Other Key Actuarial Assumptions**

The other key actuarial assumptions that determined the total pension liability as of December 31, 2023 and 2022 included:

Valuation date	June 30, 2023	June 30, 2022
Measurement date	December 31, 2023	December 31, 2022
Inflation	2.50%	2.50%
Salary increased including inflation	2.75% to 7.50%	2.75% to 7.50%

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Plan, calculated using the discount rate of 7.00% for each of 2023 and 2022, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate (in thousands).

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Net Pension Liability - 2023	\$ 320,603	\$ 203,506	\$ 103,440
Net Pension Liability - 2022	370,891	253,600	103,127

**K. RETIREMENT PLAN (continued)**

**Changes in the Net Pension Liability**

Changes in the Net Pension Liability for the year ended December 31, 2023 were as follows (in thousands):

	Increase (Decrease)		
	Plan		
	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) – (b)
Balances at 12/31/22	\$ 1,082,195	\$ 828,595	\$ 253,600
Changes for the year:			
Service cost	11,749	-	11,749
Interest	73,907	-	73,907
Differences between expected and actual experience	16,169	-	16,169
Changes in assumptions	-	-	-
Contributions – employer	-	27,623	(27,623)
Contributions – employee	-	5,001	(5,001)
Net investment income	-	121,708	(121,708)
Benefit payments, including refunds of employee contributions	(77,575)	(77,575)	-
Administrative expense	-	(2,413)	2,413
Net change	24,250	74,344	(50,094)
Balances at 12/31/23	\$ 1,106,445	\$ 902,939	\$ 203,506
Plan’s fiduciary net position as a percentage of the total pension liability	81.61%		

**K. RETIREMENT PLAN (continued)**

Changes in the Net Pension Liability for the year ended December 31, 2022 were as follows (in thousands):

	Increase (Decrease)		
	Plan		
	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) – (b)
Balances at 12/31/21	\$ 1,036,773	\$ 1,012,092	\$ 24,681
Changes for the year:			
Service cost	11,802	-	11,802
Interest	70,850	-	70,850
Differences between expected and actual experience	36,882	-	36,882
Changes in assumptions	-	-	-
Contributions – employer	-	27,437	(27,437)
Contributions – employee	-	4,913	(4,913)
Net investment income	-	(140,514)	140,514
Benefit payments, including refunds of employee contributions	(74,112)	(74,112)	-
Administrative expense*	-	(1,221)	1,221
Net change	45,422	(183,497)	228,919
Balances at 12/31/22	\$ 1,082,195	\$ 828,595	\$ 253,600
Plan's fiduciary net position as a percentage of the total pension liability		76.57%	

**Pension Expense**

For the years ended June 30, 2024 and 2023, WSSC Water recognized pension expense as follows (in thousands):

	2024	2023
Pension cost distributions:		
Operating	\$ 22,603	\$ 22,510
Non-operating	11,352	(19,517)
Capital	(4,084)	46,041
Total pension expense	\$ 29,871	\$ 49,034

**K. RETIREMENT PLAN (continued)**

**Deferred Outflows (Inflows) of Resources**

Deferred outflows of resources and deferred inflows of resources related to pensions were reported for the years ended June 30, 2024 and 2023 from the following sources (in thousands):

<b>Deferred Outflows</b>	<u>2024</u>	<u>2023</u>
Changes in assumptions	\$ 7,491	\$ 11,236
Differences between expected and actual experience	37,592	33,009
Net difference between projected and actual earnings on pension plan investments	<u>37,396</u>	<u>90,928</u>
 Deferred Outflows	 <u>\$ 82,479</u>	 <u>\$ 135,173</u>
 <b>Deferred Inflows</b>		
Differences between expected and actual experience	\$ -	\$ (352)
Net difference between projected and actual earnings on pension plan investments	<u>-</u>	<u>-</u>
 Deferred Inflows	 <u>\$ -</u>	 <u>\$ (352)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

<u>Year ended</u> <u>June 30</u>	<u>Amortization</u>
2025	\$23,718
2026	28,511
2027	40,087
2028	(9,837)

Historical trend information showing the Plan's progress is presented in the Plan's December 31, 2023 comprehensive annual financial report, which can be requested from WSSC Water's offices.

**Retirement Restoration Plan**

Effective July 1, 1995, WSSC Water established the Washington Suburban Sanitary Commission Employees' Retirement Restoration Plan (the Restoration Plan), a non-qualified plan. The purpose of the Restoration Plan is to restore most of the benefits foregone by participants in the WSSC Water Employees' Retirement Plan when such benefits are limited by the maximum benefit provisions of Section 415 of the Internal Revenue Code. During fiscal years 2024 and 2023, the Restoration Plan paid benefits totaling \$26,000 and \$38,000, respectively.

## **L. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

### **Plan Description**

Post-employment benefits are provided under a set of personnel policies (herein referred to, collectively, as the “OPEB Plan”). The OPEB Plan and its underlying trust, a single employer defined benefit plan, was established in 2007 to provide life insurance, healthcare and prescription drug benefits for OPEB Plan participants and beneficiaries of the WSSC Water under conditions set forth in the Trust Agreement, including the payment of reasonable administrative expenses. WSSC Water employees are eligible to continue group insurance coverage after retirement provided that retiring employees have had coverage in effect for two years prior to retirement.

As of December 31, 2023, and 2022, there were 1,648 and 1,592 active employees and 1,720 and 1,693 retirees, respectively. WSSC Water has the right to amend the Trust Fund Agreement.

Actuarial studies are performed at least once every two years as of June 30<sup>th</sup> and the measurement date for the net OPEB liability is December 31<sup>st</sup>.

### **Member and Employer Contributions**

WSSC Water contributes to the OPEB Plan as it deems appropriate. WSSC Water initially elected to phase-in payments to the Trust over a five-year period, such that 20% of the difference between the annual required contribution and total cash expenses (funded on a “Pay-as-you-go” basis) would be funded in fiscal year 2007 and 40% of this difference would be funded in fiscal year 2008. During the third year (2009) of the phase in, WSSC Water elected to phase-in this difference over an eight-year period, which ended in 2014. WSSC Water made cash contributions of \$5.4 million each for the years ending December 31, 2023 and 2022.

The OPEB Plan recognizes revenues and expenditures for third-party payments made by WSSC Water related to benefits payments and administrative expenses. Accordingly, the OPEB Plan has included “on behalf” payments made by WSSC Water during the years 2023 and 2022 of \$15.0 million and \$16.0 million, respectively.

“On-behalf” payments by Water WSSC Water made subsequent to the measurement dates of December 31, 2023 and 2022 are reported as deferred outflows of contributions as of June 30, 2024 and 2023 totaling \$12.4 million and \$9.4 million, respectively.

### **OPEB Benefits**

The OPEB Plan pays 70-80% of the full premium for medical and prescription drug coverage for eligible participants and qualified dependents. In addition, employees who retired in 1982 and after are eligible for life insurance benefits. The amount of retiree life insurance coverage begins at 85% of the employee’s salary as of the day immediately prior to retirement, and decreases over a four-year period, until coverage equals either 25% of that salary or \$5,000, whichever is greater.

### **OPEB Plan Termination**

In the event of the OPEB Plan termination, assets shall be allocated for the payment of benefits and administrative expenses in accordance with the OPEB Plan and Trust Agreement.

**L. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

**Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of July 1, 2023, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%		
Salary Increase	3.00%	(for Entry Age cost method)	
Investment return	7.00%	net of investment expense and including inflation	
Healthcare cost trends			
Year	UHC POS (Pre-65)	UHC EPO/HMO (Pre-65)	Medicare Plus/Supplement
2023	5.75%	6.00%	4.00%
2024	5.50%	5.75%	4.00%
2025	5.25%	5.50%	4.00%
2026	5.00%	5.25%	4.00%
2027	4.75%	5.00%	4.00%
2028	4.50%	4.75%	4.00%
2029	4.25%	4.50%	4.00%
2030	4.00%	4.25%	4.00%
2031+	4.00%	4.25%	4.00%

Mortality rates were based on the Pub-2010G (below median) headcount-weighted Mortality Tables, for Males and Females, projected generationally using Scale SSA. The Pub-2010G Disabled tables were used for the valuation of disabled lives, projected generationally using Scale SSA. A 109% factor is applied to female rates. The actuarial assumptions used in the July 1, 2023 valuation were based on the results of an actuarial experience analysis in 2021, covering 2015 through 2020.

There were no changes in actuarial assumptions during fiscal year 2023 or fiscal year 2022.

Further details on assumptions are provided in the valuation report.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return. Best estimates of real rates of return for each major asset class included in the OPEB plan's target asset allocation as of December 31, 2023, and the final investment return assumption, are summarized in the following tables:



**L. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

	Portfolio Allocation	Long Term Expected Real Rate of Return
<b>Asset class:</b>		
Domestic Equity	38%	6.25%
Non-U.S. Equity	24%	6.50%
Real Estate	5%	4.85%
U.S. Fixed Income - Investment	33%	2.05%
Total Weighted Average Real Return	100%	4.85%
Plus Inflation		2.50%
Total Return without Adjustment		7.35%
Risk Adjustment		-0.35%
Total Expected Return		7.00%

**Discount Rate**

The discount rate used to measure the total OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made equal to the pay-as-you-go cost, plus \$5 million into the OPEB Trust or the full Actuarially Determined Employer Contribution, once benefits are paid from the trust. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of WSSC Water, calculated using the discount rate of 7.00%, as well as what WSSC Water's net OPEB liability would be if it were calculated using rates that are 1.00% lower or 1.00% higher than the current rate (in thousands).

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Net OPEB Liability - 2023	\$ 65,707	\$ 36,734	\$ 12,623
Net OPEB Liability - 2022	110,984	79,858	54,038

**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trends**

The following presents the net OPEB liability of WSSC Water, calculated using the trend assumptions below, as well as, what WSSC Water's net OPEB liability would be if it were calculated using rates that are 1.00% lower or 1.00% higher than the current rates (in thousands).

**L. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

	<u>1% Decrease</u> <u>3.0% - 3.5%</u>	<u>Current Trend</u> <u>4.0% - 4.5%</u>	<u>1% Increase</u> <u>5.0% - 5.5%</u>
Net OPEB Liability - 2023	\$ 12,691	\$ 36,734	\$ 65,905
Net OPEB Liability - 2022	53,921	79,858	111,434

**Other Key Actuarial Assumptions**

The other key actuarial assumptions that determined the total OPEB liability as of December 31, 2023 and 2022 included:

Valuation date	July 1, 2023	July 1, 2021
Measurement date	December 31, 2023	December 31, 2022
Inflation	2.50%	2.50%

**L. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

**Changes in the Net OPEB Liability**

Changes in the Net OPEB Liability for the year ended December 31, 2023 were as follows (in thousands):

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a) – (b)
Balances at 12/31/22	\$ 257,682	\$ 177,823	\$ 79,859
Changes for the year:			
Service cost	3,243	-	3,243
Interest	17,915	-	17,915
Contributions – employer, including benefits paid	-	15,568	(15,568)
Contributions – retiree	-	4,879	(4,879)
Difference between expected and actual experience	(22,476)	-	(22,476)
Net investment income	-	26,239	(26,239)
Benefit payments, including refunds of employee contributions	(10,142)	(15,021)	4,879
Net change	(11,460)	31,665	(43,125)
Balances at 12/31/23	\$ 246,222	\$ 209,488	\$ 36,734
Plan’s fiduciary net position as a percentage of the total OPEB liability		85.08%	

**L. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

Changes in the Net OPEB Liability for the year ended December 31, 2022 were as follows (in thousands):

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a) – (b)
Balances at 12/31/21	\$ 248,556	\$ 211,333	\$ 37,223
Changes for the year:			
Service cost	3,148	-	3,148
Interest	17,232	-	17,232
Contributions – employer, including benefits paid	-	16,673	(16,673)
Contributions – retiree	-	4,776	(4,776)
Net investment income	-	(38,928)	38,928
Benefit payments, including refunds of employee contributions	(11,254)	(16,030)	4,776
Net change	9,126	(33,509)	42,635
Balances at 12/31/22	\$ 257,682	\$ 177,824	\$ 79,858
Plan’s fiduciary net position as a percentage of the total OPEB liability	69.01%		

**OPEB Expense**

For the years ended June 30, 2024 and 2023, WSSC Water recognized OPEB expense as follows (in thousands):

	2024	2023
OPEB cost distributions:		
Operating	\$ 8,426	\$ 9,362
Non-operating	(4,043)	(13,832)
Capital	(4,980)	10,680
Total OPEB expense	\$ (597)	\$ 6,210

**L. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

**Deferred Outflows (Inflows) of Resources**

Deferred outflows of resources and deferred inflows of resources related to OPEB were reported for the years ended June 30, 2024 and 2023 from the following sources (in thousands):

<b>Deferred Outflows</b>	<u>2024</u>	<u>2023</u>
Contributions made subsequent to the measurement date	\$ 12,365	\$ 9,382
Changes in actuarial assumptions	2,806	3,742
Net difference between projected and actual earnings on plan investments	<u>14,061</u>	<u>27,087</u>
Deferred Outflows	<u>\$ 29,232</u>	<u>\$ 40,211</u>
 <b>Deferred Inflows</b>		
Net difference between expected and actual experience	\$ (35,390)	\$ (22,548)
Net difference between projected and actual earnings on plan investments	<u>-</u>	<u>-</u>
Deferred Inflows	<u>\$ (35,390)</u>	<u>\$ (22,548)</u>

Contributions made subsequent to the measurement date will be recognized as expense in the next year. Other amounts reported as deferred outflows of resources and deferred (inflows) of resources related to OPEB will be recognized in OPEB expense as follows (in thousands):

<u>Year ended June 30</u>	<u>Amortization</u>
2025	(\$5,941)
2026	(2,218)
2027	(146)
2028	(6,472)
2029	(3,746)

Historical trend information showing the Plan's progress is presented in the Plan's December 31, 2023 comprehensive annual financial report, which can be requested from WSSC Water's offices.

**M. DEFERRED COMPENSATION PLAN**

WSSC Water offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The deferred compensation plan, available to all employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All of the assets of the deferred compensation plan are held in a trust for the exclusive benefit of participants and beneficiaries. Participants' rights under the plan are equal to the fair market value of the deferred account for each participant.

**N. LEASES**

**Lessor Leases**

WSSC Water has 66 and 64 long-term lessor leases for the year ended June 30, 2024 and June 30, 2023, respectively. They are contracts that convey the control of the right to use WSSC Water's properties (mostly water towers) to telecommunication companies to set up the antennas for a period of more than one year. The maximum possible contracts (terms) of the leases range from 20 to 30 years, with options to renew every five years. The lease terms (maximum non-cancellable periods) for lease capitalization and amortization range from 18 months to 30 years. Most of the lessor leases are paid annually and the lease years generally are not in sync with fiscal years. Therefore, annual lease payments are prorated for the lease terms and unearned revenues need to be accounted for.

**Lessee Leases**

WSSC Water has five lessee leases, three property or equipment lease contracts and two service contract embedded with equipment (printer) lease, for the year ended June 30, 2024. For the year ended June 30, 2023, there were four lessee leases, one of which was an embedded lease. Subsequent lease payable for the years ended June 30, 2025 and 2026 are \$265,000 and \$145,000, respectively.

**O. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGMENTS (SBITA)**

WSSC Water has 32 and 24 capitalizable SBITA contracts for the years ended June 30, 2024 and 2023, respectively. Subsequent SBITA payable for the years ended June 30, 2025 and 2026 are \$2.7 million and \$2.8 million, respectively.

**P. COMMITMENTS AND CONTINGENCIES**

Construction expenditures for fiscal 2025 are not expected to exceed \$791 million, after excluding the portion that will be funded by capital contributions. Commitments in connection with this construction program approximated \$309 million as of June 30, 2024.

For fiscal years 2024 and 2023, the Commission paid \$37.4 million and \$34.6 million, respectively, to fund its share of construction costs under the regional Blue Plains Intermunicipal Agreement of 2012. The Commission estimates its share of the construction costs over the next six years to be \$636.2 million, of which \$64.0 million is expected to be incurred in fiscal year 2025 and the balance over fiscal years 2026 to 2030. In addition, for fiscal years 2024 and 2023, the Commission made total payments of \$73.8 million and \$71.3 million, respectively, to DC Water for its share of operating and maintenance costs.

WSSC Water receives several federal and state grants. The grant funds expended are subject to compliance audits by the grantors.

WSSC Water is involved in judicial and administrative proceedings. These actions include personal injury, property damage, personnel and environmental claims, and various claims filed by contractors against WSSC Water for cost overruns on construction contracts. While the outcomes of these matters are uncertain, management is not aware of any claims outstanding that will have a material adverse effect on the financial position or changes in net position of WSSC Water.

WSSC Water purchases insurance on its property (structures, contents, boiler and machinery, etc.) for physical damages where it has been determined that a reasonable amount of exposure exists. In addition, WSSC Water is self-insured for workers' compensation in accordance with the statutory requirements of the State of Maryland. The workers' compensation accrued liability includes an estimate for claims incurred but not yet reported to the claims administrator. WSSC Water also maintains crime and terrorism insurance and fiduciary liability policies having various self-insured retention levels. Claims have not exceeded policy limits in the past three years. WSSC Water also carries insurance for other risks of loss.

**P. COMMITMENTS AND CONTINGENCIES (continued)**

WSSC Water is self-insured for all public liability. Each year, funds are budgeted for normal claims. However, should the past loss experience change, or should a catastrophic loss occur in excess of applicable insurance coverage, funds for such loss or losses would have to be obtained from ad valorem taxation or other sources of revenue since a self-insurance fund has not been established.

General liability and workers' compensation claim activity consisted of the following as of June 30 (in thousands):

	<u>2024</u>	<u>2023</u>
Claim liability - beginning of year	\$ 7,551	\$ 8,345
Claims estimate adjustments	(623)	(794)
Claim liability - end of year	<u>\$ 6,928</u>	<u>\$ 7,551</u>

This liability is included in the accounts payable and accrued liabilities in the Statements

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB**

**Statements of Fiduciary Net Position for Pension and OPEB**

The Statements of Fiduciary Net Position for pension and OPEB as of December 31, 2023 are provided below (in thousands):

	<u>Pension</u>	<u>OPEB</u>
<b>ASSETS</b>		
Cash and cash equivalents (Note P)	\$ 4,261	\$ 81
Collateral received under securities lending agreements (Note P)	53,353	-
Investment at fair value (Note P):		
Mutual funds	497,414	209,407
Commingled funds	172,184	-
U.S. Government and agency bonds	93,176	-
Corporate bonds	25,431	-
Common stock	53,837	-
Investment contracts with insurance company	56,625	-
Limited partnership units	20	-
Total Investments	<u>898,687</u>	<u>209,407</u>
Dividends and accrued interest receivable	1,116	-
Contributions receivable from employees	620	-
Total Assets	<u>958,037</u>	<u>209,488</u>
<b>LIABILITIES</b>		
Payable for collateral received under securities lending agreements (Note P)	53,354	-
Benefits payable and accrued expenses	1,744	-
Total Liabilities	<u>55,098</u>	<u>-</u>
<b>NET POSITION</b>		
Restricted for pension and OPEB	<u>\$ 902,939</u>	<u>\$ 209,488</u>

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

The Statements of Fiduciary Net Position for pension and OPEB as of December 31, 2022 are provided below (in thousands):

	<u>Pension</u>	<u>OPEB</u>
<b>ASSETS</b>		
Cash and cash equivalents (Note P)	\$ 3,153	\$ 42
Collateral received under securities lending agreements (Note P)	57,294	-
Investment at fair value (Note P):		
Mutual funds	463,457	177,781
Commingled funds	150,820	-
U.S. Government and agency bonds	70,200	-
Corporate bonds	19,670	-
Common stock	38,634	-
Investment contracts with insurance company	82,531	-
Limited partnership units	20	-
Total Investments	<u>1</u>	<u>-</u>
Dividends and accrued interest receivable	<u>825,333</u>	<u>177,781</u>
Contributions receivable from employees	682	-
Total Assets	<u>606</u>	<u>-</u>
	<u>887,068</u>	<u>177,823</u>
<b>LIABILITIES</b>		
Payable for collateral received under securities lending agreements (Note P)		
Benefits payable and accrued expenses	57,294	-
Total Liabilities	<u>1,179</u>	<u>-</u>
<b>NET POSITION</b>		
Restricted for pension and OPEB	<u>\$ 58,473</u>	<u>-</u>
	<u>\$ 828,595</u>	<u>\$ 177,823</u>



**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

**Statements of Changes in Fiduciary Net Position for Pension and OPEB**

The Statements of Changes in Fiduciary Net Position for pension and OPEB as of December 31, 2023 are provided below (in thousands):

	<u>Pension</u>	<u>OPEB</u>
<b>ADDITIONS</b>		
Investment Income:		
Net appreciation (depreciation) in the fair value of plan investments	\$ 106,307	\$ 19,624
Dividends and interest	19,831	6,681
	<hr/> 126,138	<hr/> 26,305
Less investment expenses	(4,431)	(65)
Net investment income (loss)	<hr/> 121,707	<hr/> 26,240
Contributions:		
WSSC Water Contributions	27,624	5,425
Employee Contributions	5,001	-
WSSC Water on-behalf contributory	-	10,142
Retiree Contributions	-	4,879
Total Contributions	<hr/> 32,625	<hr/> 20,446
Total Additions	<hr/> 154,332	<hr/> 46,686
<b>DEDUCTIONS</b>		
Benefit payments to retirees and refund	77,575	15,021
Administrative expense	2,413	-
Total Deductions	<hr/> 79,988	<hr/> 15,021
<b>INCREASE (DECREASE) IN NET POSITION</b>	74,344	31,665
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB</b>		
<b>BEGINNING OF YEAR</b>	<hr/> 828,595	<hr/> 177,823
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB</b>		
<b>END OF YEAR</b>	<hr/> <hr/> \$ 902,939	<hr/> <hr/> \$ 209,488

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

The Statements of Changes in Fiduciary Net Position for pension and OPEB as of December 31, 2022 are provided below (in thousands):

	<u>Pension</u>	<u>OPEB</u>
<b>ADDITIONS</b>		
Investment Income:		
Net appreciation (depreciation) in the fair value of plan investments	\$ (154,046)	\$ (48,593)
Dividends and interest	16,178	9,730
	<u>(137,868)</u>	<u>(38,863)</u>
Less investment expenses	(2,645)	(65)
Net investment income (loss)	<u>(140,513)</u>	<u>(38,928)</u>
Contributions:		
WSSC Water Contributions	27,437	5,419
Employee Contributions	4,913	-
WSSC Water on-behalf contributory	-	11,254
Retiree Contributions	-	4,775
Total Contributions	<u>32,350</u>	<u>21,448</u>
Total Additions	<u>(108,163)</u>	<u>(17,480)</u>
<b>DEDUCTIONS</b>		
Benefit payments to retirees and refund	74,111	16,030
Administrative expense	1,221	-
Total Deductions	<u>75,332</u>	<u>16,030</u>
<b>INCREASE (DECREASE) IN NET POSITION</b>	<b>(183,495)</b>	<b>(33,510)</b>
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB BEGINNING OF YEAR</b>	<u>1,012,090</u>	<u>211,333</u>
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB END OF YEAR</b>	<u>\$ 828,595</u>	<u>\$ 177,823</u>

**Cash and Cash Equivalents (in thousands)**

Both Pension and OPEB plans consider all cash and highly liquid investments with an original maturity of three months or less to be cash and cash equivalents. Cash and cash equivalents for the Pension Plan consisted of short-term investments funds of \$4,261 and \$3,153 as of December 31, 2023 and 2022 respectively. The cash and cash equivalents for the OPEB Plan were \$81 and \$42 as if December 31, 2023 and 2022 respectively.

**Security Lending (in thousands)**

The Board of Trustees permits the (Pension) Plan to lend its securities to broker-dealers and other entities (the "Borrowers") for collateral that will be returned for the same securities in the future. The Plan's custodian is the agent in lending the Plan's securities for collateral of 102 percent for domestic securities and 105 percent

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

for international securities. The custodian receives cash, securities or irrevocable bank letters of credit as collateral. All securities loans can be terminated on demand by either the Plan or the Borrowers. Cash collateral received from the Borrowers is invested by the lending agent, as an agent for the Plan, in a short-term investment pool in the name of the Plan, with guidelines approved by the Board. Such investments are considered a collateralized investment pool. The relationship between the maturities of the investment pool and the Plan's loans is affected by the maturities of securities made by other plan entities that invest cash collateral in the investment pool, and which the Plan cannot determine. The Plan records a liability for the return of the cash collateral shown as collateral held for securities lending in the Statements of Plan Net Position. The Board does not restrict the amount of loans the lending agent may make on its behalf. The agent indemnifies the Plan by agreeing to purchase replacement securities, or return the cash collateral thereof, in the event a Borrower fails to return loaned securities or pay distributions thereon.

As of December 31, 2023, and 2022, the fair value of securities on loan was \$52,025 and \$55,949, respectively. Cash received as collateral and the related liability of \$53,353 and \$57,294 as of December 31, 2023 and 2022 are shown on the Statements of Plan Net Position. Securities received as collateral are not reported as assets since the Plan does not have the ability to pledge or sell the collateral securities.

Securities lending revenues and expenses amounting to \$3,000 and \$2,900, respectively, for December 31, 2023 and \$1,000 and \$900, respectively, for December 31, 2022, have been classified with investment income and investment expenses, respectively, in the accompanying financial statements.

The following represents the balances relating to the securities lending transactions as of December 31 (in thousands):

	2023		2022	
	Fair Value of Underlying Securities	Cash Collateral Investment Value	Fair Value of Underlying Securities	Cash Collateral Investment Value
Securities Loaned for Cash Collateral				
Corporate Bonds	\$ 8,375	\$ 8,587	\$ 6,501	\$ 6,670
Common Stock	40	41	5,304	5,446
U. S. Government & Agency Bonds	43,610	44,726	44,144	45,178
Total	<u>\$ 52,025</u>	<u>\$ 53,354</u>	<u>\$ 55,949</u>	<u>\$ 57,294</u>

The plan is fully indemnified by its custodial bank against any losses incurred as a result of Borrower default.

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of December 31, 2023 and 2022, there were no funds held by a counterparty that was acting as the Plan's agent in securities lending transactions.

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

**Investments**

The Plans categorize fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The valuation technique uses a three-level hierarchy of inputs to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

These classifications are summarized as follows:

- *Level 1 Inputs:* Quoted prices (unadjusted) for identical assets or liabilities in active markets that a reporting entity can access at the measurement date.
- *Level 2 Inputs:* Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- *Level 3 Inputs:* Unobservable inputs for an asset or liability.

The (Pension) Plan holds investment contracts with Empower/Prudential Financial. The fair value of these contracts is determined based on the fair value of the underlying pooled assets and is an estimate only and not the result of a precise calculation which would be done at contract discontinuance or to measure the impact of excess withdrawals in any calendar year. It does not constitute an offer by Empower/Prudential Financial or a final experience adjustment.

For the OPEB Plan, in the event that inputs used to measure the fair value of an asset or liability fall into different levels in the fair value hierarchy, the overall level of the fair value hierarchy in its entirety is determined based on the lowest level input that is significant to the entire valuation. These levels are not necessarily an indication of risk but are based upon the pricing transparency of the investment.

Fair value of certain investments that do not have a readily determinable fair value is established using net assets value (or its equivalent) as a practical expedient. These investments are not categorized according to the fair value hierarchy.

Net appreciation (depreciation) in the fair value of investments reflected in the Statement of Changes in Fiduciary Net Position includes realized gains and losses on investments that were sold during the year and unrealized appreciation (depreciation) in the fair value of investments.

Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

The Plans have the following fair value measurements as of December 31, 2023 and 2022 (in thousands):

	Quoted Price in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3	Balance as of December 31, 2023
Investments by fair value level:				
Fixed Income Securities:				
Government and Agency Bonds				
Domestic Bonds	\$ -	\$ 93,176	\$ -	\$ 93,176
Corporate Bonds and Securities				
Domestic Bonds and Securities	-	20,958	-	20,958
International Bonds and Securities	-	4,473	-	4,473
US Common Stock:				
U.S. Stock	52,974	-	-	52,974
International Stock	-	863	-	863
Mutual Funds:				
U.S. Equity Funds	562,353	-	-	562,353
Non-U.S. Equity Funds	-	144,468	-	144,468
Unlimited partnership units	-	20	-	20
Other fixed holdings	-	-	-	-
	<u>\$ 615,327</u>	<u>\$ 263,958</u>	<u>\$ -</u>	<u>879,285</u>
Investments carried at the net asset value (NAV):				
Commingled funds				172,184
Stable Value funds				56,625
				<u>\$ 1,108,094</u>

**Q. NOTES TO THE FIDUCIARY FINANCIAL STATEMENTS OF PENSION AND OPEB (continued)**

	Quoted Price in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3	Balance as of December 31, 2022
Investments by fair value level:				
Fixed Income Securities:				
Government and Agency Bonds				
Domestic Bonds	\$ -	\$ 70,200	\$ -	\$ 70,200
Corporate Bonds and Securities				
Domestic Bonds and Securities	-	16,010	-	16,010
International Bonds and Securities	-	3,660	-	3,660
US Common Stock:				
U.S. Stock	37,607	-	-	37,607
International Stock	-	1,027	-	1,027
Mutual Funds:				
U.S. Equity Funds	515,884	-	-	515,884
Non-U.S. Equity Funds	-	125,355	-	125,355
Unlimited partnership units	-	20	-	20
Other fixed holdings	-	1	-	1
	<u>\$ 553,491</u>	<u>\$ 216,273</u>	<u>\$ -</u>	<u>769,764</u>
Investments carried at the net asset value (NAV):				
Commingled funds				150,819
Stable Value funds				82,531
				<u>\$ 1,003,114</u>

WSSC Water pays the administrative expenses of the pension Plan, other than investment management and consulting fees. WSSC Water is reimbursed by the Plan for the paid administrative expenses. As of December 31, 2023, and 2022, the Plan reimbursed WSSC Water \$2,413 and \$1,221, respectively, for paid administrative expenses.

**Financial Statements**

The financial statements for pension and OPEB plans are issued separately.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**SCHEDULE A-1**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>										
Service cost	\$ 11,749,472	\$ 11,802,308	\$ 12,356,027	\$ 12,537,197	\$ 11,958,124	\$ 11,557,550	\$ 10,744,773	\$ 10,576,413	\$ 9,828,010	\$ 11,098,519
Interest on total pension liability	73,906,894	70,850,182	69,865,901	67,260,129	66,286,257	65,379,327	63,199,825	61,935,402	61,611,259	67,317,785
Effect of plan changes	-	-	-	-	-	-	-	-	-	-
Effect of assumption changes or inputs	-	-	-	22,472,183	-	-	-	-	32,257,956	-
Differences between expected and actual experience	16,169,087	36,881,868	3,463,213	2,389,307	(1,762,139)	16,447,791	3,474,382	(10,448,960)	(53,390,196)	(8,657,936)
Benefit payments, including refunds	(77,575,414)	(74,111,603)	(68,130,068)	(66,403,809)	(63,732,796)	(61,533,446)	(58,642,039)	(57,554,539)	(56,672,851)	(54,934,361)
Net change in total pension liability	24,250,039	45,422,755	17,555,073	38,255,007	12,749,446	31,851,222	18,776,941	4,508,316	(6,365,822)	14,824,007
Total pension liability, beginning of the year	1,082,194,985	1,036,772,230	1,019,217,157	980,962,150	968,212,704	936,361,482	917,584,541	913,076,225	919,442,047	904,618,040
Total pension liability, end of the year	1,106,445,024	1,082,194,985	1,036,772,230	1,019,217,157	980,962,150	968,212,704	936,361,482	917,584,541	913,076,225	919,442,047
<b>Plan Fiduciary Net Pension</b>										
Employer contributions*	27,623,278	27,437,417	38,242,914	16,412,238	26,524,110	25,479,895	24,193,214	22,606,529	22,346,849	20,965,016
Member contributions	5,000,633	4,913,386	4,680,969	4,928,727	4,945,638	4,150,303	5,290,757	4,213,793	3,930,364	3,823,065
Investment income, net of investment expenses	121,707,781	(140,513,619)	140,452,522	82,671,915	151,804,808	(60,337,268)	118,185,475	61,852,141	(10,371,883)	37,575,770
Benefit payments, including refunds	(77,575,414)	(74,111,603)	(68,130,068)	(66,403,809)	(63,732,796)	(61,533,446)	(58,642,039)	(57,554,539)	(56,672,851)	(54,934,361)
Administrative expenses	(2,412,611)	(1,221,424)	(759,672)	(692,384)	(438,993)	-	-	-	-	-
Net change in plan fiduciary net position	74,343,667	(183,495,843)	114,486,665	36,916,687	119,102,767	(92,240,516)	89,027,407	31,117,924	(40,767,521)	7,429,490
Plan fiduciary net position, beginning of year	828,595,118	1,012,090,961	897,604,296	860,687,609	741,584,842	833,825,358	744,797,951	713,680,027	754,447,548	747,018,058
Plan fiduciary net position, end of year	902,938,785	828,595,118	1,012,090,961	897,604,296	860,687,609	741,584,842	833,825,358	744,797,951	713,680,027	754,447,548
Net pension liability, beginning of year	\$ 253,599,867	\$ 24,681,269	\$ 121,612,861	\$ 120,274,541	226,627,862	102,536,124	172,786,590	199,396,198	164,994,499	-
Net pension liability, end of year	\$ 203,506,239	\$ 253,599,867	\$ 24,681,269	\$ 121,612,861	\$ 120,274,541	\$ 226,627,862	\$ 102,536,124	\$ 172,786,590	\$ 199,396,198	\$ 164,994,499
Plan fiduciary net position as a percentage of total pension liability	81.6%	76.6%	97.6%	88.1%	87.7%	76.6%	89.0%	81.2%	78.2%	82.1%
Covered payroll	\$ 163,451,349	\$ 162,351,580	\$ 157,298,504	\$ 156,959,534	\$ 156,947,396	\$ 150,768,609	\$ 143,155,101	\$ 133,766,444	\$ 132,229,882	\$ 124,053,349
Plan's net pension liability as a percentage of covered payroll	124.5%	156.2%	15.7%	77.5%	76.6%	150.3%	71.6%	129.2%	150.8%	133.0%

*This schedule is presented to illustrate the requirement to show information for 10 years. The Plan presents information for available years and additional years will be displayed as they become available.*

\*CY2020 Employer contribution only represents 60% the fiscal year contribution which is to be made over 10 months.

\*CY2021 Employer contribution represents 40% the FY21 fiscal year contribution and 100% of FY22 fiscal year contribution.

**Notes to Schedule of Changes in Net Pension Liability and Related Ratios:**

**Benefit changes:** - There have been no changes in benefit assumptions since the implementation of GASB 67 and 68.

**Changes in assumptions:** - There were several changes in actuarial assumptions since the prior year, including rates of mortality, retirement, and termination; as well as inflation, salary increases, and investment return.

**WASHINGTON SUBURBAN SANITARY COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION  
SCHEDULE A-2**

Year Ended December 31,	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a % of Covered Payroll
2014	\$ 25,745,448	\$ 20,965,016	\$ 4,780,432	\$ 124,053,349	16.9%
2015	20,100,358	22,346,849	(2,246,491)	132,229,876	16.9%
2016	18,393,733	22,606,529	(4,212,796)	133,766,444	16.9%
2017	18,591,764	24,193,214	(5,601,450)	143,155,112	16.9%
2018	18,232,265	25,479,895	(7,247,630)	150,768,609	16.9%
2019	21,183,914	26,524,110	(5,340,196)	156,947,396	16.9%
2020*	21,718,200	16,412,238	5,305,962	156,959,534	10.5%
2021*	26,140,256	38,242,914	(12,102,658)	157,298,504	24.3%
2022	23,112,103	27,437,417	(4,325,314)	162,351,580	16.9%
2023	25,596,030	27,623,278	(2,027,248)	163,451,349	16.9%

**Notes to Schedule of Contributions:**

**Valuation date:**

Actuarially determined contribution rates are calculated as of July 1st of the fiscal year in which the contributions are reported. WSSC's policy is to complete an actuarial study at least once every two years.

**Methods and assumptions used to determine contribution rates:**

Actuarial cost method	Entry age normal (funding valuation uses a fixed rate of contribution)
Inflation/Cost of Living Increase	2.50%
Salary increases	2.75 to 7.50 % including inflation
Investment rate of return	7.0% net of pension plan investment expenses, including inflation
Retirement age	Table of rates by age and eligibility
Mortality	Mortality rates were based on the Pub-2010(B) Tables for Males or Females, projected on a generational using Scale SSA. A 109% adjustment factor is applied to mortality rates. The actuarial assumptions used in the June valuation were based on the results of the actuarial analysis covering 2015 through 2020.

\*CY2020 Employer contribution only represents 60% the fiscal year contribution which is to be made over 10 months.

\*CY 2021 Actual Contribution includes \$10,920,960 CY2020 remaining amount.



**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS**  
**SCHEDULE A-3**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total OPEB Liability</b>								
Service cost	\$ 3,242,901	\$ 3,148,448	\$ 3,056,746	\$ 2,967,715	\$ 2,881,277	\$ 2,797,356	\$ 2,715,880	\$ 2,852,227
Interest on total OPEB liability	17,915,710	17,232,009	18,405,760	17,725,182	17,269,181	16,658,625	16,104,693	15,302,770
Effect of plan changes	-	-	-	-	-	-	-	-
Effect of assumption changes or inputs	-	-	5,613,063	-	-	-	-	-
Differences between expected and actual experience	(22,476,011)	-	(32,317,251)	-	(3,009,670)	-	4,927,026	-
Benefit payments, including refunds	(10,142,354)	(11,254,342)	(11,969,356)	(10,179,669)	(11,228,441)	(10,420,568)	(11,586,194)	(11,348,096)
Net change in total OPEB liability	(11,459,754)	9,126,115	(17,211,038)	10,513,228	5,912,347	9,035,413	12,161,405	6,806,901
Total OPEB liability, beginning of the year	257,681,222	248,555,107	265,766,145	255,252,917	249,340,570	240,305,157	228,143,752	221,336,851
Total OPEB liability, end of the year	<u>246,221,468</u>	<u>257,681,222</u>	<u>248,555,107</u>	<u>265,766,145</u>	<u>255,252,917</u>	<u>249,340,570</u>	<u>240,305,157</u>	<u>228,143,752</u>
<b>Plan Fiduciary Net Pension</b>								
Employer contributions, including benefits paid	15,567,852	16,673,142	19,555,681	13,430,956	16,647,253	20,420,568	21,586,194	21,348,096
Member contributions	4,878,627	4,775,444	4,687,415	4,547,856	4,487,388	4,339,559	4,168,418	3,967,312
Investment income, net of investment expenses	26,239,393	(38,927,858)	23,224,511	26,745,868	25,343,322	(8,690,017)	14,247,468	8,362,666
Benefit payments, including refunds	(15,020,981)	(16,029,786)	(16,656,771)	(14,727,525)	(15,715,829)	(14,760,127)	(15,754,612)	(15,315,408)
Administrative expenses	-	-	-	-	(50,000)	(43,750)	(20,000)	-
Net change in plan fiduciary net position	31,664,891	(33,509,058)	30,810,836	29,997,155	30,712,134	1,266,233	24,227,468	18,362,666
Plan fiduciary net position, beginning of year	177,823,004	211,332,062	180,521,226	150,524,071	119,811,937	118,545,704	94,318,236	75,955,570
Plan fiduciary net position, end of year	<u>209,487,895</u>	<u>177,823,004</u>	<u>211,332,062</u>	<u>180,521,226</u>	<u>150,524,071</u>	<u>119,811,937</u>	<u>118,545,704</u>	<u>94,318,236</u>
Net OPEB liability, beginning of year	79,858,218	37,223,045	85,244,919	104,728,846	129,528,633	121,759,453	133,825,516	145,381,281
Net OPEB liability, end of year	<u>\$ 36,733,573</u>	<u>\$ 79,858,218</u>	<u>\$ 37,223,045</u>	<u>\$ 85,244,919</u>	<u>\$ 104,728,846</u>	<u>\$ 129,528,633</u>	<u>\$ 121,759,453</u>	<u>\$ 133,825,516</u>
Plan fiduciary net position as a percentage of total OPEB liability	85.1%	69.0%	85.0%	67.9%	59.0%	48.1%	49.3%	41.3%
Covered employee payroll	123,487,611	118,239,104	132,434,758	135,906,251	138,548,098	\$ 132,955,474	\$ 124,331,306	\$ 122,144,339
Net OPEB liability as a percentage of covered employee payroll	29.7%	67.5%	28.1%	62.7%	75.6%	97.4%	97.9%	109.6%

*This schedule is presented to illustrate the requirement to show information for 10 years. The OPEB Plan presents information for available years and additional years will be displayed as they become available.*

**WASHINGTON SUBURBAN SANITARY COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB  
SCHEDULE A-4**

Year Ended December 31,	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a % of Covered Employee Payroll
2014	\$ 16,752,000	\$ 20,437,000	\$ (3,685,000)	\$ 111,648,014	18.3%
2015	16,766,000	22,379,000	(5,613,000)	119,006,893	18.8%
2016	14,960,787	21,348,096	(6,387,309)	122,144,339	17.5%
2017	14,960,787	21,586,194	(6,625,407)	124,331,306	17.4%
2018	14,004,405	20,420,568	(6,416,163)	132,955,474	15.4%
2019	14,094,584	16,647,253	(2,552,669)	138,548,098	12.0%
2020	13,157,686	13,430,956	(273,270)	135,906,251	9.9%
2021	13,150,740	19,555,681	(6,404,941)	132,434,758	14.8%
2022	7,567,555	16,673,142	(9,105,587)	118,239,104	14.1%
2023	7,858,891	15,567,852	(7,708,961)	123,487,611	12.6%

**Notes to Schedule of Contributions:**

**Valuation date:**

Actuarially determined contribution rates are calculated as of July 1st of the fiscal year in which the contributions are reported. WSSC's policy is to complete an actuarial study at least once every two years.

**Methods and assumptions used to determine contribution rates:**

Inflation	2.50%
Salary Increase	3% (for Entry Age cost method)
Investment rate of return	7%, net of investment expense and including inflation
Asset valuations methodology	Assets are based on market value
Retirement age	Table of rates by age and eligibility
Mortality	Mortality rates were based on the Pub2010G (below headcount-weighted Mortality Table for Males or Females, projected generationally using Scale SSA. The Pub2010G Disabled tables were used for the valuation of disabled lives, projected generationally using Scale SSA. A109% is applied female rates. The actuarial assumptions used in the July 1, valuation were based on the results of the actuarial analysis in 2021, covering 2015 through 2020. There were no changes in actuarial assumptions during 2023.

Healthcare cost trend rates	UHC POS (Pre-65)	UHC EPO/HMO (Pre-65)	Medicare Plus/Supplement
2023	5.75%	6.00%	4.00%
2024	5.50%	5.75%	4.00%
2025	5.25%	5.50%	4.00%
2026	5.00%	5.25%	4.00%
2027	4.75%	5.00%	4.00%
2028	4.50%	4.75%	4.00%
2029	4.25%	4.50%	4.00%
2030	4.00%	4.25%	4.00%
2031+	4.00%	4.25%	4.00%

**WASHINGTON SUBURBAN SANITARY COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF INVESTMENT RETURNS - PENSION  
SCHEDULE A-5**

<b>Year Ended December 31</b>	<b>Net Money-Weighted Rate of Return (%)</b>
2014	5.2
2015	(1.4)
2016	9.5
2017	16.2
2018	(7.4)
2019	20.9
2020	9.9
2021	15.9
2022	(14.2)
2023	15.1

*This schedule is presented to illustrate the requirement to show information for 10 years.*

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF INVESTMENT RETURNS - OPEB**  
**SCHEDULE A-6**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Annual money-weighted rate of return, net of investment expense	14.57%	-18.20%	12.60%	17.60%	20.8%	-7.1%	14.5%	10.4%

## APPENDIX B

### SELECTED INFORMATION RESPECTING MONTGOMERY COUNTY AND PRINCE GEORGE'S COUNTY

#### MONTGOMERY COUNTY

This Annual Information Statement (“AIS”), dated January 16, 2024, is prepared by Montgomery County, Maryland (“the County”), to provide, as of this date, certain general information concerning the County and its operations. Included is information on 1) County Officials, 2) Statistical Highlights, 3) County Organization and Services, 4) Demographic and Economic Information and 5) Selected Budget and Financial Information.

The information presented in this AIS document is based on the most recent available information unless otherwise specified. This information was obtained from the County and other sources which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice, and the publication of this Statement shall not, under any circumstances create any implication that there is no change in the affairs of the County or in any other information contained herein, since the date hereof. The distribution of this AIS document by the County does not in any way imply that the County has obligated itself to update the information herein or any information referenced herein.

The presentation of information is intended to show recent historical information and is not intended to indicate future or continuing trends in the financial position or operations of the County. No representation is made that past experiences, as might be shown by such financial and other information, will necessarily continue or be repeated in the future. Any statements in this document involving matters of opinion, expectation, or estimates, whether or not expressly so stated, are set forth as such and are not representations of fact, and no representation is made that any of the estimates will be realized.

This AIS document should be read together with the County’s FY23 Annual Comprehensive Financial Report (ACFR), the FY23 Popular Annual Financial Report (PAFR) and the FY23 Debt Service Book which are located at the following links:

- FY23 Annual Comprehensive Financial Report (ACFR)  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/acfr/FY2023\\_ACFR.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/acfr/FY2023_ACFR.pdf)
- FY23 Popular Annual Financial Report (PAFR)  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/pafr/PAFR\\_FY23\\_web-FINAL.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/pafr/PAFR_FY23_web-FINAL.pdf)
- FY23 Debt Service Book  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/FY23\\_Debt\\_Service\\_Book.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/FY23_Debt_Service_Book.pdf)

Questions regarding information in the AIS should be directed to Michael Coveyou, Director of Finance, Montgomery County, Maryland, 101 Monroe Street, EOB 15<sup>th</sup> Floor, Rockville, Maryland 20850, Telephone: (240) 777-8860.

## **STATISTICAL HIGHLIGHTS**

### **Debt as of June 30, 2023 (including 2023, Series A, GO Bonds issued in September, 2023)**

General Obligation Bonds and BANs Outstanding (Net Direct Debt)	\$3.5 billion
Total Assessed Value	\$214.1 billion
Ratio of Net Direct Debt to Assessed Value	1.65%
Direct Debt (incl. Revenue Bonds)	\$3.7 billion
Direct Debt to Assessed Value	1.72%
Net Direct & Overlapping Debt	\$3.6 billion
Ratio of Net Direct & Overlapping Debt to Assessed Value	1.69%

### **Budgets**

Approved FY24 Operating Budget	\$6.8 billion
Approved, Amended FY23-28 Capital Improvements Program (Excludes WSSC Water)	\$5.7 billion

### **FY23 Major Revenues and June 30, 2023 Fund Balances**

Total General Fund Revenues	\$4.1 billion
Income Tax	\$2.1 billion
Property Tax (General Fund)	\$1.3 billion
Transfer and Recordation Tax (General Fund)	\$163.7 million
Other Taxes	\$264.1 million
Revenue Stabilization Fund Balance (RSF)	\$610.0 million
General Fund Balance (includes RSF)	\$1.2 billion

### **Demographics\***

Population 2022	1,052,521
Households 2022	391,297
Median Age 2023 (est.)	40 years old
Montgomery County Public School Pre-K-12 FY23 Enrollment	160,554

### **Employment\***

Private Sector 2022	359,551
Public Sector 2022	93,719
Unemployment Rate 2022	2.9%
Personal Income 2022	\$98.3 billion
Per Capita Income 2022	\$93,395
Average Household Income 2022	\$251,217

### **General Obligation Bond Ratings 2023**

Moody's Investors Service, Inc.	Aaa
S&P Global Ratings	AAA
Fitch Ratings	AAA

\*Provided in calendar years.

## **COUNTY ORGANIZATION AND SERVICES**

Montgomery County, Maryland (County) is a charter government under the constitution and general laws of the State of Maryland (State). The Charter provided for separate legislative and executive branches with legislative responsibility vested in an elected nine-member County Council and executive responsibility vested in an elected County Executive. In the 2020 general election, the Montgomery County Charter was amended by the voters to require the County to be divided into seven Council districts for the purpose of electing seven districts and four at-large members of the Council. The new requirement was effective for the 2022 election, and the County Council now consists of eleven members including seven district members and four at-large members.

The Executive Branch implements and enforces Montgomery County's laws and provides executive direction to the government. There are over 30 executive branch departments and agencies that help to deliver services to county residents. The County provides its residents with services in areas of general government, public safety, public works and transportation, health and human services, education, culture and recreation, community development and housing and the environment.

For the sole purpose of providing more detailed information on Executive Branch departments, County Agencies, and Legislative Branches, including an Organizational Chart, the reader may view the County's website at the following link:

<https://montgomerycountymd.gov/government/aboutCountyGovernment.html>

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## **DEMOGRAPHIC AND ECONOMIC INFORMATION**

The population of the County, according to the Bureau of the Census was 1,052,521 for calendar year 2022. The County's total personal income reached \$98.3 billion in 2022 with per capita income of \$93,395 based on information from the Bureau of Economic Analysis. Estimated average household income was \$251,217 in 2022. The estimated median age for County residents for 2023 was 40 years old.

The County's economic structure reveals a diversified economy with a strong service sector. According to U.S. Bureau of Labor Statistics, Quarterly Census of Employment and Wages, the private sector employed 359,551 for 2022, nearly 80% of the workforce. Montgomery County is home to over 18 federal facilities including the National Institutes of Health, the National Institute of Standards and Technology, and the Food and Drug Administration. Total employment of 93,719 was reported in the public sector in 2022. The unemployment rate was reported at 2.9% for 2022, according to the Bureau of Labor Statistics.

The County is committed to promoting new investment in the County including its Central Business Districts in Silver Spring, Wheaton, Bethesda, and Friendship Heights which are centers for major business activities and medium density to high-density residential development in close proximity to existing Metrorail stations. Three Development Districts (Kingsview Village Center, West Germantown and White Flint) were created to allow the County to provide financing for development and redevelopment in those areas. The County also has 14 Census Tracts that have been designated as Opportunity Zones, providing additional opportunities to attract investment and development.

The County also fosters creative and strong partnerships with academia, the federal research community, and various levels of government to pursue innovative projects. In 2023, the University of MD Institute for Health Computing opened its campus in North Bethesda, a transformative partnership with the University of Maryland Medical System (UMMS), Montgomery County, and collaborators from the Universities at Shady Grove and the University of Maryland, Baltimore County to leverage recent advances in artificial intelligence and computing to create a premier learning health care system. Furthermore, the County engages in public-private partnership projects to revitalize the County's town centers and provide strategic redevelopment opportunities throughout the County.

The County provides additional support to existing and prospective businesses, including assistance with permit expediting and targeted programs and services to assist small businesses in navigating the County's processes. To support these efforts, Montgomery County Government offers eight separate Economic Development Fund (EDF) incentive programs to support business attraction and retention projects. Established in 1995, the EDF provides financial assistance to private employers who will either retain jobs in the County or create new jobs through the expansion of current businesses or relocation of businesses to the County. Businesses seeking to either establish a presence or expand facilities in the County may qualify for assistance in one of the eight EDF programs. For the sole purpose of obtaining more information about the EDF, please visit the website: [https://www.montgomerycountymd.gov/bonds/economic\\_development.html](https://www.montgomerycountymd.gov/bonds/economic_development.html)

As the economic development organization for the County, Montgomery County Economic Development Corporation (MCEDC) is responsible for business attraction, retention and growth efforts within the County, marketing the County nationally and internationally as a great business location, and providing support for entrepreneurs. It also facilitates international business opportunities for County companies and proactively attracts foreign direct investments to the County.

Existing and prospective new businesses also receive an array of professional assistance from MCEDC, including site selection (information on a variety of available office, research & development, and industrial space in the County), provision of socioeconomic statistics and other data, training, recruitment and employment assistance through WorkSource Montgomery, and other targeted services to meet the needs of small and minority-owned businesses.

Additional demographic and economic information can also be found on the County's website.

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## **SELECTED BUDGET AND FINANCIAL INFORMATION**

### **Legal Framework for Budgeting**

As required by the County Charter, the County Executive submits to the County Council, not later than January 15, a comprehensive six-year Capital Improvements Program (CIP) in each even numbered year, and a Capital Budget each year. In addition, the County Executive, not later than March 15 of each year, submits an annual Operating Budget and six-year Public Services Program (PSP) including fiscal policy.

The CIP includes a statement of the objectives of capital programs and the relationship of capital programs to the County's long-range development plans; recommends capital projects and a construction schedule; and provides an estimate of costs, a statement of anticipated revenue sources, and an estimate of the impact of the program on County revenues and the operating budget. The CIP, to the extent authorized by law, includes all capital projects and programs of all agencies for which the County sets tax rates or approves budgets or programs.

The six-year PSP shows projections of revenues and expenditures for all functions, recommends revenue and expenditure policies for the program, and analyzes the impact of tax and expenditure patterns on public programs and the economy of the County.

As part of the six-year CIP and PSP programs, the County Executive includes the proposed capital and operating budgets containing recommended levels of expenditures and sources of revenue for the ensuing fiscal year. In addition, a summary is submitted containing an analysis of the fiscal implications for the County of all available budgets of all agencies for which the County Council sets tax rates, makes levies, and approves programs or budgets. These other agencies include the Montgomery County Public Schools (MCPS), Montgomery College, the Maryland-National Capital Park and Planning Commission (M-NCPPC, a bi-county agency), the Housing Opportunities Commission of Montgomery County (HOC), the Montgomery County Revenue Authority, the Washington Suburban Sanitary Commission (WSSC, a bi-county agency), the Washington Suburban Transit Commission (a bi-county agency), and the 19 independent Fire and Rescue Corporations.

The County Council must hold public hearings on the proposed budgets and six-year programs commencing not earlier than 21 days following their receipt. The County Council may add to, delete from, increase or decrease any appropriation item in the operating or capital budget. The Council also approves the budget, as amended, and appropriates the funds not later than June 1 of the year in which it is submitted. By June 30 of each year the County Council approves the tax levies deemed necessary to finance the budgets for the ensuing fiscal year beginning July 1. Section 305 of the County Charter was amended by the November 2020 General Election and replaced the previous limitation on increases to the real property tax revenues by the rate of inflation and exemptions to the limitation. The amendment adopted in November 2020 prohibits the County Council from adopting a tax rate on real property that exceeds the ad valorem weighted tax rate on real property approved the previous year unless all current Councilmembers vote affirmatively for the increase.

On May 25, 2023, the County Council approved the FY24 operating budget comprising the County Government, MCPS, Montgomery College, and M-NCPPC aggregating \$6.8 billion. This budgetary level represents an increase of 6.5 percent over the adopted budget for FY23.

The County Council approved the FY24 Capital Budget and the Amended FY23-28 CIP for the County government and the required agencies, except for WSSC, aggregating \$5.7 billion for the Amended FY23-28 program. The Council approved a CIP for WSSC totaling \$2.2 billion for FY24-29. WSSC is governed by State Law and is the only agency for which the County Council adopts an annual CIP.

Details on the County's Operating and CIP programs can be found in the Office of Management and Budget section of the County's website at: <https://www.montgomerycountymd.gov/omb/>

## **Reporting Entity**

Montgomery County seeks to continually maintain best practices in its financial reporting operation. As required by accounting principles generally accepted in the United States of America (GAAP), the County's financial statements present the primary government and component units for which the primary government is considered financially accountable. The reporting entity includes the fiscal activities of Montgomery County Government, as the primary government, and Montgomery County Public Schools, Montgomery College, Montgomery County Revenue Authority, Housing Opportunities Commission of Montgomery County (HOC), and the Bethesda Urban Partnership, Inc. (BUP), as component units. Not included within the reporting entity are the Montgomery County portion of Maryland-National Capital Park and Planning Commission, Washington Suburban Sanitary Commission, Washington Suburban Transit Commission, Washington Metropolitan Area Transit Authority, Metropolitan Washington Council of Governments (COG), and the Northeast Maryland Waste Disposal Authority (NEMWDA). M-NCPPC, WSSC, WSTC, WMATA and NEMWDA are considered joint ventures. COG is a jointly governed organization. Disclosure of the County's participation in these joint entities is presented as a footnote to the County's financial statements included in its Basic Financial Statements.

## **General Fund Revenues, Expenditures and Balances**

Total revenues for the General Fund were \$4.1 billion for FY23. The largest revenue sources were income taxes (\$2.1 billion), property taxes (\$1.3 billion) and transfer and recordation taxes (\$163.7 million - General Fund portion). Other tax revenue sources – consisting of fuel/energy, telephone, hotel/motel and other taxes totaled \$264.1 million in FY23. General fund expenditures in FY23 approximated \$3.5 billion and the year-end General Fund Balance was \$1.2 billion (including the Revenue Stabilization Fund).

## **Revenue Stabilization Fund**

The Revenue Stabilization Fund (RSF) is used to account for the accumulation of resources at a targeted reserve level sufficient to address unexpected increases or decreases in revenues and expenditures. By an affirmative vote of 7 Councilmembers, the Council, after holding a public hearing, reviewing relevant economic indicators, and seeking the recommendation of the Executive, may transfer any amount from the RSF to the General Fund to support appropriations which have become unfunded. For financial reporting purposes this fund is included within the General Fund. For a statement of changes in the RSF balance, which amounted to \$610.0 million at June 30, 2023, see the FY23 ACFR – Note II (A).

For the General Fund Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance, see Exhibits A-3 and A-5 of the FY23 ACFR. Information on fund balance classifications is presented in Note 1- Summary of Significant Accounting Policies.

## **Property Tax Assessable Base**

The County levies real and personal property taxes on all taxable property within its boundaries. The real property is valued at market value and assessed on a triennial basis by the State of Maryland Department of Assessments and Taxation (SDAT) with an assessment at the end of the three-year cycle at a percent of market value. The estimated total combined taxable assessment base for real property and personal property for 2023 was reported at \$214.1 billion based on data from August 2023.

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## Debt Summary

The Montgomery County Government, MCRA, HOC, municipalities, and its bi-county shared state agencies (M- NCPPC and WSSC), are authorized by State law and/or County Charter to issue debt to finance capital projects. Consistent with County fiscal policy, the County issues debt to finance a major portion of the construction of long-lived additions or improvements to the County's publicly owned infrastructure. The County's budget and fiscal plan for these improvements is known as the CIP. Bonds are repaid to bondholders with a series of principal and interest payments over a period of years, known as debt service. In this manner, the initial high cost of capital improvements is absorbed over time and assigned to current and future citizens benefiting from the facilities. Due to various Federal, State, and local tax policies, interest rates on the County's bonds are generally lower than in the private sector.

The County continues to maintain its status as a top-rated issuer of municipal securities, with the highest credit ratings possible for a local government. For its general obligation bonds, the County is a 'Triple AAA' rated County and received ratings in 2023 of Aaa from Moody's Investors Services, Inc., AAA from S&P Global Ratings, and AAA from Fitch Ratings. The County's general obligation bonds have been consistently awarded the highest credit rating from Moody's Investors Services, Inc. and S&P Global Ratings since 1973 and 1976, respectively, and from Fitch Ratings since 1991. Montgomery County is one of only 14 'Triple A' rated counties in the nation with a population greater than one million.

In addition to the issuance of general obligation or revenue bonds, the County initially finances the cost of long-term capital assets with short-term paper known as Bond Anticipation Notes (BANs)/Commercial Paper, which the County intends to retire with the proceeds of long-term bonds.

The various components of the County's debt described above are categorized as either direct or overlapping. Direct debt is the total bonded debt of the County and constitutes the direct obligations of the County that impact its taxpayers. Components of Montgomery County direct debt include general obligation bonds, BANs/commercial paper, and revenue bonds issued by the County.

Overlapping debt includes all borrowings of other County agencies, incorporated municipalities, and special taxing or development districts, which may impact those County tax- or ratepayers who are residents of those municipalities or special districts. More broadly, overlapping debt illustrates the degree to which the total economy is being asked to support long-term fixed commitments for governmental facilities.

Certain direct and overlapping debt is additionally classified as Self-Supporting Debt. Such debt is issued for projects that produce sufficient revenues to retire debt. The debt is not supported by the taxing power of the governmental entity issuing them. The County's Net Direct and Overlapping Debt is derived by subtracting Direct Self-Supporting Debt from the Total Direct and Overlapping Debt. As of June 30, 2023 (including 2023, Series A GO Bonds issued in September 2023), Direct Debt, Net Direct and Overlapping Debt, and General Obligation Bonds and BANs outstanding approximated \$3.7 billion, \$3.6 billion, and \$3.5 billion respectively. A detailed statement is displayed in the Official Statement for the General Obligation Consolidated Public Improvement Bonds of 2023, Series A at the following link:

[https://www.montgomerycountymd.gov/BONDS/Resources/Files/OS\\_2023A.pdf](https://www.montgomerycountymd.gov/BONDS/Resources/Files/OS_2023A.pdf)

Additionally, the County from time to time enters into other long-term obligations including variable rate demand obligations, lease revenue bonds, certificates of participation, taxable limited obligation certificates, special obligation bonds, notes payable, equipment notes and other obligations.

## **Debt Affordability**

Once committed, debt service represents a major continuing claim on County resources that must be kept to affordable levels within the annual operating requirements of the County in order to avoid excessive pressure on operating budgets. To assure such affordable levels, the County's general obligation debt is subject to the following tests: 1) the self-imposed, but Charter-required, spending affordability guidelines, and 2) the State Law-mandated Legal Debt Limit.

## **Spending Affordability Guidelines**

The County Council annually adopts Spending Affordability Guidelines (SAG) for the capital budget. The guidelines provide for the total amount of general obligation debt issued by the County and M-NCPPC that may be planned for expenditure in the subsequent two fiscal years and for the six-year CIP. Consideration of the guidelines is based on several economic and financial factors, or criteria for debt affordability. These criteria are described in the County's Fiscal Policy and provide a foundation for judgments about the County's capacity to issue debt and its ability to retire the debt over time.

More information on the County's Fiscal Policy and Spending Affordability Guidelines can be found in the Fiscal Policy section of the FY25 Recommended Capital Budget and FY25-30 Capital Improvement Plan publication, at: [https://www.montgomerycountymd.gov/OMB/Resources/Files/omb/pdfs/fy25/ciprec/FY25\\_Recommended\\_Capital\\_Budget.pdf](https://www.montgomerycountymd.gov/OMB/Resources/Files/omb/pdfs/fy25/ciprec/FY25_Recommended_Capital_Budget.pdf)

## **Legal Debt Limit**

The Annotated Code of Maryland, Local Government, Section 10-203, authorizes borrowing of funds and issuance of bonds up to a maximum of the sum of six percent of the assessed valuation of all real property and 15 percent of the assessed valuation of all personal property within the County. Local Government Article, Section 10-203 provides that obligations having a maturity not in excess of 12 months shall not be subject to, or be included in, computing the County's legal debt limitation. However, the County includes its commercial paper bond anticipation notes (BANs) in such calculations because it intends to repay such notes with the proceeds of long-term debt to be issued in the near future. The 2023 legal debt limit is \$13.2 billion, and the legal debt margin is \$9.5 billion or 72% of the legal debt limit. The County's legal debt limit computation is displayed in Table 20 within the Statistical Section of the FY23 ACFR.

For details on the County's debt including amortization schedules, see the following documents:

- The FY23 Debt Service Book
- The FY23 ACFR including Notes to Financial Statements - Note III-G and Note IV-C

## **Subsequent Events to Fiscal Year 2023**

On July 21, 2023, the County terminated its agreements relating to the County's Consolidated Public Improvement Commercial Paper Bond Anticipation Notes, 2009 Series A and Consolidated Public Improvement Commercial Paper Bond Anticipation Notes, 2009 Series B (collectively, the "Series 2009 Notes"). The County is no longer able to issue its Series 2009 Notes due to the termination of such agreements. There were no outstanding Series 2009 Notes secured by the Agreement at the time of its termination.

On September 28, 2023, the County issued Consolidated Public Improvement Bonds of 2023, Series A in the amount of \$280,000,000. The proceeds of the Bonds were used to (i) refinance all or a portion of certain commercial paper bond anticipation notes, the proceeds of which financed capital projects in the County and (ii) finance and refinance the acquisition, construction and equipping of certain other capital public projects.

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## **Risk Management and Self Insurance Funds**

The County self-insures coverages such as Workers' Compensation, Commercial General Liability, Automobile Liability, Professional/Public Official Liability, certain property, and other selected risks which require mitigation.

An Inter-Agency Insurance Panel comprised of the County and participating member Agencies, and chaired by the County's Finance Director, provides overall direction, formulates insurance policy, reviews claims, and evaluates the effectiveness of the loss control program. Claims against the agencies are handled under a contract with a third-party claim administrator. Legal services are provided by the Office of the County Attorney.

The County Finance Department, Division of Risk Management, ('Risk Management') operates the Self-Insurance Program for the County and other participating agencies: MCPS, Montgomery College, M-NCPPC, MCRA, HOC, Rockville Housing Enterprises, Villages of Drummond and Friendship Heights, the Bethesda Urban Partnership, and the County's Fire and Rescue Services and the various independent fire corporations. The City of Gaithersburg, Town of Somerset, Chevy Chase Village, and the Town of Garrett Park participate for workers' compensation coverage only.

In addition to the self-insured coverage, Risk Management coordinates the purchase of commercial insurance for coverages such as All Risk Property Insurance, Excess Liability Insurance, Boiler and Machinery, Public Official and Employee Bonds, Fiduciary Liability, and others. The net position as of June 30, 2023 for the operations of the program was reported at \$14.1 million.

The County is also self-insured for unemployment claims resulting from separations of service and maintains a minimum premium funding arrangement for employee health insurance. The FY23 operations for these two benefit programs are not reflected above.

For more information on the County's Risk Management Program, claims and self-insurance fund balances, see Section A of Note IV, and Exhibits D-1 through D-4 of the FY23 ACFR.

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## Climate Change

Montgomery County is focused on mitigating the risk caused by climate change on the County. Some of the climate related issues that impact the County include increased flooding, hotter weather and more extreme storms. In 2017, the County Council passed the Emergency Climate Mobilization Resolution (the “Resolution”), which set the County’s Greenhouse Gas (“GHG”) reduction goals at 80% of the 2005 GHG levels by 2027 and 100% elimination by 2035. The Resolution required the County Executive to advise on specific methods for accelerating GHG reduction.

In June 2021, the County released its Climate Action Plan (“CAP”) which includes 86 actions across seven sectors (clean energy, transportation, buildings, climate adaptation, carbon sequestration, climate governance and public engagement) which were selected through a number of modeling and feasibility analyses and prioritized to include those with the greatest potential for directly reducing GHG emissions or climate risk. The CAP is implemented through the annual operating and capital budgets and the six-year capital improvements program with activity on the CAP actions set out in the Annual Climate Work Plan and then monitored quarterly. In fiscal year 2023, a majority of the 86 CAP actions were included in the Annual Climate Work Plan and supported in the Fiscal Year 2023 approved operating and capital budgets, including the six-year Capital Improvement Program (CIP). Activities include transitioning passenger vehicles, Ride-On buses and school buses to electric vehicles; installing EV charging stations in County parking facilities; a solar powered micro-grid at the Brookville depot to charge buses; passing Building Energy Performance Standards legislation for commercial and multi-family buildings; advocating for and achieving passage of state authorizing legislation and commencing development of a Community Choice Energy program; and adding multiple bus rapid transit routes to encourage use of public transit. Additional activities include addressing climate resilience and adaptation for County residents and assets through the development of a Comprehensive Flood Management Plan; integration of a climate modeling tool into the Capital Improvements Program to reduce emissions and forecast loss and damage to capital projects resulting from extreme climate events; and analyzing heat island data to guide tree planting and other cooling initiatives. Fiscal Year 2024 budgets support continued work in the aforementioned areas.

For the sole purpose of obtaining more information about the Climate Action Plan, please visit the website: <https://www.montgomerycountymd.gov/climate/>

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## **County Employee Retirement Plans**

The Montgomery County Employee Retirement Plans (Plans) are offered to Montgomery County employees as well as participating agencies who meet the eligibility requirements to participate based on employment status and other factors. The County maintains a defined benefit plan, a defined contribution plan, a cash balance plan and a deferred compensation plan. The Board of Investment Trustees (the “Board”) is responsible for the investment management of the Plans’ assets. The Board consists of thirteen members appointed by the County Executive and confirmed by the County Council.

### **Employee’s Retirement System – Defined Benefit Plan**

The Employees’ Retirement System (the “System”) is a cost-sharing, multiple employer defined benefit pension plan established in 1965. Eight other agencies and political subdivisions have elected to participate. The System is closed to employees hired on or after October 1, 1994, except public safety bargaining unit employees and Guaranteed Retirement Income Plan (GRIP) participants. The System is a contributory plan with covered employees contributing a percentage of their base annual salary, depending on their group classification. The County and each other Participating Employer contribute the remaining amounts necessary to fund the System on an actuarial basis. As of June 30, 2023, the funded ratio was 98.6% and net assets totaled \$4,778.3 million.

In FY09 the County established the GRIP, a cash balance plan that is part of the System. During FY10, eligible County employees who were members of the Retirement Savings Plan (the “RSP” described below) were granted the option to elect to participate in the GRIP and to transfer their RSP member account balance to the GRIP and cease being a member of the RSP.

As of June 30, 2023, 6,229 active members, 6,986 retirees and beneficiaries receiving benefits, and 768 terminated plan members entitled to but not yet receiving benefits were participating in the System.

Deferred Retirement Option Plans (the “DROP”), established in FY00, allow any employee who is a member of a specified membership group or bargaining unit, and who meets certain eligibility requirements, to elect to retire but continue to work for the County for a specified time period, during which pension payments are deferred. When the member’s participation in the DROP ends, the member must stop working for the County, draw a pension based on the member’s credited service and earnings as of the date that the member began to participate in the DROP and receive the value of the DROP payoff. As of June 30, 2023, the balance of amounts held by the System pursuant to DROP was \$47.2 million.

### **Retirement Savings Plan – Defined Contribution Plan**

The Retirement Savings Plan (RSP) is a cost-sharing, multiple employer defined contribution plan established in 1994. The RSP covers all non-public safety and certain public safety employees not represented by a collective bargaining agreement and hired on or after October 1, 1994 unless they elect to participate in the GRIP. Eligible employees covered by the Employees’ Retirement System may make an irrevocable decision to transfer to the RSP. As of June 30, 2023, 3,225 active members and 1,246 inactive plan members were participating in the RSP with total assets of \$689.7 million. The Board establishes for the RSP members a diversified slate of mutual and commingled investment funds from which participants may select their investment options.

### **Deferred Compensation Plan**

The Deferred Compensation Plan (DCP) was established pursuant to Section 457 of the Internal Revenue Code of 1986, as amended. All County non-represented employees, those County represented employees who elected to participate and employees who were retired at the time of transfer, continue to participate in the DCP. As of June 30, 2023, the DCP had \$575.3 million in assets. The Board establishes for the DCP a diversified slate of mutual and commingled investment funds from which participants may select their investment options.

For additional information regarding the County employee retirement plans, see the County Employee Retirement Plans Annual Comprehensive Financial Report which can be found at:

[https://www.montgomerycountymd.gov/mcerp/Resources/Files/ACFR%20FY23%20updated%2011\\_21\\_2023\(1\).pdf](https://www.montgomerycountymd.gov/mcerp/Resources/Files/ACFR%20FY23%20updated%2011_21_2023(1).pdf)

## **Other Post-Employment Benefits (OPEB)**

The County administers a cost-sharing multiple-employer defined benefit healthcare plan which provides post-employment benefits such as medical, life, dental, vision, and prescription coverage to retirees and eligible dependents. Effective July 1, 2011, the County Council enacted legislation to change the name of the plan to the Consolidated Retiree Health Benefits Trust due to the addition of the assets of County-funded agency retiree benefits plans for Montgomery County Public Schools and Montgomery College. The County established a Board of Trustees (the 'Board') for the Trust to be responsible for the investment management of the Trust's assets for the exclusive benefit of the members. The Board consists of nineteen members appointed by the County Executive and confirmed by the County Council.

The County plan is a contributory plan in which the County and the plan members contribute, based on an actuarial valuation, certain amounts toward the current cost of healthcare benefits. As of June 30, 2023, the most recent actuarial valuation, plan membership consisted of 7,869 retirees and beneficiaries receiving benefits and 9,993 active plan members. During FY23, the County and other contributing entities contributed \$67.9 million for current premiums, claims, and administrative expenses. As of June 30, 2023, the plan had an actuarial accrued liability of \$1,521.7 million and net position of \$775.8 million resulting in a funded ratio of 50.98%.

For additional information regarding the County's OPEB plans and Consolidated Retiree Health Benefits Trust, see the Actuarial Valuation Report and Financial Statements which can be found at: <https://www.montgomerycountymd.gov/mcerp/trustees.html/reports/reports.html>

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## PRINCE GEORGE'S COUNTY

### Overview

The County is a body corporate and politic and a political subdivision of the State of Maryland. Services provided or paid for by the County from local, State and federal sources include police, fire and emergency services; programs for the aging; public works; stormwater management; and court and correctional services. The County also is responsible for adoption and maintenance of building codes and regulation of licenses and permits; collection of taxes and revenues; maintenance of public records; conducting elections; and collection and disposal of refuse.

Health care, elementary, secondary and community college education and library services are provided by other entities and are partially financed by the County. Public transit, planning, parks, recreation, water, sewer and public housing are provided by related entities. Public assistance is provided by the State of Maryland. Hospital services are provided by a nonprofit corporation under a lease arrangement with the County. For accounting purposes, certain of these governmental entities are included in the County's financial statements. See Appendix A, Notes to Financial Statements, Note 1.

County residents enjoy a diversity of leisure options, including a park system encompassing almost 29,000 acres of parkland and open space. Leisure facilities and services provided by the Maryland-National Capital Park and Planning Commission (the "M-NCPPC") include a sports and concert facility (Show Place Arena); a 10,000 seat AA Minor League Baseball stadium (Bowie Baysox); community centers; recreational buildings; aquatic facilities; ice rinks; golf courses; an equestrian center; tennis courts; a performing arts and cultural center; and a gymnastic center.

The County is only minutes to downtown Washington, D.C., adjacent to Northern Virginia, 25 minutes to historic Annapolis, and 45 minutes to Baltimore's Inner Harbor. However, some of the region's most exciting attractions are located right in Prince George's County, Maryland. The County is home to the MGM National Harbor - a 23-story resort featuring premier amenities including a casino, world-class spa and salon, a 3,000-seat entertainment theater, high-end branded retail, meeting space, and restaurants from renowned local and national chefs. Other recreational facilities include an 87,052-seat National Football League stadium (FedEx Field, home of the Washington Commanders); an amusement park (Six Flags of America) featuring rides, attractions and shows; a 240,000 square foot Olympic-quality recreational Sports and Learning Complex; National Harbor on the Potomac; the Gaylord National Resort and Convention Center; the NASA Goddard Space Flight Center; The Capital Wheel; the National Wildlife Visitor Center; and the Clarice Smith Performing Arts Center. The County also has numerous high-quality mixed-used developments such as the Brickyards, Carrollton Station, Towne Centre at Laurel and Woodmore Towne Centre at Glenarden. The County is home to six universities and colleges, including the flagship campus of the University System of Maryland. Prince Georgians enjoy an excellent road system and some of the most affordable housing in the Washington D.C. area as well as convenient access to three major airports and the Port of Baltimore.

### County Government – Structure and Services

The County operates under the Prince George's County Charter, which was adopted in November 1970. The powers of the County are provided in the County Charter and in the Constitution and the laws of the State of Maryland, including Title 10 of the Local Government Article. Under the County Charter, the County is composed of an executive and a legislative branch.

The executive branch implements and enforces the laws and administers the day-to-day business of the County. It consists of a County Executive (who is elected by the qualified voters of the entire County) and all other officers, agents and employees under the County Executive's supervision and authority, including the Chief Administrative Officer, who is responsible for the day-to-day administration of the County. The County Executive is elected for a four-year term by qualified voters of the County and is limited by the County Charter to two consecutive four-year terms in office.

The legislative branch of the County currently consists of nine district Council Members and two At-Large Council Members. County Council members are elected for four-year terms by qualified voters of the County and are limited by the County Charter to two consecutive four-year terms in office as district members and not more than two consecutive terms as at-large members.

Each member of the County Council has one vote. Six votes generally are required to pass legislation and an affirmative vote of two-thirds of the members of the full Council is needed to enact emergency bills and to override a veto by the County Executive. The County Council customarily elects from among its members a Chairman and a Vice-Chairman to serve one-year terms.

The court system for the County was established by and is operated under the authority of the State. District and Circuit Court judges are appointed by the Governor, but Circuit Court judges must thereafter run for election. Other State court officials are directly elected for various terms.

### Population

From 1990 to 2020 the County grew at an average rate of approximately 79,311 people every 10 years. Between 2010 and 2020 the population in the County increased by 12.0%. The County’s growth was greater than the population growth in Maryland (7.0%) and the United States (7.4%) between 2010 and 2020.

In 2020, 67.9% of the County’s residents were between the ages of 15 and 64 years old, which was slightly higher than the State of Maryland (66.2%) and the United States (65.3%). The share of the County’s population that was 65 years and older (13.3%) was lower compared to the State of Maryland (15.6%) and the United States (16.1%).

Year	Population (1990-2020)		
	County	State of Maryland	United States
2020	967,201	6,177,224	331,449,281
2010	863,420	5,773,552	308,745,538
2000	801,515	5,296,486	281,421,906
1990	729,268	4,781,468	248,709,873
Percent Change (2010-2020)	12.0%	7.0%	7.4%
2022 (Est.)	946,971	6,164,660	333,287,557

Source: U.S. Census Bureau, Department of Commerce (as of May 2024).

### Income

In 2021, aggregate personal income in the County totaled \$52.5 billion and per capita personal income was \$54,916, according to the U.S. Bureau of Economic Analysis. The compound growth rate of the County’s per capita personal income between 2011 and 2021 was 2.8%. This percentage was lower than in the United States (4.1%) and the State of Maryland (3.0%).

The County’s median household income in 2022 was \$97,935 compared to \$81,969 in 2018, an increase of 16.3% in the 5-year period. Jurisdictional comparisons are shown below:

<b>Median Household Income</b> (2018 and 2022)			
<b>Metro Jurisdiction</b>	<b>Median Household Income</b>		
	2018	2022	% Change
State of Maryland	\$81,868	\$98,461	20%
Washington Metro Area			
<b>Prince George's County</b>	<b>\$81,969</b>	<b>\$97,935</b>	<b>19.5%</b>
Calvert County	104,301	128,078	22.8%
Charles County	95,924	116,882	21.8%
Frederick County	91,999	115,724	25.8%
Montgomery County	106,287	125,583	18.2%
Baltimore Metro Area:			
Anne Arundel County	\$97,810	\$116,009	18.6%
Baltimore City	48,840	58,349	19.5%
Baltimore County	74,127	88,175	19.0%
Carroll County	93,363	111,672	19.6%
Harford County	85,942	106,417	23.8%
Howard County	117,730	140,971	19.7%

Source: U.S. Census Bureau, American Community Survey 5-Year Estimates (as of March 2024).

## Employment

A comparison between the employment distribution of the County and the State of Maryland is shown in the following chart.

<b>Comparative Distributions of Non-Agricultural Employment by Industry</b> (2021-2023)						
<b>Industry</b>	<b>Prince George's County</b> <b>(2021)</b>		<b>(2023)</b>		<b>Maryland</b> <b>(2023)</b>	
	<b>Sectoral</b> <b>Employment</b>	<b>% of</b> <b>Total</b>	<b>Sectoral</b> <b>Employment</b>	<b>% of</b> <b>Total</b>	<b>Sectoral</b> <b>Employment</b>	<b>% of</b> <b>Total</b>
Government Employment	88,413	29%	96,214	30%	488,887	18%
Private Employment	212,242	71%	222,910	70%	2,201,906	82%
Natural Resources and Mining	101	0%	155	0%	7,865	0%
Construction	27,604	9%	28,011	9%	162,377	6%
Manufacturing	6,804	2%	6,437	2%	114,145	4%
Trade, Transportation and Utilities	56,804	19%	58,029	18%	461,770	17%
Information	2,284	1%	2,410	1%	34,511	1%
Financial Activities	10,178	3%	10,510	3%	126,978	5%
Professional and Business Services	38,722	13%	40,454	13%	478,629	18%
Education and Health Services	32,116	11%	33,142	10%	447,095	17%
Leisure and Hospitality	29,516	10%	34,745	11%	278,567	10%
Other Services	8,066	3%	9,017	3%	89,970	3%
Unclassified	46	0%	0	0%	0	0%
<b>Total</b>	<b>300,655</b>	<b>100%</b>	<b>319,124</b>	<b>100%</b>	<b>2,690,793</b>	<b>100%</b>

Note: Numbers may not sum due to rounding.

Source: Maryland Department of Labor, Licensing and Regulations Employment and Payroll – County Industry Series (as of March 2024).

Between 2014 and 2023, the unemployment rate for the County generally remained close to the State of Maryland's unemployment rate and at or below that of the United States, other than in 2021, as shown in the following table.

Labor Market Characteristics (2014-2023)					
County Residents			Unemployment Rate (%)		
Year	Civilian Labor Force	Resident Employment	Prince George's County	State of Maryland	United States
2014	486,156	457,128	6.9	6.5	7.4
2015	486,318	461,301	5.1	5.0	5.3
2016	499,860	478,398	4.3	4.3	4.9
2017	513,992	493,342	4.0	4.0	4.4
2018	514,880	494,574	3.9	3.8	3.9
2019	523,888	505,219	3.6	3.4	3.7
2020	514,828	474,418	7.8	6.5	8.1
2021	501,438	467,541	6.8	5.3	5.4
2022	496,637	479,080	3.5	3.2	3.5
2023	498,953	487,607	2.3	2.2	3.7

Source: United States Department of Labor, Bureau of Labor Statistics, Current Population Survey and Local Area Unemployment Statistics Program. \*Not seasonally adjusted (as of May 2024).

The County's diversity in employment is shown in the following table reflecting the largest private and public sector employers in the County.

Prince George's County Major Employers 2021-2022		
Employer	Product or Service	Employees
<b>LARGEST PRIVATE SECTOR EMPLOYERS</b>		
United Parcel Service	Package Delivery (Regional Headquarters)	3,000
MGM National Harbor	Casino Gaming	2,000
Gaylord National Resort Convention Center	Hotels and Conventions	2,000
ASCR Federal (Artic Slope Regional Corp)	Research and Engineering	1,903
University of Maryland Capital Region Health	Health Services/Nursing Homes	1,800
Verizon	Communications Services	1,800
CBMC Capital	Building Maintenance	1,800
Knight Protective Services	Security Guard Service	1,500
<b>LARGEST PUBLIC SECTOR EMPLOYERS</b>		
University System of Maryland <sup>(1)</sup>	Higher Education	20,250
Public School System	Education	20,000
Joint Base Andrews Naval Air Facility Washington <sup>(2)</sup>	Defense Installation (civilian and military employees)	11,650
U.S. Internal Revenue Service <sup>(2)</sup>	Federal Revenue Collection	4,735
U.S. Census Bureau <sup>(2)</sup>	Federal Demographic Research	4,605
WMATA	Public Transportation	3,546
NASA/Goddard Space Flight Center <sup>(2)</sup>	Space Satellite Design and Tracking	3,000
Community College	Education	2,045
National Maritime Intelligence-Integration Office <sup>(2)</sup>	Federal Maritime Intelligence Analysis	1,890
U.S. Department of Agriculture <sup>(2)</sup>	Federal Government	1,725
National Oceanic and Atmospheric Administration <sup>(2)</sup>	Weather Analysis and Reporting	1,375

Note: Excludes post offices, state and local government, national retail and food service; includes higher education.

<sup>(1)</sup>Includes University of Maryland College Park, University of Maryland global Campus and Bowie State University.

<sup>(2)</sup>Employee counts for federal and military facilities exclude contractors to the extent possible; embedded contractors may be included.

Source: Maryland Department of Commerce (as of January 2023). Prince George's County Economic Development Corporation.

## Retail Sales

The Maryland sales and use tax rate is 6% on all taxable sales other than certain vehicle rentals and sales of mobile homes. Beginning July 1, 2011, the tax rate for alcoholic beverages, including mixtures, increased from 6% to 9%. Most sales of food by substantial grocery or market businesses are not subject to the sales tax. Other exemptions include medicine, energy for residential use, manufacturing machinery and equipment, and certain agricultural equipment and supplies.

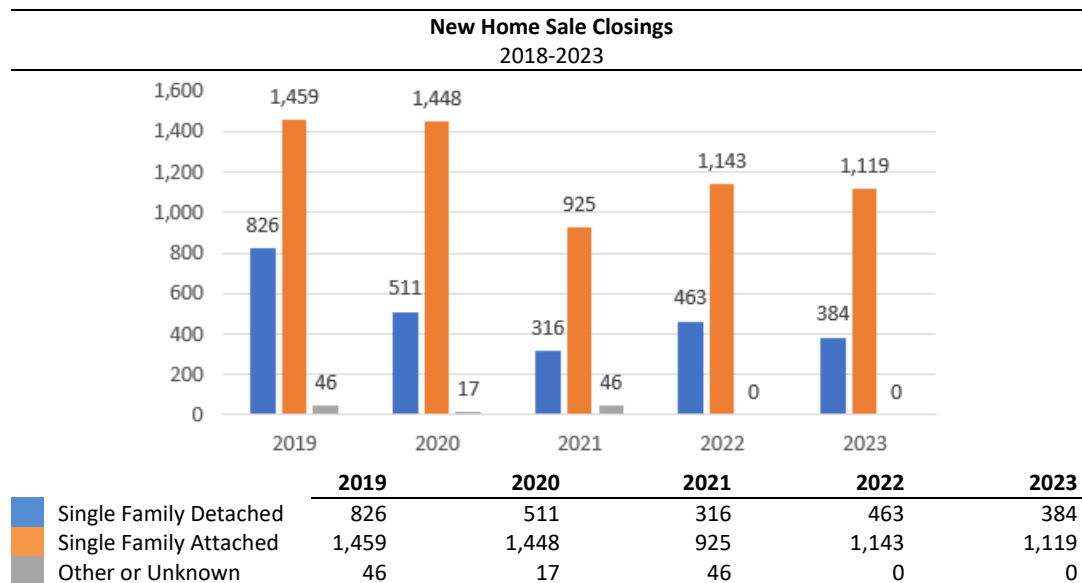
## Housing

Between 2018 and 2022, total housing units in the County increased by 9.1% (an increase of approximately 31,448 units). During this time period, single family homes increased by 9.9% and multi-family homes increased by 10.2%. The composition of the County's housing market is displayed in the following table:

<b>Housing Units by Type of Structure</b>					
	2018	2019	2020	2021	2022
<b>Single Family</b>					
Number of Units	217,072	215,408	216,139	233,609	238,475
Percent of Market	68.7%	68.1%	68.5%	67.5%	68.7%
<b>Multi-Family</b>					
Number of Units	98,687	100,953	99,495	112,518	108,732
Percent of Market	31.3%	31.9%	31.5%	32.5%	31.3%
<b>Total Units</b>	<b>315,759</b>	<b>316,361</b>	<b>315,634</b>	<b>346,127</b>	<b>347,207</b>

Source: U.S. Census Bureau, American Community Survey 5-Year Estimates (as of May 2024).

Over the last several years, townhomes, duplexes, and condominiums have made up a majority of new home sales in the County, averaging 67.7% of total new home sales from 2018 to 2022. Single family detached homes have averaged 30.1% of new sales during this period.



Source: Zonda, Metrostudy Housing Intelligence (as of February 2024)

According to the State Department of Assessments and Taxation, median residential sales of owner-occupied properties in the County increased by 4.9% from fiscal year 2022 to fiscal year 2023. The median sales price of these properties also increased during the same time period from \$410,000 in fiscal year 2022 to \$430,000 in fiscal year 2023.

<b>Median Residential Sales</b>				
Improved, Owner-Occupied Properties				
Fiscal Year	Number of Transactions	Annual Growth Rate	Median Sales Price	Annual Growth Rate
2023	7,971	-31.7%	\$430,000	4.9%
2022	11,677	3.9%	410,000	7.3%
2021	11,242	30.5%	382,270	7.7%
2020	8,617	-6.3%	355,000	7.6%
2019	9,200	5.0%	330,000	3.3%
2018	8,766	10.9%	319,393	5.6%
2017	7,904	15.4%	302,313	5.0%
2016	6,851	32.0%	288,000	3.2%

Source: Maryland Department of Assessments and Taxation (as of April 2024).

The following table shows the number of owner-occupied residences distributed within certain housing value ranges. During 2022, the majority of residences were valued between \$300,000 and \$499,999.

<b>Estimated Market Value of Owner-Occupied Residential Property</b>						
Value Range	2021		2022		Increase (Decrease)	
	Number of Residences	Share of Residences	Number of Residences	Share of Residences	Number of Residences	of Residences
Less than \$50,000	6,143	2.9%	7,744	3.6%	1,601	
\$50,000 to \$99,999	2,372	1.1%	2,208	1.0%	(164)	
\$100,000 to \$149,999	3,058	1.4%	3,258	1.5%	200	
\$150,000 to \$199,999	6,094	2.8%	4,590	2.1%	(1,504)	
\$200,000 to \$299,999	36,866	17.1%	23,488	10.9%	(13,378)	
\$300,000 to \$499,999	116,404	54.1%	116,335	53.9%	(69)	
\$500,000 to \$999,999	42,065	19.5%	54,852	25.4%	12,787	
\$1,000,000 or more	2,178	1.0%	3,335	1.5%	1,157	
<b>Total Owner-Occupied Units</b>	<b>215,180</b>		<b>215,810</b>		<b>630</b>	

Note: Percentages may not total due to rounding.

Source: U.S. Census Bureau, American Community Survey, 5-Year Estimates (as of May 2024).

### Commercial and Industrial Growth

Between 2014 and 2023, the value of new residential construction within the County averaged approximately \$360.1 million annually. Non-residential construction averaged approximately \$640.1 million annually. The value of new residential construction within the County in 2023 was \$304.5 million as compared to \$322.6 million in 2022. The value of new non-residential construction within the County in 2023 was \$705.7 million as compared to \$1,404.5 million in 2022.

A summary of building permit activity, including residential as well as commercial and industrial (non-residential) projects is provided in the following table:

Calendar Year	Building Permits								
	Residential			Commercial			Total		
	Permits Issued	Total Valuation (\$k)	Average Valuation (\$k)	Permits issued	Total Valuation (\$k)	Average Valuation (\$k)	Total Permits Issued	Total Valuation (\$k)	Average Valuation (\$k)
2014 <sup>(1)</sup>	1,727	264,638	153	359	364,466	1,015	2,086	629,104	302
2015 <sup>(2)</sup>	1,669	261,672	157	294	1,600,038	5,442	1,963	1,861,710	948
2016 <sup>(3)</sup>	1,745	801,888	460	203	199,938	985	1,948	1,001,826	514
2017	1,831	312,176	170	215	363,286	1,690	2,046	675,462	330
2018	1,405	358,368	255	145	291,947	2,013	1,550	650,315	420
2019	2,148	368,742	172	130	398,242	3,063	2,278	766,984	337
2020	2,112	342,820	162	180	532,297	2,957	2,292	875,117	382
2021	1,501	263,368	175	144	548,087	3,806	1,645	811,455	493
2022	1,858	322,569	174	188	1,404,450	7,470	2,046	1,727,019	844
2023	1,586	304,480	192	146	705,664	4,833	1,732	1,010,143	583
Total CY 14-21	17,582	3,600,720	2,070	2,004	6,408,415	33,276	19,586	10,009,135	5,153
Average Annual	1,758	\$360,072	\$207	200	\$640,842	\$3,328	1,959	\$1,000,914	\$515

<sup>(1)</sup> First Full Year of DPIE Existence.

<sup>(2)</sup> Major design-build commercial developments under construction in Calendar Year 2015: MGM Resort Casino (\$1,300,000) and College Park Hotel (\$130,000).

<sup>(3)</sup> Recovery in residential market and increased construction of larger, more expensive homes and apartments.

Source: Prince George's County Department of Permitting, Inspections and Enforcement (as of January 2024).

## COVID-19 Outlook

Since March 2020, the County made many difficult financial decisions to adjust to unprecedented times caused by the Covid-19 pandemic (“COVID-19”). Federal and State partners provided some much needed assistance, and the County’s revenues exceeded initial projections. The Coronavirus Aid, Relief, and Economic Security (“CARES”) Act provided \$158.6 million of aid to address various government, community and business needs related to Covid-19. Under the American Rescue Plan Act (“ARPA”) of 2021, the County received \$176.6 million from the Coronavirus Local Fiscal Recovery Fund. The County’s ARPA spending plan allocated funding for various purposes including COVID-19 testing, vaccinations and mental health services (\$54.6 million), government operations including hazard pay, government building cleanings, enhancements to the cyber security IT infrastructure and digitization projects (\$46.7 million), housing and supportive services for vulnerable populations (\$17 million), stormwater management and flooding projects (\$32.3 million) and funding to support the economic recovery efforts including rapid re-employment grants and the preservation of affordable housing (\$26 million). Moreover, federal and State aid programs provided the County with \$297.8 million of funding to support various programs including emergency rental assistance, support for local businesses, local transit services, elderly and congregate meals, public safety services as well as resources to address the public health needs. Additionally, the County continues to seek reimbursement of costs through the Federal Emergency Management Agency (“FEMA”) Public Assistance program for eligible expenditures. To date, the County has received \$18.8 million in public assistance reimbursements with an additional \$6.2 million in reimbursement pending as of March 2024. The County anticipates that the final reimbursements will be evaluated and finalized by FEMA in 2024. When received, this funding will be recognized as General Fund revenue.

## Economic Development Strategy

The M-NCPPC, and its consultants, Jacob France Institute at University of Baltimore’s Merrick School of Business and Economy Partners, LLC, updated the County’s 2013 strategic plan with the 2022 Economic Development Strategic Action Plan. It continues a focus on high growth industry sectors (Healthcare and Life Sciences, Business Services, ICE (Information, Communications and Electronics) and the federal government) with additional attention on nurturing innovation, partnerships and placemaking.

There are sixteen federal agencies located in the County, with many of them focused on research and development. These agencies attract technology companies as partners/contractors for their operations. The NASA Goddard Space Flight Center, the USDA Beltsville Agricultural Research Center, USDA-APHIS, the Army Research Laboratory, the Institute for Defense Analysis, the Internal Revenue Service, and the U.S. Census Bureau

Supercomputer Center support the local technology business base. The University of Maryland at College Park has continuing construction of facilities, some identified for national security-related information technology tenants, in its 150-acre Discovery District.

Below is additional information about certain significant retail, commercial, and/or entertainment projects that are pending or have been completed recently:

- The United States Citizenship & Immigration Services (“USCIS”), through a long-term lease agreement with One Town Center, LLC, constructed a 575,000 square foot, high-security, blast-resistant office building and 1,755 space parking structure at the Branch Avenue Metro Station. This is now home to approximately 3,200 full-time USCIS employees and 500 part-time employees, who relocated to the new headquarters in Camp Springs. The construction was completed in 2020 and includes a Restaurant Row, which is projected to spur additional transit-oriented development that includes retail at 80% occupancy .
- The County negotiated a \$30 million grant from the Maryland Department of Transportation for the construction of the major access road serving the proposed Konterra Development, an economic development project in the northern portion of the County that is expected to create jobs and strengthen the County’s commercial tax base. The access road connects Konterra to the new Contee Road Interchange at I-95, as well as to the new Intercounty Connector (MD Route 200) interchange at Virginia Manor Road. The realignment and reconstruction of the roadway provides access to undeveloped and previously inaccessible areas in northern Prince George’s County. The proposed Konterra Town Center East is a 488-acre development adjacent to the new road and has the ability to accommodate about two million square feet of commercial space and 2,000 residential units. Road work for a multifamily residential development with a retail component was recently completed and the construction permitting process is currently underway.
- The Towne Square at Suitland Federal Center is a \$500 million mixed-use development currently under construction adjacent to the Suitland Federal Center with six federal agencies and more than 7,000 employees. Construction of 219 townhouses and 137 senior multi-family units is complete and an additional 770 multi-family units are planned. Additional development will include 87,000 square feet of retail space, 50,000 square feet of public space and a hotel with conference space.
- The EDC Innovation Station Business Incubator opened in February 2018 as a collaborative co-working space and an expansion of the EDC’s former Technology Assistance Center business incubator. It is located in Largo within a federal Opportunity Zone and Foreign Trade Zone to foster the success of small businesses, entrepreneurs and inventors, and provide a soft landing for international businesses entering the U.S. market providing foreign direct investment.
- Westphalia Town Center is a planned mixed-use town center in Upper Marlboro that will offer 4,000 to 5,000 residential units, a 150-room hotel and 500,000 square feet of retail shopping on a 479 acre development. The project broke ground in June 2013 and Townhome construction began in 2016. At completion of the overall project, the development is expected to have 15,000 homes, one million square feet of retail space, four million square feet of office and light industrial space and a hotel, making it one of the largest developments in the County. Phase One (348 Townhomes) is currently underway, with grading and infrastructure development nearing completion.
- Kaiser Permanente of the Mid-Atlantic, an affiliate of Kaiser Permanente, expanded in April 2019 to a 176,000 square foot build-to-suit class A office building adjacent to the New Carrollton Metro Station in Lanham for its administrative and information technology operation of 1,000 employees. The healthcare provider also constructed a new \$38 million, 45,500 square foot medical office building in the Greater Bowie area that opened in August 2021 and created 75 permanent full-time jobs. Additionally, Kaiser Permanente Medical Center in Largo is expanding its existing Advanced Urgent Care function and its parking garage, with both projects expected to be completed in 2024.



- Children’s National Medical Center expanded in the County to a 60,000 square foot build-to-suit class A medical office building in July 2020 at the Woodmore Towne Centre at Glenarden. The project created 300 permanent full-time jobs providing healthcare for children.
- With its U.S. headquarters in Arlington, Virginia, Lidl, a global discount supermarket chain from Germany, has 177 stores along the east coast in 9 states and the District of Columbia. Lidl made an imprint in Prince George’s County with 7 store locations; the first in 2018 in Bowie, followed by stores in District Heights, Lanham, College Park, Takoma Park, Oxon Hill and, most recently, Fort Washington.
- Anchored by the County’s first Whole Foods Market, The Station at Riverdale Park boasts over 120,000 square feet of occupied retail space. Tenants include Gold’s Gym, Starbucks, District Taco, Burton’s Grill & Bar, Jersey Mike’s Subs, MOD Pizza, Denizens Brewing Company and Habitat Burger, among others.
- The Discovery District is the University of Maryland - College Park’s 150+ acre research park with over \$2 billion in public and private development and more in the pipeline. The Discovery District is home to a combination of established national companies, start-up ventures, federal government agencies, university research centers and nonprofit organizations. One of the most highly visible companies within the Discovery District is IonQ, a quantum computing spinout of the University that became the world’s first publicly traded pure-play quantum computing company after its debut on the NSYE in October 2021. Prominent projects in the Discovery District include: Corporate Office Properties Trust’s four existing class A office buildings, with plans for two additional class A office buildings at 4400 and 4500 River Road; three St. John Properties’ flex R&D buildings that are home to College Park Academy (a charter school for middle and high school students), as well as light manufacturing maker space; WeWork College Park, offering co-working and private office space, which is the first WeWork in the State of Maryland and the first on a college campus; The Hall CP, a newly opened 8,000 square foot cafe, restaurant and event venue with a “beer garden” backyard; and The Hotel at the University of Maryland, a four-diamond \$180 million hotel with 297 guest rooms and 43,000 square feet of conference space. Situated in the center of the Discovery District is the College Park Metro station, a stop along WMATA’s rail system that connects to Washington, D.C. and Northern Virginia on the yellow and green lines. A TOD mixed-use residential development on 6.4 acres of land is coming in Spring 2024 named Gilbane’s Atworth at College Park Metro Station. This new development will include 451 multifamily residential units, 5,000 square feet of retail space and a 324-space parking garage at the College Park Metro Station. Additionally, the planning process for a new \$300 million mixed-use development announced in April 2021 is currently underway for a five-acre site at Campus Drive and Baltimore Avenue, to include new office, retail, research and housing space by the campus’ main gateway to start with two office buildings totaling approximately 313,000 square feet with approximately 40,000 square feet of first floor retail.
- Aviation Landing at College Park is a planned mixed-use residential, retail, and office development project that is expected to include 249 mixed-income multi-family residential units, 33,000 square feet of ground level retail amenities, a public plaza and an on-site garage.
- MedStar Southern Maryland Hospital in Clinton recently completed several improvements, including a new \$11 million, 25,000 square foot cancer center, which was completed in 2020 and created 120 net new jobs, a new \$41 million, 70,000 square foot emergency room, completed in 2021, and a \$7.6 million, 13,400 square foot behavioral health unit renovation, were both completed in 2021 and created 80 net new jobs combined.
- University of Maryland Laurel Regional Medical Facility, Laurel Regional Hospital Emergency Room is a \$19.8 million, almost 80,000 square foot facility. Located adjacent to the University of Maryland Laurel Health Campus, it was completed in May 2023 and the first patients were seen in June 2023. Also at the University of Maryland Laurel Health Campus is the Laurel Regional Physician Office Building, a new \$63 million, 111,276 square foot facility delivered by Catalyst Healthcare Real Estate that is close to being fully leased.

- National Harbor II is a 50,000 square foot Class A medical office building completed in 2022 at the National Harbor. The lead tenant is Adventist HealthCare. Tenant fit out is currently underway.
- Riverfront at West Hyattsville Metro Station development is a transit-oriented development community currently under construction. When complete, it will include a new Kaiser Permanente 3- story 45,765 square foot build-to-suit Class A medical office building, 183 townhouses, 600 apartments and 10,000 square feet of retail space. The townhouse community and the first of two multi-family buildings were recently completed. The Kaiser Permanente medical center opened in August 2022 providing primary care, pharmacy, laboratory, and radiology/imaging services.
- Aster College Park (formerly Southern Gateway) development in College Park broke ground in April 2020 and celebrated its grand opening in December 2022, with mixed-use development that includes 393 multi-family housing units, 60,000 square feet of retail space, including the County's first Trader Joe's grocery store, and a 700-space structured parking facility.
- Carillon mixed-use development is situated on 38.7 acres of land adjacent to the Largo Metro Station and the new University of Maryland Capital Region Medical Center. The nearly \$1 billion project at full buildout as planned will include 1,493 multi-family residential housing units, 183 condominiums, a 300-room hotel, 248,500 square feet of retail space and 719,000 square feet of office space. The construction of the development was delayed in March 2020 following the outbreak of COVID-19 but has since restarted with Ella at Carillon currently under construction – a \$60 million, 125,000 square foot Class A physician office building expected to create 350 permanent full-time jobs. Phase II of the Carillon is anticipated to produce 25,000 square feet of commercial development and 351 residential units with an estimated delivery date in the fourth quarter of 2025.
- University of Maryland Capital Region Medical Center is a \$543 million state of the art teaching hospital located adjacent to the Largo Metro Station that opened in June 2021. It is a 205-bed hospital that includes centers devoted to cancer and stroke care, a self-contained pediatric hospital and programs in neuroscience and women's health. Construction of an \$80 million, 100,000 square foot Cancer Center was recently completed and the Cancer Center is now open.
- U.S. Department of Labor's Bureau of Labor Statistics announced its intention to relocate its 1,800-employee headquarters from Washington, D.C. to the Suitland Federal Center. In December 2022 GSA awarded the contract to renovate space at the Suitland Federal Center to accommodate the new employees.
- U.S. Department of the Treasury announced its decision to relocate its U.S. Bureau of Engraving and Printing currency production facility from Washington, D.C. to a new \$1.49 billion, one million square foot build-to-suit facility on a 104-acre site at the USDA Beltsville Agricultural Research Center. Site preparation has begun. Four production lines are scheduled to be transferred to the new facility from 2025 – 2030 with 1,286 employees.
- The GSA has leased a 13.61-acre site in Clinton where two interconnected warehouses with a minimum of 100,000 square feet of warehouse space and 30,000 square feet of office space will be constructed for the U.S. Secret Service. The \$55.3 million project is scheduled for occupancy in June 2024.
- Hampton Park redevelopment is a \$250 million mixed-use project under development and scheduled to open in 2025 in Capitol Heights. It will be anchored by the headquarters of the County's health and human services' agencies (Departments of Health, Family Services, and Social Services) in a new 100,000 square foot Class A office building. The project plans for 135,000 square feet of retail space, 600 multi-family residential units and a 125-150 room hotel.
- Metro City at Addison Road Metro Station in Capitol Heights is a \$400 million mixed-use development that includes 1,100 multi-family residential units, a 304-unit senior housing facility and 100,000 square feet of retail space. Phase 1 (74 townhouses) is currently underway and the County has completed the rough grading permit process.

- Target acquired 675,900 square feet of warehouse space in Upper Marlboro and expanded it by 416,300 square feet of new construction for its Target Perishable Distribution Center completed in 2022 and its Target Return Center was completed in 2023. The project cost a total of \$490 million.
- WMATA announced it would relocate its Washington, D.C. headquarters into a Virginia headquarters and a Maryland headquarters. In March 2023 the Maryland headquarters held its grand opening. The new facility, with 1,200 WMATA employees, is located adjacent to the New Carrollton Metro Station in a 14-story, 371,800 square foot build-to-suit Class A office building with 3,000 square feet of retail space.
- National View is a newly approved walkable, bikeable, mixed-income, mixed-age, vibrantly mixed-use community featuring residential, a major hotel, retail, community gardens and trails overlooking National Harbor. It is a \$720 million development on 30 acres of land in a federally designated opportunity zone in Forest Heights. The project will feature affordable and senior multifamily housing.
- Livingston Square Shopping Center redevelopment project in Fort Washington is a mixed-use project with a redeveloped 42,834 square foot Giant Food grocery store that opened in November 2021. The center also has 30,000 square feet of newly developed retail space, including tenants such as Panera Bread and Jersey Mike's Subs.
- National Capital Business Park is a 300-acre industrial development project that will bring 5.2 million square feet of warehousing and manufacturing space to Upper Marlboro. The project will feature an industrial campus environment with 11 buildings that will house multiple industrial users. To date, Ferguson has committed to a Built-To-Suit facility that is currently under construction and will be ready before the end of the year. The first speculative building is also currently under construction and will be ready by early 2025. There is a lot of interest from both National and International companies as this is the largest industrial project under development in the State. The project will create more than 3,000 jobs and will serve as a hub of attraction for Maryland companies.
- Prince George's County has become the region's strategic location for multiple Amazon "last-mile distribution centers." Essentially, last mile distribution is defined as the movement of goods from a transportation hub to the final delivery destination, which is typically a personal residence. The focus of last mile logistics is to deliver items to the end-user as quickly as possible. Last mile centers are usually in excess of 100,000 square feet and utilize state-of-the-art technology to carry out operational functions, as well as employing hundreds of staff to perform those functions. To date, Amazon has established five last mile distribution centers in the County totaling 974,000 square feet of warehouse/distribution space with more than 1,300 employees. A sixth last mile distribution center with 250,000 square feet of space is under construction in Forestville.
- Atworth is a recently completed a 100% affordable, 451-unit mixed-use project located on a 6.4 acre site at the College Park Metro station adjacent to the Metro, the MARC and the future MTA Purple Line Station. The project was recently recognized with Green Globes for New Construction, Two Green Globes Certified by the Green Building Initiative for Resource Efficiency & Reduction of Environmental Impacts.

### **Major Economic Development Projects**

Several projects, reflecting a range of commercial development in the County, are listed in the following chart.

**Major Commercial Projects Recently Completed, Under Construction, or in Development Stage**

Project Name	Location No. on Map	New or Expansion	Occupancy	Capital Investment (\$ millions)	Size (sq. ft.) at Full Build-Out
<b>Projects Completed or Under Construction</b>					
South Lake (Mixed-Use)	2	New	2022-2023	\$ 344.0	600,000
Target Perishable Distribution Center		New	2020	240.0	692,200
Corporate Office Property Trust (COPT) at UMD Discovery District	5	New	2020	N/A	111,276
Bozzuto College Park JV (Mixed-Use) – Aster College Park	6	New	2022	113.0	500,000
New Carrollton Metro Area South (Mixed-Use) – (Phase 2)	10	New	2022-2023	79.3	986,000
The Towne Square at Suitland Federal Center (Mixed-Use)	11	New	2022-2023	500.0	1,314,235
MedStar Southern Maryland Hospital	12	Expansion	2020-2021	59.6	108,400
Ritchie Station (Phase 2)	13	Expansion	2022	37.0	180,000
Ritchie Station (Phase 3)	13	Expansion	2022	38.0	200,000
West Hyattsville Metro- Riverfront at West Hyattsville and Kaiser	14	New	N/A	N/A	N/A
Hargrove Industrial Campus	15	Expansion	2021	150.0	400,000
Regional Medical Center	16	New	2021	543.0	620,000
Westphalia Town Center (Phase 1)	18	New	N/A	N/A	5,900,000
Amazon - Last Mile Distribution Centers – 5 locations	19	New	2018-2022	N/A	974,000
Purple Line Transit Light Rail (Prince George's County Section)	20	New	2027	3,400.0	N/A
Hampton Mall (Redevelopment) – (Mixed-Use)	21	New	2024	250.0	280,000
Branch Avenue Metro (U.S.C.I.S. Headquarters)	22	New	2020	265.0	575,000
<b>Sub-Total A</b>				<b>\$6,018.9</b>	<b>13,441,111</b>
<b>Projects in Development Stage</b>					
Konterra (Town Center East) (Mixed-Use)	1	New	N/A	N/A	5,300,000
National Capital Business Park	2	New	2024-2029	N/A	5,200,000
Metro City (Mixed-Use)	3	New	2024	\$ 400.0	400,000
Greenbelt Metro Area (Mixed-Use)	4	New	N/A	N/A	3,000,000
University of Maryland (UMD) Discovery District	5	New	N/A	N/A	4,804,000
College Park Metro (Mixed-Use)	7	New	N/A	N/A	N/A
Largo Metro (RPAI at Carillon)	8	New	N/A	1,000.0	1,200,000
US Bureau of Engraving and Printing	9	New	2027-2030	1,487.0	1,000,000
Amazon - Last Mile Distribution Center (Forestville)		New	2023	N/A	250,000
Target Return Center (Upper Marlboro)		New	2023	250.0	400,000
<b>Sub-Total B</b>				<b>\$3,137.0</b>	<b>21,554,000</b>
<b>Total (A+B)</b>				<b>\$9,155.9</b>	<b>34,995,111</b>

Source: Prince George's County Economic Development Corporation (as of February 2024).

## **Transportation**

The County is located near three major airports: Baltimore Washington International Thurgood Marshall Airport, Washington Dulles International Airport, and Ronald Reagan Washington National Airport. Interstate 95 provides the County with access to the nation's eastern seaboard, including the major commercial centers in Baltimore, Philadelphia and New York City. Interstate 495 (the Capital Beltway) circles Washington, D.C. and provides access both to that city and to nearby suburban jurisdictions. Other major highways in the County include the Baltimore-Washington Parkway (Route MD 295), U.S. Route 50 (access to Maryland's eastern shore) and U.S. Route 3/301 (access to Baltimore and Virginia). The Washington Metropolitan Area Transit Authority ("WMATA") Metrorail system operates a 128-mile subway system. The system serves Washington, D.C. and nearby suburban areas, including five lines and 15 stations that serve the County. WMATA's local bus system has more than 70 routes serving County residents. The County supplements WMATA's bus service with "TheBus."

The County is served by CSX Transportation, Norfolk Southern Railway, Amtrak Metroliner passenger service (including a station at New Carrollton on Amtrak's Northeast Corridor service and the 16 mile/21 station Purple Line light rail transit system under construction, connecting Prince George's and Montgomery counties), and the Maryland Area Regional Commuter (the "MARC") rail system which has two lines that run through the County, both of which provide service between Baltimore City (and surrounding areas) and Washington, D.C.'s Union Station, with 9 stations in the County. More than 90 freight lines serve the County. Most of the County lines lie within the Washington commercial zone as defined by the Interstate Commerce Commission.

## **Utilities**

Baltimore Gas & Electric Company ("BGE"), Potomac Electric Power Company ("PEPCO"), and Southern Maryland Electric Cooperative, Inc. provide the County with electricity services. County residents have the option of choosing their electric supplier. Natural gas is supplied by Washington Gas or BGE; however, County residents have the option of buying natural gas directly from natural gas suppliers. BGE and PEPCO are both subsidiaries of Exelon Corporation. Washington Suburban Sanitary Commission provides the water supply to the entire County and wastewater treatment services for part of the County. The District of Columbia Water and Sewer Authority also provides wastewater treatment services for parts of the County. Storm drainage for the County is provided by the County Department of the Environment.

## **Property Taxes**

The County levies real and personal property taxes on all taxable property within its boundaries. Taxes are due in full on July 1 and become delinquent on the following October 1 with the exception of those taxes owed by (1) small business owners for which annual property taxes do not exceed \$100,000 who qualify for a semi-annual payment plan (effective July 1, 2012); and (2) homeowners living in their properties who qualify for a semi-annual payment plan. Semi-annual taxpayers must pay one-half of the annual taxes by September 30 and the remaining one-half in a second installment by December 31 of the fiscal year. No discount is allowed for early payment. Interest at the rate of 2/3% per month and a penalty of 1% per month are charged after September 30 (December 31 for the second semi-annual payment), except that tax bills issued after September 30 may be paid within 30 days without interest or penalty. Tax sales to recover delinquent real property taxes are held on the second Monday in May in the fiscal year taxes are due and payable. Legal action may be taken to enforce payment of both real and personal property taxes.

SDAT, an independent state agency, assesses all real property and tangible personal property in Maryland. Real property is reassessed on a three-year cycle by reviewing one-third of all property in Prince George's County every year for the purpose of property taxation by State and local governmental units. Prior to 2001, real property had been valued at market value and assessed in each year at 40% of phased-in market value. Beginning in 2001, property tax rates are applied to 100%, instead of 40%, of the value of real property.

By law, the annual taxable assessment growth of owner-occupied residential property is capped at the lesser of the percentage of increase in the Consumer Price Index (“CPI”) for the previous 12 months or 5% of the prior year’s taxable assessment. The cap for fiscal year 2022 was set at 1% based on the CPI. In fiscal year 2023, the cap was set at 5% based on the CPI. State law also provides that certain owner occupants of residential property may receive certain property tax credits based on various criteria including their income and net worth. The County is reimbursed by the State for some of these tax credits. Certain real estate developments inside the Capital Beltway within census tracts where the median household income does not exceed 100% of the median household income for the County based on census numbers (Revitalization Tax Credit Districts) are eligible to receive tax credits. This provides tax incentives for revitalization projects, with a long-term goal of enhancing the communities and preserving the tax base.

Tangible personal property and commercial and manufacturing businesses are assessed annually at fair market value with no inflation allowance, based upon annual reports filed with SDAT. Public utility property is assessed at fair market value determined by reference to both income and property values, with the exception that power-generating personal property has been subject to a phased-in partial assessment due to the State’s electricity deregulation. The County grants some personal property tax credits for research and development property, designed to stimulate economic development. The following tables set forth the growth rate of the assessed and estimated actual value of real and personal property in the County.

<b>Assessed and Estimated Actual Value of Taxable Property</b>						
(\$ millions)						
Fiscal Year	Real Property		Other Property		Total	
	Assessed Value	Estimated Actual Value	Business Personal Property <sup>(1)</sup>	Public Utilities	Assessed Value	Estimated Actual Value
2025	\$127,431.8	\$127,989.7	\$1,412.1	\$1,876.4	\$130,720.4	\$131,278.3
2024	119,092.6	119,705.7	1,450.0	1,857.9	122,400.5	123,013.5
2023	112,413.5	112,987.6	1,688.2	1,846.6	115,948.3	116,522.4
2022	107,626.7	107,956.1	1,502.9	1,731.5	110,861.1	111,190.6
2021	102,255.7	102,596.4	1,736.8	1,644.8	105,637.3	105,978.0

<sup>(1)</sup> Estimated for the year ending June 30, 2024 & June 30, 2025 as of November 30, 2023.

Source: Maryland State Department of Assessments and Taxation.

<b>Real and Personal Property Taxes</b>					
(Levies and Collections)					
Fiscal Year	Assessed Value (\$ Millions)	Tax Rate per \$100 Assessed Value	Tax Levy Excluding Adjustments	Collected During Fiscal Year	Percent Collected as of June 30
2023	116,972.3	1.00	1,236,107,051	1,226,748,965	99.2
2022	111,432.7	1.00	1,176,039,174	1,169,406,182	99.4
2020	101,368.8	1.00	1,069,349,703	1,061,231,787	99.2
2019	90,719.1	1.00	1,019,425,084	1,019,425,084	99.4
2018	89,167.2	1.00	971,598,769	967,523,822	99.6

Source: Office of Finance.

The following tables provide a breakdown of the property tax rate into its component parts. The “General” rate is the only listed component that is subject to the limitations of Section 812. Pursuant to Section 812, the County shall not levy “a real property tax which would result in a total collection of real property taxes greater than the amount collected in fiscal year 1979.” Section 812 further provides that “the County may levy a real property tax which would result in a total collection of real property taxes greater than the amount collected in fiscal year 1979 if the real property tax rate does not exceed two dollars and forty cents (\$2.40) for each One Hundred Dollars (\$100.00) of assessed value.” In 2012, the Maryland Senate

passed Senate Bill 848 that provides for the property tax rate to be set higher than the rate authorized under the County Charter. Any additional revenue generated as a result of the higher property tax rate is for the sole purpose of funding the approved budget of the local school board. The fiscal year 2016 Budget set the County’s nominal real property rate at \$1.00/\$100 of assessed value. The “Stormwater Management” component pays debt service on bonds issued to provide funds for, and other expenses pertaining to, stormwater management facilities. The WSTC component pays for the County’s contribution to WSTC and other related mass transit costs. The Maryland State and the M-NCPPC components identify taxes collected by the County on behalf of those entities.

<b>FY 2024 Property Tax Rates in Dollars</b>				
Per \$100 of Assessed Value				
<b>Prince George’s County</b>		<b>Overlapping Taxing Entities</b>		
General	Stormwater Management	WSTC	Maryland State	M-NCPPC
\$1.00	\$0.054	\$0.026	\$0.112	\$0.294

Source: Office of Finance

<b>Property Tax Levies</b>					
(\$ Thousands)					
<b>Prince George’s County</b>			<b>Overlapping Taxing Entities</b>		
Fiscal Year	General	Stormwater Management	WSTC	Maryland State	M-NCPPC
2023 <sup>(1)</sup>	1,189,376	60,526	33,277	134,077	361,544
2022	1,014,234	54,939	30,065	120,554	326,498
2021	976,891	52,801	28,829	114,522	313,101
2020	933,431	49,933	27,263	108,838	295,865
2019	893,800	47,510	25,928	102,756	281,363

<sup>(1)</sup> As of January 31, 2024.

Source: Office of Finance.

The top 10 principal taxpayers within the County for fiscal year 2023 are as follows:

<b>Principal Taxpayers</b>			
June 30, 2023			
<b>Taxpayer</b>	<b>Real Property Assessment</b>	<b>Personal Property Assessment</b>	<b>Total Assessment</b>
National Harbor Grand LLC	\$1,163,604,034	-	\$1,163,604,034
Potomac Electric Power Company	7,284,600	\$842,526,550	849,811,150
Gaylord National LLC	665,236,200	-	665,236,200
Washington Gas Light Company	7,985,234	363,052,820	371,038,054
Empirian Village Of MD LLC	313,354,299	1,351,940	314,706,239
Greenbelt Homes Inc	266,325,758	250,090	266,575,848
Baltimore Gas & Electric Co	129,600	266,333,600	266,463,200
SSC Maryland Apartments LLC	235,468,100	1,840,610	237,308,710
Verizon-Maryland LLC	-	233,290,750	233,290,750
College Park Asset LLC	195,698,133	1,662,860	197,360,993
<b>Total</b>	<b>\$2,855,085,958</b>	<b>\$1,710,309,220</b>	<b>\$4,565,395,178</b>
Percentage of Total Assessable Base	5.6%	3.4%	9.0%

Source: Office of Finance.

## Statutory Debt Limit

Pursuant to the Express Powers Act, the statutory debt limit of the County is the sum of 6% of the assessable base of all real property of the County plus 15% of the County's assessable base of personal property and operating real property described in Section 8-109(c) of the Tax-Property Article. State law authorizes certain exclusions from such calculation. Obligations issued by the Revenue Authority are excluded from the County's statutory limit. The current debt limit of the County is shown in the following table.

<b>Statutory Debt Limit</b>	
June 30, 2023	
County General Obligation Bonds	\$2,595,815,000
Maryland Water Quality Loan	43,716,454
Maryland Development Debt	-
Maryland CDA Infrastructure Financing Bonds	-
<b>Total Debt of the County</b>	<b>2,639,531,454</b>
<u>Less: Portion of Debt Excludable by State Law:</u>	
County General Obligation Bonds for:	
Mass Transit Facilities	2,013,102
Stormwater Facilities	358,752,855
Solid Waste Projects	76,631,433
School Facilities Surcharge-Supported	395,396,864
School Facility Supported by Telecommunication Tax	5,907,696
Maryland Water Quality Loan	43,716,454
Maryland Development Debt	-
Maryland CDA Infrastructure Financing Bonds	-
<b>Total Excludable Debt</b>	<b>882,418,404</b>
<b>County Debt Subject to Statutory Limitation</b>	<b>1,757,113,050</b>
Assessable Base of Real Property Taxation (FY 2023)	118,053,014,090
Assessable Base of Personal Property and Operating Real Property Taxation (FY 2023)	3,642,936,020
Debt Limit (a total of 6% of Real Property Assessable Base and 15% of Assessable Base of Personal Property) (FY 2023)	7,629,621,248
<u>Less: County Debt Subject to Debt Limitation</u>	<u>1,757,113,050</u>
<b>County Debt Margin</b>	<b>5,872,508,198</b>
Source: Office of Finance	

The following table shows 1) gross direct debt, net direct tax-supported General Fund debt, overlapping and underlying debt of the County and various entities incurred for capital purposes and outstanding; (2) a schedule of net tax supported debt service requirements paid from the County General Fund sources; and (3) the rapidity of net tax-supported General Fund principal payments in 5, 10, 15 and 21 years, as of June 30, 2023.



**Direct, Overlapping and Underlying Debt Statement**

(\$ millions)

June 30, 2023

	Gross Debt Principal Amount	Self- Supporting Debt	Net Tax-Supported General Fund Debt Principal Amount
<b>Direct Debt</b>			
County Obligation Bonds			
General Purpose	\$1,757.1	-	\$1,757.1
Mass Transit	2.0	\$2.0	-
Stormwater Management	358.8	358.8	-
Solid Waste Management	76.6	76.6	-
School Facilities Surcharge- Supported	395.4	395.4	-
School Facilities Supported by Telecommunication Tax	5.9	5.9	-
Maryland Water Quality Loan	4.37	43.7	4.37
Maryland CDA Development Debt	-	-	-
Maryland CDA Infrastructure Financing Bonds	-	-	-
<b>Total Direct Debt</b>	<b>\$2,639.5</b>	<b>\$882.4</b>	<b>\$1,757.1</b>
<b>Overlapping and Underlying Debt</b>			
Washington Suburban Sanitary Commission	1,213.9	1,213.9	-
Maryland-National Capital Park and Planning Commission	118.7	118.7	-
IDA Lease Revenue Bonds	-	-	-
Underlying Towns and Cities Within County	81.3	81.3	-
<b>Total Overlapping and Underlying Debt</b>	<b>\$1,413.9</b>	<b>\$1,413.9</b>	<b>-</b>
<b>Total Direct, Overlapping Debt and Underlying Debt</b>	<b>\$4,053.4</b>	<b>\$2,296.3</b>	<b>\$1,757.1</b>

Source: Office of Finance

## FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate, dated as of \_\_\_\_\_, 2025 (the “Disclosure Certificate”), is executed and delivered by the Washington Suburban Sanitary Commission (the “Commission”) in connection with the issuance and delivery of its \$283,145,000 Consolidated Public Improvement Bonds of 2025 (the “Construction Bonds”) and the \$28,315,000 Consolidated Public Improvement Bonds of 2025 (Second Series)(Green Bonds) (the “Second Series” or “Green Bonds” and together with the Construction Bonds, collectively, the “Bonds”). The Commission hereby covenants and agrees as follows:

**SECTION 1. *Purpose of the Disclosure Certificate.*** This Disclosure Certificate is being executed and delivered by the Commission for the benefit of the holders from time to time of the Bonds and the beneficial owners from time to time of the Bonds and in order to assist the Underwriter (defined below) in complying with the Rule (defined below).

**SECTION 2. *Definitions.*** In addition to the definitions set forth above, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Commission pursuant to, and as described in, Sections 4 and 5 of this Disclosure Certificate.

“Disclosure Representative” shall mean the Chief Financial Officer of the Commission or her designee, or such other person as the Commission shall designate from time to time.

“Dissemination Agent” shall mean the Commission or any Dissemination Agent designated in writing by the Commission.

“EMMA” means the Electronic Municipal Market Access system maintained by the MSRB for purposes of the Rule.

“Financial Obligation” means (a) a debt obligation; (b) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) a guarantee of (a) or (b). The term Financial Obligation does not include municipal securities as to which a final official statement has been otherwise provided to MSRB under the Rule.

“Listed Events” shall mean any of the events listed in Section 6(a) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board, and its successors.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“Underwriter” shall mean the original underwriter(s) of the Bonds required to comply with the Rule in connection with the offering or sale of the Bonds.

**SECTION 3. *Scope of Agreement.***

(a) The disclosure obligations under this Disclosure Certificate relate solely to the Bonds. Such disclosure obligations are not applicable to any other securities issued or to be issued by the Commission.

(b) The Commission is the only “obligated person” with respect to the Bonds within the meaning of the Rule.

**SECTION 4. *Provision of Annual Reports.*** The Commission shall, not later than March 31 after the end of the fiscal year, commencing with the fiscal year ending June 30, 2025, provide to the MSRB in an electronic format and accompanied by identifying information as prescribed by the MSRB an Annual Report which is consistent with the requirements of Section 5 of this Disclosure Certificate. In each case, the Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in

Section 5 of this Disclosure Certificate; provided that the audited financial statements of the Commission may be submitted separately from the balance of the Annual Report.

If the Commission is unable to provide the annual financial information and operating data within the applicable time periods specified herein, the Commission shall send in a timely manner a notice of such failure to the MSRB.

SECTION 5. *Content of Annual Reports.* The Commission's Annual Report shall contain or incorporate by reference the following:

- Comprehensive audited financial statements for the immediately preceding fiscal year, prepared in accordance with generally accepted accounting principles, unless the audited financial statements are not available on or before the date of such filing, in which event said audited financial statements will be promptly provided when and if available and the Commission will provide unaudited financial statements as part of the Annual Report; and
- The information provided in the Official Statement prepared and delivered by the Commission with respect to the Bonds, under the headings "Washington Suburban Sanitary District - Employees' Retirement Plan," "-Leases and Agreements," "Bonded Indebtedness of the District," "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom," "Capital Improvements Program," and "Water and Sewerage Facilities, Service Centers and Statistics," and updated as of a date no earlier than the last day of the immediately-preceding fiscal year.

SECTION 6. *Reporting of Significant Events.*

(a) In a timely manner, not in excess of 10 business days, the Commission will provide to the MSRB notice of the occurrence of any of the following events with respect to the Bonds:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of holders of the Bonds, if material;
- (viii) bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership or similar event of the Commission;
- (xiii) the consummation of a merger, consolidation, or acquisition involving the Commission or the sale of all or substantially all of the assets of the Commission, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (xv) incurrence of a Financial Obligation of the Commission, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Commission, any of which affect security holders, if material; and
- (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Commission, any of which reflects financial difficulties.

The Commission hereby acknowledges that certain of the above-enumerated events do not, and are not ever expected to, apply to the Bonds. Nevertheless, the Commission intends to provide the Underwriter with complete assistance in complying with the Rule. Therefore, the Commission covenants to provide notice of all of the above-enumerated events should they occur.

SECTION 7. *Termination of Reporting Obligation.* The Commission's obligations under this Disclosure Certificate shall terminate when there are no longer any Bonds outstanding.

SECTION 8. *Dissemination Agent.* The Commission may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.

SECTION 9. *Amendment; Waiver.* Notwithstanding any other provision of this Disclosure Certificate, the Commission may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- (a) said amendment or waiver may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Commission, or type of business conducted by the Commission;
- (b) said provision, as amended or waived, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the initial offering of the Bonds after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- (c) said amendment or waiver does not materially impair the interests of holders of the Bonds, as determined either by nationally recognized bond counsel or by an approving vote of the holders of 25% of the outstanding aggregate principal amount of the Bonds.

The reasons for any amendment and the impact of the change, if any, in the type of operating data or financial information being provided will be explained in information provided with the Annual Report containing the amended operating data or financial information.

SECTION 10. *Additional Information.* Nothing in this Disclosure Certificate shall be deemed to prevent the Commission from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Commission chooses to include any information in any Annual Report or notice of occurrences of a Listed Event, in addition to that which is specifically required by this Disclosure Certificate, the Commission shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 11. *Default.* Failure to comply with this Disclosure Certificate shall not be deemed to be a default or an event of default with respect to the Bonds.

SECTION 12. *Filing with EMMA.* Unless otherwise required by the MSRB, all filings with the MSRB shall be made with EMMA and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 13. *Beneficiaries.* This Disclosure Certificate shall inure solely to the benefit of the Commission, the Dissemination Agent (if any), the Underwriter, and the holders and beneficial owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 14. *Limitation of Forum.* Any suit or other proceedings seeking redress with regard to any claimed failure by the Commission to perform its obligations under this Disclosure Certificate must be filed in the Circuit Court of Montgomery County, Maryland or the Circuit Court of Prince George’s County, Maryland.

SECTION 15. *Law of Maryland.* This Disclosure Certificate and any claims made with respect to performance by the Commission of its obligations under this Disclosure Certificate shall be subject to and be construed according to the laws of the State of Maryland (without regard to provisions on conflict of laws) or federal laws.

WASHINGTON SUBURBAN  
SANITARY COMMISSION

By: \_\_\_\_\_  
Munetsi Timothy Musara  
Chief Financial Officer

FORM OF OPINION OF BOND COUNSEL

[Closing Date]

Washington Suburban Sanitary Commission  
Laurel, Maryland

Ladies and Gentlemen:

In connection with the issuance and sale of \$283,145,000 Washington Suburban Sanitary District, Maryland Consolidated Public Improvement Bonds of 2025 (the “Construction Bonds”) and \$28,315,000 Washington Suburban Sanitary District, Maryland Consolidated Public Improvement Bonds of 2025 (Second Series) (Green Bonds) (the “Second Series”) and together with the Construction Bonds, collectively, the “Bonds”) dated February 20, 2025, maturing annually on June 1 in the years 2025 through 2054, inclusive, in the amounts set forth therein and bearing interest, payable semi-annually on June 1 and December 1 in each year, beginning June 1, 2025, we have examined:

- (i) Titles 16 through 25 of Division II of the Public Utilities Article of the Annotated Code of Maryland, as amended (herein sometimes called the “Act”);
- (ii) Resolution No. 2024-2376, adopted by the Washington Suburban Sanitary Commission (the “Commission”) on September 18, 2024 (the “Resolution”);
- (iii) the form of Bonds;
- (iv) relevant provisions of the Internal Revenue Code of 1986, as amended (the “Code”); and
- (v) other proofs submitted to us relative to the issuance and sale of the Bonds.

The terms of the Bonds are contained in the Resolution and the Bonds.

We have made no investigation of, and are rendering no opinion regarding, the title to real or personal property.

In rendering this opinion, we have relied without independent investigation on certifications provided by the Commission with respect to certain material facts within the knowledge of the Commission relevant to the tax-exempt status of interest on the Bonds. We have not examined any documents or other information concerning the business or financial resources of the Washington Suburban Sanitary District, Montgomery County, Maryland, or Prince George’s County, Maryland and we express no opinion as to the accuracy or completeness of any information that may have been relied upon by holders of the Bonds in making their decision to purchase the Bonds.

Based upon the foregoing, we are of the opinion that, under existing statutes, regulations and decisions:

- (a) The Commission is a validly created and existing public corporation of the State of Maryland.
- (b) The Bonds are valid and legally binding general obligations of the Washington Suburban Sanitary District, all the assessable property within which is subject to the levy of an *ad valorem* tax, without limitation of rate or amount, to pay the Bonds and the interest thereon.
- (c) Interest on the Bonds is exempt from taxation by the State of Maryland and its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds.

(d) Assuming compliance with the covenants referred to herein, interest on the Bonds will be excludable from gross income for federal income tax purposes. It is noted that under the provisions of the Code, there are certain restrictions that must be met subsequent to the delivery of the Bonds in order for interest on the Bonds to remain excludable from gross income for federal income tax purposes, including restrictions that must be complied with throughout the term of the Bonds. These include the following: (i) a requirement that certain earnings received from the investment of the proceeds of the Bonds be rebated to the United States of America under certain circumstances (or that certain payments in lieu of rebate be made), (ii) other requirements applicable to the investment of the proceeds of the Bonds, and (iii) other requirements applicable to the use of the proceeds of the Bonds and the facilities financed or refinanced with the proceeds of the Bonds. Failure to comply with one or more of these requirements could result in the inclusion of the interest payable on the Bonds in gross income for federal income tax purposes, effective from the date of their issuance. The Commission has made certain covenants regarding actions necessary to maintain the exemption of interest on the Bonds from federal income taxation. It is our opinion that, assuming compliance with such covenants, the interest on the Bonds will remain excludable from gross income for federal income tax purposes under the provisions of the Code.

(e) Interest on the Bonds is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment. Interest on the Bonds will be part of adjusted financial statement income, fifteen percent of which is included in the computation of the corporate alternative minimum tax imposed on applicable corporations. Interest income on the Bonds will be subject to the branch profits tax imposed by the Code on foreign corporations engaged in a trade or business in the United States of America.

The opinions expressed above are limited to the matters set forth above, and no other opinions should be inferred beyond the matters expressly stated. We assume no obligation to supplement this opinion if any applicable laws or interpretations thereof change after the date hereof or if we become aware of any facts or circumstances that might change the opinions expressed herein after the date hereof.

Very truly yours,

### Book-Entry System

*General.* The Depository Trust Company, New York, New York (“DTC”) will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond will be issued for each maturity of each series of the Bonds in principal amount equal to the aggregate principal amount of the Bonds of such maturity, and will be deposited with DTC.

DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.



Redemption notices shall be sent to DTC. If less than all of the Bonds of a series are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such Bonds to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Commission or the Bond Registrar and Paying Agent, on payable date in accordance with their respective holdings shown on DTC's. Payments by Direct and Indirect Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Direct or Indirect Participant and not of DTC, DTC's nominee, the Bond Registrar and Paying Agent or the Commission, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Commission or its Bond Registrar and Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

*Book-Entry Only System — Miscellaneous.* The information in the Section "Book-Entry Only System — General" has been obtained from DTC. The Commission takes no responsibility for the accuracy or completeness thereof. The Commission will have no responsibility or obligations to DTC Participants or the persons for whom they act as nominees with respect to the payments to or the providing of notice to the DTC Participants, or the Indirect Participants, or Beneficial Owners. The Commission cannot and does not give any assurance that DTC Participants or others will distribute principal and interest payments paid to DTC or its nominees, as the registered owner, or any redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis or that DTC will serve and act in the manner described in this Official Statement.

*Discontinuation of Book-Entry Only System.* DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Commission. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered. The Commission may also decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

In the event that the Book-Entry Only System is discontinued, the Bonds in fully certificated form will be issued as fully registered Bonds without coupons in the denomination of \$5,000 each or any integral multiple thereof. Such Bonds will be transferable only upon the registration books kept at the principal office of the Bond Registrar and Paying Agent, by the registered owner thereof in person, or by an attorney duly authorized in writing, upon surrender thereof together with a written instrument of transfer in the form attached thereto and satisfactory to the Bond Registrar and Paying Agent, and duly executed by the registered owner or a duly authorized attorney. Within a reasonable time of such surrender, the Commission shall cause to be issued in the name of the transferee a new registered Bond or Bonds of any of the authorized denominations in an aggregate principal amount equal to the principal amount of the Bond surrendered and maturing on the same date and bearing interest at the same rate. The new Bond or Bonds shall be delivered to the transferee only after due authentication by an authorized officer of the Bond Registrar and Paying Agent. The Commission may deem and treat the person in whose name a Bond is registered as the absolute owner thereof for the purpose of receiving payment of or on account of the principal or redemption price thereof and interest due thereon and for all other purposes.

In the event that the Book-Entry Only System is discontinued, the Bonds may be transferred or exchanged at the principal office of the Bond Registrar and Paying Agent. Upon any such transfer or exchange, the Commission shall execute and the Bond Registrar and Paying Agent shall authenticate and deliver a new registered Bond or Bonds without coupons of any of the authorized denominations in an aggregate principal amount equal to the principal amount of the Bond exchanged or transferred, and maturing on the same date and bearing interest at the same rate. In each case, the Bond Registrar and Paying Agent may require payment by any holder of Bonds requesting exchange or transfer of Bonds of any tax, fee or other governmental charge, shipping charges and insurance that may be required to be paid with respect to such exchange or transfer, but otherwise no charge shall be made to the holder of Bonds for such exchange or transfer.

The Bond Registrar and Paying Agent shall not be required to transfer or exchange any Bond after the mailing of notice calling such Bond or portion thereof for redemption as previously described; provided, however, that the foregoing limitation shall not apply to that portion of a Bond in excess of \$5,000 which is not being called for redemption.

NEITHER THE COMMISSION NOR THE BOND REGISTRAR AND PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DIRECT PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT; (2) THE PAYMENT BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE BONDS; (3) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDHOLDERS; (4) ANY CONSENT GIVEN BY DTC OR OTHER ACTION TAKEN BY DTC AS BONDHOLDER; OR (5) THE SELECTION BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY BENEFICIAL OWNER TO RECEIVE PAYMENT IN THE EVENT OF A PARTIAL REDEMPTION OF BONDS.