

OFFICIAL STATEMENT DATED SEPTEMBER 28, 2021

**NEW ISSUE – Book-Entry Only**

**Fitch Ratings: AAA**  
**Moody's Investors Service: Aaa**  
**S&P Global Ratings: AAA**  
**See "Ratings" herein.**

*In the opinion of Bond Counsel, (i) under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds; and (ii) assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing statutes, regulations and decisions. Interest on the Bonds, for federal income tax purposes, is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment and interest on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on certain foreign corporations engaged in a trade or business in the United States of America. See "TAX MATTERS."*

**\$333,980,000**

**WASHINGTON SUBURBAN SANITARY  
DISTRICT, MARYLAND  
(MONTGOMERY AND PRINCE GEORGE'S COUNTIES, MARYLAND)**

<b>\$312,460,000</b>	<b>\$21,520,000</b>
<b>Consolidated Public Improvement Bonds of 2021</b>	<b>Consolidated Public Improvement Bonds of 2021 (Second Series) (Green Bonds)</b>

Dated:	Date of Delivery
Due:	June 1, as shown on the inside front cover
Interest Payment Date:	June 1 and December 1, beginning June 1, 2022
Denomination:	\$5,000 or any integral multiples thereof
Form:	Registered, book-entry only through the facilities of The Depository Trust Company
Optional Redemption:	The Bonds maturing on or after June 1, 2032 are subject to redemption prior to maturity without premium. See "Description of the Bonds - Redemption Provisions."
Sources of Payment and Security:	Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. In the event of a deficiency of such revenues for the purpose of paying the principal of and interest on the Bonds, the Public Utilities Article of the Annotated Code of Maryland provides that the county councils of Montgomery County and Prince George's County shall impose <i>ad valorem</i> taxes upon all the assessable property within the District. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom."  <i>To date, ad valorem tax revenues have not been required from such counties to pay debt service on any of the Commission's outstanding bonds.</i>
Purpose:	The proceeds of the Bonds and investment earnings thereon will provide funding for (i) the construction or reconstruction of water supply facilities, water supply lines and transmission mains, sewage disposal facilities, sewer collection mains and trunk sewers, and the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of any office or operating building necessary to administer or operate the water and sewer systems in the District, and (ii) certain projects designated as "Green Projects" and (iii) the payment of costs of issuance related to the Bonds.
Green Bonds:	The Commission has designated the projects to be funded by the proceeds of the Second Series Bonds as "Green Projects" and the Second Series Bonds as "Green Bonds."
Bond Counsel:	McKennon Shelton & Henn LLP
Financial Advisor:	Wye River Group, Incorporated
Paying Agent and Bond Registrar:	The Bank of New York Mellon Trust Company, N.A.

**FOR MATURITY SCHEDULE, INTEREST RATES, YIELDS AND CUSIP NUMBERS, SEE INSIDE FRONT COVER**

*The Bonds are offered when, as and if issued and subject to the unqualified approving opinion of McKennon Shelton & Henn LLP, Baltimore, Maryland and other conditions specified in the Official Notice of Sale. It is expected that the Bonds will be available for delivery through the facilities of The Depository Trust Company, New York, New York, on or about October 13, 2021.*

## MATURITY SCHEDULE, INTEREST RATES, YIELDS AND CUSIP NUMBERS

### \$312,460,000 CONSOLIDATED PUBLIC IMPROVEMENT BONDS OF 2021

Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number<sup>†</sup></u>	Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number<sup>†</sup></u>
2022	\$ 9,010,000	5.000%	0.150%	940158AA6	2037	\$10,740,000	2.125%	2.160%	940158AR9
2023	5,855,000	5.000	0.210	940158AB4	2038	10,970,000	2.125	2.200	940158AS7
2024	6,145,000	5.000	0.280	940158AC2	2039	11,200,000	2.250	2.250	940158AT5
2025	6,455,000	5.000	0.410	940158AD0	2040	11,455,000	2.250	2.300	940158AU2
2026	6,775,000	5.000	0.550	940158AE8	2041	11,710,000	2.250	2.330	940158AV0
2027	7,115,000	5.000	0.710	940158AF5	2042	11,975,000	2.250	2.360	940158AW8
2028	7,470,000	5.000	0.870	940158AG3	2043	12,245,000	2.250	2.390	940158AX6
2029	7,845,000	5.000	1.000	940158AH1	2044	12,520,000	2.375	2.420	940158AY4
2030	8,235,000	5.000	1.120	940158AJ7	2045	12,820,000	2.500	2.500	940158AZ1
2031	8,645,000	5.000	1.200	940158AK4	2046	13,140,000	2.500	2.500	940158BA5
2032	9,080,000	5.000	1.270 <sup>+</sup>	940158AL2	2047	13,465,000	2.500	2.500	940158BB3
2033	9,535,000	5.000	1.310 <sup>+</sup>	940158AM0	2048	13,805,000	2.500	2.510	940158BC1
2034	10,010,000	2.000	2.030	940158AN8	2049	14,150,000	2.500	2.520	940158BD9
2035	10,210,000	3.000	1.750 <sup>+</sup>	940158AP3	2050	14,500,000	2.500	2.530	940158BE7
2036	10,515,000	2.125	2.125	940158AQ1	2051	14,865,000	2.500	2.540	940158BF4

### \$21,520,000 CONSOLIDATED PUBLIC IMPROVEMENT BONDS OF 2021 (SECOND SERIES) (GREEN BONDS)

Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate**</u>	Yield*	CUSIP <u>Number<sup>†</sup></u>	Maturity <u>June 1</u>	Principal <u>Amount</u>	Interest <u>Rate*</u>	Yield*	CUSIP <u>Number<sup>†</sup></u>
2022	\$620,000	5.000%	0.150%	940158BG2	2037	\$ 740,000	2.125%	2.160%	940158BX5
2023	405,000	5.000	0.210	940158BH0	2038	755,000	2.125	2.200	940158BY3
2024	425,000	5.000	0.280	940158BJ6	2039	770,000	2.250	2.250	940158BZ0
2025	445,000	5.000	0.410	940158BK3	2040	790,000	2.250	2.300	940158CA4
2026	465,000	5.000	0.550	940158BL1	2041	805,000	2.250	2.330	940158CB2
2027	490,000	5.000	0.710	940158BM9	2042	825,000	2.250	2.360	940158CC0
2028	515,000	5.000	0.870	940158BN7	2043	845,000	2.250	2.390	940158CD8
2029	540,000	5.000	1.000	940158BP2	2044	860,000	2.375	2.420	940158CE6
2030	565,000	5.000	1.120	940158BQ0	2045	885,000	2.500	2.500	940158CF3
2031	595,000	5.000	1.200	940158BR8	2046	905,000	2.500	2.500	940158CG1
2032	625,000	5.000	1.270 <sup>+</sup>	940158BS6	2047	925,000	2.500	2.500	940158CH9
2033	655,000	5.000	1.310 <sup>+</sup>	940158BT4	2048	950,000	2.500	2.510	940158CJ5
2034	690,000	2.000	2.030	940158BU1	2049	975,000	2.500	2.520	940158CK2
2035	705,000	3.000	1.750 <sup>+</sup>	940158BV9	2050	1,000,000	2.500	2.530	940158CL0
2036	725,000	2.125	2.125	940158BW7	2051	1,025,000	2.500	2.540	940158CM8

\* The rates shown above are the rates payable by the District resulting from the successful bid for the Bonds on September 28, 2021, by a group of banks and investment banking firms. The successful bidder has furnished to the Commission the yields and prices shown above. Other information concerning the terms of the reoffering of the Bonds of each series, if any, should be obtained from the successful bidder and not from the Commission. See "Sale at Competitive Bidding."

+ Yield to June 1, 2031, the first optional call date

† The above CUSIP (Committee on Uniform Securities Identification Procedures) numbers have been assigned by CUSIP Global Services, which is managed on behalf of the American Bankers Association ("ABA") by S&P Global Market Intelligence. These entities are not affiliated with the Commission, and the Commission is not responsible for the selection or use of the CUSIP numbers. CUSIP is a registered trademark of the ABA. The CUSIP numbers are included solely for the convenience of bondholders and no representation is made as to the correctness of such CUSIP numbers. CUSIP numbers assigned to securities may be changed during the term of such securities based on a number of factors including, but not limited to, the refunding or defeasance of such securities or the use of secondary market financial products. The Commission has not agreed to, and there is no duty or obligation to, update this Official Statement to reflect any change or correction in the assigned CUSIP numbers set forth above. The use of CUSIP numbers in this Official Statement is not intended to create a database and does not serve in any way as a substitute for CUSIP Global Services.

# WASHINGTON SUBURBAN SANITARY COMMISSION

14501 Sweitzer Lane, Laurel, Maryland 20707

301-206-7069

[www.wssewater.com](http://www.wssewater.com)

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## COMMISSIONERS

Keith E. Bell, Chair  
Howard A. Denis, Vice-Chair  
Fausto R. Bayonet  
T. Eloise Foster  
Chris Lawson

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## SENIOR STAFF

Carla A. Reid, General Manager/CEO  
Julianne M. Montes de Oca, Corporate Secretary  
Amanda Stakem Conn, General Counsel  
Joseph F. Beach, Deputy General Manager, Administration  
Patricia A. Colihan, Chief Financial Officer

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## BOND COUNSEL

McKennon Shelton & Henn LLP

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## FINANCIAL ADVISOR

Wye River Group, Incorporated

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## BOND REGISTRAR AND PAYING AGENT

The Bank of New York Mellon Trust Company, N.A.

Additional copies of this Official Statement may be obtained from J.D. Noell, Disbursements Division Manager, Washington Suburban Sanitary Commission, 14501 Sweitzer Lane, Laurel, Maryland 20707 (301-206-7069), or from Wye River Group, Incorporated (410-267-8811). Copies of the latest Official Statements of Montgomery County, Maryland and Prince George's County, Maryland are available at the offices of the respective counties. THE WASHINGTON SUBURBAN SANITARY COMMISSION HAS NOT UNDERTAKEN TO AUDIT, AUTHENTICATE OR OTHERWISE VERIFY THE INFORMATION SET FORTH IN ANY OFFICIAL STATEMENT OF MONTGOMERY COUNTY, MARYLAND OR PRINCE GEORGE'S COUNTY, MARYLAND. REFERENCE TO THE OFFICIAL STATEMENTS OF MONTGOMERY COUNTY, MARYLAND AND PRINCE GEORGE'S COUNTY, MARYLAND IS INCLUDED HEREIN FOR CONVENIENCE ONLY AND ANY INFORMATION INCLUDED IN SUCH OFFICIAL STATEMENTS IS NOT INCORPORATED HEREIN, BY REFERENCE OR OTHERWISE.

This Official Statement is provided in connection with the issuance of the Bonds referred to herein and may not be reproduced or be used, in whole or in part, for any other purpose. The information contained in this Official Statement has been derived from information provided by the Commission and other sources which are believed to be reliable. Additional information, including financial information, concerning the Commission is available from the Commission's website. Any such information that is inconsistent with the information set forth in this Official Statement should be disregarded. This Official Statement is not to be construed as a contract or agreement between the Commission and the purchasers or holders of any of the Bonds.

No dealer, broker, salesperson or other person has been authorized by the Commission to give any information or to make any representations with respect to this offering, other than as contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the Commission. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

The Bonds have not been registered with the U.S. Securities and Exchange Commission under the Securities Act of 1933, as amended, in reliance upon exceptions contained in the Securities Act of 1933. Neither the U.S. Securities and Exchange Commission nor any state securities commission has approved or disapproved of the Bonds or passed upon the accuracy or adequacy of this Official Statement. Any representation to the contrary is a criminal offense.

The order and placement of information in this Official Statement, including the appendices, are not an indication of relevance, materiality or relative importance, and this Official Statement, including the appendices, must be read in its entirety. The captions and headings in this Official Statement are for convenience only and in no way define, limit or describe the scope or intent, or affect the meaning or construction, of any provision or selection in this Official Statement.

Some statements contained in this Official Statement reflect not historical facts but forecasts and "forward-looking statements." In this respect, the words "estimate," "forecast," "project," "anticipate," "expect," "intend," "believe," "plan," "budget," and similar expressions are intended to identify forward-looking statements. Projections, forecasts, assumptions, expressions of opinions, estimates and other forward-looking statements are not to be construed as representations of fact and are qualified in their entirety by the cautionary statements set forth in this Official Statement. The achievement of results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors that may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. Readers are cautioned not to place undue reliance on these forward-looking statements, which speak only as of the date hereof. The Commission does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations or events, conditions or circumstances on which such statements are based occur or do not occur.

All quotations from and summaries and explanations of provisions of laws and documents herein do not purport to be complete and reference is made to such laws and documents for full and complete statements of their provisions. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly so stated, are intended merely as estimates or opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the Bonds shall under any circumstances create any implication that there has been no change in the affairs of the Commission since the date hereof.

*All references in this Official Statement to the Commission's website are provided for convenience only. The information on the Commission's website is NOT incorporated herein, by reference or otherwise.*

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## SUMMARY OF OFFICIAL STATEMENT

This Official Statement, including the cover page, inside front cover, and appendices hereto, sets forth certain information concerning the \$312,460,000 Consolidated Public Improvement Bonds of 2021 (the “Construction Bonds”) and the \$21,520,000 Consolidated Public Improvement Bonds of 2021 (Second Series) (Green Bonds) (the “Second Series” or “Green Bonds” and, together with the Construction Bonds, collectively, the “Bonds”) of the Washington Suburban Sanitary District (the “District”). The following summary is qualified in its entirety by the detailed information in this Official Statement, including the cover page and appendices hereto. This summary is only a brief description of the offering and potential investors should review this entire Official Statement. The Official Statement speaks only as of its date, and the information contained herein is subject to change.

### **The District**

The District is a sanitary district incorporated under Chapter 122 of the Acts of the General Assembly of 1918, as amended. It is governed by and is under the jurisdiction of a commission of six members constituting a statutory body corporate under the name of the Washington Suburban Sanitary Commission (the “Commission”). Three of the Commissioners are required to be from, and are appointed by, the County Executive of Montgomery County, Maryland and three of the Commissioners are required to be from, and are appointed by, the County Executive of Prince George’s County, Maryland. The District operates as a public corporation of the State of Maryland under the Public Utilities Article of the Annotated Code of Maryland, as amended (the “Public Utilities Article”). Through its governing body, the Commission, it provides, as authorized, water and sewerage systems, including water supply and sewage disposal facilities for Montgomery and Prince George’s Counties. The area initially incorporated in the District has been expanded by legislative enactments to its present boundaries encompassing over 950 square miles within Montgomery and Prince George’s Counties effectively representing 95% of the land area of both counties. See “Washington Suburban Sanitary District - Establishment, Powers and Service Area.”

### **Authorization of Bonds**

The bonds of the District, including the Bonds offered by this Official Statement, are issued upon the basis of authorizations under the Constitution of Maryland, the Public Utilities Article and other applicable law, and by the Commission through the adoption of resolutions or orders. See “Bonded Indebtedness of the District - Authorization of Debt.”

### **Purpose of Bonds**

Proceeds of the Construction Bonds will be used to (i) finance the costs of the construction or reconstruction of water supply facilities, water supply lines and transmission mains, the construction or reconstruction of sewage disposal facilities, sewer collection mains and trunk sewers and the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of any office or operating building necessary to administer or operate the water and sewer systems in the District and (ii) pay the costs of issuing the Construction Bonds. See “Use of Proceeds of the Construction Bonds.”

Proceeds of the Second Series will be used to (i) finance the costs of certain projects which the Commission has designated as “Green Projects” and (ii) pay the cost of issuing the Green Bonds. The Commission has engaged S&P Global Ratings (“S&P”) to conduct an independent green bonds assessment of the Second Series. S&P has assigned the Second Series an overall score 82/100 Strong. Based in part on the assessment of S&P, the Commission has designated the Second Series as “Green Bonds.” See “Green Bonds Designation.”

### **Sources of Payment and Security for Bonds**

Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. However, in the event of a deficiency of such revenues, for the purpose of paying the principal of and interest on bonds and notes of the District, including the Bonds, the Public Utilities Article provides that the County Council of Montgomery County and the County Council of Prince George’s County, respectively, shall levy, annually, against all the assessable property within the District *ad valorem* taxes sufficient to pay

such principal and interest when due. Due to the level of revenues generated in the District from fees, charges, rates and assessments, the Commission has not needed to seek *ad valorem* tax revenues from such counties to pay debt service on any of its outstanding bonds and notes since the incorporation of the District and does not anticipate the need to cause the counties to levy *ad valorem* taxes to pay the debt service on the Bonds. See “Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom” herein.

### **Denominations**

The Bonds will be issued in denominations of \$5,000 each or any integral multiple thereof.

### **Book-Entry Only System**

The Depository Trust Company (“DTC”) will act as the securities depository for the Bonds. The Bonds will be issued on a book-entry only basis. Beneficial Owners (defined herein) will not receive certificates representing their ownership interest in the Bonds except in the event of termination of the book-entry only system. Principal of and interest payments on the Bonds will be made to DTC or its nominee, Cede & Co., as registered owner of the Bonds. Payments by Direct Participants and Indirect Participants (each as defined herein) to Beneficial Owners will be governed by standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in “street name.” For a more complete description, see Appendix E herein.

### **Redemption**

Bonds maturing on or after June 1, 2032, are callable for redemption prior to their respective maturities, at the option of the Commission, from any money that may be made available for such purpose. Any such redemption may be made on not fewer than 20 days’ notice by mail, either in whole or in part on any date not earlier than June 1, 2031, at the principal amount of the Bonds to be redeemed, with interest thereon accrued to the date fixed for redemption, without premium, as more fully described herein under “Description of the Bonds - Redemption Provisions.”

### **Tax Matters**

In the opinion of Bond Counsel, (i) under existing law, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds; and (ii) assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing statutes, regulations and decisions. Interest on the Bonds, for federal income tax purposes, is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment and interest on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on certain foreign corporations engaged in a trade or business in the United States of America. See “TAX MATTERS.”

### **Continuing Disclosure**

In order to assist bidders in complying with SEC Rule 15c2-12(b)(5), the Commission will execute and deliver a continuing disclosure certificate on the date of issuance of the Bonds pursuant to which it will undertake to provide certain information annually and notices of certain events. See “Continuing Disclosure” and Appendix C herein.

### **Litigation**

There is not now pending any litigation restraining or enjoining the issuance or delivery of the Bonds or questioning or affecting the validity of the Bonds or the proceedings and authority under which they are to be issued.

There are miscellaneous claims now pending against the Commission, including claims currently in litigation. See “Litigation.”



**Limitation on Offering or Reoffering Securities**

No dealer, broker, sales agent, financial consultant or any other person has been authorized by the Commission, Montgomery County or Prince George's County to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing.

This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale.

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## OFFICIAL STATEMENT

\$333,980,000

### WASHINGTON SUBURBAN SANITARY DISTRICT, MARYLAND (MONTGOMERY AND PRINCE GEORGE'S COUNTIES, MARYLAND)

**\$312,460,000**  
Consolidated Public Improvement  
Bonds of 2021

**\$21,520,000**  
Consolidated Public Improvement  
Bonds of 2021  
(Second Series) (Green Bonds)

### INTRODUCTORY STATEMENT

The purpose of this Official Statement, including the cover page, inside front cover, and appendices hereto, is to set forth certain information concerning the \$312,460,000 Consolidated Public Improvement Bonds of 2021 (the "Construction Bonds") and the \$21,520,000 Consolidated Public Improvement Bonds of 2021 (Second Series) (Green Bonds) (the "Second Series" or "Green Bonds" and, together with the Construction Bonds, collectively, the "Bonds") of the Washington Suburban Sanitary District (the "District"). The proceeds of the Bonds will be used to finance (i) the construction or reconstruction of water supply facilities, water supply lines and transmission mains, sewage disposal facilities, sewer collection mains and trunk sewers and the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of, any office or operating building necessary to administer or operate the water and sewer systems in the District, (ii) certain projects designated as "Green Projects" and (iii) the costs of issuing the Bonds.

The District is a sanitary district incorporated under Chapter 122 of the Acts of the General Assembly of 1918, as amended. It is governed by and under the jurisdiction of a commission of six members constituting a statutory body corporate under the name of the Washington Suburban Sanitary Commission (the "Commission" or "WSSC"). See "Washington Suburban Sanitary District - Commission" herein.

Amounts herein relating to tax collections, front foot benefit charges, water and sewer charges and the District's financial position have been taken from official records of the Commission. All estimates and assumptions herein have been based upon information believed to be reliable and correct; however, statements made involving estimates and assumptions, whether or not expressly so stated, are intended merely as such and not as representations of facts.

### SECURITY

#### **Bonds and Notes Are Currently Paid from Revenues Other Than Taxes**

Currently all of the debt service on bonds and notes of the District is being paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. The Commission has not sought *ad valorem* tax revenues from Montgomery County or Prince George's County to pay debt service on any of its outstanding bonds or notes and does not anticipate the need to levy *ad valorem* taxes to pay the debt service on the Bonds, or for any of its operations. However, the underlying security for all bonds and notes of the District is the levy of *ad valorem* taxes on the assessable property as stated in the following paragraph. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom" herein.

#### **Levy of Taxes to Pay Bonds and Notes**

For the purpose of securing the principal of and interest on bonds and notes of the District, including the Bonds, in the event of a deficiency of the above referenced revenues, the Public Utilities Article provides for the levy, annually, against all the assessable property within the District by the County Council of Montgomery County and the County Council of Prince George's County, respectively, of *ad valorem* taxes sufficient to pay such principal and interest when due and payable.

After receiving from the County Executive of each County the assessed valuations of the taxable property in the District, the Commission determines the amount necessary to be raised, taking into account the amount available from other sources, by the levy of taxes for the next taxable year for the payment of interest on all outstanding bonds and notes due and payable in such year. The Commission shall determine the number of cents per \$100 valuation necessary to raise such amount and shall so certify to the two county councils. Each of the county councils in its next annual levy is required to levy and to collect such tax as county taxes are levied and collected. The tax so levied and collected shall be remitted to the Commission.

### **Charges and Assessments**

While the Bonds constitute general obligations of the District, the Commission fixes and collects the following charges and assessments which have been and are currently estimated to be sufficient to pay all expenses of the Commission including principal of and interest on the Bonds.

***Water Consumption Charge:*** The Commission fixes and collects a water consumption charge, which is based upon metered water use on all properties connected to the water supply system of the District. The proceeds of the water consumption charges are applied to the payment of principal of and interest on the bonds and notes of the District (including that portion of the Bonds allocable to water supply projects), and to the payment of the cost of operating and maintaining the water supply system.

***Sewer Usage Charge:*** The Commission fixes and collects a sewer usage charge, which is based on metered water use on all properties connected to the sewage disposal system of the District. Sewer only customers are billed a flat rate on a quarterly basis. The proceeds of the sewer usage charges are applied to the payment of the principal of and the interest on all bonds and notes of the District (including that portion of the Bonds allocable to sewage disposal projects), and to the payment of the costs of operating and maintaining the sewage disposal system.

***Ready to Serve Charge:*** The Ready to Serve Charge is comprised of two components: the Account Maintenance Fee (AMF) and the Infrastructure Investment Fee (IIF). The AMF is a fixed fee that recovers the costs associated with the expenses and overhead of maintaining and servicing each account. The IIF is a fixed fee that funds the debt service associated with the Commission's water and sewer pipe reconstruction program in the approved Capital Improvements Program.

***Front Foot Benefit Charge:*** The Commission assesses, on certain property benefiting from water mains or sewers, front foot benefit charges in amounts sufficient, together with other charges, including water consumption charges and sewer usage charges, to pay debt service on the bonds and notes of the District as such debt service becomes due. The front foot benefit charges are payable in annual installments during the term of the respective bonds issued for the particular improvements. Proceeds of such front foot benefit charges, together with other charges, including the proceeds of water consumption charges and sewer usage charges, are applied to the payment of the principal of and the interest on the bonds and notes of the District (including the portion of the Bonds allocable to the general construction projects of the District).

The assessment of front foot benefit charges normally begins the calendar year following the completion of or actual connection to the newly constructed water and/or sewer lines. Once construction is completed, those property owners directly benefitting from the newly constructed water and/or sewer mains receive in writing a "Notice of Benefit Assessment." This notice is accompanied by a letter which includes the property's classification, footage, rate(s), and amount of the proposed front foot benefit charges.

In regard to customer appeal rights, after owners are notified in writing of their assessments, customers are requested to contact the Property Assessment staff with any questions or concerns they may have about the proposed assessments. Also, the customer may elect to be represented at the hearing. Following the hearing, the customer is provided a written decision by the Commissioner, and the customer is informed of his/her right to additionally appeal the Commissioner's decision to the full Commission. A hearing may be held in accordance with the State's Administrative Procedures Act.

Annually following a public hearing, the Commission establishes a "base" water and sewer rate which is used to assess properties abutted or served by the Commission's water and/or sewer lines. After the base rate is established, a property's front foot benefit charge is determined by multiplying its assessment rate(s) by its assessable front footage and

each property is classified as subdivision residential, multi-unit residential, small acreage, industrial or single business, multi-unit business, or agricultural.

## ESTIMATED SOURCES AND USES OF FUNDS

### Estimated Sources and Uses of the Bond Proceeds

	<u>Construction Bonds</u>	<u>Green Bonds</u>	<u>Total</u>
<b>Sources of Funds:</b>			
Par Amount	\$312,460,000.00	\$21,520,000.00	\$333,980,000.00
Net Original Issue Premium	<u>21,543,212.15</u>	<u>1,482,513.60</u>	<u>23,025,725.75</u>
<b>Total Sources of Funds</b>	<u>\$334,003,212.15</u>	<u>\$23,002,513.60</u>	<u>\$357,005,725.75</u>
<b>Uses of Funds:</b>			
Deposit to Construction Fund	\$332,691,678.75	\$22,543,762.20	\$355,235,440.95
Underwriter's Discount	899,884.80	430,400.00	1,330,284.80
Costs of Issuance <sup>(1)</sup>	<u>411,648.60</u>	<u>28,351.40</u>	<u>440,000.00</u>
<b>Total Uses of Funds</b>	<u>\$334,003,212.15</u>	<u>\$23,002,513.60</u>	<u>\$357,005,725.75</u>

(1) Includes fees and expenses of the Financial Advisor to the Commission, Bond Counsel to the Commission and certain accounting fees, as well as rating agency fees, printing costs, fees and expenses of the Bond Registrar and other miscellaneous expenses.

## USE OF PROCEEDS OF THE CONSTRUCTION BONDS

The Construction Bonds will provide funding for the construction or reconstruction of water supply facilities, water supply lines and transmission mains, sewage disposal facilities, sewer collection mains and trunk sewers mains, the acquisition of land or equipment for, or the construction, remodeling, enlargement, or replacement of any office or operating building necessary to administer or operate the water and sewer systems in the District and costs of issuance of the Construction Bonds.

## GREEN BONDS DESIGNATION

The Commission has designated the Second Series as "Green Bonds." The purpose of such designation is to allow investors to invest directly in bonds which finance environmentally beneficial projects ("Green Projects"). The Commission has established a green bonds framework, which among other things, provides guidelines for determining the eligibility of a given project for designation as a "Green Project." In order to be eligible for designation as a Green Project, the framework requires that the project meet criteria in one or more of the following areas: green buildings, pollution prevention and control, renewable energy, water quality, and climate change adaptation. A copy of the Commission's Green Bond Framework can be found at <https://www.wsscwater.com/investor>. The Commission has engaged S&P Global Ratings ("S&P") to conduct an independent green bonds assessment of the Second Series. S&P has assigned the Second Series an overall score of 82/100 Strong.

The net proceeds of the Green Bonds will be used to finance the (i) planning, design and construction of improvements to a water filtration plant in order to reduce solids discharges, (ii) planning, design and construction or rehabilitation of large diameter water transmission mains and large system valves and other appurtenances including meter and pressure reducing vaults and (iii) costs of issuance of the Green Bonds. The Commission has determined that each of the projects to be financed by the Green Bonds meets the criteria to be designated as a Green Project. After the issuance of the Green Bonds, the Commission will have issued \$124,425,000 in bonds independently assessed as green bonds by S&P.

## DESCRIPTION OF THE BONDS

### General

The Bonds will be dated the date of their initial delivery and will bear interest at the rates and mature in the amounts and at the times set forth on the inside front cover page hereof.

The Bonds shall be fully registered bonds in the denomination of \$5,000 or any integral multiple thereof. The Bond Registrar and Paying Agent shall be The Bank of New York Mellon Trust Company, N.A. (the “Bond Registrar” or “Paying Agent”), having a corporate trust office in Pittsburgh, Pennsylvania, which shall register the Bonds and the transfer of Bonds on the District’s bond registration books. The payment of interest on each Bond shall be made by the Bond Registrar and Paying Agent on each interest payment date to the person appearing on the bond registration books as the registered owner of such Bond (or the previous bond or bonds evidencing the same debt as that evidenced by such Bond) at the close of business on the record date, which shall be the 15th day of the calendar month next preceding such interest payment date, by check or draft mailed to such person at his address as it appears on the registration books. The payment of principal shall be made to the owner registered on the bond registration books upon presentation and surrender thereof to The Bank of New York Mellon Trust Company, N.A. at the office of its affiliate, The Bank of New York Mellon, in New York, New York or Dallas, Texas. The Bonds may be transferred or exchanged subject to the requirements prescribed by the resolution authorizing their issuance, including provisions that the Bond Registrar shall not be required to exchange or register the transfer of any bond during a period beginning at the opening of business 15 days before the day of the mailing of a notice of redemption of Bonds or any portion thereof and ending at the close of business on the day of such mailing or of any Bond called for redemption in whole or in part pursuant to the resolution.

### Redemption Provisions

Bonds which mature on or after June 1, 2032, are callable for redemption prior to their respective maturities, at the option of the Commission, from any money that may be made available for such purpose. Any such redemption may be made on not fewer than 20 days’ notice by mail, either in whole or in part on any date not earlier than June 1, 2031, at the principal amount of the Bonds to be redeemed, with interest thereon accrued to the date fixed for redemption, without premium. If less than all of the Bonds of any one maturity of a series of the Bonds shall be called for redemption, the particular bonds of such maturity to be redeemed shall be selected by lot; except that so long as The Depository Trust Company (“DTC” or, together with any successor securities depository for the Bonds, the “Securities Depository”) or its nominee is the sole registered owner of the Bonds, the particular Bond or portion to be redeemed shall be selected by DTC in such manner as DTC shall determine. In selecting Bonds for redemption, the Bond Registrar shall treat each bond of a denomination higher than \$5,000 as representing that number of bonds which is equal to the principal amount of such bond divided by \$5,000.

### Book-Entry Only System

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co., DTC’s partnership nominee, or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate of the Bonds will be issued for each maturity of each series of the Bonds in principal amount equal to the aggregate principal amount of the Bonds of such maturity and will be deposited with DTC. Beneficial Owners (as defined in Appendix E) will not receive certificates representing their ownership interest in the Bonds except in the event of termination of the book-entry only. Principal of and interest payments on the Bonds will be made to DTC or its nominee, Cede & Co., as registered owner of the Bonds. Payments by Direct Participants and Indirect Participants (each as defined in Appendix E) to Beneficial Owners will be governed by standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in “street name.” For a more complete description, see Appendix E herein.

## Annual Debt Service on the Bonds

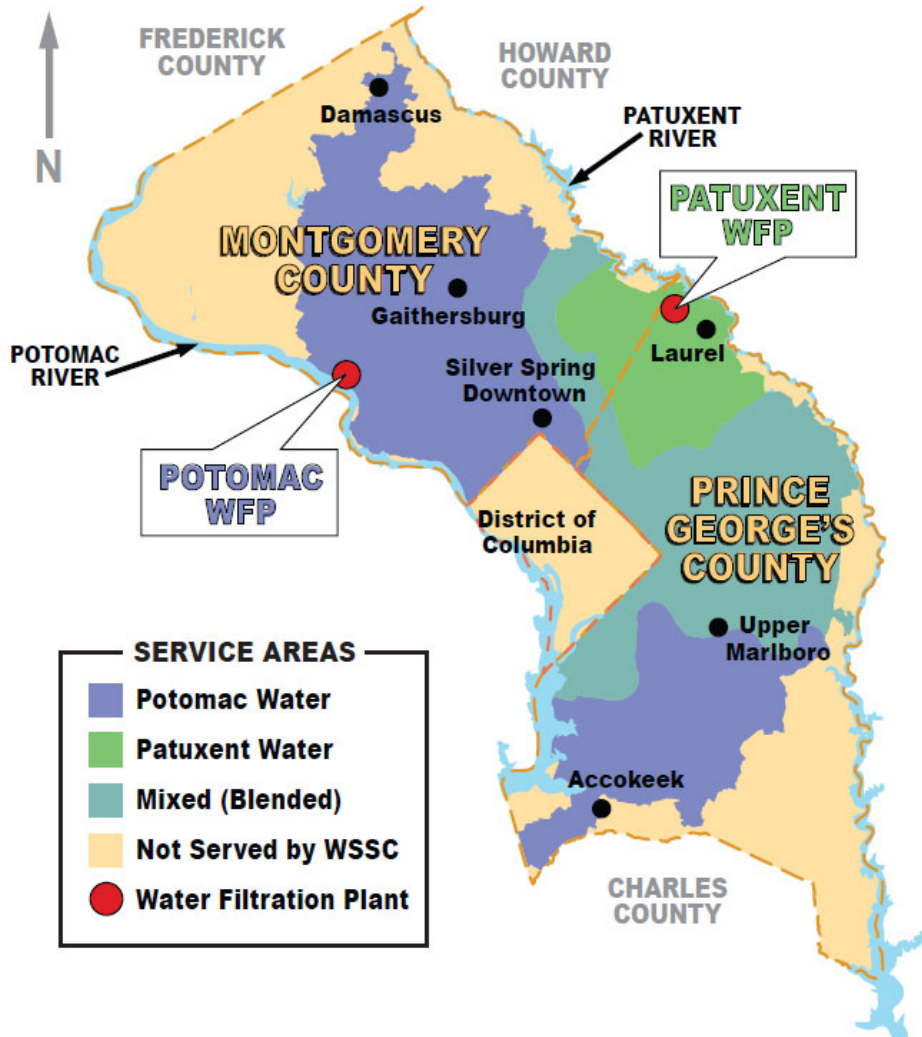
Fiscal Year	<u>Construction Bonds</u>			<u>Green Bonds</u>			Total Debt Service
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	
2022	\$ 9,010,000.00	\$ 6,227,990.21	\$ 15,237,990.21	\$ 620,000.00	\$ 428,901.25	\$ 1,048,901.25	\$ 16,286,891.46
2023	5,855,000.00	9,383,168.76	15,238,168.76	405,000.00	646,212.50	1,051,212.50	16,289,381.26
2024	6,145,000.00	9,090,418.76	15,235,418.76	425,000.00	625,962.50	1,050,962.50	16,286,381.26
2025	6,455,000.00	8,783,168.76	15,238,168.76	445,000.00	604,712.50	1,049,712.50	16,287,881.26
2026	6,775,000.00	8,460,418.76	15,235,418.76	465,000.00	582,462.50	1,047,462.50	16,282,881.26
2027	7,115,000.00	8,121,668.76	15,236,668.76	490,000.00	559,212.50	1,049,212.50	16,285,881.26
2028	7,470,000.00	7,765,918.76	15,235,918.76	515,000.00	534,712.50	1,049,712.50	16,285,631.26
2029	7,845,000.00	7,392,418.76	15,237,418.76	540,000.00	508,962.50	1,048,962.50	16,286,381.26
2030	8,235,000.00	7,000,168.76	15,235,168.76	565,000.00	481,962.50	1,046,962.50	16,282,131.26
2031	8,645,000.00	6,588,418.76	15,233,418.76	595,000.00	453,712.50	1,048,712.50	16,282,131.26
2032	9,080,000.00	6,156,168.76	15,236,168.76	625,000.00	423,962.50	1,048,962.50	16,285,131.26
2033	9,535,000.00	5,702,168.76	15,237,168.76	655,000.00	392,712.50	1,047,712.50	16,284,881.26
2034	10,010,000.00	5,225,418.76	15,235,418.76	690,000.00	359,962.50	1,049,962.50	16,285,381.26
2035	10,210,000.00	5,025,218.76	15,235,218.76	705,000.00	346,162.50	1,051,162.50	16,286,381.26
2036	10,515,000.00	4,718,918.76	15,233,918.76	725,000.00	325,012.50	1,050,012.50	16,283,931.26
2037	10,740,000.00	4,495,475.00	15,235,475.00	740,000.00	309,606.26	1,049,606.26	16,285,081.26
2038	10,970,000.00	4,267,250.00	15,237,250.00	755,000.00	293,881.26	1,048,881.26	16,286,131.26
2039	11,200,000.00	4,034,137.50	15,234,137.50	770,000.00	277,837.50	1,047,837.50	16,281,975.00
2040	11,455,000.00	3,782,137.50	15,237,137.50	790,000.00	260,512.50	1,050,512.50	16,287,650.00
2041	11,710,000.00	3,524,400.00	15,234,400.00	805,000.00	242,737.50	1,047,737.50	16,282,137.50
2042	11,975,000.00	3,260,925.00	15,235,925.00	825,000.00	224,625.00	1,049,625.00	16,285,550.00
2043	12,245,000.00	2,991,487.50	15,236,487.50	845,000.00	206,062.50	1,051,062.50	16,287,550.00
2044	12,520,000.00	2,715,975.00	15,235,975.00	860,000.00	187,050.00	1,047,050.00	16,283,025.00
2045	12,820,000.00	2,418,625.00	15,238,625.00	885,000.00	166,625.00	1,051,625.00	16,290,250.00
2046	13,140,000.00	2,098,125.00	15,238,125.00	905,000.00	144,500.00	1,049,500.00	16,287,625.00
2047	13,465,000.00	1,769,625.00	15,234,625.00	925,000.00	121,875.00	1,046,875.00	16,281,500.00
2048	13,805,000.00	1,433,000.00	15,238,000.00	950,000.00	98,750.00	1,048,750.00	16,286,750.00
2049	14,150,000.00	1,087,875.00	15,237,875.00	975,000.00	75,000.00	1,050,000.00	16,287,875.00
2050	14,500,000.00	734,125.00	15,234,125.00	1,000,000.00	50,625.00	1,050,625.00	16,284,750.00
2051	14,865,000.00	371,625.00	15,236,625.00	1,025,000.00	25,625.00	1,050,625.00	16,287,250.00
<b>Total</b>	<b>\$312,460,000.00</b>	<b>\$144,626,440.35</b>	<b>\$457,086,440.35</b>	<b>\$21,520,000.00</b>	<b>\$9,959,938.77</b>	<b>\$31,479,938.77</b>	<b>\$488,566,379.12</b>

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## WASHINGTON SUBURBAN SANITARY DISTRICT

### Establishment, Powers and Service Area

The District was created in 1918 and operates as a public corporation of the State of Maryland under the Public Utilities Article. Through its governing body, the Commission, it provides, as authorized, water and sewerage systems, including water supply and sewage disposal facilities for Montgomery and Prince George's Counties, Maryland. The area initially incorporated in the District has been expanded by legislative enactments to its present boundaries encompassing over 950 square miles within Montgomery and Prince George's Counties.



### Commission

The District is under the jurisdiction of, and its governing body is, the Commission, a body corporate consisting of six members. Three Commissioners are required to be from, and are appointed by, the County Executive of Montgomery County, subject to their confirmation by the County Council thereof, and three Commissioners are required to be from, and are appointed by, the County Executive of Prince George's County, subject to their confirmation by the County Council thereof. Each Commissioner from Prince George's County shall be a resident of the District. Each Commissioner from Montgomery County shall be a registered voter of Montgomery County. Each Commissioner from

Prince George's County shall be a registered voter of Prince George's County. Not more than two Commissioners from Montgomery County may be of the same political party. The term of office for the Commissioners is four years, with termination dates on a staggered year basis. At the end of a term a commissioner continues to serve until a successor is appointed and takes the oath of office. The Chair and the Vice-Chair of the Commission are elected by the Commission in June of each year for one-year terms and may not be from the same county. These two offices rotate annually between the two counties unless waived, as provided by law. The Commission may conduct business with a quorum of four Commissioners.

The County Executive of each of the two counties may, with the approval of the majority of the members of the County Council of the respective county, remove any Commissioner appointed from such county from such Commissioner's current term of office prior to the completion of such term. In addition, a majority of the County Council of Montgomery County, by resolution, may, unless the County Executive of Montgomery County disapproves the resolution in writing within 30 days of its adoption, remove any Commissioner appointed from Montgomery County prior to the completion of his or her term. In either event, a public hearing must be held thereon unless waived in writing by the Commissioner sought to be removed.

### **Powers and Responsibilities of the Commission**

The powers and responsibilities of the Commission as set forth in the Public Utilities Article include, among others:

- (i) providing for the construction, reconstruction, operation and maintenance of water supply and sanitary sewerage facilities in the District;
  - (ii) establishing water rates, sewer usage rates, connection charges, front foot benefit charges and permit fees, and causing *ad valorem* taxes to be levied;
  - (iii) issuing bonds and notes of the District, including refunding bonds and bond anticipation notes;
  - (iv) exercising the power of eminent domain;
  - (v) providing for the construction, reconstruction, operation and maintenance of water and sewer house connection lines from the Commission's mains to abutting property lines;
  - (vi) approving the location of, and issuing permits for, all utilities to be installed in public ways;
  - (vii) reviewing preliminary subdivision plans as to suitability of water and sewer design and reviewing street grades for those streets in which there are Commission facilities;
  - (viii) formulating regulations governing all plumbing and gas fitting installations;
  - (ix) issuing permits for the installation of and inspection of all plumbing and gas fitting connections;
- and
- (x) licensing master and journeyman plumbers and gas fitters.

### **Commission Membership**

*Keith E. Bell:* Mr. Bell was appointed to the Commission from Prince George's County in November 2019 and elected as Chair in June 2021. He is a native of Staten Island, New York and has been a resident of Prince George's County for more than twenty years. He earned his undergraduate degree, with honors, from North Carolina Central University and is a lawyer by profession with a Juris Doctorate degree from North Carolina Central University School of Law in Durham, North Carolina. After law school, Mr. Bell began his legal career as an Assistant District Attorney in the Philadelphia District Attorney's Office. Thereafter, he enjoyed a long career as a civil litigator/prosecutor in the U.S. Department of Labor's Office of the Solicitor, Mine Safety and Health Division. In 1998, Mr. Bell was appointed to serve as a Special Assistant United States Attorney during a six-month detail in the U.S. Attorney's Office in Alexandria, Virginia where he prosecuted a variety of cases under the United States Code. In 2011, he was appointed to the ranks of federal administrative law judges and began his tenure on the bench at the Social Security Administration's Office of Disability Adjudication and Review in Columbia, Missouri. Since his January 2012 appointment to serve as an administrative law judge at the Occupational Safety and Health Review Commission based in downtown Washington, D.C., Mr. Bell has adjudicated cases arising under the Occupational Safety and Health Act of 1970. Mr. Bell's term expires in May 2023.



*Howard A. Denis:* Mr. Denis, a former Maryland State Senator and Montgomery County Council member, was appointed to the Commission from Montgomery County in January 2016; reappointed to a second term in July 2019 and elected as the Commission's Vice-Chair in June 2021. He previously served as the Commission Chairman from June 2020 to June 2021. Prior to his retirement in December 2015, Mr. Denis was part of the Congressional Staff on the House Oversight & Government Reform Committee, where he served since 1995. Mr. Denis has 40 years of experience in public service and a strong track record diligently representing his constituency, having served 18 years as a Maryland State Senator (1977-1995); six years on the Montgomery County Council (2000- 2006); and, as a five-time delegate to the Republican National Convention. He also served on the Maryland State Lottery Commission and has extensive knowledge in land-use and planning in Montgomery County. A long-time resident of Chevy Chase, Maryland, Mr. Denis graduated from Bethesda-Chevy Chase High School; received his undergraduate degree in Government from Georgetown College and law degree from Georgetown University Law Center. Mr. Denis' term expires in May 2023.

*Christopher Lawson:* Mr. Lawson was appointed to the Commission from Prince George's County in May 2011, reappointed in June 2016 and again in October 2020. He has previously served as Chair and Vice Chair. He is also a Trustee on the WSSC Retirement Plan Board. Mr. Lawson, President and Principal at Insuraty Inc., is a CPLH licensed insurance broker and Advisor to mid-sized companies and organizations in the area of employee benefits consulting, brokerage and administration including 401k retirement plan advisory and administration and human resource management. Mr. Lawson comes from Raleigh, North Carolina, where he studied Business Administration at Saint Augustine's College before moving to the Washington Metropolitan area 35 years ago and starting his business career representing corporations such as American Express Corporate Services and Cigna Healthcare in sales, business development and management. Mr. Lawson has been honored by his community on various occasions and has received numerous awards in his industry such as the Guardian Life Insurance Company Gold Producers Award, Allianz Life Insurance Company Gold Masters Club Award, Prince George's Chamber of Commerce Distinguished Service Award and the Prince George's County Boys and Girls Club Inc. Man of the Year Award. Mr. Lawson was an original member of the Washington D.C. Board of Directors for the National Association of African American Insurance Agents, serving as its Vice President, and is a current member of the Society for Human Resource Management and the National Association of Health Underwriters. Mr. Lawson's term will expire in May 2024.

*T. Eloise Foster:* Ms. Foster was appointed to the Commission from Montgomery County in June 2016, reappointed in July 2017 and again in July 2021. She has previously served as Chair and Vice Chair. She also serves as a Trustee on the WSSC Retirement Plan Board. Ms. Foster has more than three decades of experience in the public sector, where she developed an expertise in fiscal policy and management. She served for over a decade as Secretary of the Maryland Department of Budget and Management, the first and only African-American woman in the nation to serve as a chief state budget officer. In this capacity, she was responsible for the development and management of Maryland's \$38 billion operating and \$1.5 billion capital budgets, a personnel system governing approximately 80,000 employees and an employee and retiree benefits program covering more than 250,000 lives. Ms. Foster also served as Maryland's Deputy Secretary of Budget & Management and Assistant Secretary of Budget & Fiscal Planning and as Assistant Dean for Business Affairs and Program Development at the University of Maryland School of Medicine. Earlier in her career, Ms. Foster was a legislative officer for Maryland Governor William Donald Schaefer and an analyst for the Maryland General Assembly. An honorary lifetime member of the National Association of State Budget Officers, Ms. Foster is also a former member of the National Forum for Black Public Administrators. She has served on the Howard University Cancer Center Advisory Board, the Seton Keough School Board and the Arts and Humanities Council of Montgomery County. She currently serves as Chair of the Maryland Supplemental Retirement Plans. Ms. Foster is a Trustee on the Financial Accounting Foundation Board and serves as Secretary and Treasurer. In addition, she is on the Board of the Volker Alliance and serves as the Chair of the Audit Committee. Ms. Foster was named one of Maryland's Top 100 Women in 2002, 2007 and 2010, qualifying her for entrance into the Circle of Excellence. In 2014, Howard University selected her to receive the Distinguished Alumni Award in the field of public service. Ms. Foster earned her bachelor's degree in Business Administration from Howard University and an MBA from American University's Kogod School of Business. She also has completed the Harvard University Senior Executives in State and Local Government Program. Ms. Foster's term expires in May 2025.

*Fausto R. Bayonet:* Mr. Bayonet was appointed to the Commission from Montgomery County in June 2015 and reappointed to a second term in July 2019. He previously served as the Commission's Chair from June 2016 to June 2017. An architect who has worked in the architectural and engineering fields for three decades, Mr. Bayonet has lived in Montgomery County for more than 40 years. A native of the Dominican Republic, he earned his bachelor's degree in Architecture from that country's Eastern Central University and furthered his architectural studies at the University of Maryland when he came to the Washington area in 1971. Mr. Bayonet has had a role in the design of numerous

commercial and government projects throughout the Washington Metropolitan area, such as renovations to University of Maryland's Byrd Stadium, the Embassy of Nicaragua and the U.S. District Courthouse in Alexandria, Virginia. He has also done consulting work for the University of Maryland's Office of Architectural Services. As a 20-year member of the Montgomery County Democratic Party, Mr. Bayonet is a veteran campaigner, having done volunteer work for county executives and Council members, governors, lieutenant governors, delegates, congressmen and senators. He is also a member of the Hispanic Democratic Club of Montgomery County and served on its executive board. Mr. Bayonet's term expires in May 2023.

## **Management and Operations**

The daily operation of the Commission is supervised by the General Manager/CEO.

## **Senior Staff**

A brief resume of the Commission's senior staff is shown below:

*Carla A. Reid, General Manager/CEO:* Carla A. Reid was appointed in January 2016 as General Manager and Chief Executive Officer of the Commission. She is the 12th General Manager and the first woman to serve in this capacity in the Commission's 100-year history. Ms. Reid began her 20-year career at the Commission in 1986, ultimately serving as Deputy General Manager from 2005-2006. In addition to Deputy General Manager at the Commission, Ms. Reid also served as Chief of Mission Support, Chief of Customer Care, Meter Services Division Manager, Northern Meter Operations Section Head, Meter Maintenance Head, Field Operations Supervisor and Civil Engineer. Prior to re-joining the Commission in January 2016, Ms. Reid worked for the County Executive of Montgomery County, Isiah Leggett, as the Director of the Department of Permitting Services. In 2011, she joined newly elected Prince George's County Executive Rushern L. Baker's staff as Deputy Chief Administrative Officer for Economic Development and Public Infrastructure. In this position, she led all operations related to economic development including permitting, transportation, environmental matters and tourism. For seven years, Ms. Reid was an adjunct professor at the University of the District of Columbia, where an award was created in her name to recognize outstanding teaching on the UDC staff. She holds a Bachelor of Science degree in civil engineering from Howard University and a master's degree in business administration from the University of Maryland, University College. She is an active member of her community, having served on several boards for organizations such as DC Water, Melwood, Montgomery Alliance, the Prince George's County Revenue Authority and Arts on the Block.

*Joseph F. Beach, Deputy General Manager, Administration:* Mr. Beach joined the Commission in June 2016 as the Chief Financial Officer and was appointed the Deputy General Manager, Administration in 2018. He came to WSSC from Montgomery County Government in Maryland, where he held the positions of Assistant Chief Administrative Officer, Office of Management and Budget Director and Finance Director. A graduate of the University of Michigan, Mr. Beach also holds a Master of Arts Degree in Public Affairs from the George Washington University and a J.D. from the University of Baltimore. Mr. Beach is currently the Chair of the Montgomery County Board of Investment Trustees and is the Past-President of the Maryland Government Finance Officer's Association.

*Julianne M. Montes de Oca, Esq., Corporate Secretary:* Ms. Montes de Oca joined the Commission in July 2017, as an Associate Counsel in the General Counsel's Office. She was appointed to serve as Corporate Secretary in April 2021. Prior to coming to WSSC, Ms. Montes de Oca served for three terms as the Senior Law Clerk to Judge Dan Friedman of the Maryland Court of Special Appeals and worked as an attorney at Treanor Pope & Hughes. Ms. Montes de Oca earned her bachelor's degrees in International Studies and Spanish at the University of Arkansas Little Rock where she was part of the Donaghey Scholars Honors Program. She earned her law degree from the University of Baltimore School of Law. Ms. Montes de Oca is a member of the state and federal bars in Maryland, the Idaho state bar, the Fourth Circuit Court of Appeals and the U.S. Supreme Court.

*Amanda Stakem Conn, Esq., General Counsel:* Ms. Conn was appointed General Counsel of the Commission on November 14, 2016. She is the first female general counsel in WSSC's 100-year history. A legal professional with 25 years of experience in the public and private sector, Ms. Conn previously served as deputy secretary of the Maryland Department of Planning, a position she filled after serving that agency as their Counsel and Assistant Attorney General for several years. She also served as an assistant county attorney in the Baltimore County Office of Law specializing in zoning, planning, preservation and County Council matters. The 2012 recipient of the Outstanding Achievements in the Legal Field award from the University of Baltimore Women's Bar Association, she is a frequent lecturer on statutory construction, land use and zoning-related topics. She was an attorney at Funk & Bolton, P.A., in Baltimore, representing

local governments across the state on a variety of issues. Ms. Conn earned her bachelor's degree in Government and Politics from the University of Maryland and her law degree from the University of Baltimore School of Law. Ms. Conn is a member of the state and federal bars in Maryland, as well as the Fourth Circuit Court of Appeals and the U.S. Supreme Court.

*Patricia A. Colihan:* Ms. Colihan was appointed Chief Financial Officer for WSSC on November 5, 2018. Prior to her appointment, she served as the Executive Director, Secretary-Treasurer and other senior level positions with the Maryland-National Capital Park and Planning Commission. Before her career in the public sector, Ms. Colihan was Assistant Controller for Loyola Federal Savings and Loan Association and an auditor with Deloitte Haskins & Sells. Ms. Colihan received her Bachelor of Arts Degree in Accounting from Frostburg State College, and Master's Degree in Management from the University of Maryland University College. She is a certified public accountant and a certified government finance manager. She is a graduate of Leadership Montgomery and a member of the Government Finance Officers Association and the Maryland Government Finance Officers Association where she was a past president.

## **Labor Relations**

On June 30, 2021, the Commission had 1,658 full time employees of whom approximately 506 are represented by the American Federation of State, County and Municipal Employees. The Commission considers its labor relations to be satisfactory.

## **Employees' Retirement Plan**

Substantially all Commission employees participate in either the closed or open version of the contributory Washington Suburban Sanitary Commission Employees' Retirement Plan (the "Retirement Plan"). The closed version of the Retirement Plan is applicable only to participants as of June 30, 1978 who did not elect to change to the open version. The open version of the Retirement Plan is mandatory for all employees who commenced employment on or after July 1, 1978, and all other employees who elected to change to the open version.

The Retirement Plan, including the books and records thereof, is an entity distinct from the Washington Suburban Sanitary Commission. Its assets are managed by an independent board of trustees comprised of two Commissioners, four Commission employees, two Commission retirees, two members of the business community, and the Executive Director of the Retirement Plan. The Retirement Plan's valuation is prepared annually by an independent actuarial firm.

As of June 30, 2015, the Commission adopted Governmental Accounting Standards Board ("GASB") Statement No. 68, Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27. Based on actuarial valuations as of June 30, 2020 and as of June 30, 2019, which were rolled forward to December 31, 2020 and December 31, 2019, the Retirement Plan's independent actuaries determined that, at December 31, 2020 and 2019 (the measurement dates), the Retirement Plan's total pension liability exceeded its fiduciary net position by \$121.6 million and \$120.3 million, respectively.

The Retirement Plan began using the average value method to determine actuarial asset value effective July 1, 2007. This smoothing method explicitly recognizes each year's investment gain or loss over a five-year period with the final actuarial value not less than 80% or more than 120% of the market value of assets. The Retirement Plan implemented GASB Statement No. 67 Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25 in fiscal year 2014. As required by GASB Statement No. 67, the Plan's fiduciary net position as a percentage of total pension liability was 88.1% as of December 31, 2020, and 87.7% as of December 31, 2019.

For additional information concerning the Retirement Plan, see Required Supplementary Information (RSI) Schedules A-1 and A-2, "Notes to Financial Statements," Note L, Retirement Plan.

## **Other Post-Employment Benefits**

Post-employment benefits are provided under a set of personnel policies (herein referred to, collectively, as the "OPEB Plan"). The OPEB Plan and its underlying trust, a single employer defined benefit plan, was established in 2007 to provide life insurance, healthcare and prescription drug benefits for OPEB Plan participants and beneficiaries of the WSSC under conditions set forth in the Trust Agreement, including the payment of reasonable administrative expenses. WSSC

employees are eligible to continue group insurance coverage after retirement provided that retiring employees have had coverage in effect for two years prior to retirement.

As of June 30, 2018, the Commission adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replacing GASB Statement No. 45. Based on an actuarial valuations as of June 30, 2019, the OPEB Plan’s independent actuaries determined that, at December 31, 2020 and 2019 (the measurement dates), the OPEB Plan’s total OPEB liability exceeded its fiduciary net position by \$85.2 million and \$104.7 million, respectively.

Actuarial studies are performed at least once every two years as of June 30th and the measurement date for the net OPEB Plan liability is December 31st. The OPEB Report is subject to a number of actuarial and economic assumptions; these assumptions are generally similar to the assumptions used in evaluating the Commission’s pension fund liabilities. As required by GASB Statement No. 75, the OPEB Plan’s fiduciary net position as a percentage of total OPEB liability is 67.9% as of December 31, 2020 and 59.0% as of December 31, 2019.

For additional information concerning the OPEB Plan, see Required Supplementary Information (RSI) Schedules A-3 and A-4, “Notes to Financial Statements,” Note M, Other Post-Employment Benefits (OPEB).

### Leases and Agreements

The Commission is party to certain agreements to provide water service to Howard County, Maryland on an as-available basis and sewage service to the City of Rockville, Maryland. The Commission considers its present capacity to be adequate to continue providing water and sewerage services under these contracts and is of the opinion at the present time that no new capital expenditures will be required of the Commission to fulfill these obligations.

## BONDED INDEBTEDNESS OF THE DISTRICT

### Bond Program

The Commission issues bonds to provide funding for the construction or reconstruction of (i) water supply facilities, water supply lines and transmission mains (the “Water Supply Bonds”), (ii) sewage disposal facilities, sewer collection mains and trunk sewers (the “Sewage Disposal Bonds”), and (iii) any office or operating building necessary to administer or operate the water and sewer systems in the District (the “General Construction Bonds”). The bonds may also be issued to replace short-term bond anticipation notes. Pursuant to Section 19-101 of the Local Government Article of the Annotated Code of Maryland, as amended, the Water Supply Bonds, the Sewage Disposal Bonds and the General Construction Bonds may be consolidated for sale and sold, issued and delivered as a single issue of bonds that are designated as the “Consolidated Public Improvement Bonds.”

### Maryland Water Quality Debt

The Maryland Water Quality Revolving Loan Fund is administered by the Maryland Water Quality Financing Administration. As of June 30, 2021, the Commission had \$286,212,656 of outstanding debt under this program. The Commission’s obligation to repay this amount is evidenced by Commission bonds, which are payable over a 20-year or 30-year period at below-market interest rates and on parity with the bonds of the Commission. The source of repayment and security for such Commission obligations is the same as that for the Commission’s Water Supply Bonds and Sewage Disposal Bonds, respectively.

### Washington Suburban Sanitary Commission Debt Statement

	<b>Bonds Outstanding</b>
	<b><u>June 30, 2021</u></b>
Bonds Outstanding <sup>(1)</sup> :	
General Construction Bonds (self-supporting) <sup>(2)</sup> .....	\$ 126,375,916
Water Supply Bonds (self-supporting) <sup>(3)</sup> .....	1,514,416,402
Sewage Disposal Bonds (self-supporting) <sup>(4)</sup> .....	1,535,457,682
Maryland Water Quality Loan Fund (self-supporting) <sup>(4)</sup> .....	<u>286,212,656</u>
Total Bonds Outstanding .....	3,462,462,656

Less:

Self-supporting Bonds .....	3,462,462,656
Bonds Outstanding Exclusive of Self-supporting Bonds.....	\$ --
Assessed Valuation <sup>(5)</sup> , All Property within District .....	\$ 319,480,811,856
Per Capita: (Population estimated at 1,961,894 - 6/30/19) .....	
Bonds Outstanding Total .....	<u>\$ 1,765</u>
Bonds Outstanding Exclusive of Self-supporting Bonds .....	\$ --

- (1) Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of June 30, 2021. See “Short-Term Financing Program” below.
- (2) Front foot benefit charges are levied in an amount sufficient, together with other charges, including water consumption and sewer usage charges, to pay debt service.
- (3) Water consumption charges are fixed sufficient to pay all operating expenses and debt service.
- (4) Sewer usage charges are fixed sufficient to pay all operating expenses and debt service.
- (5) Includes the assessed valuation for Montgomery County as of June 30, 2021 and Prince George’s County as of June 30, 2020.

**Bonded Debt Outstanding and Changes from June 30, 2020 to June 30, 2021<sup>(1)</sup>**

	<b>Bonds Outstanding June 30, 2020</b>	<b>Issued</b>	<b>Defeased</b>	<b>Redeemed</b>	<b>Bonds Outstanding June 30, 2021</b>
General Construction Bonds .....	\$ 130,874,001	\$ 13,975,000	\$ 0	\$ 18,473,085	\$ 126,375,916
Water Supply Bonds.....	1,373,814,919	196,685,000	0	56,083,517	1,514,416,402
Sewage Disposal Bonds .....	1,484,786,080	115,235,000	0	64,563,398	1,535,457,682
Maryland Water Quality Loan Fund ....	<u>255,869,091</u>	<u>50,248,313</u>	<u>--</u>	<u>19,904,748</u>	<u>286,212,656</u>
Total .....	<u>\$3,245,344,091</u>	<u>\$376,143,313</u>	<u>\$ 0</u>	<u>\$159,024,748</u>	<u>\$3,462,462,656</u>

- (1) Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of June 30, 2021. See “Short-Term Financing Program” below.

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## Adjusted Debt Service

The following table shows principal, interest, and total debt service on the District's outstanding bonds.

### Outstanding Bonds June 30, 2021<sup>(1)</sup>

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 159,707,442	\$ 125,961,292	\$285,668,734
2023	161,852,054	118,415,480	280,267,534
2024	162,412,805	111,685,583	274,098,388
2025	163,917,081	105,001,885	268,918,966
2026	158,420,684	98,898,135	257,318,819
2027	156,606,307	93,211,582	249,817,889
2028	156,283,329	87,439,791	243,723,120
2029	150,234,011	81,688,428	231,922,439
2030	144,005,993	76,299,171	220,305,164
2031	136,719,388	71,079,422	207,798,810
2032	125,859,210	66,306,088	192,165,298
2033	109,530,473	61,956,842	171,487,315
2034	113,078,192	58,201,812	171,280,004
2035	106,424,378	54,650,117	161,074,495
2036	108,075,509	50,902,610	158,978,119
2037	111,576,654	47,189,133	158,765,787
2038	110,424,648	43,336,415	153,761,063
2039	113,224,874	39,237,747	152,462,621
2040	117,164,573	35,139,579	152,304,152
2041	121,259,872	30,893,494	152,153,366
2042	125,520,511	26,493,667	152,014,178
2043	129,921,224	21,940,224	151,861,448
2044	134,367,013	17,346,942	151,713,955
2045	119,937,877	12,518,857	132,456,734
2046	101,598,817	8,282,287	109,881,104
2047	73,269,735	4,810,182	78,079,917
2048	48,500,000	2,313,607	50,813,607
2049	27,010,000	817,103	27,827,103
2050	<u>15,560,000</u>	<u>145,875</u>	<u>15,705,875</u>
Total	<u>\$3,462,462,656</u>	<u>\$1,552,163,348</u>	<u>\$5,014,626,004</u>

(1) Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of June 30, 2021. See "Short-Term Financing Program" below.

**Summary of Outstanding Debt Service as of June 30, 2021<sup>(1)</sup>**

	<u>Principal</u>	<u>Interest to Maturity</u>	<u>Total Debt Service</u>
General Construction Bonds .....	\$ 126,375,916	\$ 41,993,227	\$ 168,369,143
Water Supply Bonds .....	1,514,416,402	744,801,533	2,259,217,935
Sewage Disposal Bonds .....	1,535,457,682	746,720,984	2,282,178,666
Maryland Water Quality Loan Fund .....	<u>286,212,656</u>	<u>18,647,603</u>	<u>304,860,259</u>
Total .....	<u>\$ 3,462,462,656</u>	<u>\$ 1,552,163,348</u>	<u>\$ 5,014,626,003</u>

(1) Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of June 30, 2021. See “Short-Term Financing Program” below.

**Authorization of Debt**

The Bonds are issued upon the basis of authorizations under the Constitution and laws of the State of Maryland, including Titles 16 through 25 of Division II of the Public Utilities Article, particularly Titles 22 and 25 thereof and other applicable law, and by the Commission through the adoption of Resolution No. 2022-2294 or orders of the Commission.

**Borrowing Limitation**

The Public Utilities Article limits the amount of bonds and notes issued by the District that may be outstanding at any time. The aggregate principal amount of bonds and notes of the District (excluding refunded bonds and certain short-term instruments) outstanding at any time may not exceed the sum of: (i) 3.8% of the total assessable tax base of all real property assessed for county tax purposes within the District, and (ii) 7.0% of the total assessable personal property and operating real property assessed for county tax purposes within the District (or such respective percentages of such tax bases as of July 1, 1997, if larger).

Shown below are the latest certified assessed valuations of those portions of the Counties that lie within the District, and the ratio of debt to permitted debt.

(In Thousands 000s)	<u>Total Assessed Valuation<sup>(1)</sup></u>	<u>Maximum Debt Permitted</u>	<u>Total Debt Outstanding</u>	<u>Ratio of Debt Outstanding to Debt Permitted</u>
June 30, 2021 .....	\$ 319,480,812	\$ 12,214,073	\$ 3,640,263	29.8%
June 30, 2020 .....	313,962,596	11,987,471	3,423,144	28.6%
June 30, 2019 .....	312,092,573	11,932,586	3,339,928	27.9%
June 30, 2018 .....	297,032,873	11,364,855	3,202,377	28.2%
June 30, 2017 .....	284,821,913	10,898,330	2,813,369	25.8%

(1) Includes assessed valuation data for Montgomery County as of June 30, 2021 and Prince George’s County as of June 30, 2020.

**Short-Term Financing Program**

On June 24, 2003, the Commission established a \$465,000,000 short-term borrowing facility whereby it may issue and redeem its General Obligation Multi-Modal Bond Anticipation Notes (the “BANs”) from time to time. The BANs are general obligations of the District. On November 19, 2008, the Commission amended the previous note program to expand the authority to issue notes up to an additional \$600,000,000. The BANs are tax-exempt variable rate demand notes, the interest rates on which are reset weekly. The BANs are subject to optional redemption by the Commission at par on not less than fifteen days’ notice to the holders thereof. Debt service on the BANs is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds and, in the event of a deficiency, are secured by *ad valorem* taxes upon all the assessable property within the District, without limitation as to rate or amount. The principal of the BANs is payable from the proceeds of the long-term water supply

bonds and sewage disposal bonds of the District and other available funds. Until such time as they are redeemed from bond proceeds, the Commission generally amortizes the BANs principal over a 20-year term.

On August 28, 2013, the Commission replaced its liquidity facility provider, Helaba, with two new facilities; TD Bank N.A. and State Street Bank and Trust Company respectively. On that date, the outstanding Series A BANs in the aggregate principal amount of \$130,100,000 were fully redeemed and reissued in two separate series, Series A Notes and Series B Notes. On February 26, 2014 and June 24, 2015, the Commission issued \$50,000,000 and \$90,000,000 aggregate principal amount of BANs respectively. On August 31, 2016, the Commission issued \$95,000,000 aggregate principal amount of BANs.

The Series A Notes are secured by a Standby Note Purchase Agreement between the Commission and TD Bank, N.A. in the aggregate principal amount of \$107,500,000 and the Series B Notes are secured by a Standby Note Purchase Agreement between the Commission and State Street Bank and Trust Company in the aggregate principal amount of \$107,500,000. Under each Standby Note Purchase Agreement, the applicable banks are obligated, subject to certain terms and conditions of a note order, to purchase the notes secured thereby, or portions thereof tendered for purchase and not remarketed. Each Standby Note Purchase Agreement is scheduled to expire on August 28, 2023.

The Commission has issued \$786,100,000 aggregate principal amount of BANs since the short-term borrowing facility was established on June 24, 2003. Of that amount, \$608,300,000 has been redeemed, leaving a balance of \$177,800,000 aggregate principal amount of BANs outstanding as of June 30, 2021. The proceeds of the BANs are used to provide interim financing for the water, sewer and general construction projects comprising a portion of the Commission's capital program.

On May 15, 2020, the Commission opened a Line of Credit with M&T Bank (the "LOC"). For this LOC, the Commission had the right to draw funds from time to time up to a maximum of \$100,000,000. It was available as liquidity if needed for operating expenditures in the event that the Commission experienced significant unanticipated revenue shortfalls due to the COVID-19 emergency. The Commission's obligation to repay any amounts drawn under the loan documents and interest thereon was a general obligation of the Commission. There were no draws on the LOC and as of May 15, 2021, the Commission closed the LOC.

### **Record of No Default**

The Commission has never defaulted on any bonded indebtedness.

## **DISTRICT FINANCIAL DATA**

The District's financial records are maintained on the debt service method of accounting to conform to its annual budget. The District maintains a fund accounting system to separately account for its construction functions and operating functions. Each operating fund is credited with its share of the interest earned from the investments. The Commission continuously reviews its procedures to ascertain if it is necessary to update them due to new developments and other changes.

### **Financial Impact COVID-19**

#### **Background**

The information in this section provides an overview of the Commission's actions taken in responding to the public health crisis caused by the new strain of coronavirus and associated illness called COVID-19 ("COVID-19"). On January 31, 2020, the United States Department of Health and Human Services declared a public health emergency for the United States to aid the nation's health care community in responding to COVID-19. The World Health Organization (the "WHO") and the Centers for Disease Control and Prevention declared COVID-19 outbreak to be a global pandemic (the "Pandemic") and on March 13, 2020, the President of the United States declared a national state of emergency. As a result, the State of Maryland, Montgomery County and Prince George's County each took various actions to mitigate the spread of COVID-19. In the period of time following these events, various executive orders have been issued by federal, state, and local entities focusing on mitigating COVID-19 and then transitioning to reopening the economy.



## **Executive Action**

In response to the Pandemic, the Governor of Maryland proclaimed a state of emergency and catastrophic health emergency within the State of Maryland on March 5, 2020 and renewed that state of emergency continuously before allowing it to expire on July 1, 2021 with a 45-day grace period for administrative activities. With the expiration of the Governor's orders, all statewide public health mitigation measures ended although the state continues to recommend that citizens follow CDC guidance.

Political subdivisions retain the authority to enforce restrictions based on local conditions. Currently, both Montgomery and Prince George's counties have reinstated mask requirements for indoor public spaces due to increases in positivity rates, new cases per 100,000 citizens, and other metrics. The mask requirements are expected to remain in place until public health metrics improve. These new jurisdictional requirements were implemented by Executive Order 18-2021 in Prince George's County and in Montgomery County by action of the County Council Resolution 19-975.

On March 6, 2020, the WSSC Commissioners declared a state of emergency for WSSC activating certain emergency powers to respond to this crisis – that WSSC state of emergency is independent of the action of the Governor and remains in place at this time. WSSC continues to operate with a full incident command system in place to ensure continuity of operations throughout the pandemic.

WSSC has implemented its own mask requirement for all employees, contractors, and visitors when indoors in WSSC facilities, requires employees and others to maintain 6' of social distance whenever possible, has implemented a program of mandatory illness reporting with contact tracing, mandates daily wellness surveys for all employees, and requires employees to report vaccinations.

## **Financial Impacts**

Over the past year, WSSC made many difficult financial decisions to adjust to unprecedented times. Although Federal and State aid has provided some much-needed assistance to Montgomery and Prince George's County Governments, such assistance has not been passed through to WSSC. As a result, WSSC relied on its \$61 million fiscal year 2020 savings plan and its \$73 million fiscal year 2021 savings plan to offset the revenue shortfalls and rising delinquent account balances due to closures and the related changes in customer water consumption and sewer usage. WSSC's Fiscal Year 2021 savings plan included a reduction of \$31 million in PAYGO and a \$21 million reduction in debt service, neither of which impacted project delivery as implementation rates had slowed. Other operating expense reductions were made across departments. WSSC has received a \$275,000 employer credit from the COVID-19 Family First Coronavirus Response Act and expects to receive at least \$250,000 in reimbursements from FEMA.

WSSC's General Manager directed that all water turnoffs and late penalties be suspended to ensure customers continue to receive water during the Pandemic. Even after the moratorium was lifted by the Governor, all water turnoffs and late penalties continued to be suspended to assist customers during the Pandemic. As a result, water and sewer customer account receivable delinquencies grew from the pre-pandemic level of \$37 million to \$47 million at June 30, 2020 and continued to grow during fiscal year 2021 before levelling out at approximately \$64 million as of June 30, 2021. In response to the growing delinquencies, WSSC increased the water and sewer delinquent account receivable reserve by \$29 million in fiscal year 2021 bringing the total reserve to \$41 million as of June 30, 2021.

WSSC has taken a number of actions to address the growing delinquencies. These actions include robocalls and letters to encourage customers to take advantage of affordability programs including extended payment plans, a Customer Assistance Program which waives ready-to-serve charges for customers with household income below 175% of the federal poverty level and access to the Water Fund administered by the Salvation Army for WSSC to provide a maximum of \$500 bill payment assistance to eligible customers. As Pandemic conditions in Montgomery and Prince George's Counties have improved, WSSC reinstated late penalties as of June 1, 2021 and began water turnoffs for commercial customers on August 1, 2021. Water turnoffs for residential customers will be in effect starting September 13, 2021. WSSC will continue to monitor federal and county programs that provide assistance to qualified residents with water arrearages, such as the Low Income Household Water Assistance Program (LIHWAP). Under this program, \$14 million has been designated to assist low-income households in the State of Maryland with water and wastewater bills. Assistance payments for eligible WSSC customers will be made directly to the utility. Tentatively, the State of

Maryland will begin accepting applications for assistance in late September 2021 with payments to utilities beginning in November 2021.

Unaudited financial results for fiscal year 2021 indicate that revenues were approximately \$71.4 million below budget including lower interest income of \$10.2 million. Due to the success of the savings plans, liquidity remained solid, and WSSC notified M&T Bank that the \$100 million line of credit put in place in May of 2020 did not need to be renewed at the end of fiscal year 2021.

The fiscal year 2022 budget was adopted with an average 5.9% volumetric rate increase and the multi-year fiscal plan projects that reserve levels will be met; however, as water consumption and sewer usage revenues are anticipated to be below budget, a fiscal year 2022 savings plan estimated to be in the range of \$20 million to \$30 million is being developed.

Due to the Pandemic, WSSC has and will continue to experience increased costs as it provides water and wastewater services to its customers. WSSC cannot determine at this time the full extent of the expenses it will incur as a result of the Pandemic. WSSC has the ability to modify its Fiscal Year 2022 operating budget (i.e., additional Savings Plans) and adjust its cash spending in the Capital Improvement Program to help the operating budget. Moreover, WSSC maintains an unrestricted reserve to pay for unanticipated increased expenses and shortfalls in revenues and can arrange for lines of credit for short-term borrowing in response to the delayed payment of water and sewer bills if necessary.

The ongoing Pandemic may cause additional economic challenges that cannot be anticipated at this time. WSSC will continue to monitor events as they occur, especially those that may have a significant impact on WSSC operations and the counties that make up our service area. WSSC will continue to act proactively to manage its affairs through these uncertain times.

**Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other funds. In the event of a deficiency of revenues, the Public Utilities Article of the Annotated Code of Maryland provides that the county councils of Montgomery County and Prince George's County shall impose ad valorem taxes upon all the assessable property within the District. To date, ad valorem taxes have not been required to pay debt service on any of the Commission's outstanding debt.**

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Revenue available for debt service and operating expenses for the five most recent complete fiscal years ended June 30 are shown in summary form as follows:

**Summary of Operating Revenues, Expenses and Net Revenues (Loss) (Dollars in Thousands)(1)(2)**

	Fiscal Year ended June 30					
	2021 <sup>(1)</sup>	2020	2019	2018	2017	2016
Gross Revenue Available for Debt Service .....	\$ 759,935	\$ 764,406	\$ 751,717	\$ 728,237	\$ 724,804	\$ 644,611
Debt Service:						
Bonds Redeemed and Sinking Fund						
Contributions .....	159,024	163,683	164,802	163,728	151,995	150,399
Interest on Bonds and Notes Payable .....	130,082	125,940	125,851	111,368	98,750	78,073
Bonds and Note Issuance Related Costs	<u>2,874</u>	<u>2,699</u>	<u>2,003</u>	-	-	-
Total .....	<u>291,980</u>	<u>292,322</u>	<u>292,656</u>	<u>275,096</u>	<u>250,745</u>	<u>228,472</u>
Net Revenues Available for Operations .....	467,955	472,084	459,061	453,141	474,059	416,139
Operating Expense Exclusive of Depreciation and						
Amortization .....	<u>457,296</u>	<u>476,939</u>	<u>488,512</u>	<u>461,696</u>	<u>436,601</u>	<u>405,078</u>
Net Revenue (Loss) .....	<u>\$ 10,659</u>	<u>\$ (4,855)</u>	<u>\$ (29,451)</u>	<u>\$ (8,555)</u>	<u>\$ 37,458</u>	<u>\$ 11,061</u>
Composed of:						
Water Operating .....	\$ 3,078	\$ 18,557	\$ (8,891)	\$ 702	\$ 23,303	\$ (4,914)
Sewer Operating .....	18,214	(11,001)	(6,417)	(2,790)	16,796	15,291
Other Operating Funds .....	<u>(10,633)</u>	<u>(12,411)</u>	<u>(14,143)</u>	<u>(6,467)</u>	<u>(2,641)</u>	<u>684</u>
Total .....	<u>\$ 10,659</u>	<u>\$ (4,855)</u>	<u>\$ (29,451)</u>	<u>\$ (8,555)</u>	<u>\$ 37,458</u>	<u>\$ 11,061</u>

(1) Unaudited

(2) Operating losses were planned uses of existing prior year surpluses within the operating funds accomplished by restraining rate increases in the respective year.

Source: Washington Suburban Sanitary District.

The Commission's operating revenues derived from water and sewer charges vary from year to year, as water usage fluctuates in response to a variety of factors (such as changing weather patterns and economic conditions, for example). During fiscal year 2021, the Commission's changed its policy to maintain a reserve in the amount of at least 10% to an amount of at least 15% of budgeted water and sewerage operating revenues to offset any shortfall in such revenues. In those years in which water or sewerage operating revenues exceed budgeted amounts, the Commission generally accrues the resulting surplus in the respective Operating Fund(s) to be utilized in future years' budgets for fiscally prudent purposes, including rate increase mitigation, one-time expenditures, increasing the Commission's reserve, and applying the surplus against future capital costs on a pay-as-you-go basis. In those years in which water or sewer operating revenues do not reach budgeted amounts, the Commission adjusts its then-current budget by reducing expenditures and by drawing upon the reserve, if necessary. In the event that the reserve is inadequate to cover such shortfall, the Commission may implement a mid-year rate increase after notifying the respective County Councils, although this has never been required. The Commission did not draw upon the reserve during fiscal year.

The Commission did not draw upon the reserve during fiscal year 2019, fiscal year 2020 or fiscal year 2021. Ending fund balance as a percentage of operating revenue was 19.6% for fiscal year 2020 and 22.6% for fiscal year 2021, exceeding the increased 15% reserve target both years. The fiscal year 2022 budgeted addition is expected to maintain the 15% reserve. The Commission executed a fiscal year 2021 savings plan and is developing a fiscal year 2022

savings plan. The Commission has the ability to adjust spending further if necessary as the impact of COVID-19 on revenues is unknown.

## **Budget**

The Public Utilities Article requires the Commission, prior to January 15 preceding the respective fiscal year, to prepare operating and capital budgets (the “Budget”) for the ensuing fiscal year.

The Budget is prepared to reflect the total funding and staffing requirements of the Commission as well as its individual programs and organizational components. The Budget is divided into two major sections, the Operating Budget and the Capital Budget. The Operating Budget reflects the Commission’s resource requirements to operate and maintain its completed plants and other installations. The Operating Budget consists of three separate funds: Water Operating, Sewer Operating, and General Bond Debt Service. The Capital Budget reflects the Commission’s plan to receive and expend funds for capital projects including those identified in the first year of its Six Year Capital Improvements Program (see “Capital Improvements Program - Six Year Capital Program”), reconstruction programs and other capital programs. The Capital Budget consists of three separate funds: Water Supply Bond, Sewage Disposal Bond and General Construction Bond funds.

The Budget process begins with submission of requests by all organizational units. The Finance Office compiles and presents the budget to the General Manager for review. After review, the General Manager submits this Budget with the General Manager’s recommendations to the Commissioners. The Commissioners review the Budget and make changes they deem necessary in order to arrive at the Commission’s proposed Budget.

The Public Utilities Article requires that the Proposed Budget be published by January 15. Copies of the Proposed Budget are available to the public. The Commission holds public hearings on the Proposed Budget prior to February 15 after providing 21 days’ notice of such hearing by publication in at least two newspapers published and generally circulated in Montgomery County and two newspapers published and generally circulated in Prince George’s County.

The Commission is required to transmit the Proposed Budget by March 1 to the County Executives of Prince George’s and Montgomery Counties. The County Executives make recommendations on the Proposed Budget by March 15 to their respective County Councils. The County Councils may hold public hearings and conduct work sessions with Commission personnel during the months of April and May. Each County Council may add to, delete from, increase or decrease any item of the Proposed Budget and shall transmit by May 15 any proposed changes to the other County Council for review and concurrence. Each County Council must approve all amendments to the Proposed Budget and, prior to June 1, approve the Budget.

In the event both County Councils fail to concur on a change with respect to any item in such Proposed Budget by June 1, that failure shall constitute approval of the item as submitted by the Commission.

Finally, upon receipt of the joint resolutions of the two County Councils, the Commission adopts the Budget and approves the water and sewer rates, other charges and fees, and *ad valorem* tax rates required to fund the approved expenditure levels.

The Commission’s audited financial statements (Appendix A) are prepared in accordance with generally accepted accounting principles. Comparison of the audited financial statements to the debt service method statements requires adjustments for several differences, including depreciation, bond principal redemption, and capitalized interest.

## **SUMMARY OF DISTRICT AD VALOREM TAXES AND OTHER CHARGES AND REVENUES THEREFROM**

### **Ad Valorem Tax Rate**

At present, no *ad valorem* taxes are levied pursuant to Commission certification for the payment of debt service on outstanding bonds. Debt service on the Bonds and other outstanding bonds of the District is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds.

## **Tax Collection Procedures**

Pursuant to Section 22-106 of Division II of the Public Utilities Article, in order to retire and pay the interest on bonds of the District each year the county councils of Montgomery County and Prince George's County shall impose against the assessable property located in the District a tax sufficient to pay the principal of and interest on the bonds, as and when due and until paid in full. Each year the Commission shall determine the amount necessary to pay the principal and interest on bonds issued and shall set aside such amount from water service charges, sewer usage charges, house connection charges, and any other charges imposed by the Commission as the Commission determines to be fair and equitable. The amount set aside shall be deducted from the amount that the Commission determines to be necessary to be raised by taxation.

At least 30 days before the taxable year for property taxes, the county executives of Montgomery County and Prince George's County shall certify to the Commission the total valuation of assessable property within the District in each county. The Commission shall determine the amount necessary, for the next taxable year, to pay: (i) interest on all outstanding bonds; (ii) principal of all serial bonds maturing during the year; and (iii) the proportionate part of principal of all outstanding sinking fund bonds as determined by the usual table of redemption of bonds by annual deposit in a sinking fund.

After deducting all amounts applicable to payment of interest and principal on the bonds, the Commission shall certify to the county councils of Montgomery County and Prince George's County the number of cents per \$100 necessary to raise the amount determined to pay the debt service.

Each year the county councils of Montgomery County and Prince George's County shall impose a tax in the amount determined by the Commission under the Public Utilities Article on all assessable property within the District. The taxes imposed under this Act shall (i) have the same status as county taxes; and (ii) be imposed and collected by the tax collecting authority for each county as county taxes. Every 60 days, each county shall pay to the Commission the taxes collected under the Public Utilities Article.

## **Front Foot Benefit Charges and Historic Collections**

For meeting debt service on its outstanding \$126,375,916 of General Construction Bonds as of June 30, 2021 there have been assessed front foot benefit charges ("FFBC") in amounts sufficient, together with additional charges, including water consumption and sewer usage charges, and taking delinquencies in account, to pay debt service on the General Construction Bonds as such debt service becomes due. Front foot benefit charges are payable in annual or semi-annual installments. There are no operations, repair or maintenance costs paid from front foot benefit charges.

In the year following completion of water and/or sewer main construction, connecting improved or abutting unimproved properties are assessed a FFBC. The assessment as required by law is to repay funds borrowed by WSSC for water and/or sewer main construction. The charge appears on the property tax bill for the same number of years as the term of the bonds sold to finance the improvements but may be paid in full at any time. The FFBC assessment is determined by multiplying property footage by the rate per foot for the appropriate property classification. Irregularly shaped lots are assessed using average footages of neighboring regular shaped properties. Listed below are the Commission's latest approved FFBC rates for residential properties. The rates are updated annually. The assessments levied during 2019 & 2020 levy years will run for 30 years. The bond period for properties levied between 1983-2012 were 23 years and 2013-2018 were 20 years. Earlier years assessments could be from 33 to 50 years.

**Front Foot Benefit Rate Schedule\***

<u>Assessment Length</u>	<u>Assessment Rate for Water (Per Ft Per Yr)</u>	<u>Assessment Rate for Sewer (Per Ft Per Yr)</u>
<u>Subdivision:</u>		
1st - 150 ft.	\$4.00	\$6.00
2nd - 150 ft.	\$3.00	\$4.50
Over - 300 ft.	\$2.00	\$3.00
<u>Business:</u>		
All Footage	\$5.32	\$7.98

Source: WSSC Finance Department

\*The total amount of assessment can be redeemed at any time by the property owner.

Front foot benefit charges and deferred house connection charges are levied on a calendar year basis prior to July 1 of each year. Charges can be paid in two installments, the first due prior to October 1 and the second due prior to January 1. Levies, and collections for the five calendar years through 2021 as supplied by the counties, are shown in the following table:

Levy Year <sup>(2)</sup>	<u>Montgomery County</u>			<u>Prince George's County</u>		
	Amount Levied	Total Collections	Percent Collected <sup>(1)</sup>	Amount Levied	Total Collections	Percent Collected <sup>(1)</sup>
2021	\$ 5,049,896	\$ 229,654	4.55%	\$54,365,951	\$ 35,846.65	0.82%
2020	\$ 6,062,380	\$ 6,075,046	99.95%	\$ 5,710,901	\$ 5,696,453	99.75%
2019	\$ 6,941,807	\$ 6,939,926	99.97%	\$ 6,805,163	\$ 6,793,354	99.83%
2018	\$ 8,582,708	\$ 8,580,567	99.98%	\$ 9,187,932	\$ 9,174,835	99.86%
2017	\$ 9,635,001	\$ 9,632,866	99.98%	\$10,777,050	\$10,762,730	99.87%

(1) Collections are applied to their respective levy years regardless of the year of collection.

(2) Original levies adjusted by subsequent additions, deletions and collections as of June 30, 2021. Assessments are levied on construction completed in the previous calendar year.

Source: WSSC Finance Department

**Water and Sewer Charges**

Water consumption charges are collected to pay the operation, repair and maintenance costs of water supply projects and the debt service on bonds and notes of the District. Sewer usage charges are collected to pay the operation, repair and maintenance costs of sewerage projects and the debt service on bonds and notes of the District. *Ad valorem* taxes are not presently levied for such purposes.

The Commission imposes a 5% late payment charge on any water/sewer bill outstanding after 30 days for residential and commercial customers. If payment is not made within an additional 15 days, a termination notice is forwarded to a delinquent property owner advising that service will be discontinued by a specified date without further notice. Should this fail, and if any bill shall remain unpaid for 60 days from the date fixed for payment, it is collectible against the owner of the property served. As of this date of the Official Statement, historically the bad debt write-off has never been material to the Commission. The Commission's General Manager directed that the Commission suspend all water turnoffs and late penalties to ensure all customers continue to receive water during the pandemic.

The Commission employs a conservation oriented multi-rate structure for both water and sewer usage. The structure applies a sliding schedule of rates per thousand gallons of use with a level of charges determined by the customer's average daily consumption ("ADC") during each billing period. The rates as of July 1, 2021 range from \$5.76 for tier 1 to \$8.79 for tier 4 per thousand gallons for water consumption and \$7.58 for tier 1 to \$13.96 for tier 4 per thousand gallons for sewer usage. The schedule starts at a base consumption level of 0-80 gallons a day where the lowest water and sewer rates apply and moves up through three tiers ending at a 276 gallon a day or greater tier. Customers are

billed for volumetric consumption in each tier at the tier's rate. Sewer-only customers are charged a flat rate. In addition, all customers are assessed Ready-to-Serve fees, based on meter size, in cumulative amounts ranging from \$27.00 to \$6,203.00 per quarter.

### **Other Charges**

The Commission collects other charges and fees, namely, house connection fees, plumbing and gas connection inspection fees and system development charges, as mentioned below.

#### *Sub-district Charges*

In order to expedite ahead of schedule, the construction of water and/or sewer facilities to serve certain sub-districts within the District, the Commission established individual sub-district charges in the Olney, Mattawoman, Green Branch, Mill Branch and Clopper Road Sub-districts to help defray the cost of capital construction therein. The Commission has suspended the collection of sub-district charges, because system development charges provide sufficient growth-related cost recovery. See "System Development Charge" below.

#### *House Connection Fees*

The Commission is authorized by the Public Utilities Article to fix and collect a reasonable connection charge for the connection of properties to the water and sewer systems in the District. Of the net revenue derived from such connection charges: (i) one half must be retained in a contingency fund for the repair, replacement or any extraordinary maintenance and operating expense of the water supply or sewer systems under the control of the Commission and (ii) one half may be applied to pay debt service on the bonds and notes of the District.

On January 1, 2005, to reflect the construction cost differential, the Commission's pricing of house connections for residential customers changed to one in which unimproved and improved connections receive different rates for each different sized connection. Beginning January 1, 2021, the rate for standard one-inch or one and one-half inch residential water connections in an unimproved area is \$2,250, whereas a standard one-inch or one and one-half inch residential water connection in an improved area is \$7,850. A standard residential sewer connection in an unimproved area is \$3,500, whereas a standard residential sewer connection in an improved area is \$14,500. Commercial customers are charged different rates for larger sized improved and unimproved area connections to reflect the construction cost differential for these two types of connections.

#### *Plumbing and Gas Connection Inspection Fees*

The Commission inspects the installation of all plumbing and gas facilities throughout the bi-county area. This affords standardization of materials and methods for plumbing and gas systems in the District. The Commission charges certain fees for such inspections.

#### *System Development Charge*

The Commission is authorized by the Public Utilities Article to impose a system development charge at the time of filing of each plumbing permit application. The charge is applicable to each first-time connection to the water or sewer systems of the District, and to each additional connection or increase in water meter size due to a change in property use, a connection of the improvement or building through an existing onsite system, or an increase in demand at a property already connected to the system. The amount of the charge is established and annually revised by the Montgomery County Council and the Prince George's County Council. The charge is applied based on the number of plumbing fixtures at the subject property. The rate schedule in effect as of July 1, 2021 imposes charges of between \$22 and \$264,000 for 75 categories of non-residential fixtures, and between \$44 and \$880 for 21 categories of residential fixtures. The system development charge is capped at \$2,036 per apartment unit, \$3,054 for dwellings with one or two toilets, \$5,090 for dwellings with three or four toilets, and \$7,126 for dwellings with five toilets. The Commission may apply the proceeds of the system development charge only to pay for new treatment, transmission and collection facilities, the need for which is directly attributable to the addition of new service, or to amortize bonds issued in connection with the construction of such facilities.

## INFORMATION REGARDING MONTGOMERY AND PRINCE GEORGE’S COUNTIES

Montgomery County and Prince George’s County are each a body politic and corporate and a political subdivision of the State of Maryland. The populations of Montgomery County and Prince George’s County are shown below:

	1990	2000	2010	2019
Montgomery County.....	757,027	873,341	971,777	1,050,688
Prince George’s County.....	<u>728,553</u>	<u>801,515</u>	<u>863,420</u>	<u>909,327</u>
Total.....	<u>1,485,580</u>	<u>1,674,856</u>	<u>1,835,197</u>	<u>1,960,015</u>

Source: U.S. Census of Counties.

Additional information regarding Montgomery County and Prince George’s County, including detailed governance, demographic, economic and financial information is set forth in Appendix B and can be obtained from the most recent Official Statements of such counties. The information regarding Montgomery County and Prince George’s County set forth in Appendix B to this Official Statement has been provided to the Commission by Montgomery County and Prince George’s County, respectively. The Commission has not undertaken to audit, authenticate or otherwise verify the information set forth in Appendix B or any Official Statement of Montgomery County or Prince George’s County. The Commission makes no guaranty, warranty or other representation respecting the accuracy and completeness of the information set forth in Appendix B or any such Official Statement. The Commission is not in a position to, and will not, undertake to update any information set forth in Appendix B or in any Official Statement of Montgomery County or Prince George’s County. Reference to the Official Statements of Montgomery County and Prince George’s County is included herein for convenience only and any information included in such Official Statements is not incorporated herein, by reference or otherwise.

## CAPITAL IMPROVEMENTS PROGRAM

### Ten Year Plan

The State of Maryland requires that every county in the State have a ten-year water and sewerage plan. The Commission, as the provider of water and wastewater services for Montgomery County and Prince George’s County, has assisted in the preparation of the ten-year plans since 1971. The County 10-year plans provide the overall guidance for the timing and capacity for planned implementation of new water filtration plants, pumping stations, transmission lines, storage facilities, water resource recovery facilities to treat wastewater, pumping stations, force mains, interceptor sewers and related facilities. Local water distribution and sewage collection systems are approved by Commission authority consistent with service policies in the ten-year plans.

### Six Year Capital Program

Each year the Commission prepares a six-year projection of capital expenditures for new major water and sanitary sewerage facilities constituting its Capital Improvements Program (“CIP”). In addition, six-year projections are made for existing water and sewer systems reconstruction activities, a planned program for rehabilitating the older or deficient portions of these systems. The principal objective of the CIP is the six-year programming of planning, design, land acquisition, and construction activities on a yearly basis for major water and sewerage infrastructure projects and programs. These projects and programs may be necessary for system improvements for service to existing customers (90% of the CIP), to comply with federal and/or state environmental mandates (7%), or to support new development in accordance with the counties’ approved plans and policies for orderly growth and development (3%). The projects within the approved six-year program include an aggressive program to rehabilitate or replace the older portions of the Commission’s 5,800 miles of water mains and 5,600 miles of sewer mains, provide for growth as needed and ensure compliance with the 2005 Sanitary Sewer and 2016 Potomac Water Filtration Plant consent decrees. The projects are generally categorized as follows:

- Capital Improvements Program (CIP)
- Information Only Projects



Working to protect clean water, in July of 2005 the Commission joined U.S. Representative Chris Van Hollen, Lieutenant Governor Michael S. Steele and representatives from the Anacostia Watershed Society, Natural Resources Defense Council (NRDC), Audubon Naturalist Society and Friends of Sligo Creek to announce agreement on a multi-year action plan to dramatically minimize, and eliminate where possible, sewage overflows. A sanitary sewer overflow (SSO) is an event where untreated or partially treated wastewater discharges from a sanitary sewer system into the surrounding areas.

The comprehensive plan settles a lawsuit filed by the U.S. Department of Justice (DOJ) in November 2004 on behalf of the U.S. Environmental Protection Agency (EPA) regarding overflows in the Commission’s wastewater collection system. The Commission has worked closely with its partners at the federal, state and local levels to develop a proactive plan that will augment its existing efforts to maintain, identify and rehabilitate problem areas within its 5,500-mile sewer system. This sanitary sewer consent decree, similar to many others enacted throughout the country, will enhance the Commission’s ability to meet the public health needs of our customers. The Commission is well underway on this program and all funding required has been incorporated within the CIP. On June 26, 2016, the sanitary sewer consent decree deadline was extended for an additional six years.

As described below under “Litigation,” pursuant to a Consent Decree approved by the U.S. District Court of Maryland on April 15, 2016, WSSC is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant. In connection therewith, on December 26, 2016, WSSC submitted an audit report and long-term upgrade plan (the “2016 Plan”) for consideration by the Maryland Department of the Environment (“MDE”). In September of 2018, WSSC and its consultant submitted an amended long-term plan (the “Amended Plan”) to address deficiencies in the 2016 Plan, which was approved by MDE in April 2019. The FY 2022 Adopted CIP reflects the estimated cost of the approved Amended Plan.

The Commission has approved water and sewer CIP, Engineering Support and Energy Performance Program projects with a value of nearly \$2.7 billion for fiscal years 2022-2027, and over \$1.1 billion for water and sewer system reconstruction projects during the same period. Of this amount, nearly \$3.2 billion is anticipated to be funded through the sale of Commission bonds. The remaining amount is expected to be funded through federal and state grants, operating funds, and contributions from other sources.

The following table shows the approximate funding schedule (subject to adjustment for inflation) for the approved projects (dollars in thousands).

	<u>FY'22</u>	<u>FY'23</u>	<u>FY'24</u>	<u>FY'25</u>	<u>FY'26</u>	<u>FY'27</u>	<u>6-Yr.-Total</u>
Water CIP/ESP/EPP	\$ 200,252	\$ 205,603	\$ 223,459	\$ 193,697	\$ 184,772	\$ 184,637	\$ 1,192,420
Sewer CIP/ESP/EPP	356,965	344,847	235,368	188,419	181,901	174,224	1,481,724
System Reconstruction	<u>154,646</u>	<u>167,989</u>	<u>176,136</u>	<u>193,628</u>	<u>210,679</u>	<u>228,850</u>	<u>1,131,928</u>
Total	<u>\$ 711,863</u>	<u>\$ 718,439</u>	<u>\$ 634,963</u>	<u>\$ 575,744</u>	<u>\$ 577,352</u>	<u>\$ 587,711</u>	<u>\$ 3,806,072</u>
Bond Funding	\$ 607,766	\$ 615,525	\$ 535,988	\$ 475,554	\$ 470,379	\$ 481,770	\$ 3,186,983
% of Capital Program	85%	86%	84%	83%	81%	82%	84%

The funds necessary to finance the construction of local lines are not included in the above six-year projections. In accordance with amendments to the Public Utilities Article enacted in 1998, construction of local lines begun after June 30, 2001, will generally be financed by private developers rather than the Commission.

## **WATER AND SEWERAGE FACILITIES, SERVICE CENTERS AND STATISTICS**

The Commission currently operates water filtration plants, raw water reservoirs, water resource recovery facilities to treat wastewater (in addition to sharing the use of regional facilities) and maintenance service centers.

### **Water Sources and Filtration Facilities**

The Commission has multiple sources of raw water available for processing and delivery to its customers. These sources are supplemented by a number of reservoirs containing an aggregate of 14 billion gallons of raw water storage, and up to an additional 13 billion gallons of water for river quality and flow. The water filtration facilities (Potomac and Patuxent), which have a combined peak production capacity of nearly 400 million gallons of water per day (mgd), are strategically located to meet all of the needs of the Commission's customers. The water system is designed with a focus on sufficient redundancy to ensure adequate overlapping coverage for the Commission's service area.

The Commission maintains a water distribution network with more than 5,800 miles of mains. There are finished water storage structures located at strategic points along this network to assist in meeting peak customer demands and fire protection requirements. These structures have a combined gross storage capacity of more than 200 million gallons.

### **Water Resource Recovery Facilities for Wastewater Treatment**

The Commission's water resource recovery facilities (WRRF) located throughout the District are as follows:

Seneca WRRF	Piscataway WRRF	Parkway WRRF
Damascus WRRF	Western Branch WRRF	Hyattstown WRRF

Blue Plains Plant (developed and operated by the District of Columbia Water and Sewer Authority; capacity is shared by the Commission under regional agreements)

Mattawoman Plant (developed and operated by Charles County, Maryland; the Commission has purchased 15% of the plant's capacity under a regional agreement)

Poolesville Plant (owned and operated by the Town of Poolesville, Maryland; the Commission has purchased 20,000 gpd capacity at the plant under an agreement with the Town)

In response to efforts to improve water quality in the Chesapeake Bay, emphasis has been placed on the improvement of water resource recovery facilities to serve current and future needs of the Commission's bi-county service area. Every plant receiving wastewater from the Commission's system is equipped to provide advanced treatment. In 2004 the State of Maryland passed the Chesapeake Bay Restoration Act into law to provide funding to remove additional nitrogen at wastewater treatment plants statewide to achieve Enhanced Nutrient Removal (ENR). Construction is complete to upgrade all Commission facilities to the ENR standard, reducing nitrogen in the effluent to approximately 3 mg/l which is considered the limit of technology.

Approximately 62% of the District's sewage flow travels through the regional system in Maryland and the District of Columbia to the Blue Plains Advanced Wastewater Treatment Plant in Washington, D.C. ("Blue Plains"). The Blue Plains Plant is an advanced wastewater treatment plant with treatment capacity of 370 mgd. Construction of the Blue Plains enhanced nitrogen removal facilities are nearing completion. The Commission has contributed to the capital cost of these upgrades. This project continues to receive grant funding annually from previously-appropriated federal (EPA) and State pollution control grant programs. During fiscal year 2021, the Blue Plains Plant received 45.6 billion gallons (bg) of sewage from the Commission system, while the following flows were handled during the year at Commission-operated facilities: Piscataway Plant, 10.4 bg; Western Branch Plant, 9.5 bg; Parkway Plant, 2.5 bg; Seneca Plant, 5.4 bg; and Damascus Plant, 0.3 bg. In addition, the Mattawoman Plant received 1.8 bg of sewage from the Commission system. Wastewater is conveyed through the Commission's more than 5,600 miles of sewer mains.

## Service Centers

The Commission operates four service centers throughout the service area through facilities in Anacostia, Gaithersburg, Lyttonsville and Temple Hills, the Commission provides warehouse management, fleet services and meter operations to ensure that appropriate resources are available for the maintenance and repair of the vast water and wastewater system. In addition, the Commission operates a state-of-the-art laboratory which performs an estimated 700,000 tests annually to ensure water safety and quality.

<b>Fiscal Year</b>	<b>Estimated Population Served</b>	<b>Historical Water and Sewerage Service Statistics</b>				<b>Average MGD</b>	<b>Miles of Sewer Mains</b>	<b>Sewer Connections</b>
		<b>Miles of Water Main</b>	<b>Water Connections</b>	<b>Water Delivered (million gallons)</b>				
2020	1,810,000	5,877	470,801	59,505	162.6	5,645	442,654	
2019	1,801,000	5,816	468,391	59,028	161.7	5,582	440,786	
2018	1,777,000	5,768	465,393	59,828	163.9	5,578	437,789	
2017	1,759,000	5,647	460,891	59,519	163.1	5,549	434,586	
2016	1,774,000	5,586	457,393	60,105	164.2	5,451	431,589	

## Cybersecurity

In May 2021, the Commission experienced a ransomware attack that impacted a portion of the WSSC Water network that operates non-essential business systems. The ransomware virus was successfully removed within hours and WSSC Water was fully operational. The incident did not impact water or wastewater service or quality, and those systems were never at risk. The systems that operate WSSC Water's filtration and wastewater treatment plants are, by design, stand-alone networks not connected to the Internet. Existing cybersecurity safeguards and swift action taken by WSSC Water's IT department helped minimize the impact of this attack by restoring files from back-ups and there was no significant impact on business operations. WSSC Water did not pay or support the criminals behind this cyberattack.

WSSC Water continues to improve and enhance its cybersecurity safeguards and training of its staff users working with its IT department and outside consultants.

## INSURANCE

The Commission maintains insurance on its property (structures, contents, boilers and machinery, etc.) for physical damages. The Commission also maintains Employee Dishonesty and Terrorism insurance.

The Commission is self-insured for all liability except fiduciary liability insurance which the Commission maintains in connection with its Employees Retirement Plan and OPEB Trust. Each year, the Commission budgets funds to pay for expected claims, based on past loss experience. However, should the actual claims be significantly higher than budgeted, or should a catastrophic loss occur, then funds to pay for such loss or losses would have to be obtained from *ad valorem* taxation or other sources of revenue, since a self-insurance fund has not been established.

The Commission is self-insured for Workers' Compensation benefits per the applicable statutory requirements of the State of Maryland.

The Commission's insurance policies contain varying self-insured retention levels. All such policies are subject to their terms, conditions, exclusions, definitions and limitations.

## INVESTMENT OF OPERATING AND CAPITAL FUNDS

Commission funds held for operating and capital purposes are invested by the Commission Finance Department in accordance with the Commission's investment policy, which conforms to State of Maryland law on the investment of public funds. The Commission does not leverage its investment portfolio, buy reverse repurchase agreements, invest in investment pools or enter into interest rate swaps or other derivatives. The Commission does not borrow or lend

securities. The Commission invests primarily in obligations of the United States government, its agencies or instrumentalities, repurchase agreements, and bankers' acceptances. The repurchase agreements into which the Commission enters are collateralized by United States government treasury obligations and obligations of agencies and instrumentalities of the United States government, held by an independent third-party custodian and marked to market daily.

## **LITIGATION**

In February 2014, the Potomac Riverkeeper, Inc. and the Chesapeake Bay Foundation, Inc. filed a complaint for injunctive relief and penalties in U.S. District Court in Maryland alleging violations of the Clean Water Act by the Commission. Under a Consent Decree approved by the U.S. District Court of Maryland on April 15, 2016 (the "Consent Decree"), WSSC is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. As described above under "Capital Improvements Program - Six Year Capital Program," in accordance with the Consent Decree WSSC submitted the 2016 Plan with MDE in December of 2016 and, to address deficiencies with the 2016 Plan, the Amended Plan in September of 2018. On April 29, 2019 MDE issued its approval of the September 2018 Amended Plan and the recommended alternative upgrades to comply with the Consent Decree.

The level of improvements and any civil and stipulated penalties and other expenditures required under the Consent Decree are not expected to have a material adverse effect on the Commission's ability to satisfy its debt service requirements for the Bonds or any other debt obligations of the District.

## **RATINGS**

Fitch Ratings, Inc., Moody's Investors Service, Inc. and S&P Global Ratings have assigned the Bonds long-term ratings of "AAA" (with a negative outlook), "Aaa" (with a stable outlook) and "AAA" (with a stable outlook), respectively. No application was made to any other rating agency for the purpose of obtaining a rating on the Bonds. The Commission has engaged S&P Global Ratings ("S&P") to conduct an independent green bonds assessment of the Second Series. S&P assigned the Second Series an overall score of 82/100 Strong. Based in part on the assessment of S&P, the Commission has designated the Second Series as "Green Bonds." See "Green Bonds Designation."

The Commission furnished to such rating agencies certain information and materials respecting the Bonds, the District, the Commission, Prince George's County and Montgomery County. Generally, rating agencies base their ratings on investigations, studies and assumptions that they made, in addition to the information and materials provided by the Commission. Such ratings express only the views of the respective rating agencies. There is no assurance that the ratings mentioned above will remain in force for any given period of time or that the ratings may not be lowered or withdrawn by the rating agencies or any of them. Any such lowering or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

## **TAX MATTERS**

The following discussion does not describe all aspects of federal income taxation that may be relevant to a particular holder of Bonds in light of his or her particular circumstances and income tax situation. Each holder of Bonds should consult such holder's tax advisor as to the specific tax consequences to such holder of the ownership and disposition of such Bonds, including the application of state, local, foreign and other tax laws.

### **State of Maryland Taxation**

In the opinion of Bond Counsel, under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes, or any other taxes not levied or assessed directly on the interest on the Bonds. Interest on the Bonds may be subject to state or local income taxes in jurisdictions other than the State of Maryland under applicable state or local tax laws. Purchasers of the Bonds should consult their own tax advisors with respect to the taxable status of the Bonds in jurisdictions other than Maryland.

## **Federal Income Taxation**

In the opinion of Bond Counsel, under existing statutes, regulations and decisions, assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes.

Under the provisions of the Internal Revenue Code of 1986, as amended (the “Code”), there are certain restrictions that must be met subsequent to the delivery of the Bonds, including restrictions that must be complied with throughout the term of the Bonds in order that the interest thereon be excludable from gross income. These include the following: (i) a requirement that certain earnings received from the investment of the proceeds of the Bonds be rebated to the United States of America under certain circumstances (or that certain payments in lieu of rebate be made); (ii) other requirements applicable to the investment of the proceeds of the Bonds; and (iii) other requirements applicable to the use of the proceeds of the Bonds and the facilities financed or refinanced with such proceeds. Failure to comply with one or more of these requirements could result in the inclusion of the interest payable on the Bonds in gross income for federal income tax purposes, effective from the date of their issuance. The Commission has covenanted to take all actions necessary to maintain the exemption of interest on the Bonds from federal income taxation in the resolution authorizing their issuance.

Further, under existing statutes, regulations and decisions, Bond Counsel is of the opinion that interest on the Bonds is not includable in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment. In addition, interest income on the Bonds will be includable in the applicable tax base for the purpose of determining the branch profits tax imposed by the Code on certain foreign corporations engaged in a trade or business in the United States of America.

In rendering its opinion with respect to the Bonds, Bond Counsel will rely, without independent investigation, on certifications provided by the Commission with respect to certain material facts within its knowledge relevant to the tax-exempt status of interest on the Bonds. See Appendix D – Form of Opinion of Bond Counsel.

## **Certain Other Federal Tax Consequences Pertaining to Bonds**

There are other federal income tax consequences of ownership of obligations such as the Bonds under certain circumstances, including the following: (i) deductions are disallowed for certain expenses of taxpayers allocable to interest on tax-exempt obligations, as well as interest on indebtedness incurred or continued to purchase or carry tax-exempt obligations and interest expense of financial institutions allocable to tax-exempt interest; (ii) for property and casualty insurance companies, the amount of the deduction for losses incurred must be reduced by 25% of the sum of tax-exempt interest received or accrued and the deductible portion of dividends received by such companies; (iii) interest income which is exempt from tax must be taken into account for the purpose of determining whether, and what amount of, social security or railroad retirement benefits are includable in gross income for federal income tax purposes; (iv) for S-corporations having Subchapter C earnings and profits, the receipt of certain levels of passive investment income, including interest on tax-exempt obligations such as the Bonds, can result in the imposition of tax on such passive investment income and, in some cases, loss of S corporation status; (v) net gain realized upon the sale or other disposition of the Bonds generally must be taken into account when computing the 3.8% Medicare tax with respect to net investment income or undistributed net investment income, as applicable, imposed on certain high income individuals and certain trusts and estates; and (vi) receipt of certain investment income, including interest on the Bonds, is considered when determining qualification limits for obtaining the earned income credit provided by Section 32(a) of the Code.

## **Tax Accounting Treatment of Discount Bonds**

Certain maturities of the Bonds may be issued at an initial public offering price that is less than the amount payable on such Bonds at maturity (the “Discount Bonds”). The difference between the initial offering price at which a substantial amount of the Discount Bonds of each maturity was first sold and the principal amount of such Discount Bonds payable at maturity constitutes the original issue discount. The amount of such original issue discount that is treated as having accrued, with respect to such Discount Bonds, is added to the original cost basis of the holder in determining, for federal income tax purposes, gain or loss upon disposition (including sale, early redemption or repayment at maturity). For federal income tax purposes, (a) any holder of a Discount Bond will recognize gain or loss upon the disposition of such Discount Bond (including sale, early redemption or payment at maturity) in an amount equal to the difference between (i) the amount received upon such disposition and (ii) the sum of (1) the holder’s original cost basis in such Discount Bond,

and (2) the amount of original issue discount attributable to the period during which the holder held such Discount Bond, and (b) the amount of the basis adjustment described in clause (a)(ii)(2) will not be included in the gross income of the holder.

Original issue discount on Discount Bonds will be attributed to permissible compounding periods during the life of such Discount Bonds in accordance with a constant rate of interest accrual method. The yield to maturity of the Discount Bonds of each maturity is determined using permissible compounding periods. In general, the length of a permissible compounding period cannot exceed the length of the interval between debt service payments on the Discount Bonds and must begin or end on the date of such payments. Such yield then is used to determine an amount of accrued interest for each permissible compounding period. For this purpose, interest is treated as compounding periodically at the end of each applicable compounding period. The amount of original issue discount that is treated as having accrued in respect of a Discount Bond for any particular compounding period is equal to the excess of (a) the product of (i) the yield for such Discount Bond (adjusted as necessary for an initial short period) divided by the number of compounding periods in a year and (ii) the amount that would be the tax basis of such Discount Bond at the beginning of such period if held by an original purchaser who purchased at the initial public offering price, over (b) the amount actually payable as interest on such Discount Bond during such period. For purposes of the preceding sentence, the tax basis of a Discount Bond, if held by an original purchaser, can be determined by adding to the initial issue price of such Discount Bond, the original issue discount that is treated as having accrued during all prior compounding periods. If a Discount Bond is sold or otherwise disposed of between compounding dates, then interest, which would have accrued for that compounding period for federal income tax purposes, is to be apportioned in equal amounts among the days in such compounding period.

Holders of Discount Bonds should note that, under the applicable tax regulations, the yield and maturity of a Discount Bond are determined without regard to commercially reasonable sinking fund payments and any original issue discount remaining unaccrued at the time that a Discount Bond is redeemed in advance of stated maturity will be treated as taxable gain. Moreover, tax regulations prescribe special conventions for determining the yield and maturity of certain debt instruments that provide for alternative payment schedules applicable upon the occurrence of certain contingencies.

The yields (and related prices) provided by the purchasers of the Bonds and shown on the inside cover of this Official Statement may not reflect the initial issue prices for purposes of determining the original issue discount for federal income tax purposes.

The foregoing summarizes certain federal income tax consequences of original issue discount with respect to the Discount Bonds but does not purport to deal with all aspects of federal income taxation that may be relevant to particular investors or circumstances, including those set out above. Prospective purchasers of Discount Bonds should consider possible state and local income, excise or franchise tax consequences arising from original issue discount on Discount Bonds. In addition, prospective corporate purchasers should consider possible federal tax consequences arising from original issue discount on the Discount Bonds under the branch profits tax. The amount of original issue discount considered to have accrued may be reportable in the year of accrual for state and local tax purposes or for purposes of the branch profits tax without a corresponding receipt of cash with which to pay any tax liability attributable to such discount.

Purchasers with questions concerning the detailed tax consequences of transactions in the Discount Bonds should consult their tax advisors.

### **Purchase, Sale and Retirement of Bonds**

Except as noted below in the case of market discount, the sale or other disposition of a Bond will normally result in capital gain or loss to its holder. A holder's initial tax basis in a Bond will be its cost. Upon the disposition of a Bond (including sale, early redemption, purchase or payment at maturity), for federal income tax purposes, a holder will recognize capital gain or loss upon the disposition of such security in an amount equal to the difference between (a) the amount received upon such disposition and (b) the tax basis in such Bond, determined by adding to the original cost basis in such Bond the amount of original issue discount that is treated as having accrued as described above under "Tax Accounting Treatment of Discount Bonds." Such gain or loss will be a long-term capital gain or loss if at the time of the sale or retirement the Bond has been held for more than one year. Present law taxes both long and short-term capital gains of corporations at the rates applicable to ordinary income. For noncorporate taxpayers, however, short-term capital gains are taxed at the rates applicable to ordinary income, while net capital gains are taxed at lower rates. Net capital gains are the excess of net long-term capital gains (gains on capital assets held for more than one year) over net short-term capital losses.

## **Market Discount**

If a holder acquires a Bond after its original issuance at a discount below its principal amount (or in the case of a Bond issued at an original issue discount, at a price that produces a yield to maturity higher than the yield to maturity at which such Bond was first issued), the holder will be deemed to have acquired such Bond at “market discount,” unless the amount of market discount is *de minimis*, as described in the following paragraph. If a holder that acquires a Bond with market discount subsequently realizes a gain upon the disposition of such Bond, such gain shall be treated as taxable interest income to the extent such gain does not exceed the accrued market discount attributable to the period during which the holder held such Bond, and any gain realized in excess of such market discount will be treated as capital gain. Potential purchasers should consult their tax advisors as to the proper method of accruing market discount.

In the case of a Bond not issued at an original issue discount, market discount will be *de minimis* if the excess of the stated redemption price of such Bond at maturity over the holder’s cost of acquiring such Bond is less than 0.25% of the stated redemption price at maturity multiplied by the number of complete years between the date the holder acquires such Bond and its stated maturity date. In the case of a Bond issued with original issue discount, market discount will be *de minimis* if the excess of the revised issue price of such Bond over the holder’s cost of acquiring such Bond is less than 0.25% of the revised issue price multiplied by the number of complete years between the date the holder acquires such Bond and its stated maturity date. For this purpose, the “revised issue price” of a Bond is the sum of (a) its original issue price and (b) the aggregate amount of original issue discount that is treated as having accrued with respect to such Bond during the period between its original issue date and the date of acquisition by the holder.

## **Amortizable Bond Premium**

A Bond will be considered to have been acquired at a premium if, and to the extent that, immediately after the acquisition of such Bond, the holder’s tax basis in the Bond exceeds the amount payable at maturity (or, in the case of a Bond callable prior to maturity, an amount payable on the earlier call date, as described). Under the tax regulations applicable to the Bonds, the amount of the premium would be determined with reference to the amount payable on that call date (including for this purpose the maturity date) that produces the lowest yield to maturity on such Bonds. The holder will be required to reduce his tax basis in such Bond for purposes of determining gain or loss upon disposition of the Bond by the amount of amortizable bond premium that accrues, determined in the manner prescribed in the regulations. Generally, no deduction (or other tax benefit) is allowable in respect of any amount of amortizable bond premium on the Bonds.

## **Legislative Developments**

Legislative proposals could adversely affect the market value of the Bonds. Further, if enacted into law, any such legislation could cause the interest on the Bonds to be subject, directly or indirectly, to federal income taxation and could otherwise alter or amend one or more of the provisions of federal or state tax law described above or their consequences, as applicable. Prospective purchasers of the Bonds should consult with their tax advisors as to the status and potential effect of any pending or future legislative proposals, as to which Bond Counsel expresses no opinion.

## **CERTIFICATE CONCERNING OFFICIAL STATEMENT**

Concurrently with the delivery of the Bonds, one or more Officers of the Commission will certify that, to the best of their knowledge, the Official Statement did not as of its date, and does not as of the date of delivery of the Bonds, contain any untrue statement of a material fact or omit to state a material fact which should be included therein for the purpose for which the Official Statement is to be used, or which is necessary in order to make the statements contained therein, in the light of the circumstances under which they were made, not misleading in any material respect.

## **SALE AT COMPETITIVE BIDDING**

The Bonds were offered by the Commission by a competitive sale occurring on September 28, 2021, in accordance with the Official Notice of Sale. The interest rates shown on the inside cover page of this Official Statement for the Bonds are the interest rates resulting from the award of the Bonds at the competitive sale. The yields or prices shown on the inside cover page of this Official Statement were furnished by the successful bidder for the Bonds. All other information concerning the nature and terms of any reoffering should be obtained from the successful bidder for the Bonds and not from the Commission.

## **FINANCIAL ADVISOR**

Wye River Group, Incorporated, Annapolis, Maryland is an independent registered municipal advisor (the “Financial Advisor”) that has rendered financial advice to the Commission regarding the issuance of the Bonds and the preparation of this Official Statement. The Financial Advisor has not been engaged, nor has it undertaken, to audit, authenticate or otherwise verify the information set forth in this Official Statement, or any other related information available to the Commission, with respect to accuracy and completeness of disclosure of such information. The Financial Advisor makes no guaranty, warranty or other representation respecting the accuracy and completeness of this Official Statement or any other matter related to the Official Statement. The Financial Advisor does not engage in the underwriting, selling, or trading of securities.

## **APPROVAL OF LEGAL PROCEEDINGS**

The legality of the Bonds, based upon the documents and proceedings relative to the authorization, issuance and delivery thereof, is subject to the approval of McKennon Shelton & Henn LLP, Bond Counsel, whose approving opinion will be delivered with the Bonds. The proposed form of bond counsel opinion is set forth in Appendix D.

## **FINANCIAL STATEMENTS**

The financial statements of the Commission as of June 30, 2020 and 2019 and for the years then ended, included in Appendix A, have been audited by CliftonLarsonAllen LLP, independent auditors, as stated in their report appearing herein.

## **CONTINUING DISCLOSURE**

The Commission will execute a Continuing Disclosure Certificate (the “Disclosure Undertaking”) in connection with the issuance of the Bonds to assist the bidders in complying with the requirements of Rule 15c2-12 (the “Rule”) promulgated by the SEC pursuant to the Securities Exchange Act of 1934, as amended. The Disclosure Undertaking requires the Commission to file with the Municipal Securities Rulemaking Board (“MSRB”) through its Electronic Municipal Market Access system (“EMMA”) (i) certain annual financial information and operating data and (ii) certain event notices. The form of the Disclosure Undertaking is attached as Appendix C. The Commission may amend the Disclosure Undertaking in the future so long as such amendments are consistent with the Rule as then in effect.

A default by the Commission under the Disclosure Undertaking is not an event of default with respect to the Bonds. Except as described herein, during the last five years, the Commission has not failed to comply, in all material respects, with its continuing disclosure undertakings. Due to an administrative oversight, an event notice originally posted by the Commission on December 23, 2015 was not appropriately linked to the Commission’s debt issued in 2015. This administrative error was corrected by the Commission on August 24, 2016. The Commission has put in place internal procedures intended to ensure that all required information is provided to the MSRB for posting on EMMA on a timely basis and to all outstanding CUSIP numbers in accordance with its continuing disclosure undertakings.





**AUDITOR'S REPORT DATED (OCTOBER 23, 2020), AND COMPARATIVE FINANCIAL STATEMENTS  
OF THE COMMISSION FOR FISCAL YEARS ENDED JUNE 30, 2019 AND 2020**



## INDEPENDENT AUDITORS' REPORT

Commissioners of the  
Washington Suburban Sanitary Commission  
Laurel, Maryland

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities as of and for the years ended June 30, 2020 and 2019 and the aggregate remaining fund information as of and for the years ended December 31, 2019 and 2018 of Washington Suburban Sanitary Commission (the Commission) and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing opinions on the effectiveness of the Commission's internal control. Accordingly, we express no such opinions. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business type activities of the Commission as of June 30, 2020 and 2019 and the aggregate remaining fund information as of December 31, 2019 and December 31, 2018 and the respective changes in financial positions and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management discussion and analysis, the schedule of changes in net pension liability and related ratios and related notes, the schedule of employer contributions and related notes, the schedule of changes in net OPEB liability and related ratios and the schedule of employer contributions and related notes be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2020, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Baltimore, Maryland  
October 23, 2020

**WASHINGTON SUBURBAN SANITARY COMMISSION  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEARS ENDED JUNE 30, 2020 AND 2019  
(Unaudited)**

This section of the Washington Suburban Sanitary Commission (WSSC Water) annual financial report presents our discussion and analysis of WSSC Water’s financial performance for the fiscal years ended June 30, 2020 and 2019. GASB issued Statement No. 84, *Fiduciary Activities*. This Statement establishes standards of accounting and financial reporting for fiduciary activities. The principal objective of this Statement is to enhance the consistency and comparability of fiduciary activity reporting of state and local governments. This Statement also is intended to improve the usefulness of fiduciary activity information primarily for assessing the accountability of governments in their roles as fiduciaries. This Statement is effective for periods beginning after December 15, 2019. WSSC Water has implemented this GASB one year earlier in fiscal year 2020 with calendar year 2018 fiduciary activities also included in the presentation for comparison purpose.

**FINANCIAL HIGHLIGHTS**

*Fiscal Year 2020*

- WSSC Water maintained AAA bond ratings from Fitch Ratings, Moody’s Investors Service, and S&P Global.
- In December 2019, WSSC Water issued \$233.6 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general and water infrastructure. Included in this issue was \$53.9 million of Consolidated Public Improvement Bonds (first Green Bond series) to allow investors to invest directly in bonds which finance environmentally beneficial projects (Green Projects). Green Bonds were rated E1/80 by S&P Global.
- In February 2020, WSSC Water sold \$99.2 million of refunding bonds with interest rate of 5.00% to refund \$120.0 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.55% to 4.85%. The net proceeds of \$122.1 million (including a premium of \$23.2 million) were used to purchase selected open market securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The February 2020 refunding will reduce WSSC Water’s total debt service payments over the next 11 years by \$13.4 million and provide an economic gain of \$12.7 million.
- On May 15, 2020, the Commission opened a Line of Credit with M&T Bank (the “LOC”). For this LOC, the Commission has the right to draw funds from time to time up to a maximum of \$100,000,000. It will serve as liquidity if needed for operating expenditures in the event that the Commission experiences significant unanticipated revenue shortfalls due to the COVID-19 emergency. The Commission’s obligation to repay any amounts drawn under the Loan Documents and interest thereon is a general obligation of the Commission for the payment of which the Commission pledges its revenues and, if such revenues are insufficient, the Commission will cause the County Council of Montgomery County and the County Council of Prince George’s County to impose ad valorem taxes against all assessable property within the District in an amount sufficient to pay amounts owing under the Loan Agreement. As of June 30, 2020, the Commission has not drawn on the LOC.
- On June 1, 2020, the September 2010 Build America Bonds (Series B) were defeased and redeemed.
- A Consent Decree with the Environmental Protection Agency, the Department of Justice, the State of Maryland, and four environmental groups entered its fifteenth year. The Consent Decree formally identifies the remedial measures to eliminate and/or reduce sanitary sewer overflows. In fiscal year 2016, the U.S. District Court approved a six-year extension to the original term of the Consent

Decree. Costs of the remedial measures are estimated at \$1,700.0 million and are to be expended over at least 19 years, \$209.4 million of which is expected to be incurred after fiscal year 2020. The costs for each fiscal year are or will be included in WSSC Water's budget and six-year capital improvements program.

- Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the Commission is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC Water to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. An Audit report and Long-Term Upgrade Plan were submitted by WSSC Water for consideration by MDE on December 26, 2016. WSSC Water and its consultant prepared an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and Potomac Riverkeepers, Inc. in response to the Plan, which was submitted in September 2018. In April 2019, MDE responded by approving the proposed option which best satisfies the requirement of the Consent Decree. The work required to implement the Long-Term Capital Improvement Project(s) shall be fully implemented in accordance with the schedule in the Long-Term Upgrade Plan. The Commission shall be subject to lump-sum stipulated penalties for failure to implement Long-Term Capital Improvement Project(s) by January 1, 2026. Costs for implementation of improvements are estimated at \$203 million, \$185 million of which is expected to be incurred after fiscal year 2020. The costs are included in WSSC Water's budget and capital improvements program.
- WSSC Water's operating revenues increased \$7.0 million, or 0.9% in comparison to fiscal year 2019. The increase of \$11.6 million in Water & Sewer and other miscellaneous revenues was offset by the continuous decline of front foot benefit assessments and house connection charges of \$4.7 million. Water and sewer revenues were impacted by the following:
  - Water and sewer rates were increased in FY20.
  - Consumption on commercial and governmental accounts decreased about 15% due to COVID-19. The year-end unbilled calculation for those accounts were also adjusted down accordingly.
  - Water and sewer accounts receivable balance increased 50% as of June 30, 2020 compared with June 30, 2019 due to temporary collection policy change. As a result, the reserve balance was increased by \$10.4 million at the end of fiscal year 2020 while it was decreased by \$0.3 million a year earlier.
  - Actual sewer revenue in FY20 was below budget. Future budgets for sewer revenue will be adjusted.
- Operating expenses increased \$50.3 million, or 7.8%, in comparison to fiscal year 2019.
  - Net increase of intermunicipal agency sewage disposal costs related to the Blue Plains facility is \$11.1 million. O&M settlement adjustments in 2020 resulted in additional costs of \$7.7 million. Conversely, settlement adjustments in 2019 resulted in reductions of \$7.3 million. The total \$15 million increase in settlement adjustments was reduced by a decrease of O&M payments in FY20 and other prior year adjustments of \$3.9 million.
  - Merits, COLAs, additional hiring of staff and less leave use resulted in a \$5.9 million increase in salaries and accrued leave.
  - Professional and contractual services (Information Technology and Engineering and Construction projects, biosolid hauling and storage design, Billing & Revenue Protection Division's expense and bond sale expense) increased \$16.5 million.
  - Contract services and restoration work (for Consent Decree, manhole rehabilitation, Brighton Dam upgrade and paving) increased \$12.4 million.
  - Claims expenses and accruals increased \$5.7 million.
  - Heat, light and power decreased \$3.9 million.
- Non-operating expenses increased \$54.8 million, or 129.6%, in comparison to fiscal year 2019.
  - Interest expense on bond and notes payable increased \$4.4 million.
  - Loss on disposal increase of \$19.3 million was mainly the result of Work and Asset Management (WAM) project write-off and abandonments for the Broadcreek Augmentation project.

- Adjustments for deferred earnings for pension and OPEB, as determined by the actuaries, increased non-operating expenses in FY20. Conversely, they increased non-operating revenue in FY19. This results in a net variance of \$23.4 million.
  - \$9.5 million resulted from investment income decrease.
- Capital assets (water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities), net of accumulated depreciation, increased by \$199.8 million, while overall debt increased \$100.5 million in comparison to the previous fiscal year.
- The \$23.8 million increase in net position during the year included net loss of \$42.7 million, and capital contributions of \$66.5 million.

### ***Fiscal Year 2019***

- WSSC Water maintained AAA bond ratings from Fitch Ratings, Moody's Investors Service, and S&P Global.
- In December 2018, WSSC Water issued \$390.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure.
- In March 2019, WSSC Water sold \$39.3 million of refunding bonds with interest rates ranging from 2.00% to 5.00% to refund \$42.8 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.00% to 5.00%. The net proceeds of \$43.5 million (including a premium of \$4.4 million) were used to purchase selected open market securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The March 2019 refunding will reduce WSSC Water's total debt service payments over the next 15 years by \$3.0 million and provide an economic gain of \$2.9 million.
- In December 2017, WSSC Water sold \$79.1 million of crossover refunding bonds with an interest rate of 5.00%. The bonds refunded \$90.0 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 4.35% to 5.00%. Build America Bonds – Direct Payment to the Issuer, Series 2009B was defeased on the crossover date, and removed as a liability on June 1, 2019. Proceeds from the refunding bonds were used to purchase U.S. government securities in an irrevocable trust with an escrow agent, and provided debt service payments until the crossover date of June 1, 2019. As a result of the crossover refunding issue, WSSC Water saved \$4.9 million in debt service payments and achieved an economic gain of \$4.2 million.
- The Commission redeemed \$12.4 million in Notes on June 27, 2019 as part of the water, sewer and general debt service amortization.
- A Consent Decree with the Environmental Protection Agency, the Department of Justice, the State of Maryland, and four environmental groups entered its fourteenth year. The Consent Decree formally identifies the remedial measures to eliminate and/or reduce sanitary sewer overflows. In fiscal year 2016, the U.S. District Court approved a six-year extension to the original term of the Consent Decree. Costs of the remedial measures are estimated at \$1,636.9 million and are to be expended over at least 19 years, \$249.5 million of which is expected to be incurred after fiscal year 2019. The costs for each fiscal year are or will be included in WSSC Water's budget and six-year capital improvements program.
- Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the Commission is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC Water to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. An Audit report and Long-Term Upgrade Plan were submitted by WSSC Water for consideration by MDE on December 26, 2016. WSSC Water and its consultant prepared an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and Potomac Riverkeepers, Inc. in response to the Plan, which was submitted in September 2018. In April 2019, MDE responded by approving the proposed option which best satisfies the requirement of the Consent Decree. The work required to implement the Long-Term Capital Improvement Project(s) shall be fully implemented in accordance with the schedule in the Long-Term Upgrade Plan. The Commission shall be subject to lump-sum stipulated

penalties for failure to implement Long-Term Capital Improvement Project(s) by January 1, 2026. Costs for implementation of improvements are estimated at \$202 million, \$194 million of which is expected to be incurred after fiscal year 2019. The costs are included in WSSC Water's budget and capital improvements program.

- WSSC Water's operating revenues increased \$18.0 million, or 2.5% in comparison to fiscal year 2018, which was primarily attributable to rate increases.
- Operating expenses increased \$14.6 million, or 2.3%, in comparison to fiscal year 2018.
  - Settlement adjustments in 2019 for intermunicipal agency sewage disposal costs related to the Blue Plains facility resulted in reductions of \$7.3 million. Conversely, settlement adjustments in 2018 resulted in additional costs of \$4.9 million. Consequently, costs due to settlements in 2019 decreased \$12.2 million.
  - Merits, COLAs, the hiring of staff, and additional hours devoted to the implementation of a new billing system resulted in a \$6.6 million increase in salaries.
  - Various costs (chemicals, engineering and rental) increased \$3.9 million to address record rainfalls during the year.
  - Increased pipe inspections and related engineering services triggered additional costs of \$2.4 million.
  - The majority of the remaining variance, or \$11.7 million, represents depreciation on capital assets placed in service in recent years.
- Capital assets (water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities), net of accumulated depreciation, increased by \$323.5 million, while overall debt increased \$146.5 million in comparison to the previous fiscal year.
- The increase in net position during the year included net income of \$55.4 million, and capital contributions of \$84.3 million.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts - management's discussion and analysis, the required financial statements, and other required supplementary information. The required financial statements consist of:

- Balance sheets
- Statements of revenues, expenses, and changes in net position
- Statements of cash flows
- Pension and OPEB statements of fiduciary net position
- Pension and OPEB statements of changes in fiduciary net position
- Notes to the financial statements

The balance sheets provide a snapshot of WSSC Water's financial position at June 30, the end of the fiscal year. WSSC Water's balance sheets present current and long-term assets and liabilities, deferred outflows and inflows of resources, as well as net position.

WSSC Water's statements of revenues, expenses and changes in net position reflect activity for the fiscal years. These statements measure operating revenues and expenses as well as non-operating revenues and expenses. The statements also present capital contributions as well as changes in net position.

The statements of cash flows present WSSC Water's inflows and outflows of cash. Cash flows from operating activities, capital and related financing activities, and investment activities are shown separately. Cash provided by operating activities is reconciled to operating income.

Pension and OPEB statements of fiduciary net position provide a snapshot of the combined financial position for WSSC Water's Retirement Plan and Retiree Other Post-Employment Benefits Plan at December 31 of the two comparative calendar years, the Plans' fiscal year end. The statements present the Plans' assets, liabilities, and net position.



Pension and OPEB statements of changes in the fiduciary net position reflect combined activities for the comparative calendar years for both Plans. The statements present the additions into and deductions from the Plans as well as the Plans' net position changes.

The financial statements also include notes that provide more detailed data and explanations for some of the information in the financial statements.

WSSC Water operates as an enterprise fund, which is one type of proprietary fund. Enterprise funds operate similarly to private businesses in that charges for services to customers are expected to cover expenses. WSSC Water's financial statements are presented using the accrual basis of accounting and the economic resources measurement focus. All assets and liabilities are included in the financial statements. Revenue is recognized when water or other services are delivered. Expenses are recognized when goods and services are received. All revenues and expenses are recognized regardless of when cash is received or paid.

## **FINANCIAL ANALYSIS**

### **Net Position**

#### ***Fiscal Year 2020***

WSSC Water's net position increased 0.5% to \$4,907.7 million (See Table A-1). The increase in net investment in capital is partially offset by the decrease in unrestricted capital. Capital assets, net of accumulated depreciation, increased 2.4% to \$8,646.6 million. Unused bond proceeds at the end of the year were \$100.4 million. During fiscal year 2020, developers constructed \$31.8 million of capital assets and donated them to WSSC Water. Additional information is presented in the Capital Asset and Debt Administration section of this discussion.

Total debt, including current maturities increased to \$3,670.5 million. Capital contributions of \$34.7 (net of donated capital assets) million were available to finance capital projects during the year. These funding sources reduced the amount of bonds WSSC Water needed to sell for construction of water and sewer projects. A more detailed description of WSSC Water's debt can be found in Notes J and K of the financial statements.

#### ***Fiscal Year 2019***

WSSC Water's net position increased 2.9% to \$4,884.0 million (See Table A-1). The majority of this increase is attributable to the change in the net investment in capital assets. Capital assets, net of accumulated depreciation, increased 4.0% to \$8,446.8 million. Unused bond proceeds at the end of the year were \$140.3 million. During fiscal year 2019, developers constructed \$51.3 million of capital assets and donated them to WSSC Water. Additional information is presented in the Capital Asset and Debt Administration section of this discussion.

Total debt, including current maturities increased to \$3,570.0 million. Capital contributions of \$33.0 (net of donated capital assets) million were available to finance capital projects during the year. These funding sources reduced the amount of bonds WSSC Water needed to sell for construction of water and sewer projects. A more detailed description of WSSC Water's debt can be found in Notes J and K of the financial statements.

**TABLE A-1**  
**WSSC's Condensed Balance Sheet**  
(in millions of dollars)

	FY 2020	FY 2019	FY 2018	FY 2020 % Change	FY 2019 % Change
Current and other assets	\$ 423.4	\$ 500.6	\$ 564.7	(15.4)	(11.4)
Capital assets, net of accumulated depreciation	8,646.6	8,446.8	8,123.3	2.4	4.0
<b>Total assets</b>	<b>9,070.0</b>	<b>8,947.4</b>	<b>8,688.0</b>	<b>1.4</b>	<b>3.0</b>
<b>Total deferred outflows of resources</b>	<b>8.7</b>	<b>88.9</b>	<b>26.1</b>	<b>(90.2)</b>	<b>240.6</b>
Current and other liabilities	782.4	902.7	812.0	(13.3)	11.2
Bonds and notes payable, net of current maturities	3,333.0	3,236.3	3,085.1	3.0	4.9
<b>Total liabilities</b>	<b>4,115.4</b>	<b>4,139.0</b>	<b>3,897.1</b>	<b>(0.6)</b>	<b>6.2</b>
<b>Total deferred inflows of resources</b>	<b>55.6</b>	<b>13.3</b>	<b>72.7</b>	<b>318.0</b>	<b>(81.7)</b>
Net position:					
Net investment in capital assets	4,971.3	4,942.5	4,679.9	0.6	5.6
Restricted for growth construction	13.7	9.8	8.4	39.8	16.7
Unrestricted	(77.3)	(68.3)	56.0	(13.2)	(222.0)
<b>Total net position</b>	<b>\$ 4,907.7</b>	<b>\$ 4,884.0</b>	<b>\$ 4,744.3</b>	<b>0.5</b>	<b>2.9</b>

### Changes in Net Position

#### *Fiscal Year 2020*

- WSSC Water's operating revenues increased \$7.0 million or 0.9% in comparison with 2019 (see Table A-2). The increase of \$11.6 million in Water & Sewer and other miscellaneous revenues was offset by the continuous decline of front foot benefit assessments and house connection charges of \$4.7 million. Front foot benefit extensions and related house connections have been built primarily by outside developers since 1993. Assessments for construction by WSSC Water prior to that time are collected over the remaining term of the debt utilized to finance the construction. Water and sewer revenues were impacted by the following:
  - Water and sewer rates were increased in FY20.
  - Consumption on commercial and governmental accounts decreased about 15% due to COVID19. The year-end unbilled calculation for those accounts were also adjusted down accordingly.
  - Water and sewer accounts receivable balance increased 50% as of June 30, 2020 compared with June 30, 2019 due to a temporary collection policy change. As a result, the reserve balance was increased by \$10.4 million at the end of fiscal year 2020 while it was decreased by \$0.3 million a year earlier.
  - Actual sewer revenue in FY20 was below budget. Future budgets for sewer revenue will be adjusted.
- Operating expenses increased \$50.3 million, or 7.8%, during fiscal year 2020.
  - Net increase of intermunicipal agency sewage disposal costs related to the Blue Plains facility is \$11.1 million. Settlement adjustments in 2020 resulted in additional costs of \$7.7 million. Conversely, settlement adjustments in 2019 resulted in reductions of \$7.3 million. The total \$15 million increase in settlement adjustments was reduced by a decrease of O&M payments in FY20 and other prior year adjustments of \$3.9 million.

- Merits, COLAs, additional hiring of staff and less leave use resulted in a \$5.9 million increase in salaries and accrued leave.
  - Professional and contractual services (IT and A&E projects, biosolid hauling and storage design, Billing & Revenue Division's expense and bond sale expense) increased \$16.5 million.
  - Contract services and restoration work (Consent Decree, manhole rehabilitation, Brighton Dam upgrade and paving) increased \$12.4 million.
  - Claims expenses and accruals increased \$5.7 million.
  - Heat, light and power decreased \$3.9 million.
- Non-operating expenses increased \$54.8 million, or 129.3%, in comparison to fiscal year 2019.
    - Interest expense on bond and notes payable increased \$4.4 million.
    - Loss on disposal increase of \$19.3 million was mainly the result of WAM project write-off and abandonments for the Broadcreek Augmentation project.
    - Adjustments for deferred earnings for pension and OPEB, as determined by the actuaries, increased non-operating expenses in FY20. Conversely, they increased non-operating revenue in FY19. This results in a net variance of \$23.4 million.
    - \$9.5 million resulted from investment income decrease.

The net changes in revenues and expenses during the year resulted in net loss of \$42.7 million before capital contributions. Capital contributions decreased by 21.2% to \$66.5 million. Grant revenue increased \$0.6 million. Donated assets, constructed and contributed by developers were down \$19.5 million in comparison to the prior fiscal year.

#### ***Fiscal Year 2019***

WSSC Water's operating revenues increased \$18 million, or 2.5% in comparison with 2018, which is primarily attributable to rate increases. (see Table A-2). Total income from front foot benefit assessments and house connection charges continued to decline. Front foot benefit extensions and related house connections have been built primarily by outside developers for in excess of fifteen years. Assessments for construction by WSSC Water prior to that time are collected over the remaining term of the debt utilized to finance the construction.

- Operating expenses increased \$14.6 million, or 2.3%, during fiscal year 2019.
  - Settlement adjustments in 2019 for intermunicipal agency sewage disposal costs related to the Blue Plains facility resulted in reductions of \$7.3 million. Conversely, settlement adjustments in 2018 resulted in additional costs of \$4.9 million. Consequently, costs due to settlements in 2019 decreased \$12.2 million.
  - Merits, COLAs, the hiring of staff, and additional hours devoted to the implementation of a new billing system resulted in a \$6.6 million increase in salaries.
  - Various costs (chemicals, engineering and rental) increased \$3.9 million to address record rainfalls during the year.
  - Increased pipe inspections and related engineering services triggered additional costs of \$2.4 million.
  - The majority of the remaining variance, or \$11.7 million, represents depreciation on capital assets placed in service in recent years.

The net changes in revenues and expenses during the year resulted in a 14.2% increase in income before capital contributions to \$55.4 million. Capital contributions increased by 18.6% to \$84.3 million. Grant revenue decreased \$2.7 million due to a reduction in costs incurred on ENR projects. Donated assets, constructed and contributed by developers were up \$17.7 million in comparison to the prior fiscal year.

**TABLE A-2**  
**WSSC's Condensed Changes in Net Position**  
**(in millions of dollars)**

	<b>FY 2020</b>	<b>FY 2019</b>	<b>FY 2018</b>	<b>FY 2020</b> <b>% Change</b>	<b>FY 2019</b> <b>% Change</b>
Operating revenues	\$ 749.8	\$ 742.8	\$ 724.8	0.9	2.5
Operating expenses	(695.4)	(645.1)	(630.5)	7.8	2.3
Net non-operating revenues (expenses)	(97.1)	(42.3)	(45.8)	129.6	(7.6)
<b>Income before capital contributions</b>	<b>(42.7)</b>	<b>55.4</b>	<b>48.5</b>	<b>(177.1)</b>	<b>14.2</b>
Capital contributions	66.5	84.3	71.1	(21.1)	18.6
<b>Changes in net position</b>	<b>\$ 23.8</b>	<b>\$ 139.7</b>	<b>\$ 119.6</b>	<b>(83.0)</b>	<b>16.8</b>

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

#### *Fiscal Year 2020*

As of June 30, 2020, WSSC Water had invested \$8,646.6 million, net of accumulated depreciation, in a broad range of capital assets including water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities. This amount represents a net increase of \$199.8 million, or 2.4%, over fiscal year 2019.

#### *Fiscal Year 2019*

As of June 30, 2019, WSSC Water had invested \$8,446.8 million, net of accumulated depreciation, in a broad range of capital assets including water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities. This amount represents a net increase of \$323.5 million, or 4.0%, over fiscal year 2018.

**TABLE A-3**  
**WSSC's Capital Assets**  
**(net of depreciation and impairment losses, in millions of dollars)**

	<b>FY 2020</b>	<b>FY 2019</b>	<b>FY 2018</b>	<b>FY 2020</b> <b>% Change</b>	<b>FY 2019</b> <b>% Change</b>
Land and rights of way	\$ 132.7	\$ 129.4	\$ 126.4	2.6	2.4
Construction in progress	1,372.7	1,462.4	1,527.6	(6.1)	(4.3)
Water supply	2,597.3	2,393.3	2,236.9	8.5	7.0
Sewage disposal	1,994.0	1,906.5	1,784.8	4.6	6.8
General construction	1,370.8	1,388.5	1,370.6	(1.3)	1.3
Intangible assets	1,153.2	1,135.4	1,041.3	1.6	9.0
Other	25.9	31.3	35.7	(17.3)	(12.3)
<b>Total capital assets</b>	<b>\$ 8,646.6</b>	<b>\$ 8,446.8</b>	<b>\$ 8,123.3</b>	<b>2.4</b>	<b>4.0</b>

Capital assets completed and placed in service in 2020 decreased \$19.0 million or 4.1%, in comparison to fiscal year 2019. Overall, water asset additions increased \$46.6 million while sewer asset additions decreased

\$29.3 million. Spending on both water and sewer main replacement projects decreased while on rehabilitation projects increased. There was also substantial increase in spending on water storage facilities and wastewater pumping stations. Major additions to capital assets being depreciated during fiscal year 2020 are illustrated in Table A-4.

Capital assets completed and placed in service in 2019 decreased \$98.8 million or 17.4%, in comparison to fiscal year 2018. Upgrades of water filtration plants decreased \$99.6 million. Major additions to capital assets being depreciated during fiscal year 2019 are illustrated in Table A-5.

Additional information relative to WSSC Water’s capital assets is presented in Note D of the financial statements.

**TABLE A-4**  
**WSSC’s Additions to Capital Assets Being Depreciated**  
**Fiscal Year 2020**  
**(in millions of dollars)**

	<b>Water Supply</b>	<b>Sewage Disposal</b>	<b>General Construction</b>
<b>Financed from proceeds of bonds, notes, operating revenues or capital contributions:</b>			
Water and sewer mains	\$ 88.1	\$ 53.3	\$ 2.3
House connections	7.3	9.3	4.7
Water meters	1.0	1.0	-
Multi-use facility	-	-	(2.1)
Water Main Rehabilitation	80.1	-	2.0
Water filtration plants	2.0	-	-
Water pumping stations	-	-	-
Water storage facilities	80.4	-	-
Sewer Main Rehabilitation	-	18.8	-
Wastewater treatment facilities	-	6.2	-
Wastewater pumping stations	-	66.1	-
Miscellaneous assets	(0.1)	-	-
<b>Constructed and contributed by developers:</b>			
House connections	-	-	8.5
Water and sewer mains	-	-	20.9
<b>Total fiscal year 2020 additions to capital assets being depreciated</b>	<b>\$ 258.8</b>	<b>\$ 154.7</b>	<b>\$ 36.3</b>

**TABLE A-5**  
**WSSC's Additions to Capital Assets Being Depreciated**  
**Fiscal Year 2019**  
**(in millions of dollars)**

	<b>Water Supply</b>	<b>Sewage Disposal</b>	<b>General Construction</b>
<b>Financed from proceeds of bonds, notes, operating revenues or capital contributions:</b>			
Water and sewer mains	\$ 184.5	\$ 169.1	\$ 3.7
House connections	8.3	11.8	4.8
Water meters	1.2	1.1	-
Multi-use facility	-	-	12.9
Water filtration plants	5.8	-	-
Water pumping stations	0.1	-	-
Water storage facilities	7.7	-	-
Wastewater treatment facilities	-	2.0	-
Wastewater pumping stations	-	-	-
Miscellaneous assets	4.6	-	-
<b>Constructed and contributed by developers:</b>			
House connections	-	-	11.8
Water and sewer mains	-	-	39.4
<b>Total fiscal year 2019 additions to capital assets being depreciated</b>	<b>\$ 212.2</b>	<b>\$ 184.0</b>	<b>\$ 72.6</b>

**TABLE A-6**  
**WSSC's Additions to Capital Assets Being Depreciated**  
**Fiscal Year 2018**  
**(in millions of dollars)**

	<b>Water Supply</b>	<b>Sewage Disposal</b>	<b>General Construction</b>
<b>Financed from proceeds of bonds, notes, operating revenues or capital contributions:</b>			
Water and sewer mains	\$ 191.7	\$ 169.1	\$ 3.3
House connections	12.6	13.1	5.5
Water meters	0.8	0.8	-
Multi-use facility	-	-	1.8
Water filtration plants	105.4	-	-
Water storage facilities	25.4	-	-
Wastewater treatment facilities	-	5.6	-
Wastewater pumping stations	-	0.7	-
Miscellaneous assets	0.8	-	-
<b>Constructed and contributed by developers:</b>			
House connections	-	-	6.7
Water and sewer mains	-	-	24.3
<b>Total fiscal year 2018 additions to capital assets being depreciated</b>	<b>\$ 336.7</b>	<b>\$ 189.3</b>	<b>\$ 41.6</b>

**Bonds and Notes Payable – New Bond Issue**

***Fiscal Year 2020***

At the end of fiscal year 2020, bonds and notes outstanding totaled \$3,670.5 million, a \$100.5 million increase in comparison to the previous fiscal year. In December 2019, WSSC Water issued \$233.6 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general and water infrastructure construction. Included in this issue was \$53.9 million of Consolidated Public Improvement Bonds (first Green Bond series) to allow investors to invest directly in bonds which finance environmentally beneficial projects (Green Projects). Green Bonds were rated E1/80 by S&P Global.

***Fiscal Year 2019***

At the end of fiscal year 2019, bonds and notes outstanding totaled \$3,570.0 million, a \$146.5 million increase in comparison to the previous fiscal year. In December 2018, WSSC Water issued \$390.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure and general construction.

**TABLE A-7**  
**WSSC's Bonds and Notes Payable**  
**(in millions of dollars)**

	<b>FY 2020</b>	<b>FY 2019</b>	<b>FY 2018</b>	<b>FY 2020</b> <b>% Change</b>	<b>FY 2019</b> <b>% Change</b>
Water supply	\$ 1,601.0	\$ 1,438.8	\$ 1,368.2	11.3	5.2
Sewage disposal	1,898.6	1,956.7	1,869.8	(3.0)	4.6
General construction	170.9	174.5	185.5	(2.1)	(5.9)
<b>Total</b>	<b>3,670.5</b>	<b>3,570.0</b>	<b>3,423.5</b>	<b>2.8</b>	<b>4.3</b>
Current maturities	337.5	333.7	338.4	1.1	(1.4)
Long-term portion	3,333.0	3,236.3	3,085.1	3.0	4.9
<b>Total bonds and notes payable</b>	<b>\$ 3,670.5</b>	<b>\$ 3,570.0</b>	<b>\$ 3,423.5</b>	<b>2.8</b>	<b>4.3</b>

***Bond Ratings***

Fitch Ratings, Moody's Investors Service, and S&P Global assigned and affirmed ratings of 'AAA', 'Aaa', and 'AAA', respectively, on WSSC Water's outstanding water supply, sewage disposal and general construction general obligation bonds. The agencies identified strengths of the Commission in support of their ratings which include a sizeable, diverse tax base in Montgomery and Prince George's Counties, good finances characterized by the self-supporting nature of the water and sewer system, and a skilled management team. The bonds and notes are ultimately secured by an unlimited ad valorem property tax which may be assessed on properties in the WSSD district, although no such tax has been levied due to sufficient revenues.

***Limitations on Debt***

Maryland law limits the amount of bonds and notes WSSC Water may have outstanding at any time. This limitation is generally based on legislated percentages of the real property assessable tax base and personal property and operating real property assessments within the Washington Suburban Sanitary District. As of June 30, 2020 and 2019, the calculated limits were \$11,987.5 million and \$11,808.4 million, respectively. WSSC Water's outstanding debt was significantly below those limits.

Additional information relative to WSSC Water's Bonds and Notes activity is presented in Notes J and K of the financial statements.

**CONTACT INFORMATION**

Any questions regarding this report can be directed to the Finance Office at 14501 Sweitzer Lane, Laurel, Maryland, 20707. A copy of the report is also available on WSSC Water's website at [www.wsscwater.com](http://www.wsscwater.com).



**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**BALANCE SHEETS**  
**AS OF JUNE 30, 2020 AND 2019**  
(in thousands)

	<b><u>2020</u></b>	<b><u>2019</u></b>
<b>ASSETS</b>		
Current assets:		
Cash (Note B)	\$ 37,111	\$ 23,967
Investments (Note B)	116,011	175,193
Accrued interest receivable	4	2,613
Receivables, net (Note C)	142,109	124,754
State grants receivable	3,915	6,581
Prepaid expenses	446	3,265
Escrow Deposit	500	-
Materials and supplies, net	14,774	14,833
Total current assets	<u>314,870</u>	<u>351,206</u>
Non-current assets:		
Capital assets, net of accumulated depreciation (Note D)	8,646,551	8,446,780
Investments restricted for capital construction (Note B)	100,405	140,345
Note receivable (Note E)	8,196	9,032
Total non-current assets	<u>8,755,152</u>	<u>8,596,157</u>
Total assets	<u>9,070,022</u>	<u>8,947,363</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred amount from pension differences between projected and actual plan investments (Note L)	-	62,428
Deferred amount from pension resulting from changes in assumptions (Note L)	5,376	10,753
Deferred amount from OPEB contributions (Note M)	3,351	4,441
Deferred amount from OPEB differences between projected and actual plan investments (Note M)	-	8,324
Deferred amount from OPEB differences between expected and actual experience (Note M)	-	2,956
Total deferred outflows of resources	<u>8,727</u>	<u>88,902</u>
Total assets and deferred outflows of resources	<u>\$9,078,749</u>	<u>\$9,036,265</u>

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**BALANCE SHEETS**  
**AS OF JUNE 30, 2020 AND 2019**  
(in thousands)

	<b><u>2020</u></b>	<b><u>2019</u></b>
<b>LIABILITIES</b>		
Current liabilities:		
Bonds and notes payable, current maturities (Notes J and K)	\$ 337,526	\$ 333,736
Accounts payable and accrued liabilities	179,485	175,047
Accrued bond and note interest payable	11,228	11,316
Deposits and unearned revenue	8,783	3,834
Total current liabilities	537,022	523,933
Non-current liabilities:		
Bonds and notes payable, net of current maturities (Notes J and K)	3,332,975	3,236,321
Net pension liability (Note L)	120,275	226,628
Net OPEB liability (Note M)	104,729	129,529
Deposits, unearned revenue and other long-term liabilities (Note I)	20,383	22,590
Total non-current liabilities	3,578,362	3,615,068
Total liabilities	4,115,384	4,139,001
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred amount from pension differences between projected and actual plan investments (Note L)	39,757	-
Deferred amount from pension differences between expected and actual experience (Note L)	5,071	11,394
Deferred amount from OPEB differences between projected and actual plan investments (Note M)	6,551	-
Deferred amount from OPEB differences between expected and actual experience (Note M)	537	-
Deferred amount from debt refunding (Note F)	3,726	1,887
Total deferred inflows of resources	55,642	13,281
Total liabilities and deferred inflows of resources	4,171,026	4,152,282
<b>NET POSITION</b>		
Net investment in capital assets	4,971,317	4,942,464
Restricted for growth construction	13,731	9,804
Unrestricted	(77,325)	(68,285)
Total net position	4,907,723	4,883,983
Total liabilities, deferred inflows of resources and net position	\$9,078,749	\$9,036,265

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**  
(in thousands)

	<u>2020</u>	<u>2019</u>
<b>OPERATING REVENUES:</b>		
Water consumption, sewer use and service charges	\$ 696,861	\$ 686,643
Front foot benefit assessments	9,825	12,690
House connection charges	4,346	6,166
Other	38,726	37,318
	<hr/>	<hr/>
Total operating revenues	749,758	742,817
	<hr/>	<hr/>
<b>OPERATING EXPENSES:</b>		
Operations	99,016	113,875
Maintenance	204,402	141,332
Intermunicipal agency sewage disposal	66,327	54,668
Administrative and general	125,897	136,066
Depreciation and amortization	199,789	199,201
	<hr/>	<hr/>
Total operating expenses	695,431	645,142
	<hr/>	<hr/>
Net operating revenues	54,327	97,675
	<hr/>	<hr/>
<b>NON-OPERATING REVENUES (EXPENSES):</b>		
Interest on bonds and notes payable, net of capitalized interest	(61,277)	(56,883)
System development charge credit reimbursements	(2,323)	(4,658)
Loss on disposal of assets	(22,557)	(3,218)
Pension	(12,539)	8,849
OPEB	(2,205)	260
Investment income	2,500	11,968
Other interest income	1,340	1,356
	<hr/>	<hr/>
Net non-operating expenses	(97,061)	(42,326)
	<hr/>	<hr/>
Income (loss) before capital contributions	(42,734)	55,349
	<hr/>	<hr/>
Capital contributions (Note G)	66,474	84,347
	<hr/>	<hr/>
Changes in net position	23,740	139,696
	<hr/>	<hr/>
Net position, beginning of the year	4,883,983	4,744,287
	<hr/>	<hr/>
Net position, end of year	<u>\$ 4,907,723</u>	<u>\$ 4,883,983</u>

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF CASH FLOWS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**  
(in thousands)

	<u>2020</u>	<u>2019</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Receipts from water and sewer customers	\$ 669,918	\$ 687,249
Receipts from front foot benefit assessments	10,725	14,513
Receipts from house connection charges	3,871	2,404
Receipts from other customers and miscellaneous	73,683	77,833
Payments to employees	(177,419)	(200,865)
Payments to District of Columbia Water & Sewer Authority	(57,840)	(54,008)
Payments to suppliers and others	(277,442)	(243,295)
Net cash provided by operating activities	<u>245,496</u>	<u>283,831</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>		
Proceeds from bonds and notes	366,899	437,279
Capital contributions	67,816	82,829
Bond redemptions and note repayments	(284,367)	(300,390)
Interest payments, premiums and discounts on bonds and notes	(83,125)	(88,693)
Capital asset construction	(388,562)	(499,387)
Net cash used in capital and related financing activities	<u>(321,339)</u>	<u>(368,362)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Proceeds from the sale of investments	747,611	859,332
Purchases of investments	(651,217)	(889,478)
Pension and OPEB	(14,744)	9,109
Payments for security deposit	(500)	-
Interest income received	7,837	9,244
Net cash used in investing activities	<u>88,987</u>	<u>(11,793)</u>
Net (decrease) increase in cash	13,144	(96,324)
Cash, beginning of year	23,967	120,291
Cash, end of year	<u>\$ 37,111</u>	<u>\$ 23,967</u>
<b>Reconciliation of net operating revenues to net cash provided by operating activities:</b>		
Net operating revenue	\$ 54,327	\$ 97,675
Adjustments to reconcile net operating revenue to net cash provided by operating activities:		
Depreciation and amortization	216,197	213,838
Effect of changes in assets, liabilities and deferred outflows of resources:		
Receivables, net	(17,356)	268
Materials and supplies	59	648
Prepaid expenses	2,819	(2,992)
Deferred outflows of resources - pension and OPEB	79,940	(64,614)
Accounts payable and accrued liabilities	(26,533)	(8,063)
Unearned revenue	4,903	6
Deferred inflows of resources - pension and OPEB	40,522	(61,299)
Long-term pension liability	(88,699)	101,979
Long-term OPEB liability	(20,683)	6,385
Net cash provided by operating activities	<u>\$ 245,496</u>	<u>\$ 283,831</u>

**Noncash capital financing activities:**

Capital assets of \$31,810 and \$51,340 were acquired through contributions from developers in 2020 and 2019, respectively.

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUND FOR PENSION AND OPEB BENEFIT TRUSTS**  
**DECEMBER 31, 2019 AND 2018**  
(in thousands)

	<u>2019</u>	<u>2018</u>
<b>ASSETS</b>		
Cash and cash equivalents (Note P)	\$ 3,895	\$ 4,205
Collateral received under securities lending agreements (Note P)	42,673	27,643
Investment at fair value (Note P):		
Mutual funds	611,082	447,576
Commingled funds	175,187	225,053
U.S. Government and agency bonds	67,998	64,858
Corporate bonds	25,470	20,631
Common stock	56,368	42,766
Investment contracts with insurance company	71,295	56,196
Limited partnership units	20	20
Other fixed holdings	<u>8</u>	<u>8</u>
Total Investments	<u>1,007,428</u>	<u>857,108</u>
Dividends and accrued interest receivable	681	462
Contributions receivable from employees	<u>302</u>	<u>144</u>
Total Assets	<u>1,054,979</u>	<u>889,562</u>
<b>LIABILITIES</b>		
Payable for collateral received under securities lending agreements (Note P)	42,673	27,643
Benefits payable and accrued expenses	<u>1,094</u>	<u>523</u>
Total Liabilities	<u>43,767</u>	<u>28,166</u>
<b>NET POSITION</b>		
RESTRICTED FOR PENSION AND OPEB	<u>\$ 1,011,212</u>	<u>\$ 861,396</u>

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUND FOR PENSION AND OPEB BENEFIT TRUSTS**  
**DECEMBER 31, 2019 AND 2018**  
(in thousands)

	<b>2019</b>	<b>2018</b>
<b>ADDITIONS</b>		
Investment Income:		
Net appreciation (depreciation) in the fair value of plan investments	\$ 152,705	\$ (90,505)
Dividends and interest	27,099	24,311
	179,804	(66,194)
Less investment expenses	(3,095)	(2,833)
Net investment income	176,709	(69,027)
Contributions:		
WSSC Water Contributions	31,943	35,480
Employee Contributions	4,946	4,150
WSSC Water on-behalf contributory	11,228	10,421
Retiree Contributions	4,487	4,340
Total Contributions	52,604	54,391
Total Additions	229,313	(14,636)
<b>DEDUCTIONS</b>		
Benefit payments to retirees and refund	79,449	76,294
Administrative Expense	50	44
Total Deductions	79,499	76,338
<b>INCREASE (DECREASE) IN NET POSITION</b>	149,814	(90,974)
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB BEGINNING OF YEAR</b>	861,397	952,371
<b>NET POSITION RESTRICTED FOR PENSION AND OPEB END OF YEAR</b>	\$ 1,011,211	\$ 861,397

The accompanying notes are an integral part of these financial statements.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Washington Suburban Sanitary Commission (WSSC Water) is a bi-county political subdivision of the State of Maryland, created to provide water supply and sewage disposal services for Montgomery and Prince George's Counties. The financial statements are presented using the accrual basis of accounting and the economic resources measurement focus. Significant accounting policies are summarized below.

**Operating and Non-Operating Revenues and Expenses**

Revenues and expenses derived from financing and investment activities are classified as non-operating revenues and expenses. All other revenues and expenses are classified as operating.

Water and sewer service rates are established to provide sufficient funds to recover operating costs and debt service relating to the water supply and sanitary sewer systems. Metered water and sewer revenues are invoiced and recognized as customers utilize water. Revenue generated for which customers have not been invoiced is estimated based on past billings and recorded as unbilled revenue.

Estimated intermunicipal agency sewage disposal expenses are paid quarterly. Adjustments resulting from audits and/or reconciliations of WSSC Water's share of estimated and actual expenses are recognized in the year of settlement.

Front foot benefit and house connection assessments levied on properties where water and/or sanitary sewer service is available are the principal source of funds to service general construction bond debt. Front foot benefit assessments are recorded as operating revenue ratably over the levy year; house connection assessments and fees are recognized as operating revenue over the life of the bonds issued to finance the house connections.

Interest on bonds and notes payable is presented net of capitalized interest.

**Capital Contributions**

In July 1993, a system development charge (SDC) was established to help finance the cost of expanding water and sewage systems to accommodate growth in the Washington Suburban Sanitary District. System development charges are recorded as capital contributions when received. Certain qualified projects may be eligible for SDC credits or reimbursements. Only those SDC receipts filed in association with plumbing permits under which all covered work has obtained an approved final inspection are eligible for reimbursement. The credits are presented as non-operating expenses on the statement of revenues and changes in net position.

Developer fees and charges are established to recover costs related to services provided to outside developers for the construction of capital assets. These fees are recorded as permits are issued.

Federal and State grants are recognized as capital contributions when related capital costs are incurred.

Donated assets consist principally of capital assets constructed by developers and subsequently donated to WSSC Water. Values are established by using developers' estimated costs to construct the assets or WSSC Water's estimated costs to construct similar assets. Donated land and rights of way are recorded at estimated acquisition values. The capital assets, and related capital contributions, are recognized upon completion of construction.

WSSC Water follows Governmental Accounting Standards Board Statement No. 33, "*Accounting and Financial Reporting for Nonexchange Transactions*" (GASB No. 33). GASB No. 33 requires recognition of all contributions of capital assets, including donated assets, as revenues (capital contributions in the Statements of Revenues, Expenses and Changes in Net Position).

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Cash**

Cash includes amounts in demand deposits.

**Investments**

Investments are stated at fair value, with any related gain or loss reported in investment income on the accompanying Statements of Revenues, Expenses and Changes in Net Position. Fair value is generally based on quoted market prices on the last business day of the fiscal year. Investments in market-traded securities, including U.S. government and agency securities, municipal and corporate bonds are reported at last quoted sales/bid prices provided by independent pricing vendors. Non-current investments represent unused bond proceeds at the end of the fiscal year.

**Capital Assets**

Capital assets include water and sewer lines, water filtration and distribution, wastewater collection and treatment as well as multi-purpose facilities, equipment and fleet. Capital assets are stated at historical costs, which include related payroll, payroll taxes, fringe benefits, administrative costs and interest capitalized during construction if applicable. Normal recurring maintenance and repair costs are charged to operations, whereas major repairs, improvements and replacements, which extend the useful lives of the assets, are capitalized. The threshold for capitalization is \$100,000. Costs incurred for capital construction are carried in construction in progress until completion.

Costs incurred for the purchase of software and water and wastewater capacity are treated as intangibles and amortized over the estimated useful life of the asset or the term of the contractual agreement.

**Depreciation and Amortization**

Capital assets are depreciated or amortized using the straight-line method. Estimated useful lives of some significant asset categories are as follows:

Buildings and other structures	40 – 50 years
Pipe and pipe improvements	35 – 100 years
Equipment and vehicles	3 – 12 years
Purchased capacity	50 years
Software	5 years

Depreciation and capitalized interest on constructed assets are appropriately adjusted at substantial completion.

**Inventory**

Materials and supplies inventory is recorded utilizing a perpetual (moving average) cost methodology and is reduced for estimated losses due to obsolescence.

**Bonds and Notes Payable**

Bonds and notes payable are recorded at the principal amount outstanding, net of any applicable premium or discount.

Bonds outstanding, which have been refunded and economically defeased, are not included in long-term debt. The related assets are not included in investments. The difference between the reacquisition price and the net carrying amount of the old debt is a deferred inflow of resources and is amortized as a component of interest expense (see Note F).



**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Pension**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the net position of the Washington Suburban Sanitary Commission Employees' Retirement Plan (the Plan) and additions to/deductions from the Plan's net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Pension costs are impacted by fluctuations in the market affecting actual and projected investment income and related deferred outflows or inflows. Investment activities are reported as non-operating revenues, therefore pension costs are allocated amongst operating and non-operating costs and/or revenues.

**Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the net position of the Washington Suburban Sanitary Commission Employees' OPEB Plan (the OPEB Plan) and additions to/deductions from the OPEB Plan's net position have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

OPEB costs are impacted by fluctuations in the market affecting actual and projected investment income and related deferred outflows or inflows. Investment activities are reported as non-operating revenues, therefore OPEB costs are allocated amongst operating and non-operating costs and/or revenues.

**Compensated Absences**

Employees earn annual leave based on length of service. Accumulated annual leave in excess of 360 hours at the end of each year is transferred to sick leave. At termination, employees will be paid for unused annual leave but will not receive any pay or time off for unused sick leave. At retirement, an employee may convert unused annual leave to sick leave. Unused sick leave at retirement may be credited to an employee's total service time for retirement benefit purposes. Annual leave earned but unused is accrued as a liability.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

**Net Position**

Capital assets, as defined above, net of related outstanding debt represent the largest portion of WSSC Water's net position, or net investment in capital assets.

Net position associated with unspent proceeds from system development charges (SDC) is restricted for growth construction.

Unrestricted net position is the residual amount not included in the other classifications. The combination of reinvesting all retained earnings in net capital assets and inclusion of pension and OPEB liabilities as well as deferred amortizations of pension and OPEB actuary estimates impact both WSSC Water's net position and, therefore, the unrestricted net position.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Below is a table of net position and unrestricted capital without pension and OPEB impact:

	FY 2020	FY 2019	FY 2018	FY 2020	FY 2019
				% Change	% Change
Net position:					
Net investment in capital assets	4,971	4,942.5	4,679.9	0.6	5.6
Restricted for growth construction	13.7	9.8	8.4	39.8	16.7
Unrestricted	190.9	210.4	328.7	(9.3)	(36.0)
<b>Total net position</b>	<b>\$5,175.9</b>	<b>\$ 5,162.7</b>	<b>\$ 5,017.0</b>	<b>0.3</b>	<b>2.9</b>

**Reclassifications**

The 2019 financial statements reflect certain reclassifications to conform with the current year presentation.

**Accounting Changes**

GASB Statement No. 84, *Fiduciary Activities*, establishes uniform accounting and financial reporting requirements for fiduciary activities. This Statement is effective for fiscal years beginning after December 15, 2018. The implementation date was postponed for a year due to COVID-19. However, WSSC Water is ready and has implemented this in the current year.

GASB Statement No. 87, *Leases*, establishes uniform accounting and financial reporting requirements for leases by lessees and lessors. This Statement is effective for fiscal years beginning after June 15, 2021 (after delay of 18 months due to COVID-19). Management is evaluating the impact of the pronouncement on its financial statements.

GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, establishes requirements for interest cost incurred before the end of a construction period. This Statement is effective for fiscal years beginning after December 15, 2020 (after delay of one year due to COVID-19). Changes adopted to conform to the provisions of the Statement should be applied prospectively. Management is evaluating the impact of the pronouncement on its financial statements.

GASB Statement No. 93, *Replacement of Interbank Offered Rates*, establishes accounting and reporting requirements related to the replacement of Interbank Offered Rates such as the London Interbank Offered Rate (LIBOR). This Statement is effective for fiscal years beginning after June 15, 2021 to December 31, 2022. Management is evaluating the impact of the pronouncement on its financial statements.

**B. CASH AND INVESTMENTS**

At June 30, 2020 and 2019, cash per WSSC Water's records amounted to \$37.1 million and \$24.0 million, respectively, and reported bank balances were \$40.9 million and \$30.3 million, respectively. All collected bank balance funds were secured by Federal depository insurance or by collateral held in WSSC Water's name under a tri-party collateral agreement with M&T and BNY Mellon.

The net proceeds of \$92.4 million held by BNY Mellon from a crossover refunding of Build America Bonds – Direct Payment to the Issuer, Series 2009B, were used to purchase U.S. government securities (SLGS) in an irrevocable trust with an escrow agent. The proceeds provided debt service payments on the Series 2009B until the crossover date of June 1, 2019.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**B. CASH AND INVESTMENTS (continued)**

WSSC Water's investment policy conforms to Maryland laws on the investment of public monies. Consequently, WSSC Water is authorized to invest in the investment types identified in the table below. The table also identifies certain provisions of the Maryland law or WSSC Water investment policy, which address interest rate risk, credit risk and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage Of Portfolio</u>	<u>Maximum Investment In One Issuer</u>
U.S. Government securities	1 year	None	None
Federal agency securities	1 year	None	None
Bankers' acceptances	6 months	None	20%
Collateralized repurchase agreements	1 year	None	20%
Commercial paper	1 year	5%	None
Certificates of deposit	1 year	None	20%
Money market investments		None	None

Any investment with a maturity in excess of 1 year must be approved by the Treasurer and will be limited to U.S. Government and Federal agency securities. The aggregated value of investments with any one bank or broker will not exceed 20% of the total investment portfolio at the time of investment, unless approved by the Investment Manager or WSSC Water Treasurer.

Custodial credit risk is the risk that, in the event of a failure of a financial institution, WSSC Water would not be able to recover deposits, the value of its investments, or collateral securities that are in the possession of an outside party. Maryland State law requires that collateral shall be maintained for all deposits and certificates of deposit with amounts in excess of Federal insurance coverage. State law also requires the securities collateralizing repurchase agreements have a market value of at least 102 percent of the principal of the investment plus accrued interest. There were no repurchase agreements at June 30, 2020 and 2019.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of June 30, 2020 and 2019, all of WSSC Water's investments had remaining maturities of 1 year or less.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Credit risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. WSSC Water may invest in bankers' acceptances and commercial paper having a short-term rating of the highest letter and numerical rating issued by at least one nationally recognized statistical rating organization. WSSC Water does not have a formal policy for other investment types; however virtually all remaining investments are in, or collateralized by, Federal agency securities. Actual ratings as of June 30, 2020 and 2019 are presented below for each investment type.

Investments at June 30, 2020 (in thousands):

<u>Investment Type</u>	<u>Credit Rating</u>	<u>Remaining Maturity</u>	<u>Cost</u>	<u>Fair Value</u>
Money market investments	Aaa	1 year or less	\$ 86,471	\$ 86,471
Certificates of deposit	Aaa	1 year or less	-	-
Commercial paper	A-1+	1 year or less	-	-
U. S. Government Treasury bonds	Aaa	1 year or less	69,975	69,976
Federal agency securities	Aaa	1 year or less	<u>59,970</u>	<u>59,969</u>
Total investments (includes \$13,731 restricted for capital projects and \$100,405 which is classified as non-current)			<u>\$ 216,416</u>	<u>\$ 216,416</u>

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**B. CASH AND INVESTMENTS (continued)**

Investments at June 30, 2019 (in thousands):

<u>Investment Type</u>	<u>Credit Rating</u>	<u>Remaining Maturity</u>	<u>Cost</u>	<u>Fair Value</u>
Money market investments	Aaa	1 year or less	\$ 6,313	\$ 6,313
Certificates of deposit	Aaa	1 year or less	15,286	15,434
Commercial paper	A-1+	1 year or less	14,833	14,927
U. S. Government Treasury bonds	Aaa	1 year or less	59,277	59,816
Federal agency securities	Aaa	1 year or less	<u>217,100</u>	<u>219,048</u>
Total investments (includes \$10,349 restricted for capital projects and \$140,345 which is classified as non-current)			<u>\$ 312,809</u>	<u>\$ 315,538</u>

Concentration of credit risk is the risk of loss due to the magnitude of WSSC Water's investment in the securities of any single issuer. The investment policy of WSSC Water contains no limitations on the amount that can be invested in any one issuer. Those that represent 5% or more of total investments are as follows (in thousands):

<u>Issuer</u>	<u>Investment Type</u>	<u>2020</u>	<u>2019</u>
FHLB	Federal agency securities	\$ 59,969	\$ 219,048
U.S. Government	Treasury bonds	69,976	59,816

The change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

WSSC Water categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The valuation technique uses a three level hierarchy of inputs to measure fair value. Investments classified in Level 1 within the fair value hierarchy are valued using prices quoted in active markets for identical assets. Level 2 investment valuations utilize inputs other than quoted prices included in Level 1 that are observable, either directly or indirectly. If fair value inputs are unobservable, the investments will be classified as Level 3.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**B. CASH AND INVESTMENTS (continued)**

Fair value measurements at June 30, 2020 (in thousands) using:

	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total
Investments by fair value level:				
Certificates of deposit	\$ -	\$ -	\$ -	\$ -
Commercial paper	-	-	-	-
U. S. Government bonds	-	69,976	-	69,976
Federal agency securities	-	59,969	-	59,969
Total investments by fair value level	<u>\$ -</u>	<u>\$ 129,945</u>	<u>\$ -</u>	<u>129,945</u>
Investments measured at cost - Money market investments				<u>86,471</u>
Total investments				<u>\$ 216,416</u>

Fair value measurements at June 30, 2019 (in thousands) using:

	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total
Investments by fair value level:				
Certificates of deposit	\$ -	\$ 15,434	\$ -	\$ 15,434
Commercial paper	-	14,927	-	14,927
U. S. Government bonds	-	59,816	-	59,816
Federal agency securities	-	219,048	-	219,048
Total investments by fair value level	<u>\$ -</u>	<u>\$ 309,225</u>	<u>\$ -</u>	<u>309,225</u>
Investments measured at cost - Money market investments				<u>6,313</u>
Total investments				<u>\$ 315,538</u>

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**C. RECEIVABLES**

Receivables consisted of the following at June 30 (in thousands):

	<u>2020</u>	<u>2019</u>
Front foot benefit assessments accrued and billed	\$ 5,991	\$ 6,958
Water and sewer services unbilled	57,070	56,749
Water and sewer services billed	88,747	59,081
Miscellaneous	6,881	8,120
	<u>158,689</u>	<u>130,908</u>
Less allowance for doubtful accounts	(16,580)	(6,154)
Total receivables, net	<u>\$ 142,109</u>	<u>\$ 124,754</u>

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**D. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2020 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land and rights of way	\$ 129,426	\$ 3,233	\$ -	\$ 132,659
Construction in progress	1,462,463	454,650	(544,423)	1,372,690
Total capital assets not being depreciated	<u>1,591,889</u>	<u>457,883</u>	<u>(544,423)</u>	<u>1,505,349</u>
Capital assets being depreciated:				
Water supply	3,219,360	258,879	(1,767)	3,476,472
Sewage disposal	2,732,949	154,627	(11,924)	2,875,652
General construction	2,708,226	36,328	(2,027)	2,742,527
Intangible assets	1,533,248	54,272		1,587,520
Other	172,633	5,281	(1,574)	176,340
Total capital assets being depreciated	<u>10,366,416</u>	<u>509,387</u>	<u>(17,292)</u>	<u>10,858,511</u>
Less accumulated depreciation for:				
Water supply	(826,037)	(54,903)	1,772	(879,168)
Sewage disposal	(826,523)	(67,101)	11,921	(881,703)
General construction	(1,319,705)	(54,020)	2,027	(1,371,698)
Intangible assets	(397,896)	(36,397)		(434,293)
Other	(141,364)	(10,622)	1,539	(150,447)
Total accumulated depreciation	<u>(3,511,525)</u>	<u>(223,043)</u>	<u>17,259</u>	<u>(3,717,309)</u>
Capital assets being depreciated, net	<u>6,854,891</u>	<u>286,344</u>	<u>(33)</u>	<u>7,141,202</u>
Total capital assets, net	<u>\$ 8,446,780</u>	<u>\$ 744,227</u>	<u>\$ (544,456)</u>	<u>\$ 8,646,551</u>

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**D. CAPITAL ASSETS (continued)**

Capital asset activity for the year ended June 30, 2019 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land and rights of way	\$ 126,376	\$ 3,050	\$ -	\$ 129,426
Construction in progress	1,527,629	573,502	(638,668)	1,462,463
Total capital assets not being depreciated	<u>1,654,005</u>	<u>576,552</u>	<u>(638,668)</u>	<u>1,591,889</u>
Capital assets being depreciated:				
Water supply	3,007,874	212,188	(702)	3,219,360
Sewage disposal	2,550,564	183,986	(1,601)	2,732,949
General construction	2,640,277	72,592	(4,643)	2,708,226
Intangible assets	1,407,904	127,175	(1,831)	1,533,248
Other	168,429	7,053	(2,849)	172,633
Total capital assets being depreciated	<u>9,775,048</u>	<u>602,994</u>	<u>(11,626)</u>	<u>10,366,416</u>
Less accumulated depreciation for:				
Water supply	(771,023)	(55,716)	702	(826,037)
Sewage disposal	(765,686)	(60,917)	80	(826,523)
General construction	(1,269,727)	(53,345)	3,367	(1,319,705)
Intangible assets	(366,594)	(32,276)	974	(397,896)
Other	(132,712)	(11,492)	2,840	(141,364)
Total accumulated depreciation	<u>(3,305,742)</u>	<u>(213,746)</u>	<u>7,963</u>	<u>(3,511,525)</u>
Capital assets being depreciated, net	<u>6,469,306</u>	<u>389,248</u>	<u>(3,663)</u>	<u>6,854,891</u>
Total capital assets, net	<u>\$ 8,123,311</u>	<u>\$ 965,800</u>	<u>\$ (642,331)</u>	<u>\$ 8,446,780</u>

Interest costs of \$42.9 million and \$47.3 million were capitalized during fiscal years 2020 and 2019, respectively.

**Purchased Software**

Purchased software and related development stage costs of \$32.3 million and \$1.1 million were capitalized in accordance with GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* in fiscal years 2020 and 2019, respectively. Costs of \$0.5 million are included in the Construction in Progress balance as of June 30, 2020 and will commence amortization upon implementation of the software. Intangible assets include the balance of costs placed in service, net of accumulated amortization, of \$32.0 million and \$5.3 million in fiscal 2020 and 2019, respectively.

**Purchased Capacity**

***Jennings Randolph***

An intangible asset for purchased capacity has been established for WSSC Water's share of capital costs in the Jennings Randolph Reservoir (Bloomington Dam). The Reservoir provides backup and peak-day water



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**D. CAPITAL ASSETS (continued)**

supply to WSSC Water and is operated by the U.S. Army Corps of Engineers, Baltimore District. WSSC Water funds 50% of the capital costs, and intangible asset balances, net of accumulated amortization, of \$26.8 million and \$27.1 million, for fiscal years 2020 and 2019, respectively, are included above.

***Mattawoman and Poolesville***

WSSC Water participates in the funding of capital costs for the Mattawoman and Poolesville Wastewater Treatment Plants through agreements with Charles County and the Town of Poolesville, respectively. In exchange for this participation, WSSC Water obtains the right to discharge wastewater from the Washington Suburban Sanitary District into said facilities. Costs of \$5.1 million are included in the Construction in Progress balance as of June 30, 2020 and will commence amortization when placed in service. Asset balances, net of accumulated amortization, totaling \$8.1 million and \$8.4 million, for fiscal years 2020 and 2019, respectively, are included in intangible assets above.

***Blue Plains***

The Commission, the District of Columbia (the District), the District of Columbia Water and Sewer Authority (DC Water), Fairfax County, Virginia, Montgomery County, Maryland, and Prince George's County, Maryland are "Parties" to a regional Intermunicipal Agreement (IMA) that provides for dedicated allocation of wastewater flow capacity for treatment at the Blue Plains facility in Washington DC. The *Blue Plains Intermunicipal Agreement of 1985 Equity Payment Study* and the subsequent equity payments required by the 1985 IMA reconciled all capital cost contributions for the Parties prior to 1987 and established a new baseline as of 1988 for calculating and allocating future capital costs associated with Blue Plains.

The 1985 IMA was replaced, effective April 3, 2013, by a new Blue Plains Intermunicipal Agreement of 2012 (the "2012 IMA"), which was executed by each of the original signatories to the 1985 IMA. The 2012 IMA provides for the allocation of capital, operating, and maintenance costs among the Parties. The parties have demonstrated their willingness to share in the burdens associated with the demands for regional wastewater collection and treatment and biosolids management. Capital costs of Blue Plains are allocated among the Parties in proportion to their respective capacity allocation of the wastewater treatment, collection, and conveyance facilities as defined in the 2012 IMA. Operating costs are allocated on a proportional basis, by the wastewater flows from each participant to the Blue Plains facilities. The Commission has a wastewater treatment capacity entitlement of 169.60 MGD, which is approximately 45.8% of the Plant's total capacity of 370 MGD.

An operating procedure was implemented for Multi-Jurisdictional Users Facilities' (MJUF) in fiscal year 2018. The procedure employs a new methodology to determine the allocated flow by users through the various facilities (such as pump stations and major conveyance pipelines through the District of Columbia) for O&M billing purposes. There was no change in the Blue Plains capital cost allocation as defined.

To address technical, policy and financial issues related to the 2012 IMA, the Parties may act at three different levels of authority: 1) the policy level, as an IMA signatory, 2) the administrative level, as a member of the Leadership Committee, and 3) the technical level, as a member of the Regional Committee. WSSC Water has representation at each of these levels.

If any participant's projected annual flow is anticipated to exceed its allocated flow capacity, the following options are available for consideration by the Regional and Leadership Committees, with participation from all of the Parties: 1) wastewater flow management adjustments, 2) modification of treatment processes at Blue Plains, 3) diversion of flows from the Blue Plains Service Area to other facilities, 4) sale or rental of excess capacity at Blue Plains between the Parties, and 5) expansion or addition of treatment and/or storage facilities. The rental or sale of allocated flow capacity shall be at the discretion of the Party which is providing the capacity for sale or rent, and the related Parties to the transaction will mutually agree on the cost basis.

The 2012 IMA remains in effect until amended, replaced or terminated by mutual consent of the Parties.

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**D. CAPITAL ASSETS (continued)**

The Commission's capital investment in Blue Plains, under the 2012 IMA, is accounted for as an intangible asset and is amortized over the estimated useful lives of the underlying assets. Costs of \$345.3 million are included in the Construction in Progress balance as of June 30, 2020 and will commence amortization when assets are placed in service. Asset balances, net of accumulated amortization, totaling \$1,086.3 million and \$1,094.6 million, for fiscal years 2020 and 2019, respectively, are included in intangible assets above.

The amount shown in the statements of revenues, expenses and changes in net assets for depreciation and amortization does not include depreciation of vehicles and equipment. Depreciation of these assets, \$10.7 million in fiscal 2020 and \$11.5 million in fiscal 2019, is classified with other related operating and maintenance costs.

**E. NOTE RECEIVABLE**

On April 4, 2007, WSSC Water entered into a Purchase and Sale Contract with Montgomery County for the County's purchase of WSSC Water's property which previously was the site of a biosolids composting facility. On January 15, 2009, the closing date of the sale, WSSC Water received a promissory note in the amount of \$10,000,000 from Montgomery County.

Interest accrues at a rate of 4.43%, which commenced six months after the execution of the promissory note. Under the provisions of the promissory note, the minimum annual payment by Montgomery County is \$400,000 and is due on July 15, 2009 and annually thereafter. Payments shall be allocated first to interest, then to principal. At June 30, 2020 and 2019, the balance of this Note Receivable was \$8.2 million and \$9.0 million, respectively.

As Montgomery County develops the property, additional payments become due when a 'Payment Event' occurs. A 'Payment Event' is defined as a sale or ground lease of a parcel or the commencement of initial construction on a parcel. The additional payment shall be applied to the minimum annual payment amount. Montgomery County is obligated to pay additional payments for amounts in excess of the minimum annual payment.

The principal portion of additional payments shall be at least determined based upon the ratio of the developable square feet (DSF) of the sold or developed parcel to the sum of the DSF of the sold or developed parcel plus the total DSF of the unsold parcels. Interest shall be the outstanding unpaid interest accrued as of the date of the applicable Payment Event.

The promissory note was amended and restated in 2017, to change the repayment schedule and extend the maturity date from January 15, 2024 to July 15, 2027. Under the amended Promissory Note, the County agrees to make a minimum payment of \$1,238,855, at the interest rate of 4.43%, commencing July 15, 2018 and annually thereafter until the principal and all accrued and unpaid interest and other charges are paid.

**F. DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES**

Deferred outflows of resources represent a consumption of net position that is applicable to a future period. Reported examples include:

- (a) Deferred losses on bond refundings resulting from the difference between the carrying value of the refunded debt and its reacquisition price
- (b) Net difference between projected and actual earnings on pension plan investments
- (c) Results of changes in pension assumptions
- (d) Contributions to the OPEB Plan subsequent to the measurement date of the net OPEB liability and before the end of WSSC Water's reporting period
- (e) Differences between expected and actual experience in the measurement of the total OPEB liability

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**F. DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES (continued)**

Deferred inflows of resources represent an acquisition of net assets that is applicable to a future period. Reported examples include:

- (a) Differences between expected and actual experience in the measurement of the total pension liability
- (b) Net difference between projected and actual earnings on pension plan investments
- (c) Net difference between projected and actual earnings on OPEB plan investments

**G. CAPITAL CONTRIBUTIONS**

Capital contributions consisted of the following for the years ended June 30 (in thousands):

	<u>2020</u>	<u>2019</u>
System development charges	\$ 26,792	\$ 26,276
Developer fees	6,283	5,737
Federal and State grants	1,589	995
House connections	8,545	11,781
Land and rights of way	2,346	158
Other construction projects	20,919	39,400
Total	<u>\$ 66,474</u>	<u>\$ 84,347</u>

**H. COMPENSATED ABSENCE LIABILITY**

Compensated absence liability activity consisted of the following for the years ended June 30 (in thousands):

	<u>2020</u>	<u>2019</u>
Compensated absence liability – beginning of year	\$ 13,144	\$ 12,810
Increases (incurred)	11,804	11,168
Decreases	(9,357)	(10,834)
Compensated absence liability – end of year	<u>\$ 15,591</u>	<u>\$ 13,144</u>

This liability is included in accounts payable and accrued expenses on the balance sheet

**I. DEPOSITS, UNEARNED REVENUE AND OTHER LONG-TERM LIABILITIES**

Deposits, unearned revenue and other long-term liabilities, reflected as non-current liabilities on the Balance Sheet, consisted of the following at June 30 (in thousands):

	<u>2020</u>	<u>2019</u>
Unearned revenue for house connections	\$ 12,006	\$ 13,004
Unearned front foot benefit revenue	371	434
Construction deposits	1,323	2,308
House connection deposits	2,506	2,466
Other	4,177	4,378
Total	<u>\$ 20,383</u>	<u>\$ 22,590</u>

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**J. BONDS AND NOTES PAYABLE**

Bonds and notes payable activity for the year ended June 30, 2020 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance	Current Maturities
Bonds and notes payable:					
Water supply - other	\$ 1,348,237	\$ 256,440	\$ (111,407)	\$ 1,493,270	\$ 156,690
Water supply - direct placement	2,024	-	(1,012)	1,012	1,012
Sewage disposal - other	1,609,589	49,605	(124,208)	1,534,986	114,763
Sewage disposal - direct placement	236,788	34,124	(16,828)	254,084	18,279
General construction - other	162,142	26,730	(30,298)	158,574	46,168
General construction - direct placement	1,380	-	(613)	767	614
	<u>3,360,160</u>	<u>366,899</u>	<u>(284,366)</u>	<u>3,442,693</u>	<u>337,526</u>
Plus unamortized premium/discount	209,896	40,446	(22,535)	227,807	-
Total bonds and notes payable	<u>\$ 3,570,056</u>	<u>\$ 407,345</u>	<u>\$ (306,901)</u>	<u>\$ 3,670,500</u>	<u>\$ 337,526</u>

Bonds and notes payable activity for the year ended June 30, 2019 was as follows (in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance	Current Maturities
Bonds and notes payable:					
Water supply - other	\$ 1,281,263	\$ 181,045	\$ (114,071)	\$ 1,348,237	\$ 153,543
Water supply - direct placement	3,036	-	(1,012)	2,024	1,012
Sewage disposal - other	1,521,877	215,231	(127,519)	1,609,589	114,407
Sewage disposal - direct placement	243,093	7,938	(14,243)	236,788	16,828
General construction - other	172,010	33,065	(42,933)	162,142	47,333
General construction - direct placement	1,993	-	(613)	1,380	613
	<u>3,223,272</u>	<u>437,279</u>	<u>(300,391)</u>	<u>3,360,160</u>	<u>333,736</u>
Plus unamortized premium/discount	200,240	30,762	(21,106)	209,896	-
Total bonds and notes payable	<u>\$ 3,423,512</u>	<u>\$ 468,041</u>	<u>\$ (321,497)</u>	<u>\$ 3,570,056</u>	<u>\$ 333,736</u>

The unamortized amounts above represent premiums received on outstanding debt issuances.

Bonds payable accrue interest at rates ranging from 0.7% to 5.0%, with an effective interest rate of 3.78% at June 30, 2020. All bonds payable at June 30, 2020, exclusive of refunded bonds, are due serially through the year 2049. Generally, the bonds are callable at a premium after a specified number of years.

In December 2019, WSSC Water issued \$233.6 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general and water infrastructure. Included in the issue was \$53.9 million of Consolidated Public Improvement Bonds (first Green Bond Series) to allow investors to invest directly in bonds which finance environmentally beneficial projects (Green Projects).

In December 2018, WSSC Water issued \$390.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general, water and sewer infrastructure.

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**J. BONDS AND NOTES PAYABLE (continued)**

In September 2009, WSSC Water issued \$180.0 million of Consolidated Public Improvement Bonds in two series; \$90.0 million in Tax-Exempt Bonds, Series 2009A and \$90.0 million in Taxable Build America Bonds - Direct Payment to the Issuer, Series 2009B. On June 1, 2019, the September 2009 Build America Bonds (Series B) were fully redeemed. In September 2010, WSSC Water issued \$240.0 million of Consolidated Public Improvement Bonds in two series; \$120.0 million in Tax-Exempt Bonds, Series 2010A and \$120.0 million in Taxable Build America Bonds - Direct Payment to the Issuer, Series 2010B. On June 1, 2020, the September 2010 Build America Bonds (Series B) were defeased and redeemed. The American Recovery and Reinvestment Act of 2009 created the Build America Bonds program. This program is intended to assist state and local municipalities in issuing debt. One provision of the program is for issuance of taxable Build America Bonds to finance capital expenditures while providing a federal subsidy of 35% of the interest payment to the issuer. Due to government sequestration enacted in March 2013, the December 1, 2015 and June 1, 2016 subsidies were reduced by 2.38%. The December 1, 2016 and June 1, 2017 subsidies were reduced by 2.42%. The December 1, 2017 and June 1, 2018 subsidies were reduced by 2.31%. The December 1, 2018 and June 1, 2019 subsidies were reduced by 2.17%. The December 1, 2019 and June 1, 2020 subsidies were reduced by 2.07% and 1.69%, respectively.

Bond and note maturities and interest thereon for the next five years and then in five-year increments after fiscal year 2025 are as follows (in thousands):

Year ended June 30	Principal Other Maturities	Principal Direct Placement Maturities	Interest Other Requirements	Interest Direct Placement Requirements
2021	\$317,621	\$19,905	\$126,124	\$ 2,310
2022	135,954	18,177	118,821	2,114
2023	134,483	18,319	112,102	1,942
2024	135,772	17,780	108,040	1,772
2025	137,662	17,054	101,271	1,610
2026-2030	635,845	77,893	420,433	5,883
2031-2035	457,855	70,558	294,397	2,327
2036-2040	484,021	13,723	198,383	317
2041-2045	558,346	2,460	97,588	17
2046-2049	189,270	-	12,266	-
Total	<u>3,186,829</u>	<u>255,869</u>	<u>1,589,425</u>	<u>18,292</u>

Bond Anticipation Notes (the Notes) are remarketed weekly by WSSC Water's remarketing agent at prevailing weekly tax-exempt interest rates. Interest rates on the Notes ranged from 0.13% to 6.25% during fiscal year 2020 and from 0.91% to 2.25% during fiscal year 2019. Any or all buyers of the Notes may demand payment from WSSC Water's remarketing agent upon seven days' notice. WSSC Water's remarketing agents are prepared to remarket the Notes in such eventuality. The Notes were sold under a bank line of credit agreement which acts as a guarantee of liquidity for the Notes in the event that the Notes cannot be remarketed. On August 28, 2013, the Commission replaced the series "A" notes with two separate series (A&B), each backed by their own line of credit. On July 26, 2019, the Commission extended the current line of credit agreements with both TD Bank and State Street Bank & Trust through August 28, 2023. The maximum amount available under each line of credit, subject to certain conditions, is \$107.5 million. In aggregate, the total line of credit is \$215.0 million.

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**J. BONDS AND NOTES PAYABLE (continued)**

At both June 30, 2020 and 2019, \$177.8 million of the Notes were outstanding. WSSC Water expects to redeem these Notes with proceeds of future bond issues or annual amortization. The Commission issued \$42.5 million in Series A Notes and \$52.5 million in Series B Notes on August 31, 2016. On June 24, 2015, the Commission issued \$35.0 million in Series A Notes and \$55.0 million in Series B Notes. On February 26, 2014, WSSC Water issued \$50.0 million in Series B Notes. In accordance with the Commission's COVID-19 Savings Plan, in FY20, the Commission did not partially redeem BANs as part of the water, sewer, and general debt service amortization. On June 27, 2019, the Commission redeemed \$12.4 million in Notes. The Notes are treated as bonds, and as such, are expected to be amortized over a 20-year term. However, because these Notes are callable, the entire \$177.8 million has been included in current maturities (fiscal 2020 principal maturities), and an estimated \$6.2 million has been included in the fiscal 2021 interest requirements. Additional estimated interest requirements at prevailing rates through 2036 on these Notes, assuming future redemption from proceeds of bonds, would total \$55.5 million.

Since November 1989, WSSC Water has participated in a loan program established by the State of Maryland to loan money to Maryland municipalities for local water and sewer projects. The program, known as the Maryland Water Quality Revolving Loan Fund, is designed to offer these municipalities loans at reduced interest rates. According to GASB Statement No. 88, the Maryland Water Quality Revolving Loan Fund is a direct placement bond. As of June 30, 2020, WSSC Water borrowed \$442.2 million from the program. The total principal balance outstanding as of June 30, 2020 and 2019 was \$255.9 million and \$240.2 million, respectively. WSSC Water does not have assets that are pledged as collateral for the loan, however, WSSC Water has authority to assess an ad valorem tax to pay debt service if necessary. There has not been any event of default or termination on the Maryland Water Quality Revolving Loan.

Proceeds of notes payable to the Federal government were used to make improvements to the Jennings Randolph Reservoir for backup and peak-day water supply. The note payable accrues interest at 3.25% and balances outstanding at June 30, 2020 and 2019 were \$19.6 million and \$20.2 million, respectively.

On May 15, 2020, the Commission opened a Line of Credit with M&T Bank (the "LOC"). For this LOC, the Commission has the right to draw funds from time to time up to a maximum of \$100,000,000. It will serve as liquidity if needed for operating expenditures in the event that the Commission experiences significant unanticipated revenue shortfalls due to the COVID-19 emergency. The Commission's obligation to repay any amounts drawn under the Loan Documents and interest thereon is a general obligation of the Commission for the payment of which the Commission pledges its revenues and, if such revenues are insufficient, the Commission will cause the County Council of Montgomery County and the County Council of Prince George's County to impose ad valorem taxes against all assessable property within the District in an amount sufficient to pay amounts owing under the Loan Agreement. As of June 30, 2020, the Commission has not drawn on the LOC.

WSSC Water is in compliance with all terms of its debt agreements at June 30, 2020 and 2019.

**K. BOND REFUNDINGS**

WSSC Water sells refunding bonds, thereby defeasing outstanding bonds, to reduce total debt service payments over the remaining life of the refunded bonds and to obtain an economic gain (difference between the present value of the old and new debt service payments) from the transactions.

The refunded bonds continue to be general obligations of WSSC Water until redeemed or called. However, the net proceeds of the refunding bonds are applied toward the purchase of U.S. Government obligations (held in escrow) with maturities and interest sufficient to meet debt service and call premiums, if any, on the refunded bonds. The holders of the refunded bonds have first lien on all assets held in escrow. Refunded bonds outstanding at June 30, 2020 and 2019, which amounted to \$217.5 million, are considered to be defeased and are not reflected in the accompanying financial statements.

In February 2020, WSSC Water sold \$99.2 million of refunding bonds with interest rate of 5.00% to refund

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**K. BOND REFUNDINGS (continued)**

\$120.0 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.55% to 4.85%. The net proceeds of \$122.1 million (including a premium of \$23.2 million) were used to purchase SLGS securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The February 2020 refunding will reduce WSSC Water's total debt service payments over the next 11 years by \$13.4 million and provide an economic gain of \$12.7 million.

In March 2019, WSSC Water sold \$39.3 million of refunding bonds with interest rates ranging from 2.00% to 5.00% to refund \$42.8 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.50% to 5.00%. The net proceeds of \$43.5 million (including a premium of \$4.4 million) were used to purchase U.S. treasury securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The March 2019 refunding will reduce WSSC Water's total debt service payments over the next 11 years by \$3.0 million and provide an economic gain of \$2.9 million.

Refunded bonds are considered to be defeased and the liability is not reflected in the financial statements.

Effective July 1, 1993, WSSC Water adopted GASB Statement No. 23, *Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities*. GASB No. 23 requires deferral of the difference between the reacquisition price and the carrying amount of the old debt. The difference is reported in the accompanying financial statements as a deferred outflow of resources and is being amortized to interest on bonds and notes through the year 2032 using the proportionate-to-stated interest method. Amortization totaling \$0.09 million and \$1.0 million in fiscal 2020 and 2019, respectively, was recorded as an interest adjustment on bonds and notes payable in the accompanying statements of revenues, expenses and changes in net position.

In accordance with GASB 65, deferred amounts from debt refundings are now illustrated as Deferred Outflows or Inflows of Resources on the Balance Sheet.

**L. RETIREMENT PLAN**

**Plan Description**

The Washington Suburban Sanitary Commission Employees' Retirement Plan (the Plan), a single employer contributory defined benefit retirement plan, was established in 1967 to provide retirement and death benefits for the employees of the Washington Suburban Sanitary Commission (WSSC Water) under conditions set forth in the Plan Document based on an employee's age, length of service, and compensation. The Retirement Plan Document is amended from time to time, with the Plan last amended on April 17, 2019. The Plan may be amended by Commission resolution or by the Executive Director on behalf of the Commission.

WSSC Water implemented the Open Version of the Plan on July 1, 1978. Members of the Plan as of June 30, 1978 had an option to be included in the Open Version. This option expired December 31, 1978. The Open Version is mandatory for new employees. It generally provides for reduced employee contributions and benefits.

As of December 31, 2019, and 2018, there were 1,662 and 1,641 employees, respectively, participating in the Open Version of the Plan, and 5 and 5 employees, respectively, participating in the Closed Version of the Plan, a total of 1,667 and 1,646 employee participants, respectively.

As of December 31, 2019, and 2018, there were 1,662 and 1,630 retirees and/or beneficiaries, respectively, receiving benefits from the Plan, and there were 116 and 100 terminated vested employees, respectively, not yet receiving benefits. Sixteen and eleven employees retired in fiscal years 2019 and 2018, respectively, and began receiving benefits in subsequent fiscal years.

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**L. RETIREMENT PLAN (continued)**

Actuarial studies are performed at least once every two years as of June 30<sup>th</sup> and the measurement date for the net pension liability is December 31<sup>st</sup>.

**Contributions**

WSSC Water funds annual pension plan costs based upon a level percentage of payroll costs. WSSC Water's contribution, which is paid in a lump sum on July 1 each year, amounted to \$26.5 million and \$25.5 million on July 1, 2019 and 2018, respectively.

**Pension Benefits**

The Plan provides for 100% vesting of retirement benefits after five years of credited service.

Generally, the normal retirement benefits payable to an eligible participant are equal to the sum of:

1. 2.1% of final average monthly compensation multiplied by the Closed Version credited service, plus
2. 1.4% of final average monthly compensation multiplied by the Open Version credited service where the sum of Closed Version credited service and Open Version credited service, exclusive of accumulated sick leave service is subject to a maximum of 36 years.

The Plan provides options for disability and early retirement to eligible participants or their surviving spouses.

The Plan provides for periodic cost of living increases to retirement benefits. Participants covered by the Closed Version will receive an increase two months following a sustained increase in the Consumer Price Index of 3% or more. Participants in the Open Version receive an increase each March 1, based on the preceding calendar year's increase in the Consumer Price Index. The first increase may be pro-rated depending on the time of retirement.

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

	2019	2018
Inflation	2.50%	2.50%
Salary increases		
Up to 5 years of Service	7.50%	7.50%
6+ years of service	2.75%	2.75%
Investment rate of return	7.00%	7.00%

The mortality rates for 2019 were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, with Blue Collar adjustments and one-year age set-forward, and projected to 2025 using Scale BB.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience analysis covering 2011 through 2015.

Further details on assumptions are provided in the valuation report.



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**L. RETIREMENT PLAN (continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation and the final investment return assumption are summarized in the following table:

	Target Allocation	Long Term Expected Real Rate of Return
<b>Asset class:</b>		
Domestic Equity	40.00%	5.85%
Non-U.S. Equity	25.00%	6.00%
U.S. Fixed Income	30.00%	1.65%
Real Estate	5.00%	4.45%
Total Weighted Average Real Return	100.00%	4.56%
Plus Inflation		2.50%
Total Return without Adjustment		7.06%
Risk Adjustment		-0.06%
Total Expected Return		7.00%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00% for 2019 and 2018. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Commission contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Other Key Actuarial Assumptions**

The other key actuarial assumptions that determined the total pension liability as of December 31, 2019 and 2018 included:

Valuation date	June 30, 2019	June 30, 2018
Measurement date	December 31, 2019	December 31, 2018
Inflation	2.50%	2.50%
Salary increased including inflation	2.75% to 7.50%	2.75% to 7.50%

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**L. RETIREMENT PLAN (continued)**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Plan, calculated using the discount rate of 7.00% for each of 2019 and 2018, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate (in thousands).

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Net Pension Liability - 2019	\$ 230,368	\$ 120,275	\$ 27,148
Net Pension Liability - 2018	\$ 335,194	\$ 226,628	\$ 134,791

**Changes in the Net Pension Liability**

Changes in the Net Pension Liability for the year ended December 31, 2019 were as follows (in thousands):

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at 12/31/18	\$ 968,213	\$ 741,585	\$ 226,628
Changes for the year:			
Service cost	11,958	-	11,958
Interest	66,287	-	66,287
Differences between expected and actual experience	(1,762)	-	(1,762)
Changes in assumptions	-	-	-
Contributions – employer	-	26,524	(26,524)
Contributions – employee	-	4,946	(4,946)
Net investment income	-	151,805	(151,805)
Benefit payments, including refunds of employee contributions	(63,733)	(63,733)	-
Administrative expense*	-	(439)	439
Net change	12,750	119,103	(106,353)
Balances at 12/31/19	\$ 980,963	\$ 860,688	\$ 120,275

Plan's fiduciary net position as a percentage of  
the total pension liability 87.74%

\* Administrative expenses are paid directly by WSSC Water and may be reimbursed by the Plan

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**L. RETIREMENT PLAN (continued)**

Changes in the Net Pension Liability for the year ended December 31, 2018 were as follows (in thousands):

	Increase (Decrease)		
	Plan		
	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) – (b)
Balances at 12/31/17	\$ 936,361	\$ 833,825	\$ 102,536
Changes for the year:			
Service cost	11,558	-	11,558
Interest	65,379	-	65,379
Differences between expected and actual experience	16,448	-	16,448
Changes in assumptions	-	-	-
Contributions – employer	-	25,480	(25,480)
Contributions – employee	-	4,150	(4,150)
Net investment income	-	(60,337)	60,337
Benefit payments, including refunds of employee contributions	(61,533)	(61,533)	-
Administrative expense*	-	-	-
Net change	31,852	(92,240)	124,092
Balances at 12/31/18	\$ 968,213	\$ 741,585	\$ 226,628

Plan's fiduciary net position as a percentage of  
the total pension liability 76.59%

\* Administrative expenses are paid directly by WSSC Water and may be reimbursed by the Plan

**Pension Expense**

For the years ended June 30, 2020 and 2019, WSSC Water recognized pension expense as follows (in thousands):

	2020	2019
Pension cost distributions:		
Operating	\$ 22,530	\$ 21,931
Non-operating	12,539	(8,850)
Capital	(13,170)	26,869
Total pension expense	\$ 21,899	\$ 39,950

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**L. RETIREMENT PLAN (continued)**

**Deferred Outflows (Inflows) of Resources**

Deferred outflows of resources and deferred inflows of resources related to pensions were reported for the years ended June 30, 2020 and 2019 from the following sources (in thousands):

<b>Deferred Outflows</b>	<u>2020</u>	<u>2019</u>
Changes in assumptions	\$ 5,376	\$ 10,753
Net difference between projected and actual earnings on pension plan investments	<u>-</u>	<u>62,428</u>
Deferred Outflows	<u>\$ 5,376</u>	<u>\$ 73,181</u>
<b>Deferred Inflows</b>		
Differences between expected and actual experience	\$ (5,071)	\$ (11,394)
Net difference between projected and actual earnings on pension plan investments	<u>(39,757)</u>	<u>-</u>
Deferred Inflows	<u>\$ (44,828)</u>	<u>\$ (11,394)</u>

Amounts reported as deferred outflows of resources and deferred (inflows) of resources related to pensions will be recognized in pension expense as follows (in thousands):

Year ended <u>June 30</u>	<u>Amortization</u>
2021	(\$15,444)
2022	(9,306)
2023	5,859
2024	(20,561)

Historical trend information showing the Plan's progress is presented in the Plan's December 31, 2019 comprehensive annual financial report, which can be requested from WSSC Water's offices.

**Retirement Restoration Plan**

Effective July 1, 1995, WSSC Water established the Washington Suburban Sanitary Commission Employees' Retirement Restoration Plan (the Restoration Plan), a non-qualified plan. The purpose of the Restoration Plan is to restore most of the benefits foregone by participants in the WSSC Water Employees' Retirement Plan when such benefits are limited by the maximum benefit provisions of Section 415 of the Internal Revenue Code. During fiscal years 2020 and 2019, the Restoration Plan paid benefits totaling \$19,000 and \$26,000, respectively.

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**M. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**Plan Description**

Post-employment benefits are provided under a set of personnel policies (herein referred to, collectively, as the “OPEB Plan”). The OPEB Plan and its underlying trust, a single employer defined benefit plan, was established in 2007 to provide life insurance, healthcare and prescription drug benefits for OPEB Plan participants and beneficiaries of the WSSC Water under conditions set forth in the Trust Agreement, including the payment of reasonable administrative expenses. WSSC Water employees are eligible to continue group insurance coverage after retirement provided that retiring employees have had coverage in effect for two years prior to retirement.

As of December 31, 2019, and 2018, there were 1,667 and 1,646 active employees and 1,662 and 1,630 retirees, respectively. WSSC Water has the right to amend the Trust Fund Agreement.

Actuarial studies are performed at least once every two years as of June 30<sup>th</sup> and the measurement date for the net OPEB liability is December 31<sup>st</sup>.

**Member and Employer Contributions**

WSSC Water contributes to the OPEB Plan as it deems appropriate. WSSC Water initially elected to phase-in payments to the Trust over a five-year period, such that 20% of the difference between the annual required contribution and total cash expenses (funded on a “Pay-as-you-go” basis) would be funded in fiscal year 2007 and 40% of this difference would be funded in fiscal year 2008. During the third year (2009) of the phase in, WSSC Water elected to phase-in this difference over an eight-year period, which ended in 2014. WSSC Water made cash contributions of \$5.4 and \$10.0 million for the years ending December 31, 2019 and 2018, respectively.

The OPEB Plan recognizes revenues and expenditures for third-party payments made by WSSC Water related to benefits payments and administrative expenses. Accordingly, the OPEB Plan has included “on behalf” payments made by WSSC Water during the years 2019 and 2018 of \$15.7 million and \$14.8 million, respectively.

“On-behalf” payments by Water WSSC Water made subsequent to the measurement dates of December 31, 2019 and 2018 are reported as deferred outflows of contributions at June 30, 2020 and 2019 totaling \$3.4 million and \$4.4 million, respectively.

**OPEB Benefits**

The OPEB Plan pays 70-80% of the full premium for medical and prescription drug coverage for eligible participants and qualified dependents. In addition, employees who retired in 1982 and after are eligible for life insurance benefits. The amount of retiree life insurance coverage begins at 85% of the employee’s salary as of the day immediately prior to retirement, and decreases over a four-year period, until coverage equals either 25% of that salary or \$5,000, whichever is greater.

**OPEB Plan Termination**

In the event of the OPEB Plan termination, assets shall be allocated for the payment of benefits and administrative expenses in accordance with the OPEB Plan and Trust Agreement.

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**M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

**Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of July 1, 2019, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%			
Salary Increase	3.00%	(for Entry Age cost method)		
Investment Return	7.00%			
Healthcare cost trends		UHC POS (Pre-65)	UHC EPO/HMP (Pre-65)	Medicare Plus/Supplement
2019		6.50%	7.00%	4.50%
2020		6.25%	6.75%	4.25%
2021		6.00%	6.50%	4.00%
2022		5.75%	6.25%	4.00%
2023		5.50%	6.00%	4.00%
2024		5.25%	5.75%	4.00%
2025		5.00%	5.50%	4.00%
2026		4.75%	5.25%	4.00%
2027		4.50%	5.00%	4.00%
2028		4.25%	4.75%	4.00%
2029+		4.25%	4.50%	4.00%

The mortality rates for 2019 were based on the RP-2000 Blue Collar Healthy Annuitant mortality table, for males and females, with one year set forward, and projected to 2025 using Scale BB. The RP2000 Disabled tables were used for the valuation of disabled lives. The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience analysis in 2016, covering 2011 through 2015.

Further details on assumptions are provided in the valuation report.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation and the final investment return assumption are summarized in the following tables:

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**M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

	<u>Portfolio Allocation</u>	<u>Long Term Expected Real Return - Portfolio</u>
<b>Asset class:</b>		
Domestic Equity	35%	5.85%
Non-U.S. Equity	35%	6.20%
U.S. Fixed Income - Investment	20%	1.65%
U.S. Fixed Income - High Yield	5%	4.50%
Emerging Markets Currency	5%	3.80%
Total Weighted Average Real Return	<u>100%</u>	<u>4.96%</u>
Plus Inflation		<u>2.50%</u>
Total Return without Adjustment		<u>7.46%</u>
Risk Adjustment		<u>-0.46%</u>
Total Expected Return		<u>7.00%</u>

**Discount Rate**

The discount rate used to measure the total OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made equal to the pay-as-you-go cost, plus \$5 million into the OPEB Trust. These amounts are more than enough to satisfy the Actuarially Determined Contributions going forward. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the expected trust return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability, calculated using the discount rate of 7.00%, as well as what WSSC Water's net OPEB liability would be if it were calculated using rates that are 1.00% lower or 1.00% higher than the current rate (in thousands).

	<u>1% Decrease 6.00%</u>	<u>Current Discount Rate 7.00%</u>	<u>1% Increase 8.00%</u>
Net OPEB Liability - 2019	<u>\$ 134,555</u>	<u>\$ 104,729</u>	<u>\$ 79,943</u>
Net OPEB Liability - 2018	<u>\$ 158,153</u>	<u>\$ 129,529</u>	<u>\$ 105,731</u>

**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trends**

The following presents the net OPEB liability, calculated using the trend assumptions below, as well as, what WSSC Water's net OPEB liability would be if it were calculated using rates that are 1% lower or 1% higher than the current rate (in thousands).

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**M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

	<u>1% Decrease</u> <u>3.0% - 3.5%</u>	<u>Current Trend</u> <u>4.0% - 4.5%</u>	<u>1% Increase</u> <u>5.0% - 5.5%</u>
Net OPEB Liability - 2019	<u>\$ 78,950</u>	<u>\$ 104,729</u>	<u>\$ 135,950</u>
Net OPEB Liability - 2018	<u>\$ 103,709</u>	<u>\$ 129,529</u>	<u>\$ 160,830</u>

**Other Key Actuarial Assumptions**

The other key actuarial assumptions that determined the total OPEB liability as of December 31, 2019 and 2018 included:

Valuation date	July 1, 2019	July 1, 2017
Measurement date	December 31, 2019	December 31, 2018
Inflation	2.50%	2.50%

**Changes in the Net OPEB Liability**

Changes in the Net OPEB Liability for the year ended December 31, 2019 were as follows (in thousands):

	<u>Increase (Decrease)</u>		
	<u>Total OPEB</u> <u>Liability</u>	<u>Plan</u> <u>Fiduciary Net</u> <u>Position</u>	<u>Net OPEB</u> <u>Liability</u>
	(a)	(b)	(a) – (b)
Balances at 12/31/18	<u>\$ 249,341</u>	<u>\$ 119,812</u>	<u>\$ 129,529</u>
Changes for the year:			
Service cost	2,881	-	2,881
Interest	17,269	-	17,269
Differences between expected and actual experience	(3,010)	-	(3,010)
Changes in assumptions	-	-	-
Contributions – employer, including benefits paid	-	16,647	(16,647)
Contributions – retiree	-	4,487	(4,487)
Net investment income	-	25,344	(25,344)
Benefit payments, including refunds of employee contributions	(11,228)	(15,716)	4,488
Administrative expense*	-	(50)	50
Net change	<u>5,912</u>	<u>30,712</u>	<u>(24,800)</u>
Balances at 12/31/19	<u>\$ 255,253</u>	<u>\$ 150,524</u>	<u>\$ 104,729</u>

Plan's fiduciary net position as a percentage of the total pension liability 58.97%

\* Administrative expenses are paid directly by WSSC Water.



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**M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

Changes in the Net OPEB Liability for the year ended December 31, 2018 were as follows (in thousands):

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) – (b)
Balances at 12/31/17	\$ 240,304	\$ 118,545	\$ 121,759
Changes for the year:			
Service cost	2,798	-	2,798
Interest	16,659	-	16,659
Differences between expected and actual experience	-	-	-
Changes in assumptions	-	-	-
Contributions – employer, including benefits paid	-	20,421	(20,421)
Contributions – retiree	-	4,340	(4,340)
Net investment income	-	(8,690)	8,690
Benefit payments, including refunds of employee contributions	(10,420)	(14,760)	4,340
Administrative expense*	-	(44)	44
Net change	9,037	1,267	7,770
Balances at 12/31/18	\$ 249,341	\$ 119,812	\$ 129,529
Plan’s fiduciary net position as a percentage of the total pension liability	48.05%		

\* Administrative expenses are paid directly by WSSC Water.

**OPEB Expense**

For the years ended June 30, 2020 and 2019, WSSC Water recognized OPEB expense as follows (in thousands):

	2020	2019
OPEB cost distributions:		
Operating	\$ 9,479	\$ 8,663
Non-operating	2,155	(304)
Capital	(1,265)	5,110
Total OPEB expense	\$ 10,369	\$ 13,469

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**M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)**

**Deferred Outflows (Inflows) of Resources**

Deferred outflows of resources and deferred inflows of resources related to pensions were reported for the years ended June 30, 2020 and 2019 from the following sources (in thousands):

<b>Deferred Outflows</b>	2020	2019
Contributions made subsequent to the measurement date	\$ 3,351	\$ 4,441
Net difference between expected and actual experience	-	2,956
Net difference between projected and actual earnings on OPEB plan investments	-	8,324
Deferred Outflows	\$ 3,351	\$ 15,721
<b>Deferred Inflows</b>		
Net difference between expected and actual experience	\$ (537)	\$ -
Net difference between projected and actual earnings on OPEB plan investments	(6,551)	-
Deferred Inflows	\$ (7,088)	\$ -

Contributions made subsequent to the measurement date will be recognized as expense in the next year. Other amounts reported as deferred outflows of resources and deferred (inflows) of resources related to OPEB will be recognized in OPEB expense as follows (in thousands):

<u>Year ended</u> <u>June 30</u>	<u>Amortization</u>
2021	(\$1,436)
2022	(887)
2023	(403)
2024	(3,861)
2025	(501)

Historical trend information showing the Plan's progress is presented in the Plan's December 31, 2019 comprehensive annual financial report, which can be requested from WSSC Water's offices.

**N. DEFERRED COMPENSATION PLAN**

WSSC Water offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The deferred compensation plan, available to all employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All of the assets of the deferred compensation plan are held in a trust for the exclusive benefit of participants and beneficiaries. Participants' rights under the plan are equal to the fair market value of the deferred account for each participant.

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**O. COMMITMENTS AND CONTINGENCIES**

Construction expenditures for fiscal 2021 are not expected to exceed \$605 million, after excluding the portion that will be funded by capital contributions. Commitments in connection with this construction program approximated \$436 million at June 30, 2020.

For fiscal years 2020 and 2019, the Commission paid \$33.7 million and \$44.1 million, respectively, to fund its share of construction costs under the regional Blue Plains Intermunicipal Agreement of 2012. The Commission estimates its share of the construction costs over the next six years to be \$443.5 million, of which \$59.5 million is expected to be incurred in fiscal year 2021 and the balance over fiscal years 2022 to 2026. In addition, for fiscal years 2020 and 2019, the Commission made total payments of \$59.7 million and \$56.0 million, respectively, to DC Water for its share of operating and maintenance costs.

WSSC Water receives several federal and state grants. The grant funds expended are subject to compliance audits by the grantors.

The United States Department of Justice, the United States Environmental Protection Agency and the Maryland Department of the Environment (collectively, "the Regulators") alleged, in previous years, that sanitary sewer overflows ("SSOs") from WSSC Water's sanitary sewer collection system were violations of the Federal Clean Water Act and analogous State law. Federal agencies have pursued similar enforcement actions nationally against public wastewater treatment system owners. WSSC Water contested this action and the initial remedial measures proposed by the Regulators. Negotiations to resolve the enforcement action through the entry of a mutually agreeable Consent Decree began in March 2002. In July 2005, a proposed Consent Decree was executed between WSSC Water, the Regulators and four environmental groups in which WSSC Water agreed to undertake certain remedial measures to eliminate and/or reduce SSO occurrences. The proposed Consent Decree was approved by the U.S. District Court with an official start date of December 7, 2005. In fiscal 2016, the U.S. District Court approved a six-year extension to the original term of the Consent Decree. Costs of these remedial measures are estimated at \$1,700.0 million and are to be expended over at least 19 years, \$209.4 million of which is expected to be incurred after fiscal year 2020. The costs are included in WSSC Water's budget and capital improvements program. WSSC Water also paid civil penalties totaling \$1.1 million. These costs were accrued in fiscal 2005, and paid in fiscal 2006.

In February 2014, the Potomac Riverkeeper, Inc. ("PR") and the Chesapeake Bay Foundation, Inc. ("CBF") filed a complaint for injunctive relief and penalties in U.S. District Court in Maryland alleging violations of the Clean Water Act ("CWA") by the Commission (the "Issuer"). Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the Commission is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC Water to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. An Audit report and Long-Term Upgrade Plan were submitted by WSSC Water for consideration by MDE on December 26, 2016. WSSC Water and its consultant prepared an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and PR in response to the Plan. The work required to implement the Long-Term Capital Improvement Project(s) shall be fully implemented in accordance with the schedule in the Long-Term Upgrade Plan. The Commission shall be subject to lump-sum stipulated penalties for failure to implement Long-Term Capital Improvement Project(s) by January 1, 2026. Costs for implementation of improvements are estimated at \$203 million, \$185 million of which is expected to be incurred after fiscal year 2020. The costs are included in WSSC Water's budget and capital improvements program.

WSSC Water is involved in judicial and administrative proceedings. These actions include personal injury, property damage, personnel and environmental claims, and various claims filed by contractors against WSSC Water for cost overruns on construction contracts. While the outcomes of these matters are uncertain, it is the opinion of management and WSSC Water's General Counsel that resolution of all claims outstanding will not have a material adverse effect on the financial position or changes in net position of WSSC Water.

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**O. COMMITMENTS AND CONTINGENCIES (continued)**

WSSC Water purchases insurance on its property (structures, contents, boiler and machinery, etc.) for physical damages where it has been determined that a reasonable amount of exposure exists. In addition, WSSC Water is self-insured for workers' compensation in accordance with the statutory requirements of the State of Maryland. The workers' compensation accrued liability includes an estimate for claims incurred but not yet reported to the claims administrator. WSSC Water also maintains crime and terrorism insurance and fiduciary liability policies having various self-insured retention levels. Claims have not exceeded policy limits in the past three years.

WSSC Water is self-insured for all public liability. Each year, funds are budgeted for normal claims. However, should the past loss experience change, or should a catastrophic loss occur in excess of applicable insurance coverage, funds for such loss or losses would have to be obtained from ad valorem taxation or other sources of revenue since a self-insurance fund has not been established.

General liability and workers' compensation claim activity consisted of the following at June 30 (in thousands):

	2020	2019
Claim liability - beginning of year	\$ 8,645	\$ 14,437
Current year claims and changes in estimates	2,374	3,535
Claim payments	(1,809)	(9,327)
Claim liability - end of year	\$ 9,210	\$ 8,645

This liability is included in accounts payable and accrued expenses on the balance sheet.

During fiscal years 2020 and 2019, WSSC Water leased a variety of equipment with annual rental payments of approximately \$2.2 million and \$2.3 million, respectively.

**P. NOTES TO PENSION & OPEB STATEMENT OF FIDUCIARY NET POSITION**

**Cash and Cash Equivalents**

Both Pension and OPEB plans consider all cash and highly liquid investments with an original maturity of three months or less to be cash and cash equivalents. Cash and cash equivalents for the Pension Plan consisted of short-term investments funds of \$3,780,988 and \$4,165,944 as of December 31, 2019 and 2018 respectively. The cash and cash equivalents for the OPEB Plan were \$113,650 and \$38,499 as if December 31, 2019 and 2018 respectively.

**Security Lending**

The Board of Trustees permits the (Pension) Plan to lend its securities to broker-dealers and other entities (the "Borrowers") for collateral that will be returned for the same securities in the future. The Plan's custodian is the agent in lending the Plan's securities for collateral of 102 percent for domestic securities and 105 percent for international securities. The custodian receives cash, securities or irrevocable bank letters of credit as collateral. All securities loans can be terminated on demand by either the Plan or the Borrowers. Cash collateral received from the Borrowers is invested by the lending agent, as an agent for the Plan, in a short-term investment pool in the name of the Plan, with guidelines approved by the Board. Such investments are considered a collateralized investment pool. The relationship between the maturities of the investment pool and the Plan's loans is affected by the maturities of securities made by other plan entities that

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**P. NOTES TO PENSION & OPEB STATEMENT OF FIDUCIARY NET POSITION (continued)**

invest cash collateral in the investment pool, and which the Plan cannot determine. The Plan records a liability for the return of the cash collateral shown as collateral held for securities lending in the Statements of Plan Net Position. The Board does not restrict the amount of loans the lending agent may make on its behalf. The agent indemnifies the Plan by agreeing to purchase replacement securities, or return the cash collateral thereof, in the event a Borrower fails to return loaned securities or pay distributions thereon.

As of December 31, 2019, and 2018, the fair value of securities on loan was \$41,515,563 and \$27,081,567, respectively. Cash received as collateral and the related liability of \$42,673,508 and \$27,643,078 as of December 31, 2019 and 2018 are shown on the Statements of Plan Net Position. Securities received as collateral are not reported as assets since the Plan does not have the ability to pledge or sell the collateral securities.

Securities lending revenues and expenses amounting to \$997,009 and \$920,974, respectively, for December 31, 2019 and \$856,629 and \$777,476, respectively, for December 31, 2018, have been classified with investment income and investment expenses, respectively, in the accompanying financial statements.

The following represents the balances relating to the securities lending transactions as of December 31:

	<u>2019</u>		<u>2018</u>	
	Fair Value of Underlying Securities	Cash Collateral Investment Value	Fair Value of Underlying Securities	Cash Collateral Investment Value
Securities Loaned for Cash Collateral				
Corporate Bonds	\$ 4,123,325	\$ 4,227,051	\$ 3,176,418	\$ 3,246,459
Common Stock	9,830,361	10,053,288	8,272,934	8,430,773
U. S. Government & Agency Bonds	27,561,877	28,393,169	15,632,215	15,965,846
Total	<u>\$41,515,563</u>	<u>\$42,673,508</u>	<u>\$27,081,567</u>	<u>\$27,643,078</u>

At year-end, the Plan has credit risk exposure to Borrowers because the amount the Plan owes the Borrowers is less than the amounts the Borrowers owe the Plan. The plan is fully indemnified by its custodial bank against any losses incurred as a result of Borrower default.

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2019 and 2018, there were no funds held by a counterparty that was acting as the Plan's agent in securities lending transactions.

**Investments**

The Plans categorize fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The valuation technique uses a three-level hierarchy of inputs to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets (Level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements).

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2020 AND 2019**

**P. NOTES TO PENSION & OPEB STATEMENT OF FIDUCIARY NET POSITION (continued)**

These classifications are summarized as follows:

- *Level 1 Inputs:* Quoted prices (unadjusted) for identical assets or liabilities in active markets that a reporting entity can access at the measurement date.
- *Level 2 Inputs:* Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- *Level 3 Inputs:* Unobservable inputs for an asset or liability.

The (Pension) Plan holds investment contracts with Prudential Financial. The fair value of these contracts is determined based on the fair value of the underlying pooled assets and is an estimate only and not the result of a precise calculation which would be done at contract discontinuance or to measure the impact of excess withdrawals in any calendar year. It does not constitute an offer by Prudential Financial or a final experience adjustment.

For the OPEB Plan, in the event that inputs used to measure the fair value of an asset or liability fall into different levels in the fair value hierarchy, the overall level of the fair value hierarchy in its entirety is determined based on the lowest level input that is significant to the entire valuation. These levels are not necessarily an indication of risk but are based upon the pricing transparency of the investment.

Fair value of certain investments that do not have a readily determinable fair value is established using net assets value (or its equivalent) as a practical expedient. These investments are not categorized according to the fair value hierarchy.

Net appreciation (depreciation) in the fair value of investments reflected in the Statement of Changes in Fiduciary Net Position includes realized gains and losses on investments that were sold during the year and unrealized appreciation (depreciation) in the fair value of investments.

Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

**Expenses**

WSSC Water pays the administrative expenses of the pension Plan, other than investment management and consulting fees. WSSC Water may be reimbursed by the Plan for the paid administrative expenses.

**Financial Statements**

The financial statements for pension and OPEB plans are issued separately.

**Q. SUBSEQUENT EVENTS**

The WSSC Water has evaluated events subsequent to September 11, 2020 and through the date the financial statements were available to be issued and determined there have not been any events that have occurred that would require adjustments to the financial statements.

In March 2020, the World Health Organization declared the spread of Coronavirus Disease (COVID-19) a worldwide pandemic. The COVID-19 pandemic is having significant effects on global markets, supply chains, businesses, and communities including WSSC Water. COVID-19 has impacted WSSC Water fiscal year 2020 operations and financial results including, but not limited to, decreased commercial and governmental consumption billing, increased accounts receivable balance, decreased investment market values, and lost investment earnings revenue. To the extent possible, WSSC Water management is taking actions to mitigate the negative impact. However, the full impact of COVID-19 is unknown and cannot be reasonably estimated as the events are still developing.

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**SCHEDULE A-1**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<b>Total Pension Liability</b>							
Service cost	\$ 11,958,124	\$ 11,557,550	\$ 10,744,773	\$ 10,576,413	\$ 9,828,010	\$ 11,098,519	\$ 10,541,264
Interest on total pension liability	66,286,257	65,379,327	63,199,825	61,935,402	61,611,259	67,317,785	66,214,298
Effect of plan changes	-	-	-	-	-	-	-
Effect of assumption changes or inputs	-	-	-	-	32,257,956	-	-
Differences between expected and actual experience	(1,762,193)	16,447,791	3,474,382	(10,448,960)	(53,390,196)	(8,657,936)	-
Benefit payments, including refunds	(63,732,796)	(61,533,446)	(58,642,039)	(57,554,539)	(56,672,851)	(54,934,361)	(53,545,268)
Net change in total pension liability	12,749,392	31,851,222	18,776,941	4,508,316	(6,365,822)	14,824,007	23,210,294
Total pension liability, beginning of the year	968,212,704	936,361,482	917,584,541	913,076,225	919,442,047	904,618,040	881,407,746
Total pension liability, end of the year	<u>980,962,096</u>	<u>968,212,704</u>	<u>936,361,482</u>	<u>917,584,541</u>	<u>913,076,225</u>	<u>919,442,047</u>	<u>904,618,040</u>
<b>Plan Fiduciary Net Pension</b>							
Employer contributions	26,524,110	25,479,895	24,193,214	22,606,529	22,346,849	20,965,016	20,498,919
Member contributions	4,945,638	4,150,303	5,290,757	4,213,793	3,930,364	3,823,065	3,652,732
Investment income, net of investment expenses	151,804,808	(60,337,268)	118,185,475	61,852,141	(10,371,883)	37,575,770	110,734,486
Benefit payments, including refunds	(63,732,796)	(61,533,446)	(58,642,039)	(57,554,539)	(56,672,851)	(54,934,361)	(53,545,268)
Admin expenses	(438,993)	-	-	-	-	-	-
Net change in plan fiduciary net position	119,102,767	(92,240,516)	89,027,407	31,117,924	(40,767,521)	7,429,490	81,340,869
Plan fiduciary net position, beginning of year	741,584,842	833,825,358	744,797,951	713,680,027	754,447,548	747,018,058	665,677,189
Plan fiduciary net position, end of year	<u>860,687,609</u>	<u>741,584,842</u>	<u>833,825,358</u>	<u>744,797,951</u>	<u>713,680,027</u>	<u>754,447,548</u>	<u>747,018,058</u>
Net pension liability, beginning of year	226,627,862	102,536,124	172,786,590	199,396,198	164,994,499	157,599,982	215,730,557
Net pension liability, end of year	<u>\$ 120,274,487</u>	<u>\$ 226,627,862</u>	<u>\$ 102,536,124</u>	<u>\$ 172,786,590</u>	<u>\$ 199,396,198</u>	<u>\$ 164,994,499</u>	<u>\$ 157,599,982</u>
Plan fiduciary net position as a percentage of total pension liability	87.7%	76.6%	89.0%	81.2%	78.2%	82.1%	82.6%
Covered payroll	\$ 156,947,396	\$ 150,768,609	\$ 143,155,101	\$ 133,766,444	\$ 132,229,882	\$ 124,053,349	\$ 121,295,379
Plan's net pension liability as a percentage of covered payroll	76.6%	150.3%	71.6%	129.2%	150.8%	133.0%	129.9%

*This schedule is presented to illustrate the requirement to show information for 10 years. The Plan presents information for available years and additional years will be displayed as they become available.*

**Notes to Schedule of Changes in Net Pension Liability and Related Ratios:**

**Benefit changes:** - There have been no changes in benefit assumptions since the implementation of GASB 67 and 68.

**Changes in assumptions** - There were several changes in actuarial assumptions since the prior year, including rates of mortality, retirement, and termination; as well as inflation, salary increases, and investment return.

**WASHINGTON SUBURBAN SANITARY COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION  
SCHEDULE A-2**

<b>Year Ended December 31,</b>	<b>Actuarially Determined Contribution</b>	<b>Actual Employer Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Contributions as a % of Covered Payroll</b>
2010	12,201,033	18,224,804	(6,023,771)	107,839,077	16.9%
2011	26,295,382	18,686,402	7,608,980	110,570,426	16.9%
2012	22,757,807	19,038,875	3,718,932	112,656,065	16.9%
2013	22,739,819	20,498,919	2,240,900	121,295,379	16.9%
2014	25,745,448	20,965,016	4,780,432	124,053,349	16.9%
2015	20,100,358	22,346,849	(2,246,491)	132,229,876	16.9%
2016	18,393,733	22,606,529	(4,212,796)	133,766,444	16.9%
2017	18,591,764	24,193,214	(5,601,450)	143,155,112	16.9%
2018	18,232,265	25,479,895	(7,247,630)	150,768,609	16.9%
2019	21,183,914	26,524,110	(5,340,196)	156,947,396	16.9%

**Notes to Schedule of Contributions:**

**Valuation date:**

Actuarially determined contribution rates are calculated as of July 1st of the fiscal year in which the contributions are reported. WSSC's policy is to complete an actuarial study at least once every two years.

**Methods and assumptions used to determine contribution rates:**

Actuarial cost method	Entry age normal (funding valuation uses a fixed rate of contribution)
Inflation	2.50%
Salary increases	2.75 to 7.50 % including inflation
Investment rate of return	7.0% net of pension plan investment expenses, including inflation
Retirement age	Table of rates by age and eligibility
Mortality	Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, with Blue Collar adjustments and one-year age set-forward and projected to 2025 using Scale BB. The actuarial assumptions used in the June 30, 2019 valuation were based on the results of the actuarial experience analysis covering 2011 through 2015.



**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS**  
**SCHEDULE A-3**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total OPEB Liability</b>				
Service cost	\$ 2,881,277	\$ 2,797,356	\$ 2,715,880	\$ 2,852,227
Interest on total OPEB liability	17,269,181	16,658,625	16,104,693	15,302,770
Effect of plan changes		-	-	-
Effect of assumption changes or inputs		-	-	-
Differences between expected and actual experience	(3,009,670)	-	4,927,026	-
Benefit payments, including refunds	(11,228,441)	(10,420,568)	(11,586,194)	(11,348,096)
Net change in total OPEB liability	5,912,347	9,035,413	12,161,405	6,806,901
Total OPEB liability, beginning of the year	249,340,570	240,305,157	228,143,752	221,336,851
Total OPEB liability, end of the year	<u>255,252,917</u>	<u>249,340,570</u>	<u>240,305,157</u>	<u>228,143,752</u>
<b>Plan Fiduciary Net Pension</b>				
Employer contributions, including benefits paid	16,647,253	20,420,568	21,586,194	21,348,096
Member contributions	4,487,388	4,339,559	4,168,418	3,967,312
Investment income, net of investment expenses	25,343,322	(8,690,017)	14,247,468	8,362,666
Benefit payments, including refunds	(15,715,829)	(14,760,127)	(15,754,612)	(15,315,408)
Administrative expenses	(50,000)	(43,750)	(20,000)	-
Net change in plan fiduciary net position	30,712,134	1,266,233	24,227,468	18,362,666
Plan fiduciary net position, beginning of year	119,811,937	118,545,704	94,318,236	75,955,570
Plan fiduciary net position, end of year	<u>150,524,071</u>	<u>119,811,937</u>	<u>118,545,704</u>	<u>94,318,236</u>
Net OPEB liability, beginning of year	129,528,633	121,759,453	133,825,516	145,381,281
Net OPEB liability, end of year	<u>\$ 104,728,846</u>	<u>\$ 129,528,633</u>	<u>\$ 121,759,453</u>	<u>\$ 133,825,516</u>
Plan fiduciary net position as a percentage of total OPEB liability	59.0%	48.1%	49.3%	41.3%
Covered employee payroll	138,548,098	\$ 132,955,474	\$ 124,331,306	\$ 122,144,339
Net OPEB liability as a percentage of covered employee payroll	75.6%	97.4%	97.9%	109.6%

*This schedule is presented to illustrate the requirement to show information for 10 years. The OPEB Plan presents information for available years and additional years will be displayed as they become available.*

**WASHINGTON SUBURBAN SANITARY COMMISSION**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB**  
**SCHEDULE A-4**

Year Ended December 31,	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a % of Covered Employee Payroll
2010	21,175,619	14,675,000	6,500,619	97,055,169	15.1%
2011	21,298,235	14,735,000	6,563,235	99,513,383	14.8%
2012	20,180,734	17,539,809	2,640,925	101,390,459	17.3%
2013	20,128,000	19,060,000	1,068,000	109,165,841	17.5%
2014	16,752,000	20,437,000	(3,685,000)	111,648,014	18.3%
2015	16,766,000	22,379,000	(5,613,000)	119,006,893	18.8%
2016	14,960,787	21,348,096	(6,387,309)	122,144,339	17.5%
2017	14,960,787	21,586,194	(6,625,407)	124,331,306	17.4%
2018	14,004,405	20,420,568	(6,416,163)	132,955,474	15.4%
2019	14,094,584	16,647,253	(2,552,669)	138,548,098	12.0%

**Notes to Schedule of Contributions:**

**Valuation date:**

Actuarially determined contribution rates are calculated as of July 1st of the fiscal year in which the contributions are reported. WSSC's policy is to complete an actuarial study at least once every two years.

**Methods and assumptions used to determine contribution rates:**

Actuarial cost method	Entry age normal
Inflation	2.50%
Investment rate of return	7.00%
Asset valuations methodology	Assets are based on market value
Retirement age	Table of rates by age and eligibility
Mortality	Mortality rates were based on the RP-2000 Blue Collar Healthy Annuitant Mortality Table for Males or Females, with one year set forward, and projected to 2025 using Scale BB. The actuarial assumptions used in the July 1, 2019 valuation were based on the results of the actuarial experience analysis in 2016, covering 2011 through 2015.

Healthcare cost trend rates	UHC POS (Pre-65)	UHC EPO/HMP (Pre-65)	Medicare Plus/Supplement
2019	6.50%	7.00%	4.50%
2020	6.25%	6.75%	4.25%
2021	6.00%	6.50%	4.00%
2022	5.75%	6.25%	4.00%
2023	5.50%	6.00%	4.00%
2024	5.25%	5.75%	4.00%
2025	5.00%	5.50%	4.00%
2026	4.75%	5.25%	4.00%
2027	4.50%	5.00%	4.00%
2028	4.25%	4.75%	4.00%
2029+	4.25%	4.50%	4.00%

**WASHINGTON SUBURBAN SANITARY COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF INVESTMENT RETURNS - PENSION  
SCHEDULE A-5**

<b>Year Ended December 31</b>	<b>Net Money-Weighted Rate of Return (%)</b>
2010	14.2
2011	(2.5)
2012	14.1
2013	17.3
2014	5.2
2015	(1.4)
2016	9.5
2017	16.2
2018	(7.4)
2019	20.9

*This schedule is presented to illustrate the requirement to show information for 10 years.*

**WASHINGTON SUBURBAN SANITARY COMMISSION  
 REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
 SCHEDULE OF INVESTMENT RETURNS - OPEB  
 SCHEDULE A-6**

	<b>2019</b>	<b>2018</b>	<b>2017</b>
Annual money-weighted rate of return, net of investment expense	20.8%	-7.1%	14.5%

The Plan adopted GASB 74 during fiscal year 2017; therefore, only three years of returns are shown.

**SELECTED INFORMATION RESPECTING  
MONTGOMERY COUNTY AND PRINCE GEORGE’S COUNTY  
MONTGOMERY COUNTY**

**General**

The information contained under the heading “Montgomery County” has been provided by Montgomery County, Maryland (the “County” or “Montgomery County”) from its Annual Information Statement (“AIS”) dated January 15, 2021. The format of the AIS has been revised from prior years to be more condensed and provide additional website links to information on the County and its operations. **The Commission has not undertaken to audit, authenticate or otherwise verify the information regarding Montgomery County set forth in this Appendix B. The Commission makes no guaranty, warranty or other representation respecting the accuracy and completeness of such information. The Commission is not in a position to, and will not, undertake to update any of the information or website links set forth herein regarding Montgomery County.**

This information concerning Montgomery County contained in this Appendix B should be read together with the County’s FY20 Comprehensive Annual Financial Report, the FY20 Popular Annual Financial Report (PAFR) and the FY20 Debt Service Booklet which are located at the following links:

- FY20 Comprehensive Annual Financial Report  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/cafr/FY2020\\_CAFR.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/cafr/FY2020_CAFR.pdf)
- FY20 Popular Annual Financial Report (PAFR)  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/pafr/FY2020\\_PAFR.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/pafr/FY2020_PAFR.pdf)
- FY20 Debt Service Booklet  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/FY20\\_DEBT\\_SERVICE\\_BOOK.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/FY20_DEBT_SERVICE_BOOK.pdf)

## STATISTICAL HIGHLIGHTS

### Debt as of June 30, 2020 (including 2020 GO Bonds)

General Obligation Bonds and BANs Outstanding (Net Direct Debt)	\$3.6 billion
Total Assessed Value	\$197.6 billion
Ratio of Net Direct Debt to Assessed Value	1.83%
Direct Debt (incl. Revenue Bonds)	\$3.8 billion
Direct Debt to Assessed Value	1.92%
Net Direct & Overlapping Debt	\$3.7 billion
Ratio of Net Direct & Overlapping Debt to Assessed Value	1.89%

### Budgets

Approved FY21 Operating Budget	\$5.8 billion
FY21-26 Approved Capital Improvements Program	\$4.4 billion

### FY20 Major Revenues and June 30, 2020 Fund Balances

Total General Fund Revenues	\$3.6 billion
Income Tax	\$1.7 billion
Property Tax (General Fund)	\$1.3 billion
Transfer and Recordation Tax (General Fund portion)	\$173.4 million
Other Taxes	\$259.7 million
Revenue Stabilization Fund Balance (RSF)	\$376.3 million
General Fund Balance (includes RSF)	\$582.0 million

### Demographics

Population 2019	1,050,688
Households 2019	368,897
Median Age 2019	39.7 years old
Montgomery County Public School K-12 FY20 Enrollment	160,587

### Employment

Private Sector 2019	381,916
Public Sector 2019	90,563
Unemployment Rate 2019	2.9%
Personal Income 2019	\$94.7 billion
Per Capita Income 2019	\$90,139
Average Household Income 2019	\$256,730

### General Obligation Bond Ratings 2020

Moody's Investors Service, Inc.	Aaa
S&P Global Ratings	AAA
Fitch Ratings	AAA

## **COUNTY ORGANIZATION AND SERVICES**

Montgomery County Maryland (County) is a charter government under the constitution and general laws of the State of Maryland (State). The Charter provides for separate legislative and executive branches with legislative responsibility vested in an elected nine-member County Council and executive responsibility vested in an elected County Executive. In the 2020 general election, the Montgomery County Charter was amended by the voters to require the County to be divided into seven Council districts for the purpose of electing seven district and four at-large members of the Council. The new requirement will apply to the 2022 election, and the County Council will consist of eleven members including seven district members and four at-large members.

The Executive Branch implements and enforces Montgomery County's laws and provides executive direction to the government. There are over 30 executive branch departments and agencies that help to deliver services to county residents. The County provides its residents with services in areas of general government, public safety, public works and transportation, health and human services, education, culture and recreation, community development and housing and the environment.

Detailed information on Executive Branch departments, County Agencies, and Legislative Branches, including an Organizational Chart, is located on the County's website at the following link: <https://montgomerycountymd.gov/government/aboutCountyGovernment.html>

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## DEMOGRAPHIC AND ECONOMIC INFORMATION

The population of the County, according to American Community Survey was 1,050,688 for calendar year 2019. The County's total personal income reached \$94.7 million in 2019 with per capita income of \$90,139, according to Bureau of Economic Analysis, U.S. Department of Commerce. Average household income was \$256,730 in 2019. The median age for County residents for 2019 was 39.7 years old.

The County's economic structure reveals a diversified economy with a strong service sector. According to Maryland Department of Labor, Licensing and Regulation, the private sector employed 381,916 for 2019, over 80% of total workforce. Montgomery County is home to over 18 federal facilities including the National Institutes of Health, the National Institute of Standards and Technologies, and the Food and Drug Administration. Total employment of 90,563 was reported in the public sector in 2019. The unemployment rate was reported at 2.9% for 2019, according to Bureau of Labor Statistics, U.S. Department of Labor.

Montgomery County continues to be a global magnet for creative companies, technologies and people. The County is home to 22 of the 25 largest bioscience employers in the D.C. area and in 2020 had 49 companies on the Inc. Magazine 5000 Fast-Growing Companies list. The County is committed to promoting new investment in the County including its Central Business Districts in Silver Spring, Wheaton, Bethesda, and Friendship Heights which are centers for major business activities and medium- to high-density residential development in close proximity to existing Metrorail stations. Three Development Districts (Kingsview Village Center, West Germantown and White Flint) were created to allow the County to provide financing, refinancing for development and redevelopment in the areas. The County also has 14 Census Tracts that have been designated as Opportunity Zones, providing additional opportunities to attract investment and development.

The County also fosters creative and strong partnerships with academia, the federal research community, and various levels of government to pursue innovative projects. Furthermore, it engages in public-private partnership projects to revitalize the County's town centers and provide for strategic redevelopment opportunities throughout the County.

The County provides additional support to existing and prospective businesses, including assistance with permit expediting and targeted programs and services to assist small businesses navigate the County's processes. To support these efforts, Montgomery County Government offers eight separate Economic Development Fund (EDF) incentive programs to support business attraction and retention projects. Established in 1995, the EDF provides financial assistance to private employers who will either retain jobs in the County or create new jobs through the expansion of current businesses or relocation of its businesses to the County. Businesses seeking to either establish a presence or expand facilities in the County may qualify for assistance in one of the eight EDF programs. For more information about the EDF, please visit the website:

[https://www.montgomerycountymd.gov/BONDS/economic\\_development.html](https://www.montgomerycountymd.gov/BONDS/economic_development.html)

During the COVID-19 pandemic of 2020, Montgomery County created over \$50 million worth of grant funding opportunities to assist small businesses in the County, including:

- Public Health Emergency Grant program - \$25 million to assist local small businesses (for profit and non-profit) that demonstrate significant financial loss caused directly or indirectly by a public health emergency.
- Reopen Montgomery Grant Program - \$14 million to provide reimbursement to local small businesses (for profit and non-profit) for expenses incurred to comply with State and County health and safety reopening requirements related to COVID-19.
- \$10 million for Childcare Centers and \$0.5 million for relief to small businesses in re-opening.
- Other Small Business assistance – \$2.4 million, including \$1.5 million to create a telework assistance program to provide grants to businesses and non-profit organizations that implements a teleworking program and purchased teleworking software due to COVID-19; \$890k to help businesses reopen and relaunch, incentivize local businesses to retrofit production lines to produce PPEs; and outreach to non-profit partners to ensure residents are aware of unemployment eligibility.



As the economic development organization for the County, Montgomery County Economic Development Corporation (MCEDC) is responsible for business attraction and business retention efforts in the County, marketing the County internationally as a great business location, and providing support for entrepreneurs. It also facilitates international business opportunities for County companies and proactively attracts foreign direct investments to the County.

Existing and prospective new businesses also receive an array of professional assistance from MCEDC, including site selection (information on a variety of available office, research & development, and industrial space in the County), provision of socioeconomic statistics and other data, training, recruitment and employment assistance through WorkSource Montgomery, and other targeted services to meet the needs of small and minority-owned businesses.

More detailed demographic and economic information can also be found in the County website as well as related websites/publications referenced above.

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## **SELECTED BUDGET AND FINANCIAL INFORMATION**

### **Legal Framework for Budgeting**

As required by the County Charter, the County Executive submits to the County Council, not later than January 15, a comprehensive six-year Capital Improvements Program (CIP) in each even numbered year, and a Capital Budget each year. In addition, the County Executive, not later than March 15 of each year, submits an annual Operating Budget and six-year Public Services Program (PSP), and Fiscal Policy program.

The CIP includes a statement of the objectives of capital programs and the relationship of capital programs to the County's long-range development plans; recommends capital projects and a construction schedule; and provides an estimate of costs, a statement of anticipated revenue sources, and an estimate of the impact of the program on County revenues and the operating budget. The CIP, to the extent authorized by law, includes all capital projects and programs of all agencies for which the County sets tax rates or approves budgets or programs.

The Fiscal Policy program shows projections of revenues and expenditures for all functions, recommends revenue and expenditure policies for the program, and analyzes the impact of tax and expenditure patterns on public programs and the economy of the County.

As part of the six-year CIP and PSP programs, the County Executive includes the proposed capital and operating budgets containing recommended levels of expenditures and sources of revenue for the ensuing fiscal year. In addition, a summary is submitted containing an analysis of the fiscal implications for the County of all available budgets of all agencies for which the County Council sets tax rates, makes levies, and approves programs or budgets. These other agencies include the Montgomery County Public Schools (MCPS), Montgomery College (the College), the Maryland- National Capital Park and Planning Commission (M-NCPPC, a bi-county agency), the Housing Opportunities Commission of Montgomery County (HOC), the Montgomery County Revenue Authority, the Washington Suburban Sanitary Commission (WSSC, a bi-county agency), the Washington Suburban Transit Commission (a bi-county agency), and the 19 independent Fire and Rescue Corporations.

The County Council must hold public hearings on the proposed budgets and six-year programs commencing not earlier than 21 days following their receipt. The County Council may add to, delete from, increase or decrease any appropriation item in the operating or capital budget. The Council also approves the budget, as amended, and appropriates the funds not later than June 1 of the year in which it is submitted. By June 30 of each year the County Council approves the tax levies deemed necessary to finance the budgets for the ensuing fiscal year beginning July 1. Section 305 of the County Charter was amended by the November 2020 General Election and replaces the previous limitation on increases to the real property tax revenues by the rate of inflation and exemptions to the limitation. The amendment adopted on November 2020 prohibits the County Council from adopting a tax rate on real property that exceeds the ad valorem weighted tax rate on real property approved the previous year unless all current Councilmembers vote affirmatively for the increase.

On May 21, 2020, the County Council approved the FY21 operating budget comprising the County Government, MCPS, the College, and M-NCPPC aggregating \$5.8 billion. This budgetary level represents an increase of 1.4 percent over the adopted budget for FY20.

The County Council approved the FY21 Capital Budget and FY21-26 CIP for the County government and the required agencies, except for WSSC, aggregating \$4.4 billion for the FY21-26 program. The Council approved a CIP for WSSC totaling \$1.7 billion for FY21-26. WSSC is governed by State Law and is the only agency for which the County Council adopts an annual CIP.

Details on the County's Operating and CIP programs can be found in the Office of Management and Budget section of the County's website at <https://www.montgomerycountymd.gov/omb/>

### **Reporting Entity**

Montgomery County seeks to continually maintain best practices in its financial reporting operation. As required by accounting principles generally accepted in the United States of America (GAAP), the County's financial statements present the primary government and component units for which the primary government is considered financially accountable. The reporting entity includes the fiscal activities of Montgomery County Government, as the primary government, and Montgomery County Public Schools (MCPS), Montgomery College (MC), Montgomery County Revenue

Authority (MCRA), Housing Opportunities Commission of Montgomery County (HOC), and the Bethesda Urban Partnership, Inc. (BUP), as component units. Not included within the reporting entity are the Montgomery County portion of Maryland-National Capital Park and Planning Commission (M-NCPPC), Washington Suburban Sanitary Commission (WSSC), Washington Suburban Transit Commission (WSTC), Washington Metropolitan Area Transit Authority (WMATA), Metropolitan Washington Council of Governments (COG), and the Northeast Maryland Waste Disposal Authority (NEMWDA). M-NCPPC, WSSC, WSTC, WMATA and NEMWDA are considered joint ventures. COG is a jointly governed organization. Disclosure of the County's participation in these joint entities is presented as a footnote to the County's financial statements included in its Basic Financial Statements.

### **General Fund Revenues, Expenditures and Balances**

Total revenues for the General Fund totaled \$3.6 billion for FY20. The largest revenue sources were income taxes (\$1.7 billion), property tax (\$1.3 billion) and transfer and recordation taxes (\$173.4 million - General Fund portion). Other tax revenue sources – consisting of fuel/energy, telephone, hotel/motel and other taxes totaled \$259.7 million in FY20. General fund expenditures in FY20 approximated \$3.2 billion and the year-end General Fund Balance was

\$582.0 million (including the Revenue Stabilization Fund).

### **Revenue Stabilization Fund**

The Revenue Stabilization Fund (RSF) is used to account for the accumulation of resources at a targeted reserve level sufficient to address unexpected increases or decreases in revenues and expenditures. For financial reporting purposes this fund is included within the General Fund. For a statement showing the change in the RSF balance resulting in a fiscal year ended balance of \$376.3 million, see the FY20 CAFR – Note II (A).

For the General Fund Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance, see Exhibits A-3 and A-5 of the FY20 CAFR. Information on fund balance classifications is presented in Note 1- Summary of Significant Accounting Policies.

### **Property Tax Assessable Base**

The County levies real and personal property taxes on all taxable property within its boundaries. The real property is valued at market value and assessed on a triennial basis by the State of Maryland Department of Assessments and Taxation (SDAT) with an assessment at the end of the three-year cycle at a percent of market value. In FY20, the total combined taxable assessment base for real property and personal property was reported at \$197.6 billion.

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## Debt Summary

The County Government, four of its agencies (Montgomery County Revenue Authority, M-NCPPC, WSSC, and HOC, and municipalities are authorized by State law and/or County Charter to issue debt to finance capital projects. Consistent with County fiscal policy, the County issues debt to finance a major portion of the construction of long-lived additions or improvements to the County's publicly owned infrastructure. The County's budget and fiscal plan for these improvements is known as the CIP. Bonds are repaid to bondholders with a series of principal and interest payments over a period of years, known as debt service. In this manner, the initial high cost of capital improvements is absorbed over time and assigned to current and future citizens benefiting from the facilities. Due to various Federal, State, and local tax policies, interest rates are generally lower than in the private sector.

The County continues to maintain its status as a top-rated issuer of municipal securities, with the highest credit ratings possible for a local government. For its general obligation bonds, the County is a 'Triple AAA' rated County, and received ratings in 2020 of Aaa from Moody's Investors Services, Inc., AAA from S&P Global Ratings, and AAA from Fitch Ratings. The County's general obligation bonds have been consistently awarded the highest credit rating from Moody's Investors Services, Inc. and S&P Global Ratings since 1973 and 1976, respectively, and from Fitch Ratings since 1991. Montgomery County is one of only 13 'Triple AAA' rated counties in the nation with a population greater than 900,000.

In addition to the issuance of general obligation or revenue bonds, the County initially finances the cost of long-term capital assets with short-term paper known as Bond Anticipation Notes (BANs)/Commercial Paper, which the County intends to retire with the proceeds of long-term bonds.

The various components of the County's debt described above are categorized as either direct or overlapping. Direct debt is the total bonded debt of the County and constitutes the direct obligations of the County that impact its taxpayers. Components of Montgomery County direct debt include its general obligation bonds, BANs/commercial paper, and revenue bonds issued by the County.

Overlapping debt includes all borrowings of other County agencies, incorporated municipalities, and special taxing or development districts, which may impact those County tax- or ratepayers who are residents of those municipalities or special districts. More broadly, overlapping debt illustrates the degree to which the total economy is being asked to support long-term fixed commitments for governmental facilities.

Certain direct and overlapping debt is additionally classified as Self-Supporting Debt. Such obligations are issued for projects that produce sufficient revenues to retire debt. The bonds are not supported by the taxing power of the governmental entity issuing them. The County's Net Direct and Overlapping Debt is derived by subtracting Direct Self-Supporting Debt from the Total Direct and Overlapping Debt. As of June 30, 2020, Direct Debt, Net Direct and Overlapping Debt, and General Obligation Bonds and BANs outstanding approximated \$3.8 billion, \$3.7 billion and \$3.6 billion respectively. A detailed statement is displayed in the Official Statement for General Obligation Consolidated Public Improvement Bonds of 2020 Series A, B & C at the following link. Financial Impacts due to COVID-19 can also be found in the Official Statement (Page 16-17).

[https://www.montgomerycountymd.gov/BONDS/Resources/Files/2020\\_montgomerycounty\\_os.pdf](https://www.montgomerycountymd.gov/BONDS/Resources/Files/2020_montgomerycounty_os.pdf)

Additionally, the County from time to time enters into other long-term obligations including, variable rate demand obligations, lease revenue bonds, capital leases, certificates of participation, taxable limited obligation certificates, special obligation bonds, other long-term notes and master equipment leases.

### Debt Affordability

Once committed, debt service represents a major continuing claim on County resources that must be kept to affordable levels within the annual operating requirements of the County in order to avoid excessive pressure on operating budgets. To assure such affordable levels, the County's general obligation debt is subject to the following tests: 1) the self-imposed, but Charter-required, spending affordability guidelines, and 2) the State Law-mandated Legal Debt Limit.

### Spending Affordability Guidelines

The County Council annually adopts Spending Affordability Guidelines (SAG) for the capital budget. The guidelines provide for the total amount of general obligation debt issued by the County and M-NCPPC that may be

planned for expenditure in the subsequent two fiscal years and for the six-year CIP. Consideration of the guidelines is based on several economic and financial factors, or criteria for debt affordability. These criteria are described in the County's Fiscal Policy and provide a foundation for judgments about the County's capacity to issue debt and its ability to retire the debt over time.

More information on the County's Fiscal Policy program and Spending Affordability Guidelines can be found in the Fiscal Policy section of the Recommended FY21 Capital Budget and FY21-26 CIP publication, at <https://apps.montgomerycountymd.gov/BASISCAPITAL/Common/Index.aspx?FY=2021&VER=REC>

### **Legal Debt Limit**

The Annotated Code of Maryland, Article 25A, Section 5(P), authorizes borrowing of funds and issuance of bonds up to a maximum of the sum of six percent of the assessed valuation of all real property and 15 percent of the assessed valuation of all personal property within the County. Local Government Article, Section 10-203 provides that obligations having a maturity not in excess of 12 months shall not be subject to, or be included in, computing the County's legal debt limitation. However, the County includes its commercial paper bond anticipation notes (BANs) in such calculations because it intends to repay such notes with the proceeds of long-term debt to be issued in the near future. The 2020 legal debt limit is \$12.2 billion, and the legal debt margin is \$8.3 billion or 68% of the legal debt limit.

The County's legal debt limit computation is displayed in Table 20 of the FY20 CAFR.

For details on the County's debt including amortization schedules, see the following documents for which links have been provided above.

- The FY20 Debt Service Program Book
- Official Statement for General Obligation Consolidated Public Improvement Bonds of 2020, Series A, B & C
- The FY20 CAFR including Notes to Financial Statements - Notes III-E3, III-F

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## **Risk Management and Self Insurance Funds**

The County self-insures such exposures as workers' compensation, commercial general liability, automobile liability, professional/public official liability, certain property, and other selected risks which require mitigation.

An Inter-Agency Insurance Panel comprised of the County and member agencies, and chaired by the County's Finance Director, provides overall direction, formulates insurance policy, reviews claims, and evaluates the effectiveness of the loss control program. Claims against the agencies are handled under a contract with a third-party claim administrator. Legal services are provided by the Office of the County Attorney.

The County Finance Department, Division of Risk Management operates the Self-Insurance Program for the County and other participating agencies: MCPS, Montgomery College, M-NCPPC, Montgomery County Revenue Authority, HOC, Rockville Housing Enterprises, Villages of Drummond and Friendship Heights, the Bethesda Urban Partnership, and the County's Fire and Rescue Services and the various independent fire corporations. The City of Gaithersburg, Town of Somerset, Chevy Chase Village and the Town of Garrett Park participate for workers' compensation coverage only.

In addition to the self-insured coverage, Risk Management coordinates the purchase of commercial insurance for such coverage as All Risk Property Insurance, Boiler and Machinery, Public Official and Employee Bonds, Fiduciary Liability, and others. Beginning March 15, 2007, Commercial Excess Liability insurance was purchased, and is effective through June 30, 2021.

The net position as of June 30, 2020 for the operations of the program was reported at \$14.4 million. The County is also self-insured for unemployment benefits and maintains a minimum premium funding arrangement for employee health insurance. The FY20 operations for these two benefit programs are not reflected above.

For more information on the County's Risk Management Program, claims and self-insurance fund balances, see Section A) of Note IV, and Exhibits D-1 through D-4 of the FY20 CAFR at the following link:  
[https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/cafr/FY2020\\_CAFR.pdf](https://www.montgomerycountymd.gov/Finance/Resources/Files/data/financial/cafr/FY2020_CAFR.pdf)

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## **County Employee Retirement Plans**

The Montgomery County Employee Retirement Plans (Plans) are offered to Montgomery County employees as well as participating agencies who meet the eligibility requirements to participate based on employment status and other factors. The County maintains a defined benefit plan, a defined contribution plan, a cash balance plan and a deferred compensation plan. The Board of Investment Trustees (the “Board”) is responsible for the investment management of the Plans’ assets. The Board consists of thirteen members appointed by the County Executive and confirmed by the County Council.

### **Employee’s Retirement System – Defined Benefit Plan**

The Employees’ Retirement System (the “System”) is a cost-sharing, multiple employer defined benefit pension plan established in 1965. Eight other agencies and political subdivisions have elected to participate. The System is closed to employees hired on or after October 1, 1994, except public safety bargaining unit employees and Guaranteed Retirement Income Plan (GRIP) participants. The System is a contributory plan with covered employees contributing a percentage of their base annual salary, depending on their group classification. The County and each other Participating Employer contribute the remaining amounts necessary to fund the System on an actuarial basis. As of June 30, 2020, the funded ratio was 99.2% and assets totaled \$4,333.54 million.

In FY09 the County established the GRIP, a cash balance plan that is part of the System. During FY10, eligible County employees who were members of the Retirement Savings Plan (the “RSP” described below) were granted the option to elect to participate in the GRIP and to transfer their RSP member account balance to the GRIP and cease being a member of the RSP.

As of June 30, 2020, 6,204 active members, 6,783 retirees and beneficiaries receiving benefits and 529 terminated plan members entitled to but not yet receiving benefits were participating in the System.

Deferred Retirement Option Plans (the “DROP”), established in FY00, allow any employee who is a member of a specified membership group or bargaining unit, and who meets certain eligibility requirements, to elect to retire but continue to work for the County for a specified time period, during which pension payments are deferred. When the member’s participation in the DROP ends, the member must stop working for the County, draw a pension based on the member’s credited service and earnings as of the date that the member began to participate in the DROP and receive the value of the DROP payoff. As of June 30, 2020, the balance of amounts held by the System pursuant to DROP was \$33.8 million.

### **Retirement Savings Plan – Defined Contribution Plan**

The Retirement Savings Plan (RSP) is a cost-sharing, multiple employer defined contribution plan established in 1994. The RSP covers all non-public safety and certain public safety employees not represented by a collective bargaining agreement and hired on or after October 1, 1994 unless they elect to participate in the GRIP. Eligible employees covered by the Employees’ Retirement System may make an irrevocable decision to transfer to the RSP. As of June 30, 2020, 3,328 active members and 1,074 inactive plan members were participating in the RSP with total assets of \$537.5 million. The Board establishes for the RSP members a diversified slate of mutual and commingled investment funds from which participants may select their investment options.

The Deferred Compensation Plan (DCP) was established pursuant to Section 457 of the Internal Revenue Code of 1986, as amended. All County non-represented employees, those County represented employees who elected to participate and employees who were retired at the time of transfer, continue to participate in the DCP. As of June 30, 2020, the DCP had \$467.7 million in assets. The Board establishes for the DCP a diversified slate of mutual and commingled investment funds from which participants may select their investment options.

For additional information regarding the County employee retirement plans, see the County Employee Retirement Plans Comprehensive Annual Financial Report which can be found at: [http://www.montgomerycountymd.gov/mcerp/ers/ers\\_reports.html](http://www.montgomerycountymd.gov/mcerp/ers/ers_reports.html)

### **Other Post-Employment Benefits (OPEB)**

The County administers a cost-sharing multiple-employer defined benefit healthcare plan which provides post-employment benefits such as medical, life, dental, vision, and prescription coverage to retirees and eligible dependents.

Effective July 1, 2011, County Council enacted legislation to change the name of the plan to the Consolidated Retiree Health Benefits Trust due to the addition of County-funded agency retiree benefits plans for Montgomery County Public Schools and Montgomery College. The County established a Board of Trustees (Board) for the Trust to be responsible for the investment management of the Trust's assets for the exclusive benefit of the members. The Board consists of nineteen members appointed by the County Executive and confirmed by the County Council.

The plan is a contributory plan in which the County and the plan members contribute, based on an actuarial valuation, certain amounts toward the current cost of healthcare benefits. As of June 30, 2020, the most recent actuarial valuation, plan membership consisted of 7,179 retirees and beneficiaries receiving benefits and 10,439 active plan members. During FY20, the County and other contributing entities contributed \$88.9 million including \$73.3 million for current premiums, claims, and administrative expenses, and \$15.6 million toward prefunding future benefits. As of June 30, 2020, the plan had an actuarial accrued liability, of \$1,632.11 million and net position of \$620.6 million resulting in a funded ratio of 38.0%.

For additional information regarding the County's OPEB plans and Consolidated Retiree Health Benefits Trust, see the Actuarial Valuation and Financial Report which can be found at:

<https://www.montgomerycountymd.gov/crhbt/reports/reports.html>

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## PRINCE GEORGE'S COUNTY

### Overview

The County is a body corporate and politic and a political subdivision of the State of Maryland. Services provided or paid for by the County from local, State and federal sources include police, fire and emergency services; programs for the aging; public works; stormwater management; and court and correctional services. The County also is responsible for adoption and maintenance of building codes and regulation of licenses and permits; collection of taxes and revenues; maintenance of public records; conducting elections; and collection and disposal of refuse.

Health care, elementary, secondary and community college education and library services are provided by other entities and are partially financed by the County. Public transit, planning, parks, recreation, water, sewer and public housing are provided by related entities. Public assistance is provided by the State of Maryland. Hospital services are provided by a nonprofit corporation under a lease arrangement with the County. For accounting purposes, certain of these governmental entities are included in the County's financial statements. See APPENDIX A, Notes to Financial Statements, Note I.

County residents enjoy a diversity of leisure options, including a park system encompassing almost 28,000 acres of parkland and open space. Leisure facilities and services provided by the Maryland-National Capital Park and Planning Commission (the "M-NCPPC") include a sports and concert facility (Show Place Arena); a 10,000 seat AA Minor League Baseball stadium (Bowie Baysox); community centers; recreational buildings; aquatic facilities; ice rinks; golf courses; an equestrian center; tennis courts; a performing arts and cultural center; and a gymnastic center.

The County is only minutes to downtown Washington, D.C., adjacent to Northern Virginia, 25 minutes to historic Annapolis, and 45 minutes to Baltimore's Inner Harbor. However, some of the region's most exciting attractions are located right in Prince George's County, Maryland. The County is home to the MGM National Harbor -- a 23-story resort featuring premier amenities including a casino, world-class spa and salon, a 3,000-seat entertainment theater, high-end branded retail, meeting space, and restaurants from renowned local and national chefs. Other recreational facilities include an 87,052-seat National Football League stadium (FedEx Field -- Home of the Washington Football Team); an amusement park (Six Flags of America) featuring rides, attractions and shows; a 240,000 square foot Olympic-quality recreational Sports and Learning Complex; National Harbor on the Potomac; the Gaylord National Resort and Convention Center; the NASA Goddard Space Flight Center; The Capital Wheel; the National Wildlife Visitor Center; and the Clarice Smith Performing Arts Center. The County also has numerous high-quality mixed-used developments such as the Brickyards, Carrollton Station, Towne Centre at Laurel and Woodmore Towne Centre at Glenarden. The County is home to six universities and colleges, including the flagship campus of the University System of Maryland. Prince Georgians enjoy an excellent road system and some of the most affordable housing in the Washington area as well as convenient access to three major airports and the Port of Baltimore.

### County Government -- Structure and Services

The County operates under the Prince George's County Charter, which was adopted in November 1970. The powers of the County are provided in the County Charter and in the Constitution and the laws of the State of Maryland, including Title 10 of the Local Government Article. Under the County Charter, the County is composed of an executive and a legislative branch.

The executive branch implements and enforces the laws and administers the day to day business of the County. It consists of a County Executive (who is elected by the qualified voters of the entire County) and all other officers, agents and employees under the County Executive's supervision and authority, including the Chief Administrative Officer, who is responsible for the day to day administration of the County. The County Executive is elected for four-year terms by qualified voters of the County and is limited by the County Charter to two consecutive four-year terms in office.

The legislative branch of the County currently consists of nine district Council Members and two At-Large Council Members. County Council members are elected for four-year terms by qualified voters of the County and are limited by the County Charter to two consecutive four-year terms in office as district members and not more than two consecutive terms as at-large members.

Each member of the County Council has one vote. Six votes generally are required to pass legislation and an affirmative vote of two-thirds of the members of the full Council is needed to enact emergency bills and to override a veto by the County Executive. The County Council customarily elects from among its members a Chairman and a Vice-Chairman to serve one-year terms.

The court system for the County was established by and is operated under the authority of the State. District and Circuit Court judges are appointed by the Governor, but Circuit Court judges must thereafter run for election. Other State court officials are directly elected for various terms.

**Population**

From 1980 to 2010 the County has grown at an average rate of approximately 66,116 people every 10 years. Between 2000 and 2010 the population growth in the County increased 7.7%. The County’s growth has been slightly slower than the population growth in Maryland (9.0%) and the United States (9.7%) between 2000 and 2010. The population for 2019 is estimated to be 909,327, a difference of .0002% from the 2018 population of 909,308.

In 2018, 64.5% of the County’s residents were between the ages of 18 and 64 years old, which was slightly higher than the State of Maryland (62.50%) and the United States (61.6%). The share of the County’s population that was 65 years and older (13.3%) was lower compared to the State of Maryland (15.4%) and the United States (16.0%).

<b>Population</b>				
<i>1980 – 2010</i>				
Year	County	State of Maryland	United States	
2010	863,420	5,773,552	308,745,538	
2000	801,515	5,296,486	281,421,906	
1990	729,268	4,798,000	248,769,873	
1980	665,071	4,216,000	226,505,000	
Percent Change (2000-2010)	7.7%	9.0%	9.7%	
2019 (Est.)	909,327	6,045,680	328,239,523	

*Source: Decennial Census, Bureau of the Census, Department of Commerce (as of April 2021)*

**Income**

In 2019, the County’s aggregate personal income totaled \$46 billion. The per capita personal income in the County during 2019 was \$50,625. The growth rate of the County’s per capita personal income between 2009 and 2019 was 2.3%. This percentage was lower than in the United States (3.7%) and the State of Maryland (2.9%).

The County’s median household income in 2019 was \$86,290 compared to \$76,741 in 2015, an increase of 12.4% in the 5-year period. Jurisdictional comparisons are shown below:

## **Median Household Income**

2015 and 2019

Metro Jurisdiction	Median Household Income		
	2015	2019	% Change
State of Maryland	\$75,847	\$86,738	14%
Washington Metro Area:			
<b>Prince George's County</b>	<b>76,741</b>	<b>86,290</b>	<b>12.4%</b>
Calvert County	106,247	112,380	5.8%
Charles County	88,700	103,932	17.2%
Frederick County	83,819	103,516	23.5%
Montgomery County	98,917	110,389	11.6%
Baltimore Metro Area:			
Anne Arundel County	91,230	101,147	10.9%
Baltimore City	44,165	50,177	13.6%
Baltimore County	68,775	77,358	12.5%
Carroll County	84,887	103,014	21.4%
Harford County	78,050	92,331	18.3%
Howard County	110,892	121,618	9.7%

*Source: U.S. Bureau, American Community Survey 1-Year Estimates (as of February 2021) Inflation-adjusted.*

### Employment

A comparison between the employment distribution of the County and the State of Maryland is shown in the following chart.

### **Comparative Distributions of Non-Agricultural Employment by Industry 2015 - 2019**

Industry	Prince George's County				Maryland	
	(2015)		(2019)		(2019)	
	Sectoral Employment	% of Total	Sectoral Employment	% of Total	Sectoral Employment	% of Total
Government Employment	88,433	29%	90,186	28%	245,253	10%
Private Employment	217,684	71%	234,408	72%	2,210,301	90%
Natural Resources and Mining	144	0%	102	0%	7,189	0%
Construction	25,061	8%	28,295	9%	165,865	7%
Manufacturing	6,990	2%	7,657	2%	112,287	5%
Trade, Transportation and Utilities	59,368	19%	60,370	19%	463,519	19%
Information	3,861	1%	2,936	1%	35,309	1%
Financial Activities	11,095	4%	11,686	4%	135,150	6%
Professional and Business Services	38,577	13%	39,726	12%	462,824	19%
Education and Health Services	32,318	11%	35,327	11%	450,492	18%
Leisure and Hospitality	30,444	10%	36,199	11%	282,793	12%
Other Services	9,826	3%	12,108	4%	94,842	4%
Unclassified	0	0%	0	0%	30	0%
<b>Total</b>	<b>306,117</b>	<b>100%</b>	<b>324,594</b>	<b>100%</b>	<b>2,455,554</b>	<b>100%</b>

*Source: Maryland Department of Labor, Licensing and Regulations Employment and Payroll - County Industry Series (as of February 2021).*

Between 2011 and 2020, the unemployment rate for the County generally remained close to the State of Maryland's unemployment rate and at or below that of the United States as shown in the following table.

<b>Labor Market Characteristics</b>					
<b>2011-2020</b>					
Year	County Residents		Unemployment Rate		
	Civilian Labor Force	Resident Employment	Prince George's County	State of Maryland	United States
2011	482,936	446,880	7.5	7.2	9.0
2012	484,976	449,677	7.3	7.0	8.1
2013	486,017	452,445	6.9	6.6	7.4
2014	485,869	456,453	6.1	5.8	6.2
2015	486,583	461,112	5.2	5.1	5.3
2016	501,485	479,096	4.5	4.5	4.9
2017	507,781	486,103	4.3	4.2	4.4
2018	507,208	486,413	4.1	3.9	3.9
2019	513,953	494,665	3.8	3.6	3.7
2020	511,743	470,375	8.2	6.8	8.1

Source: U.S. Department of Labor, Bureau of Labor Statistics, Current Population Survey and Local Area Unemployment Statistics Program. \*Not seasonally adjusted. (as of February 2021)

The County's diversity in employment is shown in the following table reflecting the largest private and public sector employers in the County.

<b>Prince George's County Principal Employers</b>		
<b>2019</b>		
Employer	Product or Service	Number of Employees
<b>LARGEST PRIVATE SECTOR EMPLOYERS</b>		
United Parcel Service	Package Delivery (Regional Headquarters)	3,000
MGM National Harbor	Casino Gaming	2,785
Marriott International/Gaylord Resort and Convention Center	Hotels and Motels	2,200
University of Maryland Capital Region Health	Health Services/Nursing Homes	1,800
Verizon	Communications Services	1,800
Melwood	Social Services	1,400
Doctors Community Hospital	Medical Services	1,300
MedStar Southern Maryland Hospital Center	Medical Services	1,240
<b>LARGEST PUBLIC SECTOR EMPLOYERS</b>		
University System of Maryland <sup>1</sup>	Higher Education	20,250
Prince George's County Public Schools	Education	19,441
Joint Base Andrews Naval Air Facility Washington <sup>2</sup>	Defense Installation (civilian and military employees)	17,500
Prince George's County	Local Government	7,245
United States Internal Revenue Service <sup>2</sup>	Revenue Collection/Data Processing	4,735
United States Bureau of the Census <sup>2</sup>	Demographic and Economic Surveys	4,605
NASA/Goddard Space Flight Center <sup>2</sup>	Space Satellite Design and Tracking	3,000
Prince George's Community College	Education	2,120
National Maritime Intelligence-Integration Office <sup>2</sup>	Maritime Intelligence Analysis	1,890
United States Department of Agriculture <sup>2</sup>	USDA Library/Agricultural Research	1,725
National Oceanic and Atmospheric Administration <sup>2</sup>	Weather Analysis and Reporting	1,375
Adelphi Laboratory Center <sup>2</sup>	Military Installation	1,235

Note: Excludes post offices, state government, national retail and food service; includes higher education.

<sup>1</sup>Includes University of Maryland College Park, University of Maryland University College and Bowie State University

<sup>2</sup>Excludes contractors

Source: Maryland Department of Commerce; Prince George's County Economic Development Corporation (as of February 2021).

**Retail Sales**

The Maryland sales and use tax rate is 6% on all taxable sales other than certain vehicle rentals and sales of mobile homes. Beginning July 1, 2011, the tax rate for alcoholic beverages, including mixtures, increased from 6% to 9%. Most sales of food by substantial grocery or market businesses are not subject to the sales tax. Other exemptions include medicine, energy for residential use, manufacturing machinery and equipment, and certain agricultural equipment and supplies.

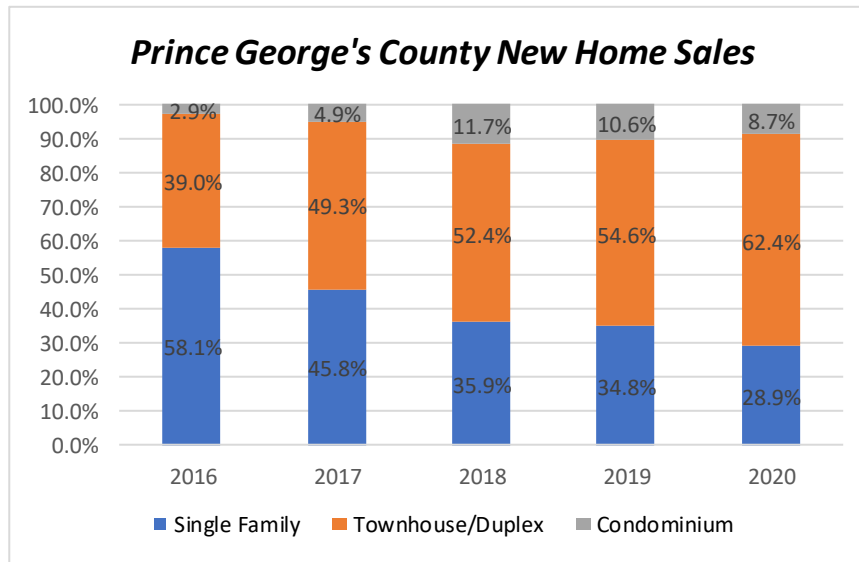
**Housing**

The composition of the County’s housing market is displayed in the following table. Between 2015 and 2019, total housing units increased by 1.3% (an increase of approximately 4,484 units). During this time period, single family homes increased by 2.0% and multi-family homes remained relatively the same.

<b>Housing Units by Type of Structure</b>					
	2015	2016	2017	2018	2019
<b>Single Family</b>					
Number of Units	223,345	223,888	225,487	227,859	227,886
Percent of Market	67.4%	67.3%	67.9%	68.3%	67.9%
<b>Multi-Family</b>					
Number of Units	107,949	108,681	106,669	105,999	107,892
Percent of Market	32.6%	32.7%	32.1%	31.7%	32.1%
<b>Total Units</b>	<b>331,294</b>	<b>332,569</b>	<b>332,156</b>	<b>333,858</b>	<b>335,778</b>

Source: U.S. Census Bureau, American Community Survey 1-Year Estimates (as of February 2021)

Over the last several years, townhomes and duplexes have made up a majority of new home sales in the County, averaging 51.5% of total new home sales from 2016 to 2020. Single family detached homes have averaged 40.7% of new sales during this period.



Source: Zonda, March 15, 2021

According to the State Department of Assessments and Taxation, median residential sales of owner-occupied properties in the County have increased by 5.0% from fiscal year 2018 to fiscal year 2019. The median sales price of these properties has also increased during this time period from \$319,393 in 2018 to \$330,000 in 2019.

## **Median Residential Sales**

Improved, Owner-Occupied Properties

Fiscal Year	Number of Transactions	Annual Growth Rate	Median Sales Price	Annual Growth Rate
2020	8,617	-6.3%	355,000	7.6%
2019	9,200	5.0%	330,000	3.3%
2018	8,766	10.9%	319,393	5.6%
2017	7,904	15.4%	302,313	5.0%
2016	6,851	32.0%	288,000	3.2%
2015	5,192	13.9%	279,189	9.5%
2014	4,559	2.8%	255,000	13.8%
2013	4,435	16.0%	224,000	6.7%

*Source: Maryland Department of Assessments and Taxation (as of April 2021)*

The following table shows the number of residences distributed within certain housing value ranges. During 2019, the majority of residences were valued between \$300,000 and \$499,999.

### **Estimated Market Value of Owner-Occupied Residential Property**

Value Range	2018		2019		Increase (Decrease)
	Number of Residences	Share of Residences	Number of Residences	Share of Residences	Number of Residences
Less than \$50,000	4,408	2.2%	3,742	1.9%	(666)
\$50,000 to \$99,999	4,282	2.2%	2,041	1.0%	(2,241)
\$100,000 to \$149,999	5,770	2.9%	4,000	2.0%	(1,770)
\$150,000 to \$199,999	10,789	5.5%	9,674	4.9%	(1,115)
\$200,000 to \$299,999	60,383	30.6%	56,209	28.4%	(4,174)
\$300,000 to \$499,999	90,587	45.9%	99,116	50.0%	8,529
\$500,000 to \$999,999	19,292	9.8%	22,049	11.1%	2,757
\$1,000,000 or more	1,676	0.8%	1,253	0.6%	(423)
<b>Total Owner-Occupied Units</b>	<b>197,187</b>		<b>198,084</b>		<b>897</b>

*Source: U.S. Census Bureau, American Community Survey, 1-Year Estimates (as of February 2021).*

*Note: Due to rounding, percentages may not total 100 percent.*

### **Commercial and Industrial Growth**

A summary of building permit activity, including residential as well as commercial and industrial (non-residential) projects, is provided in the following table.

Between 2011 and 2020, the value of new residential construction within the County has averaged approximately \$379.2 million annually. Non-residential construction has averaged approximately \$462.0 million annually. The value of new residential construction within the County in 2020 was \$342.8 million as compared to \$368.7 million in 2019. The value of new non-residential construction within the County in 2020 was \$532.3 million as compared to \$398.3 million in 2019.

**Building Permits**

Calendar Year	Residential			Commercial			Total		
	Permits Issued	Total Valuation (\$K)	Average Valuation (\$K)	Permits Issued	Total Valuation (\$K)	Average Valuation (\$K)	Total Permits Issued	Total Valuation (\$K)	Average Valuation (\$K)
2011	1,394	166,440	119	157	103,627	660	1,551	270,067	174
2012	1,247	190,332	153	178	235,578	1,323	1,425	425,910	299
2013 <sup>(1)</sup>	1,642	264,814	161	224	131,814	588	1,866	396,628	213
2014 <sup>(2)</sup>	1,727	264,638	153	359	364,466	1,015	2,086	629,104	302
2015 <sup>(3)</sup>	1,669	261,672	157	294	1,600,038	5,442	1,963	1,861,710	948
2016 <sup>(4)</sup>	1,745	801,888	460	203	199,938	985	1,948	1,001,826	514
2017	1,831	312,176	170	215	363,286	1,690	2,046	675,462	330
2018	1,405	358,368	255	145	291,947	2,013	1,550	650,315	420
2019	2,148	368,742	172	130	398,242	3,063	2,278	766,984	337
2020	2,112	342,820	162	180	532,297	2,957	2,292	875,117	382
Total CY 11-20	20,545	\$3,792,415	\$2,224	\$2,488	\$4,620,347	\$21,736	23,033	\$8,412,762	\$4,338
Average Annual	2,055	\$379,241	\$222	249	\$462,035	\$2,174	2,303	\$841,276	\$434

<sup>(1)</sup>Prince George's County Department of Permitting, Inspections and Enforcement (DPIE) Opened July 1, 2013

<sup>(2)</sup>First full year of DPIE Existence

<sup>(3)</sup>Major design-build commercial developments under construction in CY 2015: MGM Resort Casino \$1,300,000 and

<sup>(4)</sup>Recovery in residential market and increased construction of larger, more expensive homes and apartments

Source: Bureau of the Census and Prince George's County Department of Permitting, Inspections and Enforcement (Updated February 2021)

During 2020, approximately 597,677 square feet of new commercial space was delivered to the market in Prince George's County. In 2020, Prince George's County accounted for 7.3% of all the new commercial space delivered in the Washington Metropolitan Region. The total square footage of commercial space delivered by type during the calendar years 2016 through 2020 is shown below:

**Commercial Square Feet Delivered, by Type**

Type	2016	2017	2018	2019	2020
Office	72,508	60,840	75,000	313,675	171,276
Retail	802,761	171,964	136,519	58,046	25,946
Flex	479,815	22,180	109,800	203,849	400,455
Industrial	0	439,199	167,146	104,973	0
Total Square Footage	1,355,084	748,183	488,465	680,543	597,677
% of Metropolitan Area	14.87%	8.21%	8.21%	6.87%	7.28%

Source: CoStar (Accessed March 15, 2021)

**COVID-19 Outlook**

In response to the COVID-19 pandemic, the Coronavirus Aid, Relief, and Economic Security (CARES) Act was passed by Congress and signed into law on March 27, 2020. The CARES Act provided a \$150 billion Coronavirus Relief Fund for states, U.S. territories, local and tribal governments that can be used for necessary expenditures incurred due to the COVID-19 pandemic that were not accounted for in the most recently approved budget as of March 27, 2020. The County as of March 21, 2021, has received and expended its allocation of \$158.6 million in CARES Act funding. The CARES funding was spent on programs to address various government, community and business needs related to the pandemic, including COVID-19 contract tracing and testing, financial assistance for County businesses, emergency rental assistance, food assistance, congregate housing for vulnerable people, the purchase of personal protective equipment as well as compensation, overtime and hazard pay for essential employees.

Additionally, as of April 20, 2021, the County received approximately \$166.0 million of other COVID-19 pandemic related aid from federal and state sources. This funding was allocated to support COVID-19 vaccinations and for similar purposes as those expended under the CARES Act funding as well as transportation services and support of the 2020 election.

The American Rescue Plan Act of 2021, which was enacted on March 11, 2021, provides \$350 billion in Coronavirus State and Local Fiscal Recovery Funds to help states, local governments, U.S. territories and tribal governments cover increased expenditures, replenish lost revenue and mitigate economic harm from the COVID-19 pandemic. Such funds may be used to (1) respond to the COVID-19 pandemic and its economic effects, including through aid to households, small businesses, nonprofits, and industries such as tourism, travel and hospitality, (2) provide premium pay to eligible essential workers, (3) provide government services affected by a revenue reduction resulting from the COVID-19 pandemic and (4) make investments in water, sewer or broadband infrastructure. The County anticipates receiving approximately \$176.4 million from the Coronavirus Local Fiscal Recovery Fund under the American Rescue Plan Act, subject to final calculation of the funding allocations. The County received the first of two fundings in the amount of \$88.3 million. The County is currently in the planning stage for determining the manner in which the County will apply such funding. When received, the second portion of funds from the Coronavirus Local Fiscal Recovery Fund under the American Rescue Plan Act is eligible for disbursement not earlier than one year after disbursement of initial funds.

For fiscal year 2020, the County collected total revenues of approximately \$2.07 billion, which was \$12.7 million higher than for fiscal year 2019. The County received approximately \$1.9 billion in total tax revenues for fiscal year 2020, comprised of total property taxes of \$929.6 million, income taxes of \$681.1 million and other taxes of \$292.5 million, which represented 48.8%, 35.8% and 15.4% of the County's total tax revenues, respectively. Other taxes consisted of transfer and recordation taxes (\$172.6 million), telecommunication taxes (\$17.9 million), energy taxes (\$71.7 million) and miscellaneous taxes (\$30.3 million). The County's total tax revenues for fiscal year 2020 was \$29.7 million higher than fiscal year 2019 as a result of receipt of \$33.5 million more in total property taxes, \$11.1 million more in income taxes offset by a decrease of \$15.0 million in other taxes. For fiscal year 2020, the County's total expenses were approximately \$2.11 billion including debt service, education and other sources. This is \$76.3 million higher than in fiscal year 2019. At June 30, 2020, the County's governmental funds reported combined ended fund balances of \$961.7 million, a decrease of \$17.8 million. Of this amount, \$176.2 million remains in the General Fund of the County as unassigned, which represents approximately 8.4% of the total general fund expenditures for fiscal year 2020. The County anticipates utilizing a portion of the unassigned balance in the General Fund in connection with the County's continued efforts to respond to governmental and community needs as a result of the pandemic. See the General Fund Balance table in the section below entitled "Financial Outlook: Fiscal Year 2022 -- General Fund Operating Reserve."

For fiscal year 2021, the County has updated its total revenues estimate to approximately \$2.10 billion, \$9.2 million higher than the approved fiscal year 2021 budget of \$2.09 billion. The County expects approximately \$1.93 billion in total tax revenues for fiscal year 2021, \$17.8 million higher than the fiscal year 2021 budget of \$1.91 billion. Expected tax receipts for fiscal year 2021 are comprised of property taxes (\$975.9 million), income taxes (\$683.4 million) and other taxes (\$268.0 million). The change in anticipated fiscal year 2021 total revenues results from higher than budgeted real property tax collections totaling \$12.4 million based on current collections as well as an increase in income tax collections of \$48.8 million due to the various federal stimulus programs that supported employers and unemployment compensation. These increases are offset by decreases in energy, telecommunications, admissions and amusement tax receipts. Further, the Maryland Comptroller has extended the deadline for filing Maryland state tax returns and making payments for state income taxes from April 15, 2021 to July 15, 2021. This action by the Maryland Comptroller will delay the distribution of any local final fiscal year 2021 reconciliation income tax payments.

The County maintains a contingency reserve and operating reserve, each for the General Fund, as further described below in the sections entitled "*Financial Outlook: Fiscal Year 2022 -- Contingency Reserve Requirement*" and "*Financial Outlook: Fiscal Year 2022 -- General Fund Operating Reserve.*" The County's investment portfolio is currently primarily invested with the Maryland Local Government Investment Pool. At March 31, 2021, the value of the County's investment portfolio was \$1.17 billion, \$23.05 million higher than at March 31, 2020. The County currently does not anticipate any liquidity concerns.

The COVID-19 pandemic continues as a public health issue, and the County cannot determine at this time the future effects of the pandemic on the County's actual and estimated revenues and expenses or the long-term impact on the State and local economy. The ongoing COVID-19 pandemic may cause additional economic and health challenges that cannot be anticipated at this time. The County, however, remains committed to taking appropriate actions to ensure the well-being of its residents and employees as well as to manage its budget in a fiscally responsible manner.



## Economic Activity

*The impact of the COVID-19 pandemic to the economy is not fully reflected below since it is still evolving. See “FINANCIAL INFORMATION – Impact of COVID-19 Pandemic on the County.”*

Contracting opportunities with government, research, technology and defense industry anchors contributed to a resilient County economy during the COVID-19 pandemic. The federal government and the County’s mixed commercial base cushion the impact of economic downturns, but in recent years has also catapulted the County to lead the state in job growth.

- During the COVID-19 pandemic that began in March 2020, the County’s unemployment rate increased from 3.6 percent pre-pandemic in February to a peak of 10.9 percent in May. Since May, as employment levels began to rebound with the addition of 15,967 net new jobs, the unemployment rate declined to 8.0 percent by the end of 2020.
- Residential values have risen 11.3 percent in the County during the past year (2020 over 2019) with a median sales price of \$345,000 in December 2020 versus \$310,000 in December 2019.

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### **Prince George’s County Economic Development Corporation**

- Market the County as a great business location – regionally and globally
  - Retain, expand and grow existing businesses
  - Attract new businesses
  - Promote the growth and development of small, minority and disadvantaged businesses
  - Operate the “Innovation Station” to nurture entrepreneurs, innovators and small businesses to accelerate job creation and business growth
  - Promote strategic retail development, and attract new restaurants and dining concepts
  - Serve as the “front door” for applications to the \$50 million Economic Development Incentive Fund
  - Assist local companies’ export to selected markets, attract foreign direct investment, and attract international companies to the County
  - Secure funds necessary to implement economic development strategies, promote the Foreign Trade Zone (FTZ), and expand incubator/accelerator programs
  - Connect County businesses, job seekers and residents to workforce services and training resources at Employ Prince George’s
- 

## Economic Development Strategy

The M-NCPPC, and its consultant, Battelle Technology Partnership Practice, completed work on a targeted economic development strategy for the County in May 2013. The strategy continues to be employed to identify and target key high-growth industries that have the greatest potential to contribute to economic growth and development in the County; leveraging the County’s unique assets to capture economic development opportunities; and setting forth targeted strategies and actions to maximize economic development. The high-growth industry sectors are Healthcare and Life Sciences, Business Services, ICE (Information, Communications and Electronics) and the federal government. The County has begun work on a new Strategic Plan, likely to be completed in 2021.

There are fifteen federal agencies located in the County, with many of them focused on research and development. These agencies attract technology companies as partners/contractors for their operations. The NASA Goddard Space Flight Center, the USDA Beltsville Agricultural Research Center, USDA-APHIS, the Army Research Laboratory, the Institute for Defense Analysis, the Internal Revenue Service, and the U.S. Census Bureau Supercomputer Center support the local technology business base. The University of Maryland at College Park has

continuing construction of facilities, some identified for national security-related information technology tenants, on its 150-acre Discovery District.

Below is additional information about certain significant retail, commercial, and/or entertainment projects that are pending or have been completed recently:

- The United States Citizenship & Immigration Services (USCIS) through a long-term lease agreement with One Town Center, LLC has recently constructed a 575,000 square foot, high-security, blast-resistant office building and 1,755 space parking structure at the Branch Avenue Metro Station. The construction was completed in 2020. This project is projected to spur additional transit-oriented development that includes retail, residential, and additional office space. In 2020, USCIS began relocating 3,200 full-time and 500 part-time employees from Washington, D.C. to its new headquarters at the property in Camp Springs.
- The County negotiated a \$30 million grant from the Maryland Department of Transportation for the construction of the major access road serving the proposed Konterra Development, an economic development project in the northern portion of the County that is expected to create jobs and strengthen the County's commercial tax base. The access road connects Konterra to the new Contee Road Interchange at I-95, as well as to the new Intercounty Connector (MD Route 200) interchange at Virginia Manor Road. The realignment and reconstruction of the roadway provides access to undeveloped and previously inaccessible areas in northern Prince George's County. The proposed Konterra Town Center East 488-acre development adjacent to the new road has the ability to accommodate about two million square feet of commercial space and 2,000 residential units. Construction of residential units is scheduled to begin in 2021.
- The Towne Square at Suitland Federal Center is a \$402 million mixed-use development currently under construction adjacent to the Suitland Federal Center with six federal agencies and more than 7,000 employees. The project includes construction of 219 townhouses, 137 senior multi-family units, 87,000 square feet of retail space, 50,000 square feet of public space and a hotel with conference space.
- The EDC Innovation Station opened in February 2018 as a collaborative co-working space and an expansion of the EDC's former Technology Assistance Center (TAC) business incubator. It is located in Largo within a federal Opportunity Zone and Foreign Trade Zone to foster the success of small businesses, entrepreneurs and inventors, and provide a soft landing for international businesses entering the U.S. market.
- The new Homewood Suites by Hilton opened in May 2019 at the Inglewood Business Park, within the newly developing "Downtown Largo." The \$20 million extended stay all suites hotel has four-stories, 116 keys, 82,000 square feet with 3,000 square feet of flexible meeting space.
- The Shops at Iverson is a 600,000+ square foot retail and office center. The property sits on 20 acres and recently completed a \$10 million renovation project. Since 2018 the shopping center has welcomed several new tenants including Shopper's World and new to the renovated food court Quickway Hibachi, Chipotle, Tropical Smoothie Café and Wing Stop. Charley's Philly Steak & Wings and Hook & Reel will be new tenants along with Citi Trends and Town Hall Live that are currently going through the County's permit process.
- Westphalia Town Center is a planned mixed-use town center in Upper Marlboro that will offer 347 townhomes, over 400 apartments, a 150-room hotel and 500,000 square feet of retail shopping on 479 acres during phase one. The project broke ground in June 2013. Townhome construction began in 2016. At completion of the overall project, the development will have 15,000 homes, one million square feet of retail space, four million square feet of office space and three hotels, making it one of the largest developments in Prince George's County.
- Kaiser Permanente of the Mid-Atlantic, an affiliate of Kaiser Permanente, expanded in April 2019 to a 176,000 square foot build-to-suit class A office building adjacent to the New Carrollton Metro Station in Lanham for its administrative and information technology operation of 1,000 employees. Also, the healthcare provider has a \$38 million, 45,500 square foot medical office building under construction in the Greater Bowie area scheduled to open in August 2021 that will create 75 permanent full-time jobs.
- Children's National Medical Center is expanded into the County to a 60,000 square foot build-to-suit class A medical office building in July 2020 at the Woodmore Towne Centre at Glenarden. The project will create 300 permanent full-time jobs, providing healthcare for children.

- With its US headquarters in Arlington, Virginia, Lidl, a global discount supermarket chain from Germany, has over 95 stores in 9 states along the East Coast. Lidl made an imprint here in Prince George's County with 6 store locations; the first in 2018 in Bowie, followed by stores in District Heights, Lanham, College Park, Takoma Park and Oxon Hill. Lidl's expansion will continue with a current location under construction in Camp Springs.
- Anchored by Prince George's County's first Whole Foods Market, The Station at Riverdale Park boasts over 120,000 square feet of occupied retail space. Tenants include Gold's Gym, Starbucks, District Taco, Burton's Grill & Bar, Jersey Mike's Subs, MOD Pizza, Denizens Brewing Company and Habitat Burger, among others. Construction is also underway on the Hyatt House, a five-story hotel with approximately 120 rooms with street-level retail.
- The Discovery District is the University of Maryland - College Park's 150+ acre public-private research park with over \$2 billion in public and private development and more in the pipeline. Anchored by The Hotel at the University of Maryland, a four-diamond \$190 million hotel with 297 guest rooms and 43,000 square feet of conference space, the Discovery District is home to a combination of established national companies, start-up ventures, government agencies, university research centers and nonprofit organizations. Prominent projects in the Discovery District include Corporate Office Properties Trust's (COPT's) four existing class A office buildings, with plans for two additional class A office buildings at 4400 and 4500 River Road; three St. John Properties' flex R&D buildings that are home to College Park Academy (a charter school for middle and high school students), as well as light manufacturing maker space; WeWork College Park offering co-working and private office space, which is the first WeWork in the State of Maryland, as well as the first on a college campus; and the newly opened The Hall CP, an 8,000 square foot cafe, restaurant and event venue with a "beer garden" backyard. A TOD mixed-use residential development is coming - Gilbane's Atworth at College Park Metro Station - on 6.4 acres of land that is planned for 451 multifamily residential units, 5,000 square feet of retail space and a 324-space parking garage at the College Park Metro Station. Additionally, a new \$300 million mixed-use development was announced in April 2021 for a five acre site at Campus Drive and Baltimore Avenue to include new office, retail, research and housing space by the campus' main gateway.
- Topgolf opened a new facility in Oxon Hill in June 2019 to provide a new entertainment venue near National Harbor that includes a golf range, space for parties and events, and a complete menu of food and drinks. With a cost estimate of \$18 million, the facility has a workforce of 600 employees.
- MedStar Southern Maryland Hospital in Clinton has several improvements recently completed or underway that include a new \$11 million, 25,000 square foot cancer center completed in 2020 and resulted in 120 net new jobs; a new \$41 million, 70,000 square foot emergency room was completed in March 2021; and a \$7.6 million, 13,400 square foot behavioral health unit renovation is under construction to be completed later this year with a combined addition of 80 net new jobs.
- Riverfront at West Hyattsville Metro Station development will include a new Kaiser Permanente 3-story 45,765 square foot build-to-suit Class A medical office building, 183 townhouses, 600 apartments and 10,000 square feet of retail space.
- Southern Gateway development in College Park broke ground in April 2020 on a mixed-use development that will include 393 multifamily housing units, 60,000 square feet of retail space and a 700-space structured parking facility.
- Carillon mixed-use development is situated on 38.7 acres of land adjacent to the Largo Metro Station and the new University of Maryland Capital Region Medical Center. The nearly \$1 billion project at full buildout as planned would include 1,493 multifamily residential housing units, 183 condominiums, a 300-room hotel, 248,500 square feet of retail space and 719,000 square feet of office space. The construction of the development was delayed in March 2020 following the COVID-19 outbreak.
- University of Maryland Capital Region Medical Center is a \$543 million state of the art teaching hospital under construction adjacent to the Largo Metro Station. The hospital will include 205 beds, plus centers devoted to cancer and stroke care, a self-contained pediatric hospital and programs in neuroscience and women's health. Opening is scheduled for June 2021.
- U.S. Department of Labor Bureau of Labor Statistics has announced its intention to relocate its 1,800-employee headquarters from Washington, DC to the Suitland Federal Center.

- U.S. Bureau of Engraving and Printing has announced its intention and begun the process for the relocation of its production operation from Washington, DC to a new \$1.4 billion, one million square foot build-to-suit facility on a 100-acre site at the USDA Beltsville Agricultural Research Center. Construction is scheduled to begin in 2022 with four production lines transferring to the new facility from 2025 – 2029 with 1,600 employees.
- Hampton Park redevelopment is a \$250 million mixed-use project under development in Capitol Heights that will be anchored by the headquarters of the County’s health and human services’ agencies (Departments of Health, Family Services, and Social Services) in a new 100,000 square foot Class A office building. The project plans for 135,000 square feet of retail space, 600 multi-family residential units and a 250-room hotel.
- Metro City at Addison Road Metro Station in Capitol Heights is a \$327 million mixed-use development in the planning process that includes 1,100 multifamily residential units, a 75-unit senior housing facility and 100,000 square feet of retail space.
- Washington Metropolitan Area Transit Authority (WMATA) announced it will relocate its Washington, DC headquarters into a Virginia headquarters and a Maryland headquarters. The Maryland headquarters will be located adjacent to the New Carrollton Metro Station in a 14-story, 371,800 square foot build-to-suit Class A office building with 3,000 square feet of retail and 500-1,000 employees.

### Major Economic Development Projects

Several projects, reflecting a range of commercial development in the County, are listed in the following chart. A map showing the location of the major economic development projects identified in this section follows the chart.

#### **Major Commercial Projects Recently Completed, Under Construction, or in Development Stage** As of April 2021

Project Name	Location Number in Map	New or Expansion	Occupancy	Capital Investment (\$ Millions)	Size (Square Feet) at Full Build-Out
<b>A. <u>Projects Completed or Under Construction</u></b>					
South Lake (Mixed-Use)	2	New	N/A	N/A	993,000
Corporate Office Property Trust (COPT) at UMD Discovery District	5	New	2020	N/A	111,276
Bozzuto College Park JV (Mixed-Use) - Southern Gateway	6	New	N/A	18.0	500,000
New Carrollton Metro Area South (Mixed-Use) - (Phase 1)	10	New	2021-2022	N/A	628,500
The Towne Square at Suitland Federal Center (Mixed-Use)	11	New	N/A	N/A	1,000,000
MedStar Southern Maryland Hospital	12	Expansion	2020-2021	52.0	95,000
Ritchie Station (Phase 2)	13	Expansion	2020-2021	37.0	180,000
West Hyattsville Metro - Riverfront at West Hyattsville and Kaiser Permanente (Mixed-Use)	14	New	N/A	N/A	N/A
Hargrove Industrial Campus	15	Expansion	2021	N/A	400,000
Regional Medical Center	16	New	2021	543.0	595,744
Westphalia Town Center (Phase 1)	18	New	N/A	N/A	5,900,000
Amazon - Last Mile Distribution Center	19	New	N/A	N/A	265,429
Purple Line Transit Light Rail (Prince George’s County Section)	20	New	N/A	2,000.0	N/A
Hampton Mall (Redevelopment) - (Mixed-Use)	21	New	2022	250.0	280,000
Branch Avenue Metro (U.S.C.I.S. Headquarters)	22	New	2020	265.0	575,000
<b>Sub-Total A</b>				<b>3,147.0</b>	<b>9,919,673</b>
<b>B. <u>Projects in Development Stage</u></b>					
Konterra (Town Center East) (Mixed-Use)	1	New	N/A	N/A	5,300,000
National Capital Business Park	2	New	2024-2029	N/A	3,000,000
Metro City (Mixed-Use)	3	New	2022	200.0	N/A
Greenbelt Metro Area (Mixed-Use)	4	New	N/A	N/A	3,000,000
University of Maryland (UMD) Discovery District	5	New	N/A	N/A	4,804,000
College Park Metro (Mixed-Use)	7	New	N/A	N/A	N/A
Largo Metro (RPAI at Carillon)	8	New	N/A	1,000.0	1,200,000
US Bureau of Engraving and Printing	9	New	2025-2029	1,400.0	1,000,000
New Carrollton Metro Area South (Mixed-Use) - (Phase 2)	10	New	2023	N/A	986,000
Ritchie Station (Phase 3)	13	Expansion	N/A	38.0	200,000
Brandywine Village	17	New	N/A	N/A	218,500
<b>Sub-Total B</b>				<b>2,638.0</b>	<b>19,708,500</b>
<b>Total (A+B)</b>				<b>5,785.0</b>	<b>29,628,173</b>

Source: Prince George’s County Economic Development Corporation

## **Transportation**

The County is located near three major airports: Baltimore Washington International Thurgood Marshall Airport; Washington Dulles International Airport; and Ronald Reagan Washington National Airport. Interstate 95 provides the County with access to the nation's eastern seaboard, including the major commercial centers in Baltimore, Philadelphia and New York City. Interstate 495 (the Capital Beltway) circles Washington, D.C. and provides access both to that city and to nearby suburban jurisdictions. Other major highways in the County include the Baltimore-Washington Parkway (Route MD 295), U.S. Route 50 (access to Maryland's eastern shore) and U.S. Route 3/301 (access to Baltimore and Virginia). The Washington Metropolitan Area Transit Authority (WMATA) Metrorail system operates a 117-mile subway system. The system serves Washington, D.C. and nearby suburban areas, including five lines and 15 stations that serve the County. WMATA's local bus system has more than 70 routes serving County residents. The County supplements WMATA's bus service with "*TheBus*."

The County is served by CSX Transportation, Norfolk Southern Railway, Amtrak Metroliner passenger service (including a station at New Carrollton on Amtrak's Northeast Corridor service and the 16 mile/21 station Purple Line light rail transit system under construction, connecting Prince George's and Montgomery counties), and the MARC (Maryland Area Regional Commuter) rail system which has two lines that run through the County, both of which provide service between Baltimore City (and surrounding areas) and Washington, D.C.'s Union Station, with 9 stations in the County. More than 90 freight lines serve the County. Most of the County lines lie within the Washington commercial zone as defined by the Interstate Commerce Commission.

## **Utilities**

Baltimore Gas & Electric Company (BGE), Potomac Electric Power Company (PEPCO), and Southern Maryland Electric Cooperative, Inc. (SMECO) provide the County with electricity services. County residents have the option of choosing their electric supplier. Natural gas is supplied by Washington Gas or BGE; however, County residents have the option of buying natural gas directly from natural gas suppliers. BGE and PEPCO are both subsidiaries of Exelon Corporation. Washington Suburban Sanitary Commission provides the water supply to the entire County and wastewater treatment services for part of the County. The District of Columbia Water and Sewer Authority also provides wastewater treatment services for parts of the County. Storm drainage for the County is provided by the County Department of the Environment.

## **Property Taxes**

The County levies real and personal property taxes on all taxable property within its boundaries. Taxes are due in full on July 1 and become delinquent on the following October 1 with the exception of those taxes owed by (1) small business owners for which annual property taxes do not exceed \$100,000 who qualify for a semi-annual payment plan (effective July 1, 2012); and (2) and homeowners living in their properties who qualify for a semi-annual payment plan. Semi-annual taxpayers must pay one-half of the annual taxes by September 30 and the remaining one-half in a second installment by December 31 of the fiscal year. No discount is allowed for early payment. Interest at the rate of 2/3% per month and a penalty of 1% per month are charged after September 30 (December 31 for the second semi-annual payment), except that tax bills issued after September 30 may be paid within 30 days without interest or penalty. Tax sales to recover delinquent real property taxes are held on the second Monday in May in the fiscal year taxes are due and payable. Legal action may be taken to enforce payment of both real and personal property taxes.

An independent state agency, the State Department of Assessments and Taxation ("SDAT"), assesses all real property and tangible personal property in Maryland. Real property is reassessed on a three-year cycle by reviewing one-third of all property in Prince George's County every year for the purpose of property taxation by State and local governmental units. Prior to 2001, real property had been valued at market value and assessed in each year at 40% of phased-in market value. Beginning in 2001, property tax rates are applied to 100%, instead of 40%, of the value of real property.

By law, the annual taxable assessment growth of owner-occupied residential property is capped at the lesser of the percentage of increase in the Consumer Price Index ("CPI") for the previous 12 months or 5% of the prior year's taxable assessment. The cap for fiscal year 2021 was set at 2%, based on the CPI. In fiscal year 2022, the cap will be set at 1% based on the CPI. State law also provides that certain owner occupants of residential property may receive certain property tax credits based on various criteria including their income and net worth. The County is reimbursed by the State for some of these tax credits. Certain real estate developments inside the Capital Beltway within census tracts where the median household income does not exceed 100% of the median household income for the County based on

census numbers (Revitalization Tax Credit Districts) are eligible to receive tax credits. This provides tax incentives for revitalization projects, with a long-term goal of enhancing the communities and preserving the tax base.

Tangible personal property and commercial and manufacturing businesses are assessed annually at fair market value with no inflation allowance, based upon annual reports filed with SDAT. Public utility property is assessed at fair market value determined by reference to both income and property values, with the exception that power-generating personal property has been subject to a phased-in partial assessment due to the State’s electricity deregulation. The County grants some personal property tax credits for research and development property, designed to stimulate economic development.

The following tables set forth the growth rate of the assessed and estimated actual value of real and personal property in the County.

<b>Annual Growth Rates</b>			
<u>Fiscal Year</u>	<u>Assessed Value</u>	<u>Estimated Actual Value</u>	
2021 <sup>(1)</sup>	5.3%	5.7%	
2020	5.1%	4.9%	
2019	7.8%	0.2%	
2018	4.3%	6.5%	
2017	7.2%	8.1%	
2016	3.5%	5.3%	

<sup>(1)</sup>Estimated for the year ending June 30, 2021 as of March 31, 2021.

Source: Office of Finance

<b>Assessed and Estimated Actual Value of Taxable Property</b>						
<b>(\$ millions)</b>						
Fiscal Year	Real Property		Other Property		Total	
	Assessed Value	Estimated Actual Value	Business Personal Property <sup>(1)</sup>	Public Utilities	Assessed Value	Estimated Actual Value
2021 <sup>(2)</sup>	103,032.0	102,596.4	1,736.8	1,644.9	106,413.7	105,978.1
2020	97,869.3	97,651.7	1,587.4	1,610.3	101,067.0	100,849.4
2019	92,882.9	92,841.5	1,665.8	1,611.4	96,160.1	96,118.7
2018	85,742.1	92,548.0	1,860.5	1,564.6	89,167.2	95,973.1
2017	82,315.0	86,941.6	1,709.5	1,499.4	85,523.9	90,150.5
2016	76,751.7	80,392.8	1,549.8	1,458.7	79,760.2	83,401.3

<sup>(2)</sup> Estimated for the year ending June 30, 2021 as of March 31, 2021.

Source: Maryland State Department of Assessments and Taxation

The total General Fund property tax revenues included in the County’s approved operating budget for fiscal year 2022 are \$985.7 million (adjusted for tax credits, assessment abatements and deletions, allowance for municipal tax differential and uncollectible taxes). Total property tax revenues in fiscal year 2021 are estimated to total \$975.9 million.

**Real and Personal Property Taxes**

*(Levies and Collections)*

Fiscal Year	Assessed Value (\$ millions)	Tax Rate per \$100 Assessed Value	Tax Levy Excluding Adjustments	Collected During Fiscal Year	Percent Collected as of June 30
2021 <sup>(1)</sup>	106,380.0	1.00	1,030,131,659	1,006,535,569	98.0
2020	101,067.0	1.00	983,364,273	975,246,357	98.0
2019	96,160.0	1.00	941,310,291	935,444,327	99.4
2018	89,167.2	1.00	971,598,769	967,523,822	99.6
2017	85,523.9	1.00	909,650,941	905,652,881	99.8
2016	79,760.3	1.00	853,046,726	852,874,411	99.8

<sup>(1)</sup>Fiscal Year 2021 collections are through March 31, 2021.

Source: Office of Finance

The following table provides a breakdown of the property tax rate into its component parts. The “General” rate is the only listed component that is subject to the limitations of Section 812. Pursuant to Section 812, the County shall not levy “a real property tax which would result in a total collection of real property taxes greater than the amount collected in fiscal year 1979.” Section 812 further provides that “the County may levy a real property tax which would result in a total collection of real property taxes greater than the amount collected in fiscal year 1979 if the real property tax rate does not exceed two dollars and forty cents (\$2.40) for each One Hundred Dollars (\$100.00) of assessed value.” In 2012, the Maryland Senate passed Senate Bill 848 that provides for the property tax rate to be set higher than the rate authorized under the County Charter. Any additional revenue generated as a result of the higher property tax rate is for the sole purpose of funding the approved budget of the local school board. The fiscal year 2016 Budget set the County’s nominal real property rate at \$1.00/\$100 of assessed value. The “Stormwater Management” component pays debt service on bonds issued to provide funds for, and other expenses pertaining to, stormwater management facilities. The Washington Suburban Transit Commission (WSTC) component pays for the County’s contribution to WSTC and other related mass transit costs. The Maryland State and the M-NCPPC components identify taxes collected by the County on behalf of those entities.

**FY 2021 Property Tax Rates in Dollars/\$100 of Assessed Value**

PRINCE GEORGE'S COUNTY		OVERLAPPING TAXING ENTITIES		
<u>General</u>	<u>Stormwater Management</u>	<u>WSTC</u>	<u>Maryland State</u>	<u>M-NCPPC</u>
\$1.00	\$0.054	\$0.026	\$0.112	\$0.294

Source: Office of Finance

**Property Tax Levies**

(\$ thousands)

Fiscal Year	PRINCE GEORGE'S COUNTY		OVERLAPPING TAXING ENTITIES		
	General	Stormwater Management	WSTC	Maryland State	M-NCPPC
2021 <sup>(1)</sup>	977,378	52,753	28,806	114,896	312,856
2020	933,431	49,933	27,263	108,838	295,865
2019	893,800	47,510	25,928	102,756	281,363
2018	862,251	45,217	24,694	97,052	267,930
2017	820,635	42,232	23,176	91,154	251,324
2016	781,337	39,442	21,789	85,751	236,074

<sup>(1)</sup>Estimated for the year ending June 30, 2021 as of March 31, 2021.

Source: Office of Finance

The top 10 principal taxpayers within the County for fiscal year 2020 are as follows:

<b>Principal Taxpayers</b>			
June 30, 2020			
Taxpayer	Real Property Assessment	Personal Property Assessment	Total Assessment
National Harbor Grand LLC	\$ 1,094,328,933	\$ -	\$ 1,094,328,933
Potomac Electric Power Co	7,299,500	695,597,680	702,897,180
Gaylord National LLC	634,783,067	-	634,783,067
Washington Gas Light Company	6,375,133	300,557,440	306,932,573
Verizon-Maryland	-	272,978,000	272,978,000
Empirian Village of MD LLC	286,003,666	1,295,900	287,299,566
Greenbelt Homes Inc	228,580,959	-	228,580,959
Baltimore Gas & Electric Company	-	211,356,070	211,356,070
JKC Stadium (FedEx Field)	187,387,700	-	187,387,700
UMCPF Property III LLC	185,946,333	-	185,946,333
Totals	\$ 2,630,705,291	\$ 1,481,785,090	\$ 4,112,490,381
Percentage of Total Assessable Base	6.6%	3.7%	10.3%

Source: Office of Finance

### Statutory Debt Limit

Pursuant to the the Express Powers Act, the statutory debt limit of the County is a total of 6% of the assessable base of real property of the County and 15% of the County's assessable base of personal property and operating real property described in Section 8-109(c) of the Tax-Property Article. State law authorizes certain exclusions. Obligations issued by the Revenue Authority are excluded from the County's statutory limit. The current debt limit of the County is shown in the following table.

<b>Statutory Debt Limit</b>	
June 30, 2020	
County General Obligation Bonds	\$ 2,348,730,000
Maryland Water Quality Loan	\$ 46,499,998
Maryland Development Debt	-
Maryland CDA Infrastructure Financing Bonds	-
<b>Total Debt of the County</b>	<b>2,395,229,998</b>
<b>Less: Portion of Debt Excludable by State Law :</b>	
County General Obligation Bonds for:	
Mass Transit Facilities	4,537,294
Stormwater Facilities	314,540,595
Solid Waste Projects	58,599,719
School Facilities Surcharge-Supported	428,670,883
School Facility Supported by Telecommunication Tax	12,194,250
Maryland Water Quality Loan	46,499,998
Maryland Development Debt	-
Maryland CDA Infrastructure Financing Bonds	-
<b>Total Excludable Debt</b>	<b>865,042,739</b>
<b>County Debt Subject to Statutory Debt Limitation</b>	<b>1,530,187,259</b>
Assessable Base of Real Property Taxation (FY2020)	102,537,101,300
Assessable Base of Personal Property and Operating Real Property Taxation (FY2020)	3,197,630,490
Debt Limit (a total of 6% of Real Property Assessable Base and 15% of Assessable Base of Personal Property) (FY2020)	6,631,870,652
<b>Less: County Debt Subject to Debt Limitation</b>	<b>1,530,187,259</b>
<b>County Debt Margin</b>	<b>5,101,683,393</b>

Source: Office of Finance



The following schedule shows gross direct debt, net direct tax-supported General Fund debt, overlapping and underlying debt of the County and various entities incurred for capital purposes and outstanding;

<b>Direct, Overlapping and Underlying Debt Statement</b>			
(\$ millions)			
June 30, 2020			
	Gross Debt Principal Amount	Self- Supporting Debt	Net Tax-Supported General Fund Debt Principal Amount
<b>Direct Debt</b>			
County General Obligation Bonds:			
General Purpose	1,530.2	-	1,530.2
Mass Transit	4.5	4.5	-
Stormwater Management	314.5	314.5	-
Solid Waste Management	58.6	58.6	-
School Facilities Surcharge-Supported	428.7	428.7	-
School Facilities Supported by Telecommunication Tax	12.2	12.2	-
Maryland Water Quality Loan	46.5	46.5	-
Maryland CDA Development Debt	-	-	-
Maryland CDA Infrastructure Financing Bonds	-	-	-
<b>Total Direct Debt</b>	<b>2,395.2</b>	<b>865.0</b>	<b>1,530.2</b>
<b>Overlapping and Underlying Debt</b>			
Washington Suburban Sanitary Commission	1,021.1	1,021.1	-
Maryland-National Capital Park and Planning Commission	103.3	103.3	-
Industrial Development Authority of Prince George's County Lease Revenue Bonds	-	-	-
Underlying Towns and Cities Within County	80.1	80.1	-
<b>Total Overlapping and Underlying Debt</b>	<b>1,204.5</b>	<b>1,204.5</b>	<b>-</b>
<b>Total Direct, Overlapping Debt and Underlying Debt</b>	<b>3,599.7</b>	<b>2,069.5</b>	<b>1,530.2</b>

Source: Office of Finance

**FORM OF CONTINUING DISCLOSURE CERTIFICATE**

This Continuing Disclosure Certificate, dated as of October 13, 2021 (the “Disclosure Certificate”), is executed and delivered by the Washington Suburban Sanitary Commission (the “Commission”) in connection with the issuance and delivery of its \$312,460,000 Consolidated Public Improvement Bonds of 2021 (the “Construction Bonds”) and the \$21,520,000 Consolidated Public Improvement Bonds of 2021 (Second Series)(Green Bonds) (the “Second Series” or “Green Bonds” and together with the Construction Bonds, collectively, the “Bonds”). The Commission hereby covenants and agrees as follows:

**SECTION 1. *Purpose of the Disclosure Certificate.*** This Disclosure Certificate is being executed and delivered by the Commission for the benefit of the holders from time to time of the Bonds and the beneficial owners from time to time of the Bonds and in order to assist the Underwriter (defined below) in complying with the Rule (defined below).

**SECTION 2. *Definitions.*** In addition to the definitions set forth above, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Commission pursuant to, and as described in, Sections 4 and 5 of this Disclosure Certificate.

“Disclosure Representative” shall mean the Chief Financial Officer of the Commission or her designee, or such other person as the Commission shall designate from time to time.

“Dissemination Agent” shall mean the Commission or any Dissemination Agent designated in writing by the Commission.

“EMMA” means the Electronic Municipal Market Access system maintained by the MSRB for purposes of the Rule.

“Financial Obligation” means (a) a debt obligation; (b) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) a guarantee of (a) or (b). The term Financial Obligation does not include municipal securities as to which a final official statement has been otherwise provided to MSRB under the Rule.

“Listed Events” shall mean any of the events listed in Section 6(a) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board, and its successors.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“Underwriter” shall mean the original underwriter(s) of the Bonds required to comply with the Rule in connection with the offering or sale of the Bonds.

**SECTION 3. *Scope of Agreement.***

(a) The disclosure obligations under this Disclosure Certificate relate solely to the Bonds. Such disclosure obligations are not applicable to any other securities issued or to be issued by the Commission.

(b) The Commission is the only “obligated person” with respect to the Bonds within the meaning of the Rule.

**SECTION 4. *Provision of Annual Reports.*** The Commission shall, not later than March 31 after the end of the fiscal year, commencing with the fiscal year ending June 30, 2021, provide to the MSRB in an electronic format and accompanied by identifying information as prescribed by the MSRB an Annual Report which is consistent with the requirements of Section 5 of this Disclosure Certificate. In each case, the Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in

Section 5 of this Disclosure Certificate; provided that the audited financial statements of the Commission may be submitted separately from the balance of the Annual Report.

If the Commission is unable to provide the annual financial information and operating data within the applicable time periods specified herein, the Commission shall send in a timely manner a notice of such failure to the MSRB.

SECTION 5. *Content of Annual Reports.* The Commission's Annual Report shall contain or incorporate by reference the following:

- Comprehensive audited financial statements for the immediately preceding fiscal year, prepared in accordance with generally accepted accounting principles, unless the audited financial statements are not available on or before the date of such filing, in which event said audited financial statements will be promptly provided when and if available and the Commission will provide unaudited financial statements as part of the Annual Report; and
- The information provided in the Official Statement prepared and delivered by the Commission with respect to the Bonds, under the headings "Washington Suburban Sanitary District - Employees' Retirement Plan," "-Leases and Agreements," "Bonded Indebtedness of the District," "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom," "Capital Improvements Program," and "Water and Sewerage Facilities, Service Centers and Statistics," and updated as of a date no earlier than the last day of the immediately-preceding fiscal year.

SECTION 6. *Reporting of Significant Events.*

(a) In a timely manner, not in excess of 10 business days, the Commission will provide to the MSRB notice of the occurrence of any of the following events with respect to the Bonds:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of holders of the Bonds, if material;
- (viii) bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership or similar event of the Commission;
- (xiii) the consummation of a merger, consolidation, or acquisition involving the Commission or the sale of all or substantially all of the assets of the Commission, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (xv) incurrence of a Financial Obligation of the Commission, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Commission, any of which affect security holders, if material; and
- (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Commission, any of which reflects financial difficulties.

The Commission hereby acknowledges that certain of the above-enumerated events do not, and are not ever expected to, apply to the Bonds. Nevertheless, the Commission intends to provide the Underwriter with complete assistance in complying with the Rule. Therefore, the Commission covenants to provide notice of all of the above-enumerated events should they occur.

SECTION 7. *Termination of Reporting Obligation.* The Commission's obligations under this Disclosure Certificate shall terminate when there are no longer any Bonds outstanding.

SECTION 8. *Dissemination Agent.* The Commission may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.

SECTION 9. *Amendment; Waiver.* Notwithstanding any other provision of this Disclosure Certificate, the Commission may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

(a) said amendment or waiver may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Commission, or type of business conducted by the Commission;

(b) said provision, as amended or waived, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the initial offering of the Bonds after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) said amendment or waiver does not materially impair the interests of holders of the Bonds, as determined either by nationally recognized bond counsel or by an approving vote of the holders of 25% of the outstanding aggregate principal amount of the Bonds.

The reasons for any amendment and the impact of the change, if any, in the type of operating data or financial information being provided will be explained in information provided with the Annual Report containing the amended operating data or financial information.

SECTION 10. *Additional Information.* Nothing in this Disclosure Certificate shall be deemed to prevent the Commission from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Commission chooses to include any information in any Annual Report or notice of occurrences of a Listed Event, in addition to that which is specifically required by this Disclosure Certificate, the Commission shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 11. *Default.* Failure to comply with this Disclosure Certificate shall not be deemed to be a default or an event of default with respect to the Bonds.

SECTION 12. *Filing with EMMA.* Unless otherwise required by the MSRB, all filings with the MSRB shall be made with EMMA and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 13. *Beneficiaries.* This Disclosure Certificate shall inure solely to the benefit of the Commission, the Dissemination Agent (if any), the Underwriter, and the holders and beneficial owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 14. *Limitation of Forum.* Any suit or other proceedings seeking redress with regard to any claimed failure by the Commission to perform its obligations under this Disclosure Certificate must be filed in the Circuit Court of Montgomery County, Maryland or the Circuit Court of Prince George's County, Maryland.

SECTION 15. *Law of Maryland.* This Disclosure Certificate and any claims made with respect to performance by the Commission of its obligations under this Disclosure Certificate shall be subject to and be construed according to the laws of the State of Maryland (without regard to provisions on conflict of laws) or federal laws.

WASHINGTON SUBURBAN  
SANITARY COMMISSION

By: \_\_\_\_\_  
Patricia A. Colihan  
Chief Financial Officer

FORM OF OPINION OF BOND COUNSEL

[Closing Date]

Washington Suburban Sanitary Commission  
Laurel, Maryland

Ladies and Gentlemen:

In connection with the issuance and sale of \$312,460,000 Washington Suburban Sanitary District, Maryland Consolidated Public Improvement Bonds of 2021 (the “Construction Bonds”) and \$21,520,000 Washington Suburban Sanitary District, Maryland Consolidated Public Improvement Bonds of 2021 (Second Series) (Green Bonds) (the “Second Series”) and together with the Construction Bonds, collectively, the “Bonds”) dated October 13, 2021, maturing annually on June 1 in the years 2022 through 2051, inclusive, in the amounts set forth therein and bearing interest, payable semi-annually on June 1 and December 1 in each year, beginning June 1, 2022, we have examined:

(i) Titles 16 through 25 of Division II of the Public Utilities Article of the Annotated Code of Maryland, as amended (herein sometimes called the “Act”);

(ii) Resolution No. 2022-2294, adopted by the Washington Suburban Sanitary Commission (the “Commission”) on July 21, 2021 (the “Resolution”);

(iii) the form of Bond;

(iv) relevant provisions of the Internal Revenue Code of 1986, as amended (the “Code”); and

(v) other proofs submitted to us relative to the issuance and sale of the Bonds.

The terms of the Bonds are contained in the Resolution and the Bonds.

We have made no investigation of, and are rendering no opinion regarding, the title to real or personal property.

In rendering this opinion, we have relied without independent investigation on certifications provided by the Commission with respect to certain material facts within the knowledge of the Commission relevant to the tax-exempt status of interest on the Bonds. We have not examined any documents or other information concerning the business or financial resources of the Washington Suburban Sanitary District, Montgomery County, Maryland, or Prince George’s County, Maryland and we express no opinion as to the accuracy or completeness of any information that may have been relied upon by holders of the Bonds in making their decision to purchase the Bonds.

Based upon the foregoing, we are of the opinion that, under existing statutes, regulations and decisions:

(a) The Commission is a validly created and existing public corporation of the State of Maryland.

(b) The Bonds are valid and legally binding general obligations of the Washington Suburban Sanitary District, all the assessable property within which is subject to the levy of an *ad valorem* tax, without limitation of rate or amount, to pay the Bonds and the interest thereon.

(c) Interest on the Bonds is exempt from taxation by the State of Maryland and its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds.

(d) Assuming compliance with the covenants referred to herein, interest on the Bonds will be excludable from gross income for federal income tax purposes. It is noted that under the provisions of the Code, there are certain restrictions that must be met subsequent to the delivery of the Bonds in order for interest on the Bonds to remain excludable from gross income for federal income tax purposes, including restrictions that must be complied with throughout the term of the Bonds. These include the following: (i) a requirement that certain earnings received from the investment of the proceeds of the Bonds be rebated to the United States of America under certain circumstances (or that certain payments in lieu of rebate be made), (ii) other requirements applicable to the investment of the proceeds of the Bonds, and (iii) other requirements applicable to the use of the proceeds of the Bonds and the facilities financed or refinanced with the proceeds of the Bonds. Failure to comply with one or more of these requirements could result in the inclusion of the interest payable on the Bonds in gross income for federal income tax purposes, effective from the date of their issuance. The Commission has made certain covenants regarding actions necessary to maintain the exemption of interest on the Bonds from federal income taxation purposes of interest on the Bonds. It is our opinion that, assuming compliance with such covenants, the interest on the Bonds will remain excludable from gross income for federal income tax purposes under the provisions of the Code.

(e) Interest on the Bonds is not includable in the alternative minimum taxable income of individuals, as an enumerated item of tax preference or other specific adjustment. Interest income on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on foreign corporations engaged in a trade of business in the United States of America.

The opinions expressed above are limited to the matters set forth above, and no other opinions should be inferred beyond the matters expressly stated. We assume no obligation to supplement this opinion if any applicable laws or interpretations thereof change after the date hereof or if we become aware of any facts or circumstances that might change the opinions expressed herein after the date hereof.

Very truly yours,

### Book-Entry System

*General.* The Depository Trust Company, New York, New York (“DTC”) will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond will be issued for each maturity of each series of the Bonds in principal amount equal to the aggregate principal amount of the Bonds of such maturity, and will be deposited with DTC.

DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.



Redemption notices shall be sent to DTC. If less than all of the Bonds of a series are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such Bonds to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Commission or the Bond Registrar and Paying Agent, on payable date in accordance with their respective holdings shown on DTC's. Payments by Direct and Indirect Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Direct or Indirect Participant and not of DTC, DTC's nominee, the Bond Registrar and Paying Agent or the Commission, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Commission or its Bond Registrar and Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

*Book-Entry Only System — Miscellaneous.* The information in the Section "Book-Entry Only System — General" has been obtained from DTC. The Commission takes no responsibility for the accuracy or completeness thereof. The Commission will have no responsibility or obligations to DTC Participants or the persons for whom they act as nominees with respect to the payments to or the providing of notice to the DTC Participants, or the Indirect Participants, or Beneficial Owners. The Commission cannot and does not give any assurance that DTC Participants or others will distribute principal and interest payments paid to DTC or its nominees, as the registered owner, or any redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis or that DTC will serve and act in the manner described in this Official Statement.

*Discontinuation of Book-Entry Only System.* DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Commission. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered. The Commission may also decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

In the event that the Book-Entry Only System is discontinued, the Bonds in fully certificated form will be issued as fully registered Bonds without coupons in the denomination of \$5,000 each or any integral multiple thereof. Such Bonds will be transferable only upon the registration books kept at the principal office of the Bond Registrar and Paying Agent, by the registered owner thereof in person, or by an attorney duly authorized in writing, upon surrender thereof together with a written instrument of transfer in the form attached thereto and satisfactory to the Bond Registrar and Paying Agent, and duly executed by the registered owner or a duly authorized attorney. Within a reasonable time of such surrender, the Commission shall cause to be issued in the name of the transferee a new registered Bond or Bonds of any of the authorized denominations in an aggregate principal amount equal to the principal amount of the Bond surrendered and maturing on the same date and bearing interest at the same rate. The new Bond or Bonds shall be delivered to the transferee only after due authentication by an authorized officer of the Bond Registrar and Paying Agent. The Commission may deem and treat the person in whose name a Bond is registered as the absolute owner thereof for the purpose of receiving payment of or on account of the principal or redemption price thereof and interest due thereon and for all other purposes.

In the event that the Book-Entry Only System is discontinued, the Bonds may be transferred or exchanged at the principal office of the Bond Registrar and Paying Agent. Upon any such transfer or exchange, the Commission shall execute and the Bond Registrar and Paying Agent shall authenticate and deliver a new registered Bond or Bonds without coupons of any of the authorized denominations in an aggregate principal amount equal to the principal amount of the Bond exchanged or transferred, and maturing on the same date and bearing interest at the same rate. In each case, the Bond Registrar and Paying Agent may require payment by any holder of Bonds requesting exchange or transfer of Bonds of any tax, fee or other governmental charge, shipping charges and insurance that may be required to be paid with respect to such exchange or transfer, but otherwise no charge shall be made to the holder of Bonds for such exchange or transfer.

The Bond Registrar and Paying Agent shall not be required to transfer or exchange any Bond after the mailing of notice calling such Bond or portion thereof for redemption as previously described; provided, however, that the foregoing limitation shall not apply to that portion of a Bond in excess of \$5,000 which is not being called for redemption.

NEITHER THE COMMISSION NOR THE BOND REGISTRAR AND PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DIRECT PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO 1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT; 2) THE PAYMENT BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE BONDS; 3) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDHOLDERS; 4) ANY CONSENT GIVEN BY DTC OR OTHER ACTION TAKEN BY DTC AS BONDHOLDER; OR 5) THE SELECTION BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY BENEFICIAL OWNER TO RECEIVE PAYMENT IN THE EVENT OF A PARTIAL REDEMPTION OF BONDS.